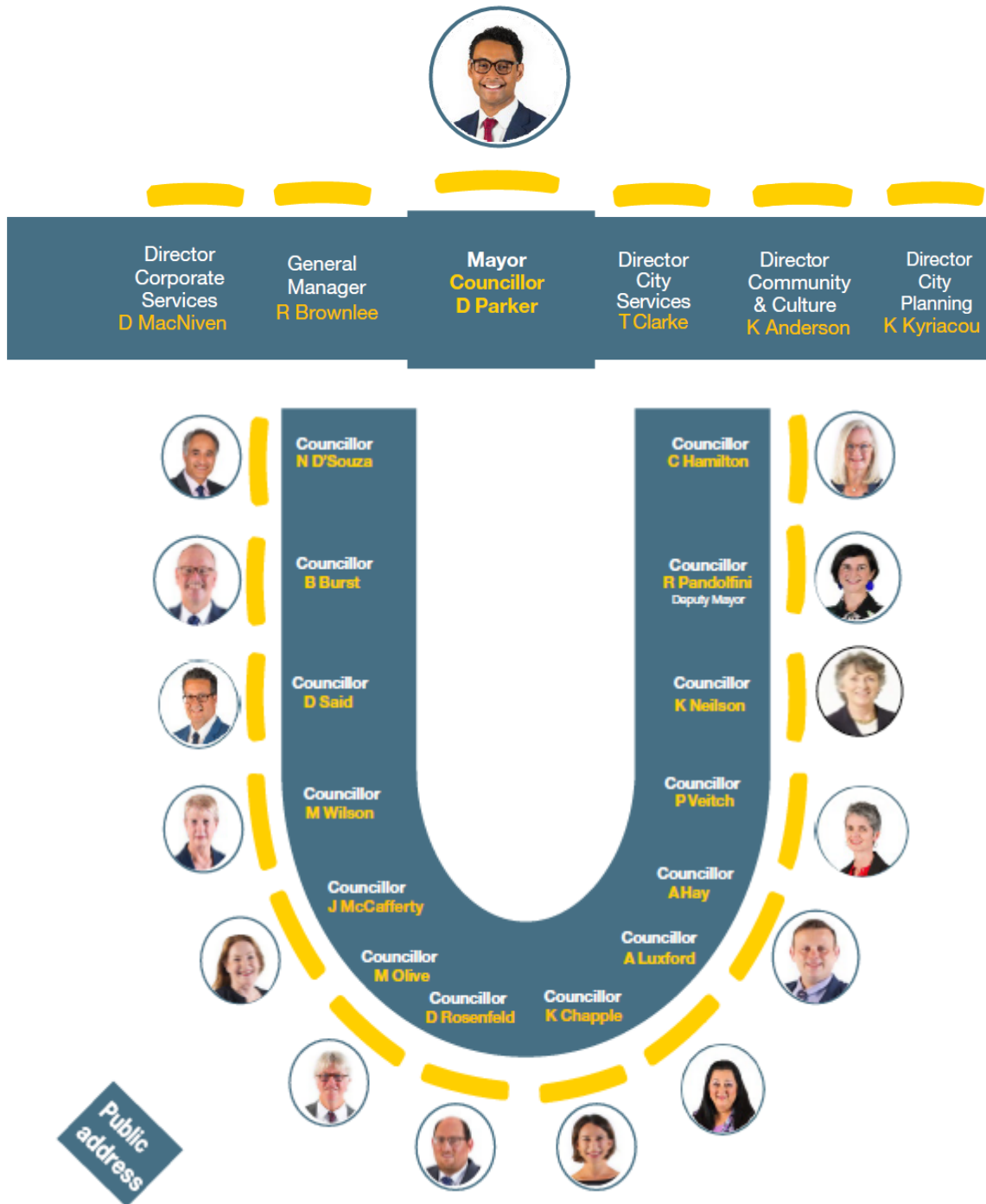


# Ordinary Council Meeting

Tuesday 18 April 2023

# Seating Plan for Council meetings



Public gallery

# Statement of ethical obligations

Obligations	
<b>Oath [Affirmation] of Office by Councillors</b>	I swear [solemnly and sincerely declare and affirm] that I will undertake the duties of the office of councillor in the best interests of the people of Randwick City and the Randwick City Council and that I will faithfully and impartially carry out the functions, powers, authorities and discretions vested in me under the Local Government Act 1993 or any other Act to the best of my ability and judgment.
Code of Conduct conflict of interests	
<b>Pecuniary interests</b>	<p>A Councillor who has a <b>pecuniary interest</b> in any matter with which the council is concerned, and who is present at a meeting of the council at which the matter is being considered, must disclose the nature of the interest to the meeting.</p> <p>The Councillor must not be present at, or in sight of, the meeting:</p> <ul style="list-style-type: none"><li>a) at any time during which the matter is being considered or discussed, or</li><li>b) at any time during which the council is voting on any question in relation to the matter.</li></ul>
<b>Non-pecuniary conflict of interests</b>	A Councillor who has a <b>non-pecuniary conflict of interest</b> in a matter, must disclose the relevant private interest in relation to the matter fully and on each occasion on which the non-pecuniary conflict of interest arises in relation to the matter.
<b>Significant non-pecuniary interests</b>	A Councillor who has a <b>significant</b> non-pecuniary conflict of interest in relation to a matter under consideration at a council meeting, must manage the conflict of interest as if they had a pecuniary interest in the matter.
<b>Non-significant non-pecuniary interests</b>	A Councillor who determines that they have a non-pecuniary conflict of interest in a matter that is <b>not significant</b> and does not require further action, when disclosing the interest must also explain why conflict of interest is not significant and does not require further action in the circumstances.



Notice is hereby given that an Ordinary Council meeting of Randwick City Council will be held in the Council Chamber, 1st Floor, Randwick Town Hall, 90 Avoca St, Randwick on Tuesday, 18 April 2023 at 7pm

## **Acknowledgement of the Local Indigenous People & Prayer**

### **Acknowledgement of Country**

*"I would like to acknowledge that we are meeting on the land of the Bidjigal and the Gadigal peoples who occupied the Sydney Coast, being the traditional owners. On behalf of Randwick City Council, I acknowledge and pay my respects to the Elders past and present, and to Aboriginal people in attendance today."*

### **Prayer**

*"Almighty God,  
We humbly beseech you to bestow your blessings upon this Council and to direct and prosper our deliberations to the advancement of your glory and the true welfare of the people of Randwick and Australia.  
Amen"*

## **Apologies/Granting of Leave of Absences**

### **Requests to attend meeting by audio-visual link**

### **Confirmation of the Minutes**

Ordinary Council - 28 March 2023

## **Declarations of Pecuniary and Non-Pecuniary Interests**

### **Address of Council by Members of the Public**

#### *Privacy warning:*

*In respect to Privacy & Personal Information Protection Act, members of the public are advised that the proceedings of this meeting will be recorded for the purposes of clause 5.20-5.23 of Council's Code of Meeting Practice.*

#### *Audio/video recording of meetings prohibited without permission;*

*A person may be expelled from a meeting for using, or having used, an audio/video recorder without the express authority of the Council.*

## **Mayoral Minutes**

MM12/23	Financial Assistance and Donations - March - April 2023 .....	1
MM13/23	Updating Randwick City Council's Urban Elements Design Manual .....	3

## **Urgent Business**

### **General Manager's Reports**

GM4/23	Draft 2023-24 Operational Plan and Budget.....	5
--------	--	---

### **Director City Planning Reports**

CP7/23	Variation to Development Standards under Clause 4.6 - 1 November 2022 to 27 March 2023 .....	17
CP8/23	Supermarkets in the Kensington and Kingsford town centres .....	31

### **Director City Services Reports**

CS13/23	Response to Notice of Motion from Cr Luxford - Council Support for the BINS4Blokes Health Campaign .....	37
---------	--	----

**Director Community & Culture Reports**

CC6/23	Feasibility of live-screenings of the Matildas' 2023 World Cup Games at a Council venue .....	41
CC7/23	McKeon Street Plaza .....	49

**Director Corporate Services Reports**

Nil

**Motions Pursuant to Notice**

NM21/23	Notice of Motion from Cr McCafferty - Learner driver training - Keys2drive program .....	71
NM22/23	Notice of Motion from Cr Hay - See Street, Kingsford - Median reserve and planting .....	73
NM23/23	Notice of Motion from Cr Hamilton - Update on K2K.....	75
NM24/23	Notice of Motion from Cr Veitch - Culture, Inclusion and Diversity reporting .....	77

**Questions with Notice**

Nil

**Notice of Rescission Motions**

NR2/23	Notice of Rescission Motion submitted by Councillors Olive, Pandolfini and Neilson - Artificial Reef - Sydney Dive Wreck .....	79
--------	--	----

Ray Brownlee  
**GENERAL MANAGER**



## Mayoral Minute No. MM12/23

**Subject: Financial Assistance and Donations - March - April 2023**

---

### Motion:

That Council:

- a) approve a donation of \$400 to the Cape Banks Family History Society, to be funded from the 2022-23 Contingency Fund, towards their Beginners Workshop for local community members; and
- b) approve a donation of plants to the value of \$400 from Council's Nursery, to be funded from the 2022-23 Contingency Fund, towards the Maroubra Neighbourhood Children's Centre Co-op fundraising raffle being held on 6 May 2023.

### Background:

#### Support for Cape Banks Family History Society

Cape Banks (a Genealogy organisation) has been established in the Maroubra area for over 38 years and is now situated at the Coast Centre for Seniors Little Bay. They are a not-for-profit organisation run by volunteers dedicated to assisting members, the local community, interstate and overseas people research and trace their families' stories. Members are provided with monthly newsletters, quarterly journals, a meeting with guest speakers for members and visitors to attend.

Cape Banks is holding a Beginners Workshop on 29 April 2023 for local community members where attendees will be provided with a folder containing information, forms and literature to assist them in their research.

Cape Banks has requested assistance towards resources, equipment and venue hire for workshops. I propose a donation of \$400 in support of this organisation for the benefit of our community.

#### Maroubra Neighbourhood Children's Centre Co-op – Donation of plants

The Maroubra Neighbourhood Children's Centre Co-op have been running successfully for 40 years. The Centre relies on donations and fundraising events to be able to continue to provide quality education care for our youngest community members and future leaders.

The Centre is holding a fundraising fun day on 6 May 2023 and has requested Council's support. I propose a donation of plants to the value of \$400 from Council's Nursery to go towards the raffle in support of the Centre's fundraising efforts.

### Source of funding:

The financial implication to Council will be \$800 to be funded from the 2022-23 Contingency Fund.

### Attachment/s:

Nil

---

**Responsible officer:** The Mayor, Cr Dylan Parker

**File Reference:** F2023/06574

MM12/23





## Mayoral Minute No. MM13/23

### Subject: Updating Randwick City Council's Urban Elements Design Manual

---

#### Motion:

That Council:

- a) note the recent excellent design work associated with the Maroubra Junction and Matraville Public masterplans;
- b) update the Randwick City Council Urban Elements Design Manual 2006, particularly section 4 'paving guidelines' with a view to making standard the incorporation of appropriate greenery such as but not limited to street trees, underplanting, shrubbery, hedging and rain beds with appropriately identified species at city gateways, coastal promenades (taking into account sight lines), town centres, intersections of major roads and secondary streets. That these changes to the design manual consider best-practice concerning water-sensitive design, flood-prevention, vermin prevention, and urban heat-island effect;
- c) incorporate a new section in the Randwick City Council Urban Elements Design Manual 2006 for crossings, ramps, median strips, pedestrian islands, roundabouts, green pedestrian barriers and other traffic devices with a view to making standard the inclusion of plantings where appropriate. That these changes to the design manual consider best-practice concerning water-sensitive design, flood-prevention, vermin prevention, and urban heat-island effect; and
- d) develop a draft short term (FY24-25), medium term (2-5 year), and long term (5-10 year) resourcing strategy and delivery program to accomplish the abovementioned changes. That this resourcing strategy take into consideration any future installation, maintenance, replacement and/or labour costs.

#### Background:

Working in conjunction with the General Manager, Director of City Services, and Director of City Planning it has been identified that the last time Randwick City Council developed the Urban Elements Design Manual was back in 2006 (with amendments in 2008). While an excellent piece of work, industry best-practice has since progressed particularly concerning urban heat island effect, flood mitigation, vermin prevention and water-sensitive design. One downside of the document's lack of currency is that our rolling asset maintenance and renewal schedules can at times result in the replacement of like for like, missing opportunities to provide additional greenery across our LGA.

Similar to Council's previous identification of the absence of footpath ramps on at least one side of many Randwick streets impeding mobility access and the subsequent adoption of a modest annual program of replacement, this Mayoral Minute seeks to update Council's Design Elements Manual and accommodate any future resource implications on an achievable and sustainable basis across the short, medium and longer term.

#### Source of funding:

Should the recommendation be endorsed, a short term, medium term and long term resourcing strategy and delivery program will be developed.

#### Attachment/s:

Nil

---

MM13/23

**Responsible officer:** The Mayor, Cr Dylan Parker

**File Reference:** F2023/06574

MM13/23

## General Manager's Report No. GM4/23

### Subject: Draft 2023-24 Operational Plan and Budget

#### Executive Summary

- Our 2023-24 Operational Plan details the individual projects and activities that will be undertaken in the 2023-24 financial year to work towards achieving the commitments made in our 2022-26 Delivery Program. It includes a detailed budget for the activities, our 2023-24 Fees and Charges, and a Statement of Revenue Policy.
- Some of the many activities planned for 2023-24 are detailed below:
  - Refurbishment of the Maroubra Beach Pavilion
  - Renewal of playgrounds at Grant Reserve, Wills Reserve, Woomera Reserve and Dr Walters Reserve.
  - Reconstruction of the Ivor Rowe Rock Pool stairs
  - Design and construction of a new BMX/Pump Park
  - Smart Beach signage at Clovelly Beach
  - New outdoor gyms at Purcell Park and Woomera Reserve
  - Clovelly Pool access improvements
  - Streetscape improvements in Kingsford, Maroubra Junction and Matraville Town Centre
  - Upgrade of the Malabar Memorial Hall
  - Construction of a new plaza at the corner of Clovelly Rd and Burnie St
  - Planning for new Coogee Beach amenities, bus shelter & kiosk
  - Planning for a new Maroubra Surf Lifesaving Club building
  - Installation of a new GPT at the northern end of Maroubra Beach
  - 5000 new native and indigenous planting to improve the connectivity of bushland areas
  - 1000 new trees to provide habitat, shade and heat reduction benefits
  - A minimum of five events/activities that celebrate our First Nations history
  - A minimum of three new public art installations
  - Planning for fit out of Newmarket stables as a cultural hub
  - Exhibition and adoption of an updated Affordable Housing Strategy
  - 40 new bicycle parking spaces
  - Five new publicly accessible EV charging stations
  - Five new traffic facilities to increase safety for people riding bikes or walking
  - Delivery of an annual youth forum addressing mental health and wellbeing
  - Delivery of at least one market to support our local businesses
  - 4.6 km of road resurfacing
  - 3 km of footpath upgrades
- The draft Budget for 2023-24 ensures a continued strong financial position, with a net operating result for the year, before grants and contributions for capital purposes, of \$1.56M.
- The draft Budget for 2023-24 is balanced, with a \$689K surplus.

#### Recommendation

That:

- a) the draft Randwick City Council 2023-24 Operational Plan, including the 2023-24 Budget and associated Fees and Charges, be endorsed for a period of public exhibition of not less than 28 days, from 1 to 29 May 2023, inviting submissions from the public;
- b) Council receives a report at the conclusion of the period of public exhibition, providing the outcomes of public exhibition for consideration; and

- c) the General Manager be authorised to make any minor changes if required.

**Attachment/s:**

1. Draft 2023-24 Operational Plan and Budget
2. Draft 2023-24 Fees and Charges

GM4/23

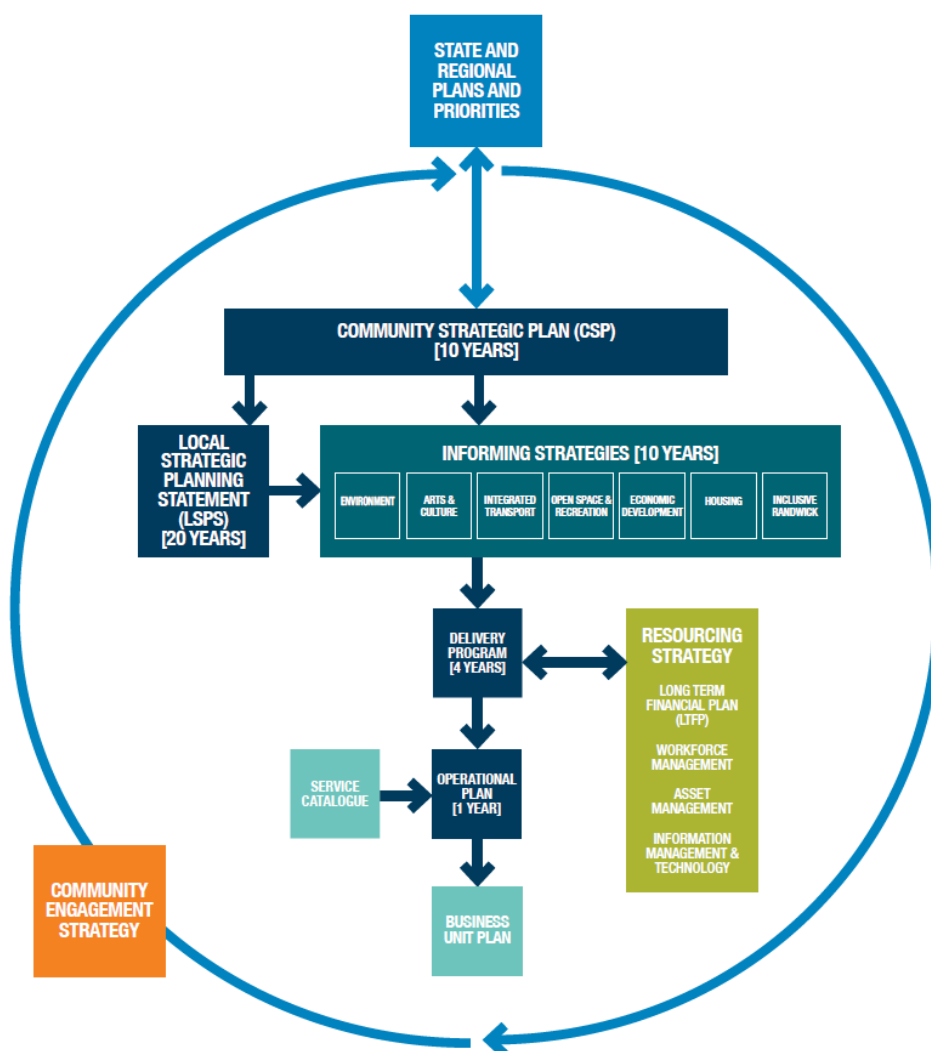
## Purpose

The purpose of this report is to seek approval to exhibit the draft Randwick City Council 2023-24 Operational Plan, which includes the 2023-24 Budget and associated Fees and Charges.

## Discussion

All councils in NSW are required to use the legislated Integrating Planning and Reporting (IP&R) framework to guide their planning and reporting activities.

The following diagram includes key elements from the legislated IP&R framework and shows how Randwick City plans to ensure that we are working towards achieving the community's goals.



The Community Strategic Plan (CSP) is our 10-year plan that sits at the top of Council's integrated planning and reporting framework. It incorporates state and regional planning priorities and sets the direction for all of Council's activities. Whilst Council prepared this plan, it belongs to the community (not Council) and involves us working together with a range of partners across the community, business and government to achieve the outcomes.

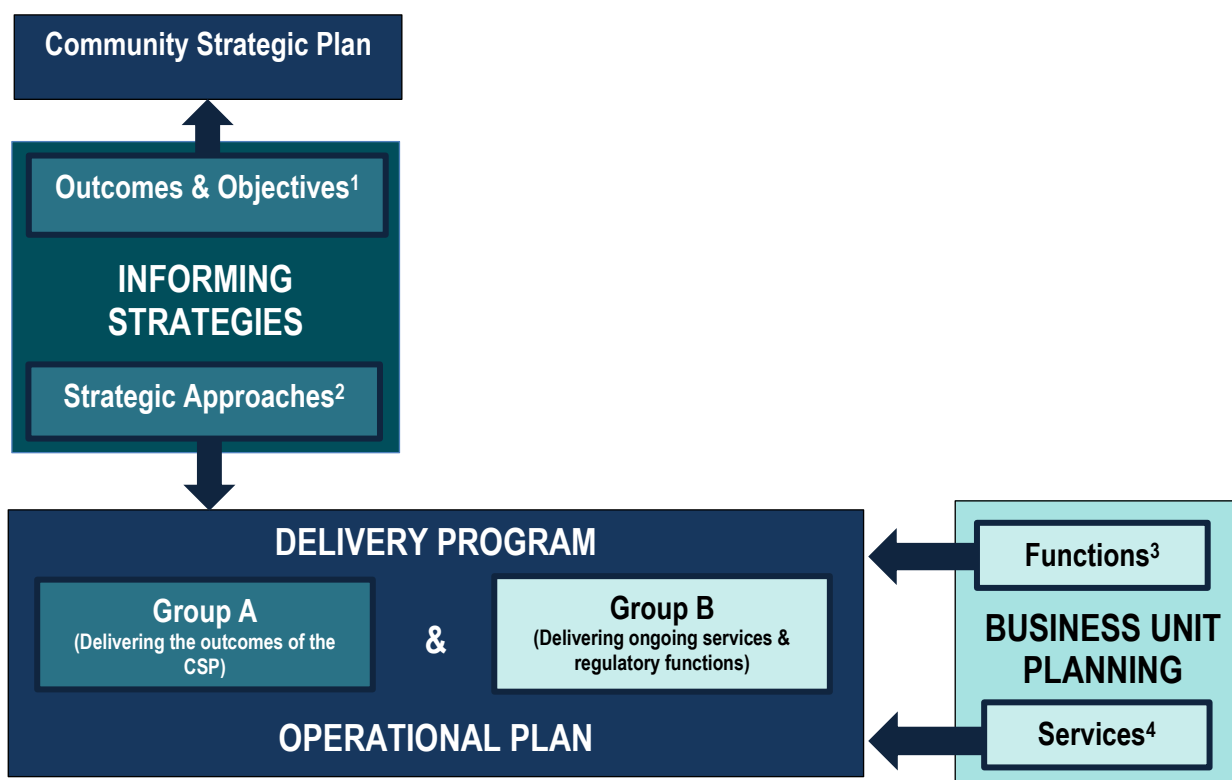
The delivery program and operational plan detail the specific actions that Council will take to work towards achieving the outcomes of this CSP. They also detail the actions required to deliver ongoing day-to-day services to our community; ensure compliance with regulatory requirements; and provide the internal support services that are needed to keep Council operating efficiently and effectively.

## How our CSP, Delivery Program and Operational Plan were prepared

Council and the community have worked together to create a suite of seven Informing Strategies (Environment, Arts and Culture, Integrated Transport, Open Space and Recreation, Economic Development, Housing and Inclusive Randwick). Each strategy includes outcomes, objectives and strategic approaches for delivery.

In addition to developing the seven Informing Strategies, comprehensive Business Unit Plans (BUPs) have been prepared to map the functions, processes and activities of each business unit. A service catalogue listing the ongoing services provided by Council was then developed based on the BUPs.

As detailed in the diagram below, the Informing Strategies and Business Unit Plans have been combined to create our 2022-26 Delivery Program that covers all activities undertaken by Council to perform its functions. This includes delivering the outcomes of the CSP as well as providing ongoing services and regulatory functions.



### Notes:

1. The outcomes from the Informing Strategies provide a comprehensive picture of the community's aspirations for the future across all seven areas, and the objectives provide clear measurable ways of achieving these outcomes. Together they provide the basis for our 2022-2032 Community Strategic plan.
2. The strategic approaches from the Informing Strategies detail what Council will do to work towards achieving the outcomes and objectives over the next 10 years. These were used to develop the Group A commitments in our 4-year delivery program, thereby ensuring that Council's actions are directly aligned with achieving our community's aspirations.

The specific actions required to deliver each strategic approach are included in the Group A operational plan activities.

3. The functions of each business unit were used to develop the Group B commitments in our delivery program.
4. The services provided by each business unit are included in Group B operational plan activities.

## 2023-24 Operational Plan

Our 2023-24 Operational Plan lists the projects and activities that will be undertaken in the 2023-24 financial year to achieve, or work towards achieving, the Group A and Group B commitments in our 2022-26 Delivery Program. It also includes our annual budget and Statement of Revenue Policy.

The structure of the attached Draft 2023-24 Operational Plan & Budget is detailed below:

*Part 1: About Randwick*

This part provides background information about our City and our Council

*Part 2: About this plan*

This part explains the purpose and structure the Plan

*Part 3: 2022-26 Delivery Program and 2023-24 Operational Plan Activities*

This part includes our 2022-26 delivery program commitments and 2023-24 operational plan activities. They are split into two groups:

- Group A details how Council will work towards delivering the outcomes of the 2022-2032 Community Strategic Plan (CSP)
- Group B details how Council will provide the ongoing services required by our community and comply with regulatory obligations.

*Part 4: Financial Information*

This part provides a detailed budget for all planned activities in the 2023-24 financial year.

*Part 5: 2023-24 Statement of Revenue Policy*

This part provides Council's Statement of Revenue Policy as required under the Integrated Planning and Reporting Guidelines

*Part 6: Other Statutory and Supporting Information*

This part provides additional information on Council's operations. It includes information on financial assistance provided by Council, asset management, the Environmental Levy, the Our Community Our Future Program and Council activities that are of a commercial or business nature.

## 2023-24 activities

The 2023-24 Operational Plan includes both new activities and activities that have been carried over from the 2022-23 Operational Plan.

To ensure transparency in performance, previously adopted 2022-23 operational plan activities that reflect ongoing services delivered by Council, or projects that are not yet complete, have been carried over into the 2023-24 plan.

Generally, 2022-23 activities have only been deleted if they:

- were completed in 2022-23;
- have been postponed;
- have been replaced with a new activity that reflects the next stage of the project; or
- have been replaced with a new/updated activity that reflects a methodological change in how the delivery program commitment will be delivered and/or measured.

Some of the key activities planned for 2023-24 from each strategy area are detailed below:

Environment Strategy:

- Plant at least 5000 new native and indigenous plantings to improve the connectivity of key bushland areas

- Plant a minimum of 1000 trees to provide habitat, shade and heat reduction benefits
- Deliver Council's Sustainability Rebates program to the community
- Install a new GPT at the northern end of Maroubra Beach

#### Arts and Culture Strategy

- Deliver a minimum of five events/activities that recognise, value and celebrate our First Nations history
- Provide a minimum of three new public art installations
- Undertake works to upgrade and repurpose Blenheim House as a cultural facility
- Prepare a business plan for operating Newmarket stables as a cultural hub
- Maintain a publicly accessible database of cultural activities (people and places) in the LGA

#### Housing Strategy

- Finalise stage 1 and 2 of the of the new Comprehensive DCP
- Prepare, exhibit and adopt an updated Affordable Housing Strategy
- Finalise the Randwick Junction planning proposal
- Exhibit the Maroubra Junction planning proposal

#### Integrated Transport Strategy

- Complete detailed construction designs for:
  - Stage 2 of the Anzac Parade cycleway/footpath project
  - Randwick to Coogee cycleway project
  - South Coogee to Kingsford pedestrian and cycling improvements project
- Design and construct traffic facilities to increase safety for people riding bikes or walking in 5 locations across the LGA
- Provide 40 new bicycle parking spaces
- Deliver 5 new publicly accessible EV charging stations
- Develop and deliver a minimum of 4 programs targeting behaviour change to improve road safety

#### Open Space and Recreation Strategy

- Design and construct a new BMX/Pump Park
- Upgrade/refurbish the public amenities at Maroubra Beach
- Install smart signage at Clovelly Beach
- Prepare plans for upgrading amenities at Latham Park
- Provide new/upgraded lighting to Heffron Park and Snape Park (upper field).
- Complete construction of additional splash and play facilities at the Des Renford Leisure Centre

#### Inclusive Randwick

- Develop, exhibit and adopt a 'Multicultural Plan' and an 'Identity and Interest Plan'
- Update the 'Safer Randwick' plan
- Deliver an annual youth forum addressing mental health, wellbeing and emerging needs
- Partner with food security program providers to provide 5,760 meals to communities in need
- Deliver at least two domestic violence awareness activities/campaigns

#### Economic Development

- Implement a Buy Local, Shop Local marketing campaign in partnership with local networks and local businesses
- Deliver a quarterly business update newsletter to support local businesses
- Deliver at least one market to support local businesses



- Implement at least two activities to promote the night time economy
- Investigate opportunities to beautify town centres through appropriate use of empty shop fronts

As part of our annual capital works program, the following works are also scheduled for 2023-24:

- Renewal of playgrounds at Grant Reserve, Wills Reserve, Woomera Reserve and Dr Walters Reserve.
- Reconstruction of the Ivor Rowe Rock Pool stairs
- New outdoor gyms at Purcell Park and Woomera Reserve
- Clovelly Pool access improvements
- Planning for new Coogee Beach amenities, bus shelter & kiosk
- Planning for replacement of the Burrows Park amenities building and upgraded sports field
- Planning for replacement of the Snape Park amenity buildings, indoor cricket facilities and carparking
- Streetscape improvements in Kingsford, Maroubra Junction and Matraville Town Centre
- Construction of a new plaza at the corner of Clovelly Rd and Burnie St
- 4.6 km of road resurfacing
- 3 km of footpath upgrades

### **2022-26 Service Review Program**

Our 2022-26 Delivery Program includes our 2022-26 Service Review Program. Through this program, we have commenced a comprehensive review of Council services.

The service review process involves engaging with the community and key stakeholders to develop agreed priorities and expected levels of service. The reviews will help ensure that we focus our resources where they are needed most.

Ten priority services were identified for review in 2022-26

1. Development assessment
2. Parking patrols
3. Event management
4. Lifeguard services
5. Sports field management
6. Heritage assessments
7. Community hall management
8. Coastline waste and cleansing services
9. Tree assessments
10. Footway dining

The first five of these service reviews commenced in 2022-23.

Three of these will be completed in 2022-23 (Development assessment, Parking patrols and Lifeguard services). The remaining two are scheduled for completion in 2023-24.

### **2023-24 Budget**

In the context of our 2023-24 Budget, we are steadily settling into a post-covid new normal. We are working together with our community and stakeholders to ensure a financially sound and sustainable local government that continues to deliver affordable services to our community - now and into the future.

The Independent Pricing and Regulatory Tribunal of NSW (IPART) rate pegging determination for 2023-24 has resulted in a rate peg of 3.7% for the 2023-24 financial year.

The domestic waste management charge is proposed to increase by 4.0%. The 4.0% increase is required to allow for services to be continued at current service levels; and enable relevant capital works and remedial activities to be funded.

The 2023-24 annual budget has been set to ensure that all financial performance indicators exceed benchmarks prescribed by the Office of Local Government.

The Draft Income Statement for 2023-24 provides a net operating result for the year before grants and contributions for capital purposes of \$1.56M. When adjusted for non-cash items, reserve transfers, capital expenditure and loan funding, a balanced budget is presented showing a surplus of \$689K.

The following tables outline the source and application of funds.

**Table: Source of funds**

Revenue type	Amount (\$000)s
Rates and annual charges	141,279
User fees and charges	22,229
Grants and contributions	13,110
Other revenues	6,311
Other income	4,356
Reserves	12,337
Interest & Investment Revenue	4,404
<b>Total</b>	<b>204,026</b>

**Table: Application of funds**

Expenditure type	Amount (\$000)s
Employee costs	82,116
Materials and contracts	65,895
Net Capital Expenditure	46,312
Other Operating expenses	4,867
Lease & Loan Repayments	4,147
<b>Total</b>	<b>203,337</b>

Council continues to have a high reliance on own source revenue with an anticipated Own Source Operating Revenue Ratio of 93.16% and maintains a reasonably strong unrestricted current ratio of 2.85X compared to a benchmark of 1.5X.

### **2023-24 Capital Expenditure**

The Draft 2023-24 Budget includes a \$49.5M proposed capital works program which is detailed within the Operational Plan.

## **Borrowings**

External borrowings of \$33.5 million were drawn down in 2021-22 and will enable works to be completed for the betterment of Randwick City Council residents and the greater community. No further borrowings are proposed for 2023-24.

Council's principal and interest repayment for the 2023-24 financial year will be \$3.75M.

## **Statement of Revenue Policy**

### **Rating structure**

The Council's ordinary rates are structured on an ad valorem basis in accordance with section 497 of the NSW Local Government Act 1993 (the Act), and subject to the minimum amounts in accordance with section 548 of the Act.

Permissible increases in rating revenue are determined by IPART through two distinct processes, including industry standard rate peg and council specific special variation. The rate cap is based on the change in Local Government Cost Index (LGCI) and consideration of a productivity factor. Following a review, IPART introduced a population factor to better cover the costs of population growth from 2022-23. IPART has determined that the general income from rates in 2023-24 for Randwick may increase by an amount of 3.7%, which includes a zero-population factor.

### **Domestic Waste Management Charge**

Under section 496 of the Local Government Act 1993, Council must make and levy an annual charge for providing domestic waste management services. Under section 504 of the Act, income from the charge must not exceed the reasonable cost to the Council of providing those services.

The domestic waste management charge is proposed to increase by 4% from \$637.85 to \$663.35 for each residential service in 2023-24. This charge funds domestic waste collection services, including general waste, recycling, FOGO and household clean-up, the ongoing operations of the Perry St Recycling Centre, and the continuation of Council's contaminated site remediation program.

### **Fees and Charges**

The draft 2023-24 Fees and Charges have been developed in accordance with Councils Pricing Policy. Fees and Charges are developed for user specific services and ensure that where possible, Council can recover the cost of service delivery.

Many fees and charges levied by Council are subject to statutory limits. For those that are not set by legislation, a review process is undertaken each year which considers market comparisons and service costs, including cost indexing.

Cost recovery is not applicable to some services that are considered to offer wider public good. These services are charged at partial or minimal cost recovery.

The draft 2023-24 Fees and Charges is attached for your consideration. Following exhibition and upon adoption, the fees and charges will commence 1 July 2023.

### **Stormwater Management Service Charge**

The Stormwater Management Service Charge was introduced in the 2008-09 financial year to establish a sustainable funding source for providing improved stormwater management across Randwick City. The maximum amounts chargeable are prescribed in clause 125AA of the Local Government (General) Regulation 2005. The amount varies depending on the type of property and/or property owner.

## Consultation

Council's draft 2023-24 Operational Plan is required to be publicly exhibited for a period of at least 28 days. The proposed exhibition period is 1 to 29 May 2023.

Throughout the exhibition period, the draft documents will be on display via Council's website, and the community will be able to provide feedback in the following ways:

- Online through Council's Your Say website
- By email
- By mail

Residents will be informed and encouraged to engage through a range of communication and consultation activities including:

- Suburb specific information sheets distributed to households across Randwick City
- Feature story in winter 2023 Randwick *SCENE* magazine
- Media release and online news stories
- Promotion through social media
- Promotion through Randwick eNews distributed to more than 50,000 recipients
- Video content communicating the operational plan and encouraging people to have their say

All submissions received during the exhibition will be considered before the 2023-24 Operational Plan and Budget is presented to Council for adoption in June 2023.

## Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Change and Performance Service
Function	Performance Management
Delivery program commitment	Identify, measure and develop the performance of Council.

## Resourcing Strategy implications

The draft Budget for 2023-24 is balanced and sustainable, with a budget surplus of \$689K.

## Policy and legislative requirements

Section 405 of the Local Government Act requires Council to have an Operational Plan 'adopted before the beginning of each year that details the activities to be engaged in by the council during the year as part of the delivery program covering that year'.

The draft 2023-24 Operational Plan has been prepared in accordance with section 405 and the associated IP&R Guidelines.

## Conclusion

Our draft 2023-24 Operational Plan details the individual projects and actions that will be undertaken in the 2023-24 financial year to achieve, or work towards achieving, the commitments made in our 2022-26 Delivery Program. It includes a detailed budget for the actions, our 2022-2023 Fees and Charges, and a Statement of Revenue Policy.

The draft Budget for 2023-24 is balanced and sustainable.

**Responsible officer:** Emma Fitzroy, Business Strategist

**File Reference:** F2023/03004

GM4/23



## Director City Planning Report No. CP7/23

**Subject: Variation to Development Standards under Clause 4.6 - 1  
November 2022 to 27 March 2023**

---

### Executive Summary

- The Department of Planning and Environment (DPE) released a Planning Circular in 2020 advising of the procedural and reporting requirements that must be followed when development standards are being varied.
- This report provides Council with details of Development Applications (DA) that were determined within the period from 1 November 2022 through to 27 March 2023 in which a variation to a development standard under Clause 4.6 of the Randwick Local Environmental Plan 2012 was approved.

### Recommendation

That the report be received and noted.

### Attachment/s:

1.  Clause 4.6 Register - Nov 2022 to Mar 2023

## Purpose

The Department of Planning and Environment (DPE) released a Planning Circular on 5 May 2020 advising Councils of the following procedural and reporting requirements in relation to the administration of variations to development standards:

1. Proposed variations to development standards cannot be considered without a written application objecting to the development standard and dealing with the matters required to be addressed by the relevant instrument.
2. A publicly available online register of all variations to development standards approved by the consent authority or its delegates is to be established and maintained. This register must include the development application number and description, the property address, the standard to be varied and the extent of the variation.
3. A report of all variations approved (including under delegation) must be submitted through the NSW Planning Portal at <https://www.planningportal.nsw.gov.au/reporting/online-submission-planning-data> within four weeks of the end of each quarter (i.e. March, June, September and December) in the form provided by the Department.
4. A report of all variations approved under delegation from a Council must be provided to a meeting of the Council meeting at least once each quarter.

## Discussion

### Clause 4.6 – Exceptions to Development Standards

Clause 4.6 is required to be addressed if a development application seeks to vary a development standard in the Local Environmental Plan. The consent authority (i.e. Council, Randwick Local Planning Panel, Sydney Eastern Planning Panel or NSW Land and Environment Court) must not grant consent for development that contravenes a development standard unless, a written request has been provided by the applicant addressing Clause 4.6 of the LEP. If Council (or the relevant consent authority) is satisfied that the Clause 4.6 request is adequately justified, it may grant consent to the development even though the proposal does not comply with the relevant standard.

To put the number of variations into context, a total of 669 development applications have been determined from March 2022 to March 2023 and 53 or 7.9% of these applications had Clause 4.6 variations approved by the consent authority.

### Details of Variations

A table is attached to the report detailing all Clause 4.6 exceptions approved in the period between 1 November 2022 to 27 March 2023. Further analysis of some of the large numerical variations for each month is detailed below. It should be noted that a detailed assessment report is prepared for each DA with a Clause 4.6 exception and is publicly available through Council's website.

#### November 2022

Eight Clause 4.6 variations were approved in November 2022, with three applications determined under delegation (less than 10%) and five applications determined by Randwick Local Planning Panel (RLPP) due to variations greater than 10%.

Of the variations approved, the greatest extent of variation related to a development application for a Unit at 4/15 Barry Street, Clovelly (DA/100/2021), in which a variation of 140.9% to the Floor Space Ratio (FSR) was approved. The RLPP supported the variation to the FSR for the following reasons:

- The application relates to an existing Residential Flat Building (RFB) within a R2 low density zone and was subject to existing use rights, noting that RFBs are not permitted within the R2 zone pursuant to the Land Use Table in RLEP 2012. As such, the site is subject to a FSR of 0.5:1, consistent with the R2 zoning.



- The existing building on site had a FSR of 1.2:1 and already contravenes the maximum FSR applicable to the site.
- The application involved minor alterations and internal reconfiguration of the Lower Ground Floor level and a change of use to several of the rooms/spaces.
- The proposed works result in an increase to the Gross Floor Area (GFA) of 3.7m<sup>2</sup>, resulting in an increase to the existing FSR of 0.4%.
- There was no change to the existing building envelope with the proposed works contained within the existing built form.

#### December 2022

Seven Clause 4.6 variations were approved in December 2022, with five applications determined under delegation and two applications determined by RLPP due to variations greater than 10%.

Of the variations approved, the greatest extent of variation related to Development Application for DA/195/2022 at Nos. 30-36 Dangar Street, Randwick, in which a variation of 99.79% to the building height development standard was approved by the RLPP. The RLPP supported the variation to the building height for the following reasons:

- The application involved the installation of a new rooftop kitchen filtration and exhaust plant system to an existing building of the residential aged care facility. The proposed works were in response to occupant complaints regarding odour and air quality from the existing plant.
- The portion of the site in which the relevant building is sited is subject to a maximum building height of 9.5m.
- The existing building on site has a height of 18.2m and already contravenes the maximum building height standard applicable to the site. The proposed plant structures resulted in an increase to the height of 780mm, resulting in an overall maximum height of 18.98m.
- The proposed plant and equipment area represents less than 1% of the aged care facility roof area and is minor in nature.
- The proposed plant is recessed within the roof form of the existing building, and shall remain below the height of the neighbouring buildings within the facility which are up to seven (7) storeys.
- The proposed height is primarily a result of the need to provide improved services to a building which is already above the height limit.
- The additional structures would not result in any unreasonable impacts to the amenity of surrounding properties, with regards to visual bulk, privacy, view loss and overshadowing.
- As such, the proposed mechanical ventilation system shall improve the air quality and amenity for aged care facility occupants, without unreasonably impacting upon the amenity of the neighbouring properties

#### January 2023

Two Clause 4.6 variations were approved in January 2023 under delegated authority.

Of the variations approved, the greatest extent of variation related to Development Application for DA/353/2022 at 13 Coogee Street, Randwick, in which a variation of 9.3% to the building height development standard was approved by Council. The variation was supported for the following reasons:

- The development is subject to a maximum building height of 9.5m under RLEP 2012.
- The application relates to alterations and additions to an existing dwelling house including a new first floor level.
- The existing dwelling has a part basement level located beneath the natural ground levels of the site. The maximum height is measured from the existing ground levels, being the ground below the basement slab.
- Due to the style of the roof over the first floor level being a traditional pitched roof, the extent of non-compliance with the height standard reduces rapidly with the falling roof pitch and is limited to the upper most pitch and for the area above the basement level only.
- As such, the extent of non-complaint roof area is less than 10% of the overall building footprint.

- The development shall be perceived as a two storey dwelling from the streetscape and neighbouring properties, and is consistent with the heights of adjoining dwellings within the street. It is also noted that the dwelling is entirely compliant with the height standard when measured from the existing natural ground levels surrounding the building, with the height breach wholly attributed to the existing basement and calculation of the height.
- As such, the increased height would not result in any unreasonable impacts to the amenity of surrounding properties, with regards to visual bulk, privacy, view loss and overshadowing.

#### February 2023

Five Clause 4.6 variations were approved in February 2023 by the RLPP due to variations greater than 10%.

Of the variations approved, the greatest extent of variation related to Development Application for DA/413/2022 at 19 Oswald Street, Randwick, in which a variation of 36% to the FSR was approved by the RLPP. The RLPP supported the variation to the FSR for the following reasons:

- The application relates to an existing attached dwelling and involves the infill of a central courtyard/lightwell.
- The site is subject to a FSR for 0.75:1. The existing dwelling had a FSR of 0.98:1 and already contravenes the maximum FSR application to the site.
- The proposed works result in an increase to the GFA of 4.6m<sup>2</sup>, resulting in an increase to the existing FSR of 3.6%.
- The additional floor space is located within the centre of the dwelling, is single storey and adjoins a blank party wall of the neighbouring property. As such, the addition will not impact upon the existing street façade.
- Given the minor and single storey nature of the addition, it will not result in any unreasonable impacts to the amenity of surrounding properties, with regards to visual bulk, privacy, view loss and overshadowing.
- In the reason for the resolution the Panel specifically noted that whilst technically the increase in FSR is 36%, the existing development and all neighbouring terraces which is a heritage item and is already well in excess of the FSR development standard so the effective increase is very minor and not visible from the public domain.

#### March 2023

Seven Clause 4.6 variations were approved in March 2023, with four applications determined under delegation and three applications determined by RLPP due to variations greater than 10%.

Of the variations approved, the greatest extent of variation related to Development Application for DA/628/2022 at Unit 7/274 Arden Street, Coogee, in which a variation of 38.2% to the FSR was approved by the RLPP. The RLPP supported the variation to the FSR for the following reasons:

- The application relates to an existing RFB and involves the infilling of a terrace and new kitchen extension within one of the units, being Unit 7.
- The site is subject to a FSR for 0.9:1. The existing RFB had a FSR of 1.26:1 and already contravenes the maximum FSR application to the site.
- The proposed works result in an increase to the GFA of 5.6m<sup>2</sup>, resulting in an increase to the existing FSR of 1.24%.
- The increased floor area was contained within the existing building footprint, and given the minor nature of the addition does not adversely attribute to the overall bulk and scale of the development.
- While the extension will be visible from Arden Street, the southern side façade wall aligns to the existing apartment façade wall and is therefore in keeping with the character.
- The extension of the kitchen will improve the amenity and use of the open plan living/kitchen/dining area creating a more functional space, without resulting in any unreasonable impacts upon the residential amenity of the neighbouring and adjoining properties.

## Variations to Minimum Lot Size

Of the twenty-nine Clause 4.6 variations that were approved in the relevant period from November 2022 through to March 2023, six of the applications related to subdivision (Torrens or strata title) and resulted in a variation to the minimum subdivision lot size under RLEP 2012. Five of these applications resulted in a variation to the minimum subdivision lot size greater than 10% and were determined by RLPP.

A Draft Comprehensive Planning Proposal has been prepared to make changes to and update RLEP 2012. The draft Planning Proposal was publicly exhibited from 31 May 2022 to 12 July 2022. One of the key amendments to RLEP 2012 is to amend the minimum subdivision lot size map for all land zoned R2 Low Density Residential (excluding Heritage Conservation Areas) from 400m<sup>2</sup> to 275m<sup>2</sup>. The Planning Proposal and 275m<sup>2</sup> lot size within the R2 zone for areas was endorsed by Council at its Extraordinary Council Meetings on 30 August 2022 and 6 September 2022.

In accordance with Section 4.15(1)(ii) of the EP&A Act, the draft LEP is a consideration in the determination of the subject applications. Furthermore, given that the Planning Proposal is in the final stages, the changes regarding the subdivision lot size are considered to be certain and imminent and can be given a degree of weight.

All six applications related to the subdivision of an existing or approved dual occupancy development and were reliant on an established and approved built form and therefore it was considered that there would be no adverse impacts upon the built or natural environment as a result of the proposed subdivisions. All of the approved lot sizes were also compliant with the draft lot size of 275m<sup>2</sup> under the Planning Proposal. As such, the proposed subdivisions were considered to be consistent with the future character of the locality which anticipates smaller allotments within the R2 zone. Furthermore, to accompany the LEP amendments, Council has commenced a review of Part C1 of RDCP 2013. At the Ordinary Council meeting of 22 November 2022, Council resolved to endorse the Stage 1 Draft DCP as an interim policy, commencing on the date of gazettal of the LEP amendments. In response to the reduced minimum subdivision lot size, the Draft DCP proposes that the minimum frontage width for subdivision is 7.5m per lot. The proposed subdivisions were also found to be consistent with the subdivision provisions under the Draft DCP.

In view of the above, the variations to the minimum subdivision lot size pursuant to Clauses 4.1 and 4.1A of RLEP 2012 were supported.

## Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Development Assessment
Function	Assessment of Development Applications
Delivery program commitment	Assess and determine Development Applications, Modification Applications and Review Applications under the Environmental Planning and Assessment Act 1979

## Resourcing Strategy implications

There are no direct financial implications for this matter.

## Conclusion

This report provides details of the relevant applications subject to a variation to a development standard pursuant to Clause 4.6 of RLEP 2012 for the period specified in accordance with the reporting direction from the Department of Planning and Environment.

**Responsible officer:** Angela Manahan, Executive Planner

**File Reference:** F2008/00122

CP7/23

CLAUSE 4.6 REGISTER - NOVEMBER 2022												
DA number	Street No.	Street name	Suburb/Town	Postcode	Category of development	Zoning of land	Development standard to be varied	Justification of variation	Extent of variation	Concurring authority	Date DA determined dd/mm/yyyy	Approved by
DA/650/2021	31	Division St	COOGEE	2034	1: Residential Alterations & additions	R2 - Low Density Residential	Clause 4.4 - FSR = 0.65:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.71:1 or 9.89%	NSW Dept of Planning	08-Nov-22	DEL
DA/320/2022	22	Amour Ave	MAROUBRA	2035	1: Residential Alterations & additions	R2 - Low Density Residential	Clause 4.4 - FSR = 0.65:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.71:1 or 9.7%	NSW Dept of Planning	18-Nov-22	DEL
DA/3/2021	40-44	Arthur Street	RANDWICK	2031	10: Mixed	R3 - Medium Density	Clause 4.3 - Building height of 12m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is 13.55m or up 12.9%;	NSW Dept of Planning	24-Nov-22	RLPP
DA/280/2022	20	Paterson St	MATRAVILLE	2036	14: Other	R2 - Low Density Residential	Clause 4.1 - Minimum Lot Size	Minimise likely adverse impact of subdivision and development on the amenity of neighbouring properties and to ensure the lot sizes are able to accommodate development that is suitable for its purpose.	Lot A-301.8m2 (24.55%) / Lot B - 328.5m2 (17.875%)	NSW Dept of Planning	24-Nov-22	RLPP
DA/622/2021	34	Mawson Pde	CHIFLEY	2036	1: Residential Alterations & additions	B1- Neighbourhood centre	Clause 4.4 - FSR = 1:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 1.326:1 or 32.6%	NSW Dept of Planning	24-Nov-22	RLPP
DA/111/2022	22	French St	MAROUBRA	2036	1: Residential Alterations & additions	R2 - Low Density Residential	Clause 4.3 - Building height of 9.5m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is existing - 10.55m or 11%)	NSW Dept of Planning	24-Nov-22	RLPP
DA/100/2021	15	Barry St	CLOVELLY	2031	1: Residential Alterations & additions	R2 - Low Density Residential	Clause 4.4 - FSR = 0.5:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 1.205:1 or 140.9% (Existing FSR - 1.2:1)	NSW Dept of Planning	24-Nov-22	RLPP

DA/173/2022	85	Storey St	MAROUBRA	2035	3: Residential New second occupancy	R2 - Low Density Residential	Clause 4.4 - FSR = 0.5:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.548:1 or 9.67%	NSW Dept of Planning	28-Nov-22	DEL
-------------	----	-----------	----------	------	---	------------------------------------	-----------------------------	--	--------------------------------------	-------------------------	-----------	-----

CLAUSE 4.6 REGISTER - DECEMBER 2022												
DA number	Street number	Street name	Suburb/Town	Postcode	Category of development	Zoning of land	Development standard to be varied	Justification of variation	Extent of variation	Concurring authority	Date DA determined dd/mm/yyyy	Approved by
DA/793/2021	39-47	St Pauls St	RANDWICK	2031	9: Commercial / retail / office	B1 - Neighbourhood Centre	Clause 4.4 - FSR = 1.5:1 Clause 4.3 - Building height of 12.5m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR existing at 1.86:1 or 24% (no works involved)  Building height is existing - 19.61m or 63% (no works involved)	NSW Dept of Planning	08-Dec-22	RLPP
DA/195/2022	30-36	Dangar St	RANDWICK	2031	7: Residential - Other	R3 - Medium Density	Clause 4.3 - Building height of 9.5m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is 18.98m (Existing height - 18.2m) increase of 0.78m or 99.79%	NSW Dept of Planning	08-Dec-22	RLPP
DA/725/2021	68	Yorktown Pde	MAROUBRA	2035	4: Residential - New multi unit < 20 dwellings	R3 - Medium Density	Clause 4.4 - FSR = 0.75:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.82:1 or 9.5%	NSW Dept of Planning	12-Dec-22	DEL
DA/378/2022	20	Newton St	LITTLE BAY	2036	1: Residential - Alterations & additions	R1 - General Residential	Clause 4.4 - FSR = 0.75:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.769:1 or 2.56%	NSW Dept of Planning	14-Dec-22	DEL
DA/334/2021	163	Coogee Bay Rd	COOGEE	2034	1: Residential - Alterations & additions	R3 - Medium Density	Clause 4.3 - Building height of 12m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is 12.38m (roof Parapet) or up 3.2%;	NSW Dept of Planning	14-Dec-22	RLPP
DA/114/2022	10	Wolseley Rd	COOGEE	2034	1: Residential - Alterations & additions	R2 - Low Density Residential	Clause 4.3 - Building height of 9.5m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is 9.93m or up 4.52%;	NSW Dept of Planning	15-Dec-22	DEL

DA/35/2022	83	Combles	MATRAVILLE	2036	1: Residential Alterations & additions	R3 - Medium Density	Clause 4.4 - FSR = 0.75:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.757:1 or 0.73% (Existing FSR - 0.754:1)	NSW Dept of Planning	18-Dec-22	DEL
------------	----	---------	------------	------	--	---------------------	---------------------------	--	--	----------------------	-----------	-----



CLAUSE 4.6 REGISTER - JANUARY 2023												
DA number	Street number	Street name	Suburb/Town	Postcode	Category of development	Zoning of land	Development standard to be varied	Justification of variation	Extent of variation	Concurring authority	Date DA determined dd/mm/yyyy	Approved by
DA/353/2022	13	Coogee St	RANDWICK	2031	1: Residential Alterations & additions	R2 - Low Density Residential	Clause 4.3 - Building height of 9.5m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is 10.385m or up 9.3%;	NSW Dept of Planning	05-Jan-23	DEL
DA/576/2022	273	Beauchamp Rd	MATRAVILLE	2036	14: Other	R2 - Low Density Residential	Clause 4.1 - Minimum Lot Size	Minimise likely adverse impact of subdivision and development on the amenity of neighbouring properties and to ensure the lot sizes are able to accommodate development that is suitable for its purpose.	Lot 1- 384.75m2 / Lot 2 - 384.75m2) or 3.81%	NSW Dept of Planning	31-Jan-23	DEL

CLAUSE 4.6 REGISTER - FEBRUARY 2023												
DA number	Street number	Street name	Suburb/Town	Postcode	Category of development	Zoning of land	Development standard to be varied	Justification of variation	Extent of variation	Concurring authority	Date DA determined dd/mm/yyyy	Approved by
DA/799/2021	49	Lawson St	MATRAVILLE	2036	7: Residential - Other	R2 - Low Density Residential	Clause 4.1 - Minimum Lot Size	Minimise likely adverse impact of subdivision and development on the amenity of neighbouring properties and to ensure the lot sizes are able to accommodate development that is suitable for its purpose.	Lot 1- 352.47m2 / Lot 2 - 342.85m2) or 11.9% / 14.3%	NSW Dept of Planning	09-Feb-23	RLPP
DA/816/2021	48	Elaroo Ave	PHILLIP BAY	2036	7: Residential - Other	R2 - Low Density Residential	Clause 4.1 - Minimum Lot Size	Minimise likely adverse impact of subdivision and development on the amenity of neighbouring properties and to ensure the lot sizes are able to accommodate development that is suitable for its purpose.	Lot 1- 306.5m2 / Lot 2 - 306.5m2) or 23.4%	NSW Dept of Planning	09-Feb-23	RLPP
DA/413/2022	19	Oswald St	RANDWICK	2031	1: Residential - Alterations & additions	R3 - Medium Density	Clause 4.4 - FSR = 0.75:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 1:02:1 or 36% (Existing FSR - 0.98:1)	NSW Dept of Planning	23-Feb-23	RLPP
DA/618/2022	29	NIX Ave	MALABAR	2036	7: Residential - Other	R2 - Low Density Residential	Clause 4.1 - Minimum Lot Size	Minimise likely adverse impact of subdivision and development on the amenity of neighbouring properties and to ensure the lot sizes are able to accommodate development that is suitable for its purpose.	Lot 1- 351.9m2 / Lot 2 - 358.9m2) or 12.025% & 10.275%	NSW Dept of Planning	23-Feb-23	RLPP
DA/81/2022	20	Hume St	CHIFLEY	2036	7: Residential - Other	R2 - Low Density Residential	Clause 4.1 - Minimum Lot Size	Minimise likely adverse impact of subdivision and development on the amenity of neighbouring properties and to ensure the lot sizes are able to accommodate development that is suitable for its purpose.	Lot 1- 277m2 / Lot 2 - 296 m2) or 30.75% & 26%	NSW Dept of Planning	23-Feb-23	RLPP

CLAUSE 4.6 REGISTER - MARCH 2023												
DA number	Street number	Street name	Suburb/Town	Postcode	Category of development	Zoning of land	Development standard to be varied	Justification of variation	Extent of variation	Concurring authority	Date DA determined dd/mm/yyyy	Approved by
DA/468/2022	3	Dolphin St	RANDWICK	2031	1: Residential Alterations & additions	R3 - Medium Density	Clause 4.3 - Building height of 9.5m	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	Building height is 10.179m or up 7.14%;	NSW Dept of Planning	02-Mar-23	DEL
DA/293/2022	1	Finucane Cres	MATRAVILLE	2036	3: Residential New second occupancy	R2 - Low Density Residential	Clause 4.4 - FSR = 0.5:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.5499:1 or 9.996%	NSW Dept of Planning	06-Mar-23	DEL
DA/368/2022	18	Marine Pde	MAROUBRA	2035	1: Residential Alterations & additions	R2 - Low Density Residential	Clause 4.4 - FSR = 0.65:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.68:1 or 5.2%	NSW Dept of Planning	06-Mar-23	DEL
DA/332/2022	16	Broome St	MAROUBRA	2035	3: Residential New second occupancy	R2 - Low Density Residential	Clause 4.4 - FSR = 0.5:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.548:1 or 9.59%	NSW Dept of Planning	07-Mar-23	DEL
DA/438/2022	3	Milford St	RANDWICK	2031	1: Residential Alterations & additions	R3 - Medium Density	Clause 4.4 - FSR = 0.65:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.83:1 or 28% (Existing FSR - 0.71:1)	NSW Dept of Planning	09-Mar-23	RLPP
DA/285/2022	1	Dove Ln	RANDWICK	2031	1: Residential Alterations & additions	R3 - Medium Density	Clause 4.4 - FSR = 0.75:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 0.88:1 or 17% (Existing FSR - 0.87:1)	NSW Dept of Planning	09-Mar-23	RLPP
DA/628/2022	274	Arden St	COOGEE	2034	1: Residential Alterations & additions	R3 - Medium Density	Clause 4.4 - FSR = 0.9:1	Maintains compatible scale with neighbouring buildings and does not adversely impact in terms of overshadowing, privacy and views.	FSR increased to 1:28:1 or 38.2% (Existing FSR - 1.26:1)	NSW Dept of Planning	09-Mar-23	RLPP



## Director City Planning Report No. CP8/23

**Subject: Supermarkets in the Kensington and Kingsford town centres**

---

### Executive Summary

- The Kensington and Kingsford Town Centres are undergoing transition with several approved proposals (either under construction or nearing commencement) and others currently being assessed for residential and business uses, spaces for innovation activities, community infrastructure and public domain upgrades.
- Economic analysis has indicated that the town centres are currently under-served by supermarkets with the closest medium or large-scale supermarkets located in East Village and Randwick Junction.
- The report notes that supermarket operators have been moving to small format supermarkets in response to changing customer behaviour including more frequent and on-line grocery shopping. Small format supermarkets are designed to offer more efficient layout and focused product range.
- Potential changes to planning controls incentivising supermarket development outlined in this report would compromise the design approach recently adopted for the K2K corridor Strategy/DCP.
- The preferred approach is to continue engaging with supermarket operators to understand the barriers to larger supermarket development in the Kensington and Kingsford Town Centres and identify opportunities to attract future operators to the centres.

### Recommendation

That Council continue to engage with supermarket operators to understand the barriers to larger supermarket development in the Kensington and Kingsford Town Centres and identify opportunities to attract future operators to the centres through the development of a Main Street program.

### Attachment/s:

Nil

## Purpose

The purpose of this report is to respond to the following Council resolution from its meeting held on 23 August 2022:

*“(Hay/Luxford) that Council identify strategies to attract business investment in the Kensington & Kingsford Centres that will provide for:*

- *a supermarket of at least 2000 Square Metres for Kingsford; and*
- *a supermarket of at least 2000 Square Metres for Kensington.”*

## Discussion

### Existing conditions and context

The Kensington and Kingsford town centres (referred to as K2K in this report) are two medium- and high-density town centres located alongside Anzac Parade in the northern section of the Randwick Local Government Area. Both centres are in the process of urban transformation with several significant development proposals either approved or in the pipeline. Land uses include a mix of commercial, retail and hospitality businesses on the ground floor with residential uses often located above. The centres fall within the Randwick Education and Health Strategic Centre and have strong synergies with the University of New South Wales and Randwick Hospitals Campus.

Both centres were subject to a comprehensive planning review over 2016-2018 which outlined substantial planned community infrastructure and public realm upgrades and introduced changes to the maximum height and floor space ratio in the centres. The new planning provisions provide for buildings up to 9 storeys in height across the majority of the centres with strategic node locations up to 18 storeys subject to minimum non-residential floor space and community infrastructure requirements. Both centres are well serviced by the L3 Light Rail line which runs along Anzac Parade and terminates at the Kingsford terminus in the Kingsford town centre.

### Supermarket typologies

In 2018 a [review of the proposed retail definition of neighborhood supermarket](#) was prepared on behalf of the NSW Department of Planning and Environment (DPE). The review generally defines supermarkets as follows:

- large national chain (3,200m<sup>2</sup> to 4,500m<sup>2</sup>) – principally operated by Coles and Woolworths;
- medium scale (1,500m<sup>2</sup> to 3,000m<sup>2</sup>) – usually older format stores operated by Coles or Woolworths or more recently developed stores operated by Supa IGA and Foodworks;
- discount supermarkets (1,500m<sup>2</sup> to 1,800m<sup>2</sup>) – generally operated by Aldi;
- small supermarkets (600m<sup>2</sup> to 1,500m<sup>2</sup>) – operated by IGA, SPAR and Foodworks; and
- very small supermarkets (250m<sup>2</sup> to 600m<sup>2</sup>) – operated by IGA, SPAR and Foodworks.

Additionally, the paper pointed out that there are some convenience stores and specialty supermarkets which generally occupy an area less than 250m<sup>2</sup>, however these stores are typically not considered to be supermarkets by industry participants.

The paper does not identify how the floor area of supermarkets is calculated, so it is assumed to be the total floor area of the supermarket use, including shopping aisles, storage space and employee areas. This assumption is reinforced by development applications where the total floor area of the supermarket is used.

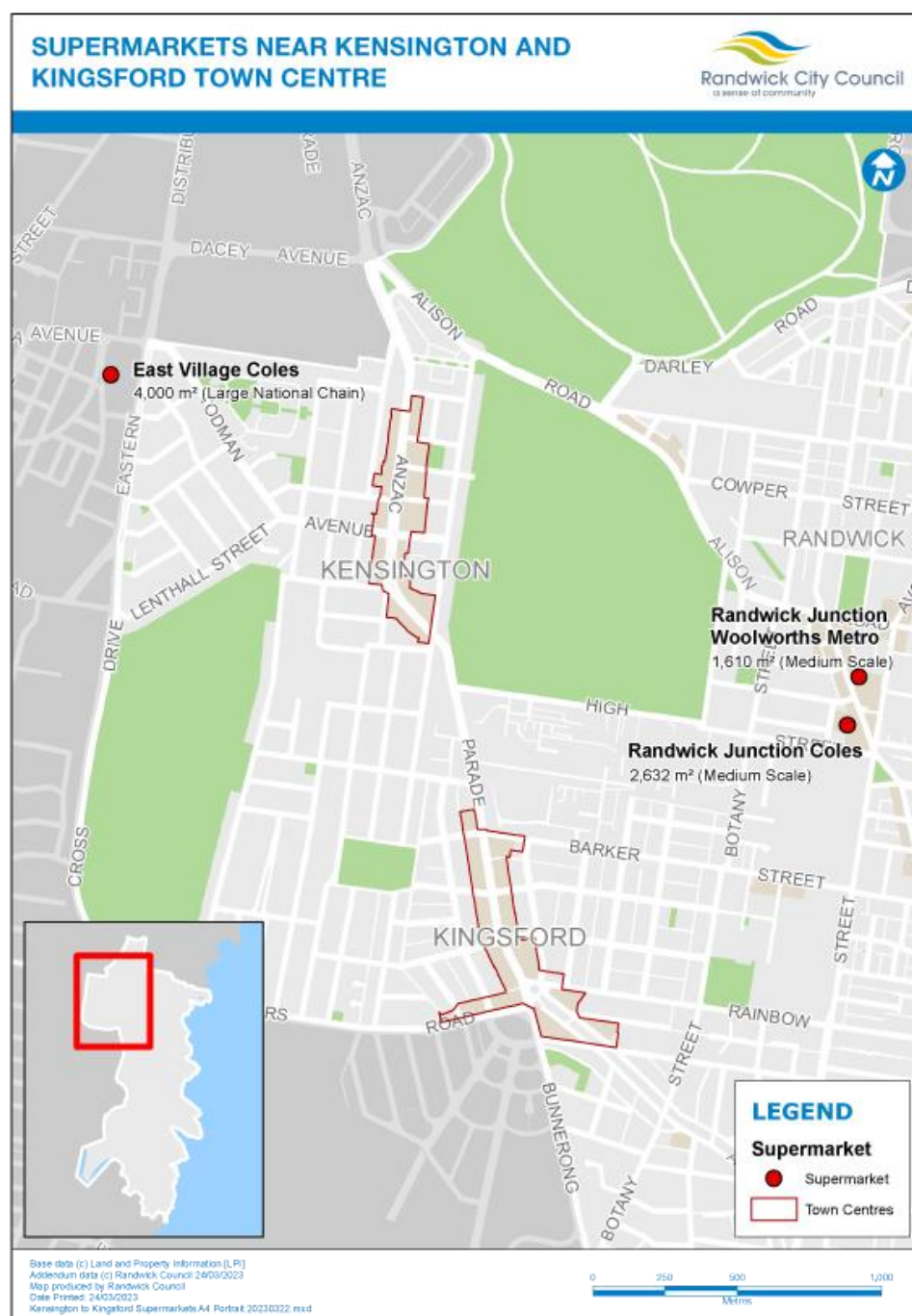
### Existing supermarkets in Kensington and Kingsford

In 2020, a land use audit undertaken by SGS on behalf of Council identified a total of approximately 2,382m<sup>2</sup> of supermarket and grocery store floor space in the Kensington town centre and approximately 1,964m<sup>2</sup> of supermarket and grocery store floor space in the Kingsford

town centre. For a point of comparison, the Randwick Junction precinct currently accommodates a total of 4,493m<sup>2</sup> of supermarket and grocery store floor space.

In the K2K centres, the 4,346m<sup>2</sup> of supermarket and grocery floor space is distributed over numerous small and very small-scale supermarkets. The closest medium or large supermarkets are in East Village and Randwick Junction (Figure 1).

Grocery store/supermarket spending is the second largest contributor to K2K resident escape spend – that is local community travelling outside the precinct to spend. Over the past 12 months Kingsford has lost \$141 million equating to 17.4% of all resident escape spend and Kensington \$164 million equating to 18.9% of all resident escape spend. The attraction of supermarkets to the precinct would have a positive impact by introducing a key anchor retailer, supporting vitality, supporting other retail operations and in turn reducing escape spend. An essential component of this attraction is the viability and operational efficiency from a retailer perspective.



**Figure 1:** Location and size of supermarkets – K2K and surrounds

## The future growth of Kensington and Kingsford and the requirement for supermarkets

The *Randwick Housing Strategy* and *Randwick Local Strategic Planning Statement* identify K2K as important local centres which will accommodate a large amount of Randwick's future commercial, retail and residential growth. Specifically, the Housing Strategy identifies K2K as a major contributor to Council's 6-10 year housing target, providing approximately 2,000 of the estimated 4,300 new dwellings across the LGA.

This level of residential growth will place increased pressure on the existing small and very small-scale supermarkets within the K2K corridor, decreasing the relative service they provide. To ensure adequate grocery services are provided to meet the needs of this growing population, it would be beneficial to have additional supermarkets within the K2K corridor. These supermarkets vary in size and offering as per the retail supermarket trends discussion below.

From an economic development perspective, K2K as a business precinct has undergone significant change over the last 3 years and is still in a transition phase. The community and businesses are adjusting to new modes of transport, changes to accessibility, an increase in new businesses, a return to pre-covid activity particularly in the area adjacent to UNSW and gradual returning of international students. As part of the process to lead the K2K community through this transition phase, Council undertook a PlaceScore place engagement project in February 2023 to engage with the community and develop a series of goals. The attraction of anchor general grocery retail has been identified as a key part of the long-term direction for the precinct. The outcomes of this work will be separately reported to Council.

In August 2022, Council received a development application incorporating a supermarket within a part 9-storey, part 4-storey shop top housing development in Kensington. This application (DA/395/2022) is under assessment as of the date of this report. In the application, the supermarket has a proposed floor area of 1,501m<sup>2</sup> and is characterised by the applicant as a 'metro-scaled supermarket'. Applying the definitions provided by DPE, the supermarket is classified as medium scale. At present a tenant for the supermarket has not been identified and the application notes that a separate fit out DA will be lodged for the supermarket by the future tenant.

### Retail supermarket trends

Operators are moving towards small format supermarkets to respond to customer preferences for more frequent and convenient shopping. The post Covid increase in on-line shopping has also changed the nature of supermarket shopping. More customers are choosing to buy non-perishables on-line (with home delivery) whilst in store demand has increased for ready to cook meals and fresh produce. Supermarkets are also responding to the time-poor shopper who needs to spend less time in store when picking up groceries for meal preparation.

The major retailers are investing supermarkets which are around 1,000- 1200m<sup>2</sup> that provide both convenience and choice that is geared towards local market grocery/food preferences. These investments are being realised in higher density walkable neighbourhoods less reliant on private vehicles given their proximity to frequent public transport. The K2K corridor Planning Strategy envisioned half size or metro scaled supermarket in response to the every day needs of future population growth and changing demographic trends. Small format supermarkets in the K2K corridor are more likely to be developed in the corridor given the changing character of the centres.

### Economic development initiatives

Critical to the understanding of supermarket viability from a retailers perspective is direct consultation with tier 1 and 2 supermarket operators to gauge the interest of a medium to largescale store and identify any opportunities and barriers within the K2K corridor.

Council's Economic Development Unit has already been approached by a medium size operator looking for a suitable site in the LGA to establish a large 'signature' store. As part of the research in responding to the Council resolution, Council officers approached tier 1 and 2 supermarket operators to gauge the interest of a store in the K2K corridor. This consultation has sought to



understand what opportunities and barriers exist for the establishment of various sized supermarkets from the perspective of supermarket operators.

Informal consultation with one large-scale supermarket operator revealed that except for the Council owned site at 1-21 Rainbow Street, Kingsford, there are limited sites within the existing K2K corridor to deliver a largescale supermarket. This is mainly due to the size and configuration of a site needed to access and service a large supermarket. The fragmented nature of property ownership and fine grain pattern of development in the K2K town centres requires the consolidation of a number of lots to achieve the optimum sized site to provide for a large footprint supermarket.

### Incentives through the planning framework

The K2K town centres are zoned B2 Local Centre (which will be translated to E2 Commercial Centre under the Employment Zone Reforms). In the *Randwick Local Environmental Plan 2012*, supermarkets are defined as **shops** (which are a type of **retail premises**) and are permissible with consent in the B2 and E2 zones.

The Randwick planning framework indirectly supports supermarket uses within the K2K town centres through clause 6.19 of the *Randwick Local Environmental Plan 2012*. This clause resulted from the 2018 K2K planning review and seeks to ensure that a suitable level of non-residential floor space is provided to promote commercial and retail activity, which includes supermarkets, within the town centres. The clause does this by requiring new developments to contain a minimum area of non-residential floor space on 10 selected node sites within the K2K centres (Figure 2). The minimum floor area is calculated at a FSR of 1:1, for example a 1,000m<sup>2</sup> lot requires 1,000m<sup>2</sup> of non-residential floor space.

In the remainder of the town centres, all floor space at ground level is required to have commercial and retail activity within the 9 storey building envelope. This is the case with regard to DA 395/2022 that currently proposes a 1,501m<sup>2</sup> supermarket at 77-103 Anzac Pde & 59A-71 Boronia St, Kensington.

Planning incentives that may result in attracting business investment for supermarkets in the K2K centres have been identified below for consideration.

#### *Development bonuses for supermarket uses*

An approach would be to provide planning incentives on specific sites through a new LEP clause. In short, this approach would enable an applicant to increase the bulk (either by height or FSR) of a development if a supermarket of adequate floor space was included in the proposal. Examples of potential approaches include: not counting supermarket floor space in gross floor area calculations; allowing extra height for developments that include supermarkets; or increasing the floor space ratio by a set amount for developments that incorporate supermarket uses. These approaches would require a level of certainty that a development can deliver a supermarket and evidence that an operator has been secured.

While this approach is directly targeted at the delivery of supermarkets, it does present several challenges. Increasing development incentives and pushing developments past the identified planning controls could raise concerns about overdevelopment within the community and likely to be inconsistent with the desired urban approach for the centres. Therefore, this approach is not recommended for further investigation.

#### Preferred approach

The preferred approach is to continue engaging supermarket operators to understand the barriers to larger supermarket development in the Kensington and Kingsford Town Centres and identify opportunities to attract future operators to the centres. This would occur in conjunction with a Main Street program aimed at place interventions and directing investment to ensure the viability of the town centres. The recent community & stakeholder engagement to understand and gain an initial measure of place experience and performance of the K2K town centres will guide future activities and investment in the area.

## Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Economic Development
Outcome	A city that empowers businesses to start, grow and thrive through a collaborative business culture
Objective	Increase number of businesses by 20% by 2032
Delivery program commitment	Identify 5 opportunities per year to streamline City of Randwick processes to reduce unnecessary barriers to doing business by 2025.

## Resourcing Strategy implications

All work associated with this report and future consultation will be undertaken in-house by Council officers.

## Policy and legislative requirements

The recommendation of this report is consistent with the intent of provisions in the following documents:

- Randwick Economic Development Strategy
- Randwick Local Strategic Planning Statement
- Randwick Local Environmental Plan 2012
- Randwick Development Control Plan 2013 (Part E6 Kensington and Kingsford Town Centres).

## Conclusion

The Kingsford and Kensington town centres will continue to play important economic, residential and service functions within the Randwick LGA and support the broader strategic centre comprising the university and hospital precinct. The centres are expected to experience residential and employment growth in the short, medium and long term and will emerge as high-quality urban environments with public domain improvements such as walkable green streets and public spaces. Currently, the population in K2K is underserved by supermarkets with the closest medium to large supermarkets located in East Village and Randwick Junction.

This report outlines potential strategic planning interventions to incentivise supermarket uses (of varying sizes) however, these are not recommended for further investigation as they would compromise the established K2K planning and design strategy. Furthermore, these approaches cannot guarantee the development of supermarkets.

Consultation with tier 1 and 2 supermarket operators will be ongoing to gauge the interest of supermarket operators and identify any opportunities and barriers within the K2K corridor, noting the changes in supermarket retail trends towards smaller scale convenience shopping particularly in inner city higher density locations.

**Responsible officer:** Stella Agagiotis, Manager Strategic Planning; Natasha Ridler, Coordinator Strategic Planning

**File Reference:** F2015/00419

## Director City Services Report No. CS13/23

**Subject: Response to Notice of Motion from Cr Luxford - Council Support for the BINS4Blokes Health Campaign**

---

### Executive Summary

- Bins4Blokes is an Australia wide awareness and advocacy campaign promoting the installation of incontinence bins in male public toilet facilities.
- Most people using male public Toilet facilities do not have a way to dispose of incontinence products, this can result in unhygienic disposal and incontinence products ending up in landfill, parks, gardens, and oceans.
- Adding incontinence bins in male toilet facilities helps people live or work with full potential.
- Randwick City Council has (100) public male toilets facilities across the LGA.
- The cost for Randwick City Council to hire and service Men's Incontinence disposal bins in all male toilet facilities will be approximately \$44,000 per annum.
- The cost of a limited trial of (30) men's incontinence bins will be approximately \$13,500

### Recommendation

That Council:

- a) notes the report.
- b) commences a trial installation of incontinence product disposal bins in (30) toilets at an approximate cost of \$13,500 for a period of 12 months.
- c) receives a briefing at the completion of the trial, to allow consideration of the impact of the trial and an appropriate budget allocation in forward budgets.

### Attachment/s:

Nil

CS13/23

## Purpose

The purpose of this report is to provide information to Council in relation to BINS4BLOKES, and a possible (12) months trial at selected Council public amenities at the cost of \$13,500.

## Background

At its meeting held on the 26 July 2022, Council resolved:

*“(Luxford/Stavrinis) that Council receives a report on the costs of introducing one incontinence product disposal bin into each toilet cubicle in the most frequently used male and all unisex and disabled toilet blocks across the Randwick local government area.”*

## Discussion

Bins4blokes is an Australian wide awareness campaign advocating for the installation of incontinence bins in male public toilet facilities. This campaign is an initiative of the not-to- profit Continence Foundation of Australia.

The installation of bins in male public toilet facilities helps with the stigma around incontinence and support men who are battling health issues related to their bladders and bowels. A survey of Australian men with Urinary incontinence found that half (50 per cent) avoided situations where they could not access a toilet easily.

One of the early supporters of the Bins4blokes initiative is Camden Council in New South Wales. In April 2021, Camden Council joined Bins4Blokes Men's Health campaign and introduced incontinence disposal bins for 70 public facilities across the Local Government Area (LGA).

The campaign has now been operating for just under two years the results have indicated that only (6) facilities have these bins frequently used of the (70) sites across the Camden LGA.

The challenges faced by Camden Council include:

- A need to determine service frequency to ensure health standards are maintained.
- Bins are being used for litter, paper towels and other items.
- Ongoing issues with Vandalism (to the signage and bin stickers),

If Council is to consider providing this service to the general public, a twelve-month trial should be introduced to determine the use and effectiveness of this service. These Bins should be placed in Council's buildings such as (Libraries and Community Centres).

At the conclusion of the trial the following factors will be assessed:

- Vandalism issues
- Resourcing issues
- Frequency of use
- Practicality of the use of the bin
- Placement and capacity of bins

The costing in providing and servicing of the incontinence bins is based on the current service cost for 136 Feminine Hygiene units, which is approximately \$3,585.88 per month including GST.

## Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Waste & Cleansing Services
Function	Public Place Cleansing

Delivery program commitment	Clean the City's assets and infrastructure in business centres, beaches, parks and other public places.
-----------------------------	---

### Resourcing Strategy and Financial Implications

The financial impact for this trial (12 months) will be approximately \$13.500, to be funded from the Facilities Maintenance budget account number 4423.

The management of this trial will be incorporated with the feminine hygiene service resulting in no additional resourcing requirements.

### Conclusion

It is recommended based on the information gathered that a trial be implemented for twelve months to assess the operational challenges and community use of this service.

---

**Responsible officer:** Mark Bush, Manager Waste, Cleansing and Public Safety

**File Reference:** F2012/00347



## Director Community & Culture Report No. CC6/23

**Subject: Feasibility of live-screenings of the Matildas' 2023 World Cup Games at a Council venue**

### Executive Summary

- The Matilda's, Australia's women's national football team, are scheduled to play in the 2023 Women's World Cup in July and August 2023. The Cup runs from 20 July to 20 August 2023 and will be played at major venues in Australia and New Zealand.
- A Notice of Motion NM115/22 was carried at the 13 December 2022 Ordinary Council meeting to produce a report on the feasibility of showing all Matilda's games during the 2023 Women's World Cup on public screens in the LGA.
- There is unprecedented community and sector support for public screening of sports events, a "pop-up" Council screening of the Socceroo's vs Argentina World Cup Game on 4 December 2022 at Maroubra Beach attracted over 4000 attendees with only a few days' prior notice.
- Two options were explored for Council to consider in relation to holding free screenings of the Matilda's' games (for 7 games including the Grand Final event).;  
Option A: a free, ticketed, outdoor screening in a Council open space field with hire of screen, AV and related infrastructure  
OR  
Option B: outsourcing AV but using existing infrastructure at public site with an in-situ screen – specifically the South Sydney Rabbitohs' training ground at the Heffron Centre.  
Option B was deemed not possible as detailed in this Report.
- Consultations also were undertaken with other Sydney Councils either operating regular outdoor screening activations or similarly planning to screen Matilda's games in their LGA. This information is summarised in this Report.
- Option A – a free, ticketed, outdoor screening event using hired screen, AV and infrastructure for 7 games at one of Council's sporting fields (recommended to be the Heffron Park Synthetic Soccer Field) would have an estimated cost of \$20,500 per screening with a maximum audience of 3000-4000 per game. Each screening would be free to the public but managed via ticketing system to control numbers and safety.

### Recommendation

That Council;

- a) approve Option A as detailed in this Feasibility Report to screen seven public, free, ticketed, telecasts of the Matilda's 2023 Women's World Cup Games at Heffron Park Synthetic Soccer Field between 20 July and 20 August 2023 at total estimated cost of \$154,096.
- b) endorse engagement with local clubs and food trucks to be part of this event.

### Attachment/s:

Nil

CC6/23

## Purpose

At its meeting of 13 December 2022 Council resolved:

“(Chapple/Luxford) that Council Officers bring back a report on the feasibility of showing all Matilda’s games during the 2023 Women’s World Cup on public screens in our area. The report to include consideration of additional resourcing for screening costs and staffing.”

This reports puts forward for Council’s consideration a report on costs and delivery model to hold 7 free public screenings of the Matilda’s 2023 FIFA World Cup Games in a public outdoor space.

## Discussion

There is a successful precedent of public screenings by Randwick City Council of sporting events; specifically, the Australia (Socceroo’s) vs Argentina World Cup live free screening on 4 December 2022 at Maroubra Beach from 6am – 8am. 4000 people attended the event with only a few days prior publicity.

The number of attendees and feedback following the event indicate there is widespread interest amongst the Randwick community to attend public screenings of high-level international sporting events in which Australia is represented.

The Matilda’s World Cup Games as part of the 2023 FIFA Women’s World Cup schedule are to be played between 20 July 2023 and 20 August 2023 (a total of 7 games should the Matilda’s progress to the final game). Games will be screened via FIFA and Channel 7 livestream via licence, costs currently estimated in draft budget as per below.

It is noted that costs have been obtained on the basis that 7 events will be screened including the Grand Final. The Matilda’s are guaranteed to play 3 matches but after that it is unknown. It is necessary for Council to procure the 7 screenings in advance to ensure the infrastructure is guaranteed on the basis that the Matilda’s progress to further games. If Council holds off on guaranteeing any infrastructure until the results are known there is a risk it won’t be available and the individual screening cost would go up. The first three games for the Matilda’s (20, 27 & 31 July) are being screened at 8pm. Should they progress further the time of the games is variable.

The published schedule and possible progression are as follows:

Stage	Time	Date	Location	Match
Group (B)	8:00pm	Thursday 20 July	Sydney	Australia v Ireland
	8:00pm	Thursday 27 July	Brisbane	Australia v Nigeria
	8:00pm	Monday 31 July	Melbourne	Canada v Australia
Pending Qualification				
Round of Sixteen*	5:30pm	Monday 7 August	Brisbane	1D v <b>2B</b> (6)
	8:30pm	Monday 7 August	Sydney	<b>1B</b> v 2D (5)
Pending Qualification				
Quarter Finals**	5:00pm	Saturday 12 August	Brisbane	<b>5</b> v 7 (C)
	8:30pm	Saturday 12 August	Sydney	<b>6</b> v 8 (D)
Pending Qualification				
Semi Finals	8:00pm	Wednesday 16 August	Sydney	<b>C</b> v <b>D</b>
Pending Qualification				
Finals***	6:00pm	Saturday 19 August	Brisbane	3 <sup>rd</sup> Place
	8:00pm	Sunday 20 August	Sydney	Final



## Comparison Studies – public screenings held by other Sydney Councils

To prepare this feasibility report Council Officers considered options on how these screenings could be delivered.

### Comparison Study 1 – Council Open Air Cinema

A number of Council's run well-established Open-Air Cinema events, with on average three activations per year each comprising two screenings. They are held primarily at sports grounds which have some seating capacity or at sporting ovals with screens. If a screen is not available, a screen truck is used, or the screen is hired and built with a truss at greater cost.

Most Council open air event screenings are free but ticketed; with an average a 50% show rate. Some Councils charge a \$5 - \$10 fee, which can reduce sales but increase show rate. Free entry gives Council's greater scope to attain licenses for films and most Council's hold these events at no cost to attend but manage numbers through online booking of tickets. Ticketing and entrance management is outsourced.

When considering these outdoor open air events, the approximate cost of each activation is between \$15 000 - \$30,000 depending on the venue/screen and if a fee is charged; with capacity between 500 – 1000 people at each event, varying between venue. The primary issues for these events are the cost of licensing, and weather.

### Comparison Study 2 – Other Council's proposing to screen Matilda's Games 2023

A discussion between a number of council's has been held via the LGNSW Events Network on holding screenings of the Matilda's Games, with a number of council's indicating interest in holding these events and making an approach to FIFA for licencing.

A discussion was held directly with Officers at Inner West Council who are intending to screen Matilda's Games at Enmore Park July to August 2023 as an unticketed, open air event. Inner West have budgeted for all 7 games including the World Cup Final regardless of who will be playing. The screens will be demounted and installed per game.

Each screening will be free to the public and unticketed. They are also planning to activate each screening in partnership with local football clubs; who will be fundraising via BBQ stalls and the sale of merchandising.

It is anticipated that Council screenings will be a cost of between \$100 00.00 - \$175 000.00 for the 7 games which will vary depending on how Councils are running these events.

FIFA and Channel 7 Licensing Fees and Structures have not been released at the time of the consultation (and of this Report). Expected fees based on previous FIFA fees for World Cups i.e. the "Non-commercial (less than or equal 5000 people)" tier is \$8000 - \$10000 for all 7 games, noting the host cannot use paid advertising to promote events or exceed the audience number. Channel 7 who have the rights have also not yet released their licence fees. A number of council's including Randwick have requested information from FIFA on the fees once they are determined.

## Community Engagement opportunities

The proposed free public telecasts of the Matilda's games provide an exciting opportunity for local football clubs to run fundraising and community stalls on site. This is an effective community engagement opportunity for community organisations, as was evidenced from previous Randwick Council events including the 4 December pop-up screening on Maroubra Beach when Maroubra United ran a BBQ. Should Council proceed with these screening events Council Officers proposed to put an EOI to local clubs to take part in these events.

It is also proposed that local food trucks will be invited to take part in the events, should they proceed, by operating at the chosen venue to provide a range of food options and increase the offering at the event.

There is an opportunity to provide a special experience at the events for local female soccer teams with further details on this to be provided once Council resolves whether to proceed.

Council Officers are liaising with Eastern Beaches Police Area Command to discuss the potential of this event going ahead and how Police and Council can work together should the events proceed.

### **Ticketing**

Giving consideration to possible risks at these events, and to manage crowd, glass, alcohol and have a site that can be secured it is proposed that these events are held in a fenced location and are ticketed via an external online ticketing system. However, it is proposed that these events are free for the community to attend, which will mean the cost of the ticketing system will need to be borne by Council. Further information on the cost of this is detailed below but not charging will have a favorable impact on the cost of licencing paid to FIFA.

By ticketing these events it will allow Council an opportunity to manage numbers at the event. This would mean that the chosen site would need to be fenced and managed by ticketing staff and security. Fencing the event allows Council to manage risks associated with crowds including no glass at the event, first AID incidents and security management.

Whilst the screening site would be ticketed, the attendees would be able to have a pass out from the site to go to the food trucks, bathrooms or make use of the other open space areas nearby, so they could come and go from the ticketed site. These events are held at night which also allows for a safer site to direct lighting.

It is proposed that Council would run these screenings as a free event to the community.

### **Randwick City Council – Investigating Council venues**

For this Feasibility Report, two options were explored for feasibility at suitable venues within the Randwick LGA, guided by input from consultations with other Councils, evaluation of the 4 December pop-up screening, and by the infrastructure and management of the potential Randwick sites.

#### **OPTION A: SCREENING EVENT AT RANDWICK SPORTSFIELD**

This option is to hold the screenings at a Randwick sports field or public site and hiring the screen, AV and related infrastructure. Council sites assessed for this purpose include **Heffron Synthetic Soccer Field, Randwick Environment Park, and Chifley Baseball Pitch**. These were selected for access, capacity, adjacent parking, lighting, existing fencing for crowd control and suitability for hosting a public sports event at night in winter. The other location that was considered was Arthur Byrne Reserve adjacent to the skate park, however the cost to hold the event in this location would have been higher given there is less infrastructure and amenity at this location.

All sportsgrounds assessed had the benefit of capacity for large attendances up to 4,000, but all also have the greater risk of inclement weather. Initial quotes have been received from screen/AV suppliers to estimate cost for hiring equipment.

A summary of each site assessment is as follows:

#### 1. Randwick Environment Park:

*Benefits:* Large activation area that can be managed, power and infrastructure, adjacent facilities

*Issues:* Environmental nature of park and environs not compatible with large sporting event, proximity of residents, difficult to access via public transport and large volume of cars, extension car park may not be available, exposure to bad weather, ground during winter may become bogged down in inclement weather, lack of lighting.

## 2. Chifley Park Baseball Pitch:

*Benefits:* Dedicated sporting field and suitable usage, reasonable parking, lighting, power, and facilities, low-medium impact on residents, existing perimeter fencing, minimal impact to ground wear and tear.

*Issues:* Whilst there is parking it is limited, public transport is also limited, proximity to residents, existing bookings by local community groups and clubs, a relatively isolated sports site, exposure to bad weather, existing bookings during scheduled games.

## 3. Heffron Park Synthetic Soccer Field

*Benefits:* Prominent sports site and highly activated from day to evening, considerable adjacent facilities (toilets, power), sizeable car parking, existing perimeter fencing, good lighting (no additional towers needed), parallel covered stand for VIP area if needed, food trucks regularly trade there, minimal impact to ground wear and tear.

*Issues:* Possible congestion on a busy road for traffic, exposure to bad weather, primary issue is there are several community clubs' bookings during the scheduled Matilda matches which will require careful consultation with the clubs in terms of relocation of venue (preferable) or cancellation/refund. The issue of bookings at this location by community groups is being discussed with the hirers and Council Officers are liaising with them on possible alternatives.

**Heffron Park Synthetic Soccer Field, based on the above, is the Recommended Site for the Matilda's Screening events.**

### **OPTION B: SCREENING WITH EXISTING SCREEN – THE HEFFRON CENTRE (RABBITOH'S TRAINING GROUND – SOUTHS)**

This option was summarily explored in consultation with The Rabbitohs, as they have an external training ground with a wide screen used for sports training. This option was explored as a site with some existing infrastructure and facilities for large events and being managed in partnership with Randwick Council.

In consultation with relevant South Sydney staff it showed that in principle the sports field would be able to host a large number of people and has a widescreen suitable for public telecasts. However if the screenings were held in this location there is a high risk of irreparable damage to the field. The field is planned to be utilised for 25-30 hours per week in total to prevent damage, with South's usage at about 21 of those hours under the lease. Given there would be up to 7 screenings during only a four-week period this would push it over the recommended 30 hours. Souths advised the condition of the pitch is essential to the players' performance and safety. The other option would have been to bring in grandstand seating however this proved to have a significant cost per game.

All other costs associated with the event other than the screen hire would have applied for this option.

As such, the following estimated costs are based on Option A – Screening event at Randwick Sportsground. Council will hire the screen and AV and related infrastructure, recommended to be held at Heffron Synthetic Field.

**Estimated Costs – Option A**  
**EXTERNAL SCREENING (HEFFRON PARK SYNTHETIC FIELD)**

CC6/23

<b>FIFA Women's World Cup Screenings (20 July - 20 August 2023)</b>				
<b>OPTION A: RANDWICK CITY COUNCIL SPORTS GROUND - TICKETED FREE EVENT - 3,000 PAX</b>				
<b>Area</b>	<b>Item</b>	<b>Per Telecast</b>	<b>All Matches (7)</b>	<b>Notes</b>
<b>PRODUCTION</b>				
PRODUCTION	Venue	\$ -	\$ -	Council venues only - proposed is Heffron Park Synthetic Soccer Field
PRODUCTION	Audio visual	\$ 5,800.00	\$ 40,600.00	LED screen trailer 5.3m x 3.3m 6mm pitch, pack up/down - 40m range
PRODUCTION	Antenna extension	\$ 354.00	\$ 2,478.00	Based on site test Heffron Park
PRODUCTION	Bonded 4G wi-fi	\$ 500.00	\$ 3,500.00	
PRODUCTION	Toilets x 4	\$ 2,000.00	\$ 14,000.00	3 + 1 accessible.
PRODUCTION	Security	\$ 1,104.00	\$ 7,728.00	4 qty security for 4 hours
PRODUCTION	Generator 60KVA	\$ 1,000.00	\$ 7,000.00	Includes delivery
PRODUCTION	Contingency	\$ 8,000.00	\$ 56,000.00	Bean bags, trestles, medics, extra lighting, traffic staff, cleaning, CCB fencing, risk plans
		<b>\$ 18,758.00</b>	<b>\$ 131,306.00</b>	
<b>STAFFING</b>				
STAFFING	Project Manager On Site	\$ 304.50	\$ 2,131.50	3 hrs per screening at \$101.5 ph time and a half
STAFFING	Officers On Site x 1	\$ 400.00	\$ 2,800.00	4 hours x 2 casuals per screening at \$67 ph each
STAFFING	Tiv on-site	\$ 400.00	\$ 2,800.00	Add-on service for event ticketing hosting \$100 ph per staff
		<b>\$ 704.50</b>	<b>\$ 4,931.50</b>	
<b>MARKETING</b>				
MARKETING	Event signage	\$ 60.97	\$ 426.77	5 qty A1 corflute. Can be reused across telecast instances
MARKETING	Flyer print	\$ 1,000.00	\$ 1,000.00	One-off
MARKETING	Flyer letterbox drop distro	\$ 2,500.00	\$ 2,500.00	One-off
MARKETING	Photographer	\$ 1,000.00	\$ 1,000.00	One-off
MARKETING	Poster distro	\$ 18.86	\$ 132.00	100 qty posters inclusive of all telecasts, general run only
		<b>\$ 4,579.82</b>	<b>\$ 5,058.77</b>	
<b>MISCELLEANOUS</b>				
MISCELLEANOUS	Live telecast licence	\$ 1,428.57	\$ 10,000.00	Estimate based on past NSW Gov licencing
MISCELLEANOUS	Branded teardrops	\$ 400.00	\$ 2,800.00	Estimate based on previous activations
		<b>\$ 1,828.57</b>	<b>\$ 12,800.00</b>	
	<b>TOTALS</b>	<b>PER TELECAST</b>	<b>ALL MATCHES (7)</b>	

		\$ 25,870.90	\$ 154,096.27	
<b>NOTES</b>				
<b>These are estimated costs as at 31 March 2023</b>				
Total costs account for potential Aus matches only (7)				
Larger screen 8m Screen / Larger Audio coverage for approx 75 meters - \$24,000 per game plus 100KVA generator \$900 plus 3 x 32A 3 Phase Outlets				
Some costs are for one-off costs				

## Issues

There are several key issues for Council to consider.

1. As at the time of this Report, neither FIFA or Channel 7 have released their fees and structures to licence public screenings of the 2023 Women's World Cup. As such the estimated Budget is a forecast based on FIFA licence fees for prior World Cup's based on public screenings up to 5000 without an entrance fee.
2. The proposed telecasts will take place during mid-winter; with possibility/likelihood of some inclement weather over the 7 games, possibility of low turnouts, and cancellations. A cancellation policy between Council and major providers, and a quick-response communications plan, will need to be included in the Event Management process.
3. Heffron Synthetic Soccer Field already has club/community bookings in place during the 20 July – 20 August period. There will need to be careful liaison and relationship management with these users due to interruptions during this time with a view to relocate their bookings to another Randwick site/refund of hire fees. Council Officers have sought feedback from hirers in relation to this with feedback to come.
4. There are limited providers of the telecast infrastructure in Sydney and a high amount of interested Council's wanting to hold these events, and quotes have been provided on the basis that 7 screening events will be held. Should the Matilda's not make it past the initial games the screenings would be other Women's World Cup events and include the Grand Final.

## Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Economic Development
Outcome	A city that attracts people from around Australia and the world to do business, work and visit
Objective	Increase Randwick City's visitor spend to 2.5% of NSW total visitor spend by 2032
Delivery program commitment	Explore partnerships with event venues or organisers to connect people attending major events; for example, at Randwick Racecourse, Centennial Park, Mardi Gras, with local businesses by 2024.

## Resourcing Strategy implications

The total expected cost to Council to hold 7 screenings of the Matilda's World Cup games is \$154 096.27. This project is not currently funded or resourced.

Should Council wish to proceed with this, a funding allocation of \$154 096.27 will need to be funded. The funding source that is proposed is:

An allocation of \$80 000.00 from an unspent budget allocation the 22/23 Economic Development budget.

An allocation of \$74 096.27 from an unspent budget allocation in the 22/23 Communications budget.

#### *Staff resourcing*

Council's events team is unable to plan and deliver these events due to the existing calendar of events for July including Beach Breaks, Bastille Day, citizenship ceremonies, and Heffron Centre community opening.

The staff resourcing will be found within the wider Economic Development and Placemaking team to deliver the Matilda screening events. Other Council teams including waste and cleansing, communications, customer service, risk and rangers will contribute to this event.

### **Policy and legislative requirements**

There are no policy or legislative requirements for this proposed schedule of public events.

### **Conclusion**

The community engagement potential for Council to live telecast the Matilda's journey through the 2023 FIFA World Cup in July and August will be considerable, and also builds on the success of the December 2022 pop-up screening of the Socceroo's games which attracted a high number of attendees. This activation will also provide a high-profile opportunity to celebrate women's sport at the highest level. The proposed site at Heffron Park Synthetic Soccer Field will be an effective and highly visible site in a newly developed Council sports precinct.

---

**Responsible officer:** Roxanne Fea, Acting Manager Economic Development & Placemaking

**File Reference:** F2021/00311

## Director Community & Culture Report No. CC7/23

**Subject: McKeon Street Plaza**

---




### Executive Summary

- The McKeon Street Plaza was a temporary 6-month project to activate the Maroubra beach front by closing a section of the road converting it to a community space with outdoor seating, dining, passive play areas and entertainment. The project was subject of a report in August 2022 (Item Number CP42/22) and was funded by a grant from the NSW State Government through the Streets as Shared Spaces Fund (Round 2), to the value of \$500 000.00 and ended on March 31.
- Council at its meeting 28 March, item number CC4/23, resolved to extend the project for 1 month to allow for the finalization of community consultation and the exploration of options for the space.
- An onsite survey that ran for the project duration demonstrated strong community support for the Plaza to be made permanent. A face-to-face consultation with businesses conducted in February 2023 indicated 80% support and the result of the *Your Say* Randwick Neighborhood Sentiment Survey was 85% support for the Plaza to be permanent. Analysis of spend data showed a significant increase to visitor spend with dining & entertainment at 61% and specialised retail by 87%.
- The following report details the results of community consultation and puts forward a recommendation that Council make the McKeon Street Plaza permanent.

### Recommendation

That Council endorse the recommended Option 3 as outlined in this report, to make the McKeon Street Plaza permanent, with an adjusted layout focusing on permanent infrastructure, updated signage, new planting and garden beds, bike racks, improved accessibility and floor treatments, and continuing with an entertainment program for 12 months, at a cost of \$733,000.

### Attachment/s:

1.  McKeon St Plaza Floor Plan
2.  McKeon Street Plaza Business Presentation
3.  Community Consultation Report McKeon Street Plaza



## Purpose

At its meeting on 23 August 2022 Council resolved;

“(Chapple/Veitch) that Council:

- a) receive and note the Streets as Shared Spaces McKeon Street Plaza Community Consultation Report;
- b) endorse the Streets as Shared Spaces McKeon Street Plaza project which is being implemented in accordance with the feedback received in the consultation report;
- c) recognise the concerns about the impacts of increased alcohol consumption under the plan and continue to monitor compliance with the alcohol management plan during the trial; and
- d) note that an evaluation report of the Streets as Shared Spaces McKeon Street project will be provided to Council to enable it to consider the creation of a permanent public space in McKeon Street.”

At its meeting on 23 March 2023 Council resolved:

“(Rosenfeld/Hamilton) that Council extend the McKeon Street Plaza temporary trial until 30 April 2023 at a cost of \$26,000.00, with a report to come to the April Council meeting with options on the future of the Plaza and outcomes of the business and community consultations.”

This report details results from the McKeon St Plaza community consultation, and provides an evaluation of the project, and seeks Council’s approval to make the Plaza permanent in light of overwhelming support from the local community and businesses whilst taking the opportunity to make adjustments to layout and content reflecting community feedback.

## Discussion

The McKeon Street Plaza project 6-month trial was funded by the State Government’s Streets as shared Spaces program. It was approved by Council in August 2022 (Item Number CP42/22) and item D of the resolution was that an evaluation report of the Streets as Shared Spaces McKeon Street project be provided to Council to enable it to consider the creation of a permanent public space in McKeon Street. The trial ended on 31 March 2023. Council at its meeting 28 March resolved to extend the project for 1 month to allow for the finalization of consultation and the exploration of options for the space.

For the duration of the project there was an onsite QR Code survey with 262 responses, that demonstrated strong community support for the Plaza to be made permanent with 90% of respondents believing the plaza should be a permanent space. 7% said “No” and 3% not sure. There was also a consistent connection between Council and the businesses. This connection saw adjustments to layout, programming and parking made to improve the functioning of the Plaza.

As part of the funding acquittal a comprehensive engagement program was conducted to gain feedback on the Plaza layout, content, programming and future. A Neighborhood Sentiment Survey via *Your Say Randwick*, including a 10,000-letterbox drop, was run and achieved 730 responses. Both the local community and businesses were provided opportunities to provide feedback through an online survey, social media posts, informal site meetings and face to face interviews.

Results of the Sentiment Survey are included as an attachment. In summary, in response to the question *Should the Plaza be made permanent* 85% said yes, 10% no and 5% were unsure. 48% of respondents *Visit the Plaza to eat out* and 28% to *catch up with friends*. 97% see the *space as safe*, 69% feel it *has a good atmosphere*, 67% see the Plaza as *a good space to socialize* and 88% agree the Plaza *has a positive impact on the community*.

Individual face to face meetings and a briefing session with McKeon/Marine Pde businesses showed that while they have had to adjust to new usage, patterns and changes to customer movement, overall, they are supportive of the Plaza with 80% supporting the plaza to be permanent and 20% unsure.



Spend data from *Spendmapp* covering dining and specialized retail was collected specifically for the precinct comparing 2022 to 2021. This data shows a modest increase in local spend however a significant increase to visitor spend. For dining & entertainment visitor spend increased by 61%, in specialised retail it increased by 87%. This clearly reflects a benefit to business and an increase in activity in the Plaza.

While feedback from the community and businesses has been positive and data shows an increase in spending there have been comments regarding the temporary nature of infrastructure looking 'cheap' and the current layout needing more flow across the street, as well as a need to update road signage around the Plaza and overall theming (colourful entrance arch). All items raised during operations were addressed over the course of the trial and feedback collected through consultations can be actioned as part of any upgrade works.

On Thursday 6 April a meeting was held with businesses on McKeon Street and Marine Parade. Businesses were provided an opportunity for direct input into the layout, content, programming, operations and materials of the Plaza. Present at the meeting were some local businesses, McKeon St residents and key Council staff. The discussion at this meeting centered on materials used, the temporary nature of the content, signage, floor treatment and waste management. The feedback was again positive with attendees seeing the benefits of the Plaza being made permanent.

In light of the overwhelming positive feedback, it is recommended that Council make the McKeon St Plaza permanent. There are three options for Council to consider regarding the space, with Option 3 being the preferred option. This option represents an opportunity to take on board feedback from the community and businesses and make adjustments and improvements to layout and content of the Plaza.

### McKeon St Options

Options					
	Detail	Time	Cost	Pros	Cons
1	<b>Return McKeon St back to its previous format</b>  Remove all infrastructure, lighting, additional seating, signage and open McKeon St back up to vehicular traffic	2 weeks	NA grant funding  Option 1 represents no cost to Council as dismantling and removing the Plaza is covered by the Streets of Shared Spaces funding. There would be some disruption to business trade and community	- On street parking spaces opened back up - Original loading zones returned - no ongoing cost to Council	- Space for expanded alfresco dining and informal community meeting reduced - Programming space in precinct lost - Return of vehicle traffic to precinct increases incident risk - Reduces green space opportunities in precinct - Some disruption to business trade and community movement - Not in consideration of the outcomes from the community consultation
2	<b>Retain Plaza with current layout, infrastructure, features and programming in its temporary form.</b>  Maintain contract with existing suppliers and keep layout and content as it is with	NA	\$422,000.00 per year  Option 2 represents an ongoing cost to	- Plaza stays - Space for expanded alfresco dining and informal community meeting retained	- High ongoing cost & maintenance - No disruption to business trade and community movement

Options					
	<p>ongoing maintenance of infrastructure and landscaping.</p> <p>Present an activity and entertainment program based on community and seasonal celebrations.</p> <p>Introduce an additional loading zone along Marine Pde and short stay parking in Fenton Ave and along Marine Pde.</p>		<p>Council. This would cover arrangements with suppliers and contractors to maintain space. There would be no impact on current business trade or community movements.</p>	<ul style="list-style-type: none"> <li>- Opportunity to support positive community feedback</li> <li>- Opportunity to foster further growth in local and visitor spending in precinct.</li> <li>- Encourage more active visitation to precinct - walkability</li> </ul>	
3	<p><b>Redevelop Plaza in a permanent form with adjusted layout and programming based on feedback from community and businesses.</b></p> <p>This option would use the current layout as a base and replace furniture, shade and floor treatments with low maintenance permanent options, create more informal seating options, install casual play design area for children and introduce new green space features. This also includes an activity and entertainment program based on community and seasonal celebrations.</p> <p>In addition there would be an update to signage within and surrounding the Plaza, an upgrade to the McKeon &amp; Fenton Ave intersection, the installation of an additional loading zone along Marine Pde and creation of short stay parking in Fenton Ave and along Marine Pde.</p>	<p>4 weeks</p> <p>June 2023</p>	<p>\$733,000.00</p> <p>Option 3 represents a one-off cost to Council. This option represents the best value long term but there would be impact on business trade and community movement whilst works were undertaken.</p>	<ul style="list-style-type: none"> <li>- Opportunity to redesign space based on community and business feedback</li> <li>- Opportunity to support positive community feedback and foster further growth in local and visitor spending in precinct.</li> <li>- Makes permanent a successful trial of providing additional outdoor dining, spaces for people, play spaces and activation through music.</li> <li>- Financially a better outcome than continuation of hiring temporary items.</li> </ul>	<ul style="list-style-type: none"> <li>- large initial upfront cost</li> <li>- Disruption to business trade and community movement</li> </ul>

## Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan	
Strategy	Economic Development
Outcome	A city with diverse, active places for businesses, including vibrant town and neighborhood centres
Objective	Ensure 86% or more of our community are satisfied* with the vitality of town centres by 2032
Delivery program commitment	Identify and prepare 3 business cases for prioritised public space improvement or activation projects to leverage State and Federal Government funding opportunities as they arise by 2023.
Delivery program commitment	Implement place management plans that reflect the unique character of town centres to guide planning, marketing and activation initiatives that nurture small business by 2030.
Outcome	A city that empowers businesses to start, grow and thrive through a collaborative business culture

Objective	Increase by 20% the number of businesses that are members of a local network, chamber or association by 2032
Delivery program commitment	Research and pilot initiatives with local networks and businesses which empower local businesses to promote their goods or services and support other local businesses by 2025.

## Resourcing Strategy implications

Taking into account the positive feedback from the community and increase to business activity Option 3 represents the best long-term value for Council and return for the community.

This option would use the current layout as a base and replace furniture, shade and floor treatments with low maintenance permanent options, create more informal seating options, install casual play design area for children and introduce new green space features. This also includes an activity and entertainment program based on community and seasonal celebrations.

In addition, there would be an update to signage within and surrounding the Plaza, an upgrade to the McKeon & Fenton Ave intersection, the installation of an additional loading zone along Marine Pde and creation of short stay parking in Fenton Ave and along Marine Pde.

The cost to council would be:

<ul style="list-style-type: none"> <li>Extension of hire of existing plaza infrastructure (May) to allow for site adjustment planning, infrastructure sourcing and securing of contractors.</li> </ul>	= \$26 000.00
<ul style="list-style-type: none"> <li>Redevelopment works to make McKeon Street Plaza permanent including concreting pedestrian zone and formalizing of existing layout including tables, chairs, seating, extending dining, expanded planting, shade, lighting, power &amp; signage and other ancillary requirements</li> </ul>	= \$635 000.00
<b>TOTAL build</b>	<b>\$661 000.00</b>
<ul style="list-style-type: none"> <li>An activity and entertainment program centered around community and seasonal celebrations would remain until the end of Summer 23/24 and then reviewed.</li> </ul>	= \$72,000 per year.
<b>TOTAL including programming</b>	<b>\$733 000.00</b>

TOTAL funding required for Option 3 works = \$661 000.00.

TOTAL funding including a 12-month programming schedule = \$733 000.00.

It is proposed that the program would be funded by Council in the first year only, with other options for funding and organization considered in future years.

The funding source for the \$733 000.00 will be allocated in the June quarter budget review through additional income from investments.

This work can start in June 2023 and would take 4 weeks with some impact on business trade and community movement during this time.

## Policy and legislative requirements

NA

## Conclusion

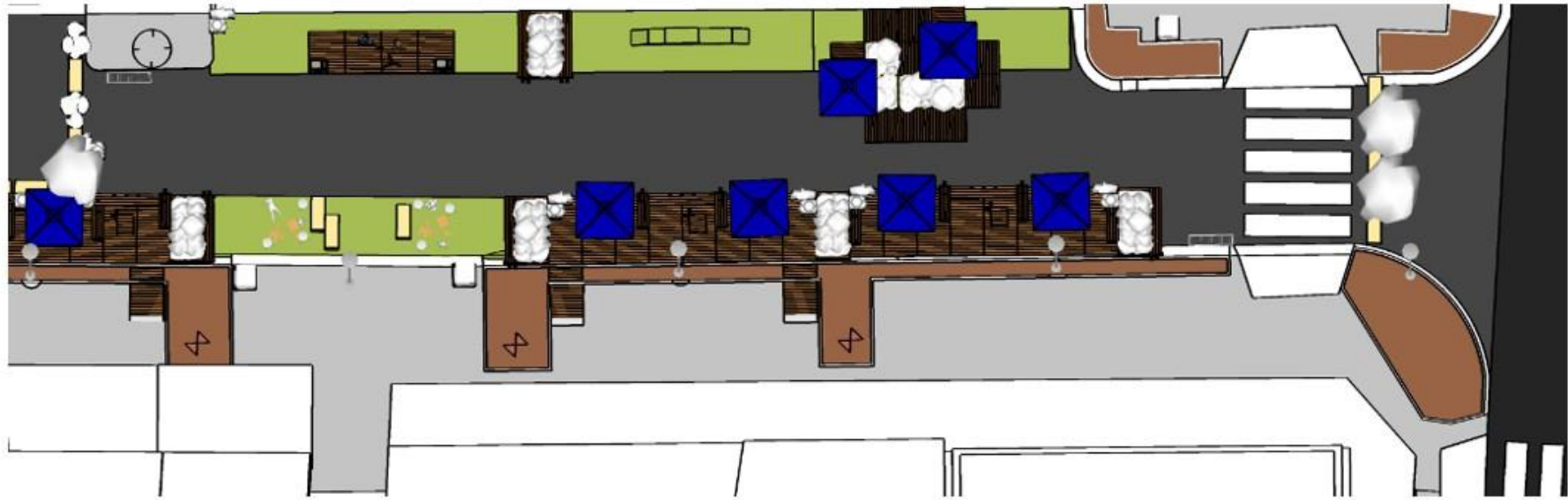
The McKeon Street Plaza trial over the last 6 months has provided a great opportunity for Council to consider the space as a pedestrian area for outdoor dining, extra space for the community, bike racks, play spaces for children and a location for pop-up programming. Consultation with the community demonstrates a majority of positive feedback. The data shows that there has been an increase to business activity in McKeon St during the 6-month trial. Based on this making the Plaza permanent represents the best long-term value for Council and return for the community. The Plaza has become a community space as well as attractive to visitors. Option 3 represents an opportunity to take feedback from the community and businesses on board and make adjustments and improvements to layout and content.

---

**Responsible officer:** Richard Old, Economic Development Specialist

**File Reference:** F2021/00587

## McKeon St Plaza



CC7/23





## Parking & Deliveries

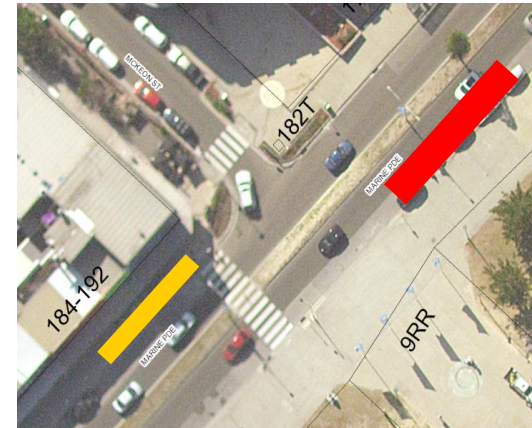
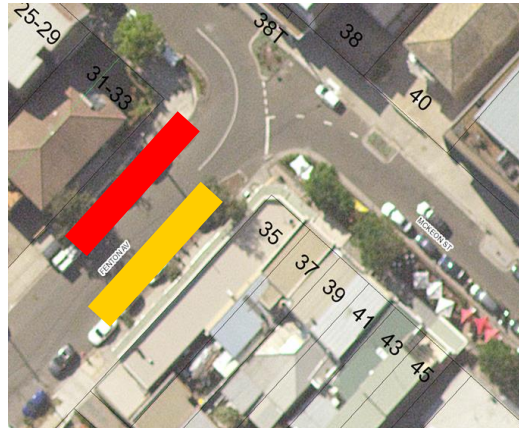
### Additional changes proposed

- Proposed alteration in parking time limits, reducing time limits (15mins or 5mins) in 2 key locations between 7am and 9am with the intention to facilitate opportunities for quick stops to businesses
- Creation of second loading zone

Loading Zone



Quick Stop Parking



CC7/23

# McKeon Street Plaza

## Next Steps



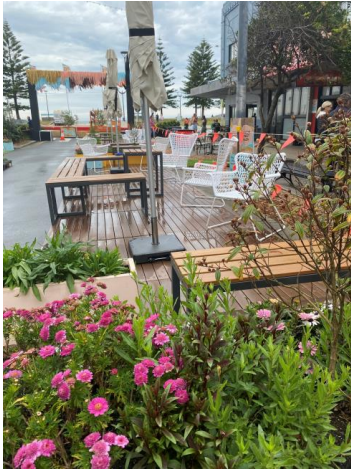


## Overview



- The McKeon Street Plaza project was a 6 month project, which finished on 31 March. Council granted a month extension to explore options and engage with the community on the future of the plaza.
- A QR code Street Survey has run since October to gather feedback from plaza visitors - 262 responses
- An In-person Face-to-Face Survey was conducted with businesses - 10 interviews
- A Neighbourhood Sentiment Survey via Your Say Randwick, including a letterbox drop to residents (10,000) in walking distance of the Plaza was conducted - 730 responses
- Analysis of spending data from Spendmapp
- The feedback from the surveys and this morning's meeting will form part of a report to Council later this month recommending options on the future of the Plaza.
- Feedback on concept layout and any issues/improvements

## Onsite Street QR code Survey



### Key findings

- 90% of respondents believed the plaza should be a permanent space
- 90% stayed in the Plaza for up to 2hrs
- 77% would like to see regular weekend programs such as live music if the plaza was permanent
- 77% of respondents rated the McKeon Street Plaza as either "Excellent" or "Very Good"
- The majority of respondents, 56%, lived within 10 minutes of the plaza.

## Business F2F Survey



### Key findings

- 80% of participating businesses were in favour of making the Plaza permanent - 20% are unsure.
- 100% of participating businesses believe that the current activity and entertainment program is attracting more people to the area.
- 90% of participating businesses believe that the closure of McKeon St has improved the overall atmosphere of the area - 10% reported no change.
- 70% of participating businesses are satisfied with the McKeon St Plaza project - 20% are neutral - 10% are unsure.
- Quotes from participating businesses highlight the need for better seating, shade, materials, signage, and support for night-time activities.

## Neighbourhood Sentiment Survey



### Key findings

- 85% of respondents agree the plaza should be permanent
- 97% of respondents agree the plaza is a safe space
- 88% of respondents agree the plaza has a positive impact on local businesses
- 80% of respondents attended the plaza to eat out or catch up with friends
- 90% of respondents believe the plaza has improved the appearance of the area.

## Spend Data (Spendmapp)



## Key findings

Compared to 2021 spending

### Local

- dining & entertainment spend increased by 31%
- specialised food retail spend increased by 2%

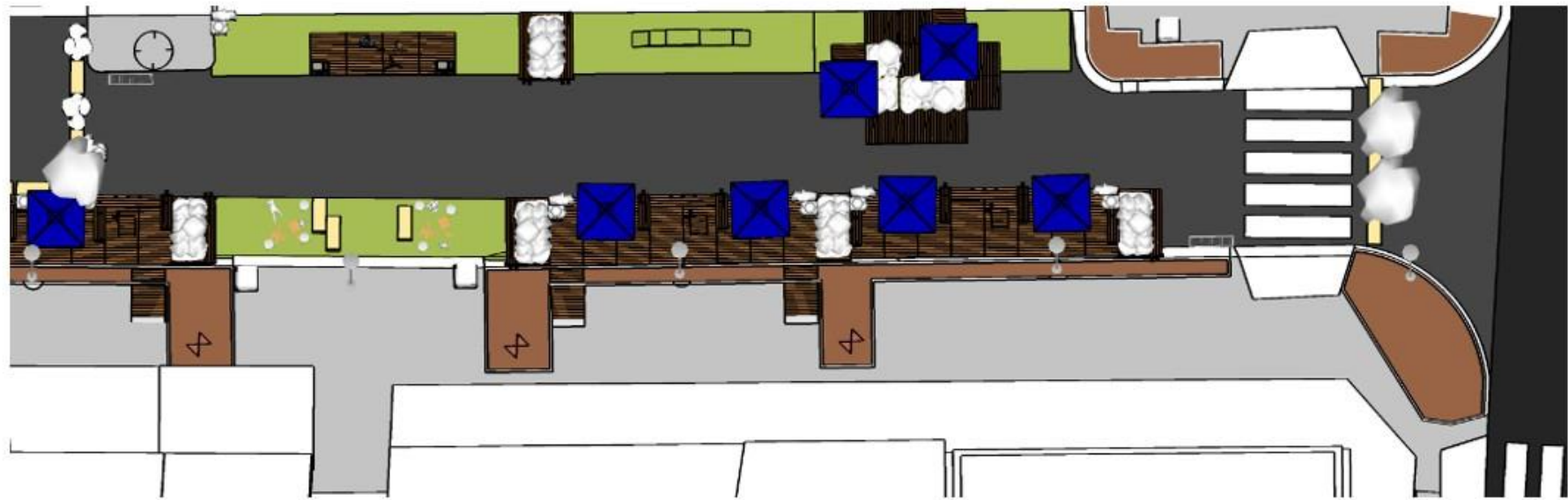
### Visitor

- dining & entertainment spend increased by 61%
- specialised food retail spend increased by 87%

## McKeon St Plaza Feedback



- Layout – features, seating placement, stage, arch
- Content - quantity, style, materials and type – furniture, shade, gardens, plantings
- Floor treatment
- Programming – entertainment, activities, markets, passive play
- Signage, bins
- Deliveries & Access
- Parking
- Anything else?



CC7/23



CC7/23





# McKeon St Plaza

## Parking & Deliveries

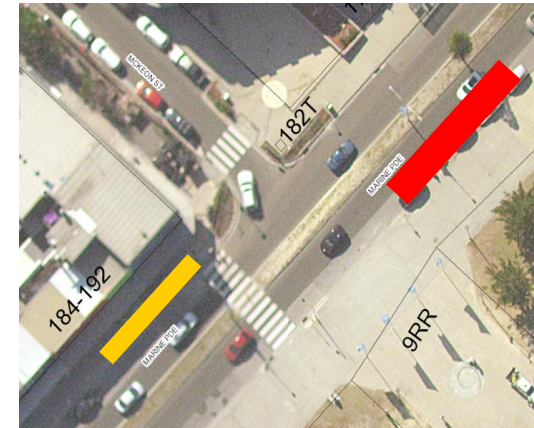
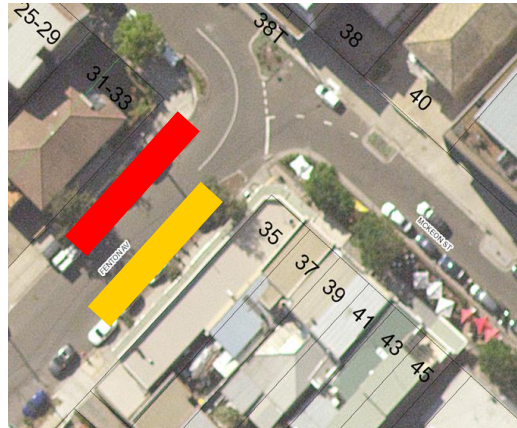
### Additional changes proposed

- Proposed alteration in parking time limits, reducing time limits (15mins or 5mins) in 2 key locations between 7am and 9am with the intention to facilitate opportunities for quick stops to businesses
- Creation of second loading zone

Loading Zone



Quick Stop Parking



## McKeon St Plaza

### Next steps



All feedback from today will be combined with survey results and form a report to Council with recommendations for the future of the McKeon St Plaza.

The outcome of the Council meeting along with a timetable for any works will be communicated to all businesses and the community.

# Questions?

**Contact Economic Development Team**  
**[business@randwick.nsw.gov.au](mailto:business@randwick.nsw.gov.au)**





## Motion Pursuant to Notice No. NM21/23

**Subject: Notice of Motion from Cr McCafferty - Learner driver training - Keys2drive program**

---

### Motion:

That Council:

- a) acknowledges Randwick LGA's young people and learner drivers are precious and that supporting learner drivers and their supervisors creates a safer community for everyone;
- b) acknowledges requests by local parents to address the gap left in local learner driver training by the cessation of the Commonwealth Government's support for the Keys2drive program;
- c) (Council) officers bring back a report to Council outlining options and resourcing implications in respect of providing a supplement to Council's existing "Teaching Learner Drivers workshops" for parents and supervisors of learner drivers in the form of a RCC Keys2drive free lesson for learners living within the Randwick LGA to be closely modelled on the Commonwealth Government's Keys2Drive program using driving instructors from within the Randwick LGA; and
- d) make representations to Transport for NSW and Service NSW to secure financial assistance for a pilot of the Keys2drive initiative in Randwick LGA.

### Background:

#### The issue:

Between 2016 and 2020, 863 17-25 year olds lost their lives on Australia's roads. Young Australians continue to be over represented in road trauma statistics. 17-25 year olds make up 23 per cent of all driver and passenger fatalities: yet are only 11 per cent of the population.<sup>1</sup>

*In 2012, 33% of drivers involved in a speed-related crash in the Randwick City area were aged between 17 and 25. Randwick City Council website*

Randwick City Council has been on the front foot for some time in providing support for our local learner drivers by hosting two free "Teaching Learner Drivers workshops" for **parents and supervisors of learner drivers**. The workshops are delivered online and participants register to attend to receive the link. The workshops offer tips and tricks on how to guide L-plate drivers to be safe drivers.

Hosted by Randwick City Council, and supported by Transport for NSW, the 90 minute workshops offers practical advice on how to help learner drivers become safer drivers, and cover topics such as:

- How to use the Learner Driver Log Book
- Planning driving sessions
- How to deal with difficulties that may arise during driving practice
- The importance of giving learners constructive feedback.

On 30 June 2023, the Federal Government will cease its' Keys2drive program for learner drivers and their supervisors. During its operation, the Keys2drive driving program was the largest safer driving program for learner drivers in Australia, Keys2drive was a concept developed by the Australian Automobile Association and its constituent clubs building on the RACWA's Keys2drive program and the RACV's Parent Plus Program.

---

<sup>1</sup> "Driving Youth Safety Improvements", Road Safety Education Ltd Pre-Budget Submission dated 28/01/2022, [treasury.gov.au](https://treasury.gov.au).

Delivery of all Keys2drive free lessons under the Commonwealth program has now ceased as part of the program's shutdown scheduled for 30 June 2023 with the last day for registering for the free lesson having now passed (being 17 March 2023).

This Key2drive program involved the provision of one free 60 minute driving lesson for learner drivers and their supervisor with a Keys2drive accredited driving instructor. During the lesson the driving instructor explained the Keys2drive learning approach – “Find Your Own Way” – and offered examples of how it could be used when learning to drive. The remaining time included a practical demonstration of these skills being used and taught.

The Keys2drive free lesson was never intended to replace normal driving lessons, rather complement them in empowering learner drivers to “Find Their Own Way” to becoming safer drivers. In the program, learner drivers received training in the best way to practice driving, helping them gain the confidence they need to prepare for safe P plate driving and beyond. At the same time, parents/supervisors came away with tools to help their learner drivers achieve a good foundation for lifelong safe driving.

Parents of learner drivers in the Randwick LGA have reported their learner drivers' confidence and their own being greatly enhanced following their 60 minute lesson with the Keys2drive accredited driving instructors.

*“I used to feel very anxious about driving as a learner driver and I had never had an instructor before because I was nervous about driving with someone other than my parents. However, I had the Keys2drive lesson, which meant I was able to have a free professional lesson with my Mum in the car. This meant that not only was I more comfortable, my Mum was also learning how to better instruct me. My confidence in my driving is a lot better now and I'm working towards finally getting my Ps with my new driving instructor!”*

Heidi, local Randwick Learner Driver aged 17 years.

#### **Eligibility:**

In adapting the Keys2drive program for local learner drivers, Randwick City Council could offer one free 60 minute driving lesson based on the Commonwealth's publicly available Keys2drive program format for any resident of the Randwick LGA on their L Plates, together with their parent/supervisor (the supervisor being the fully licensed driver who usually accompanies the learner when they drive).

Only learner drivers who have never driven solo before and who reside in the Randwick City Council LGA would be eligible to apply. To be eligible for such a Keys2drive free lesson the learners would have to hold an Australian learners' permit. Holders of international driving permits upgrading to an Australian licence would not be eligible for a Keys2drive free lesson.

#### **Attachment/s:**

Nil

---

**Submitted by:** Councillor McCafferty, East Ward

**File Reference:** F2009/00390

## Motion Pursuant to Notice No. NM22/23

**Subject:** Notice of Motion from Cr Hay - See Street, Kingsford - Median reserve and planting

---

### Motion:

That Council bring back a report assessing the feasibility of creating a median reserve in See Street Kingsford to provide for tree planting and under canopy vegetation.

### Background:

See Street Kingsford is an unusually wide street, which once held tramlines. As the tramlines were removed long ago, and the new tramline does not use See Street as part of its route, nor included in any future expansion plans, there is an opportunity to return this section to the public.

See Street is named after John See, Randwick Alderman 1877-June 1888, and served as Mayor in 1880, 1881 and 1886. He also served in NSW Parliament from 1880 and was Premier of NSW from 1901-1904.



### Source of funding:

To be determined.

### Attachment/s:

Nil

---

**Submitted by:** Councillor Hay, West Ward

**File Reference:** F2019/00694





## Motion Pursuant to Notice No. NM23/23

**Subject:** Notice of Motion from Cr Hamilton - Update on K2K

---

**Motion:**

That a report be prepared for the June 2023 Council Meeting which provides an update on the progress of K2K, including information regarding the history of Council's efforts

**Attachment/s:**

Nil

---

**Submitted by:** Councillor Hamilton, North Ward

**File Reference:** F2019/01418

NM23/23



## Motion Pursuant to Notice No. NM24/23

**Subject: Notice of Motion from Cr Veitch - Culture, Inclusion and Diversity reporting**

### Motion:

That Council:

1. acknowledges the importance of having a diverse and inclusive workplace culture;
2. receive a quarterly Culture Report with data on human resources, diversity and culture matters, including metrics to measure organisational culture, identify trends and report on initiatives to improve staff engagement and diversity, including:
  - a) data on staff headcount and turnover, recruitment, new staff, departures, Employee Assistance usage;
  - b) data on staff diversity with respect to age, gender, Aboriginal and Torres Strait Islander status and employees with disability;
  - c) gender data in relation to employment type and managerial level;
  - d) gender data in relation to age;
  - e) pay equity (gender pay gap);
  - f) data on reported bullying and harassment claims;
  - g) exit interview feedback;
  - h) comparative national data on the gender pay gap, employment of people with disability and people of Aboriginal and Torres Strait Islander descent as reported in organisations such as the Workplace Gender Equality Agency (WGEA), IncludeAbility, Closing the Gap, the Diversity Council or similar.

### Background:

Inclusion occurs when a diversity of people (e.g. of different ages, cultural backgrounds, genders) feel valued and respected, have access to opportunities and resources, and can contribute their perspectives and talents to improve their organisation. Creating an inclusive workplace is fundamental to maximising diversity and creating successful organisations.

Diversity data is a powerful tool for understanding the mix of employees in an organisation, and can help employers make informed decisions about the future direction and aspirations of their diversity and inclusion initiatives and overall business strategies.

In Australia, regulators such as the Australian Prudential Regulation Authority (APRA) and the Australian Securities and Investments Commission (ASIC) highlight the significance of organisational culture, including the role it plays in shaping governance frameworks and outcomes. Management can support council in understanding its organisational culture, both through formal survey processes and through reports on relevant data and culture metrics on an ongoing basis.

Australia, along with many countries worldwide, has made significant progress towards gender equality in recent decades. However, the gender gaps in the Australian workforce are still prevalent. The aim of gender equality in the workplace is to achieve broadly equal opportunities and outcomes for women and men, not necessarily outcomes that are exactly the same for all. Workplace gender equality will be achieved when people are able to access and enjoy equal rewards, resources and opportunities regardless of gender. The 2022 Gender Score Card revealed:

- Australia's gender pay gap is 22.8% – the same as 2021;
- 7/10 employers have a pay gap that favours men;
- Men are twice as likely to be in the top income bracket as women;
- Women are paid, on average, \$26.6K less than men a year;
- Men are twice as likely to be in the top income bracket as women;

source: <https://www.wgea.gov.au/sites/default/files/documents/WGEA-Gender-Equality-Scorecard-2022.pdf>

The National Aboriginal and Torres Strait Islander Health Survey 2018–19, conducted by the Australian Bureau of Statistics, provides the most recent data on employment rates of Indigenous Australians.

Comparing the most recent data for people aged 15–64 with earlier surveys:

- between 2007–08 and 2018–19, the overall employment rate for Indigenous Australians dropped from 54% to 49%, while the rate for non-Indigenous Australians remained stable at roughly 76%;
- in the 2017–18 to 2018–19 period, the overall gap in employment rates between Indigenous Australians and non-Indigenous Australians was 27 percentage points;
- if the employment trends presented on this page are adjusted for the effect of changes and closure of the Community Development Employment Projects (CDEP) scheme, then the employment rate for Indigenous Australians remained almost unchanged over the 2008 to 2018–19 period at around 49%;

source: <https://www.aihw.gov.au/reports/australias-welfare/indigenous-employment>

There are 4.4 million people with disability in Australia, comprising 17.7% of the population. The labour force participation rate for people with disability aged 15-64 years is 53.4%, compared to 84.1% of people the same ages without disability.

The labour force participation rate for people with disability has remained largely unchanged from 2003 (53%) to 2018 (53.4%). In contrast, the labour force participation rate for people without disability increased from 63.6% to 84.1% (2018). In other words, the labour force participation rate has remained almost unchanged for over two decades.

Source: <https://includeability.gov.au/resources-employers/disability-and-employment-australia>

#### **Attachment/s:**

Nil

---

**Submitted by:** Councillor Veitch, West Ward

**File Reference:** F2021/01702

## Notice of Rescission Motion No. NR2/23

**Subject:** Notice of Rescission Motion submitted by Councillors Olive, Pandolfini and Neilson - Artificial Reef - Sydney Dive Wreck

---

That the resolution passed at the Council meeting held on 28 March 2023 reading as follows:

“That Council writes a letter of support for the proposal by Gordons Bay Scuba Diving Club for an Artificial Reef at a site 4 kilometers off Coogee.”

BE AND IS HEREBY RESCINDED.

If the Rescission Motion is carried, it is intended to move the following motion:

“That Councillors receive a briefing on the for and against case before deciding whether to write a letter of support for this proposal.”

**Attachment/s:**

Nil

---

**Submitted by:** Councillor Olive, East Ward; Councillor Neilson, North Ward; Councillor Pandolfini, North Ward

**File Reference:** F2012/00347

NR2/23