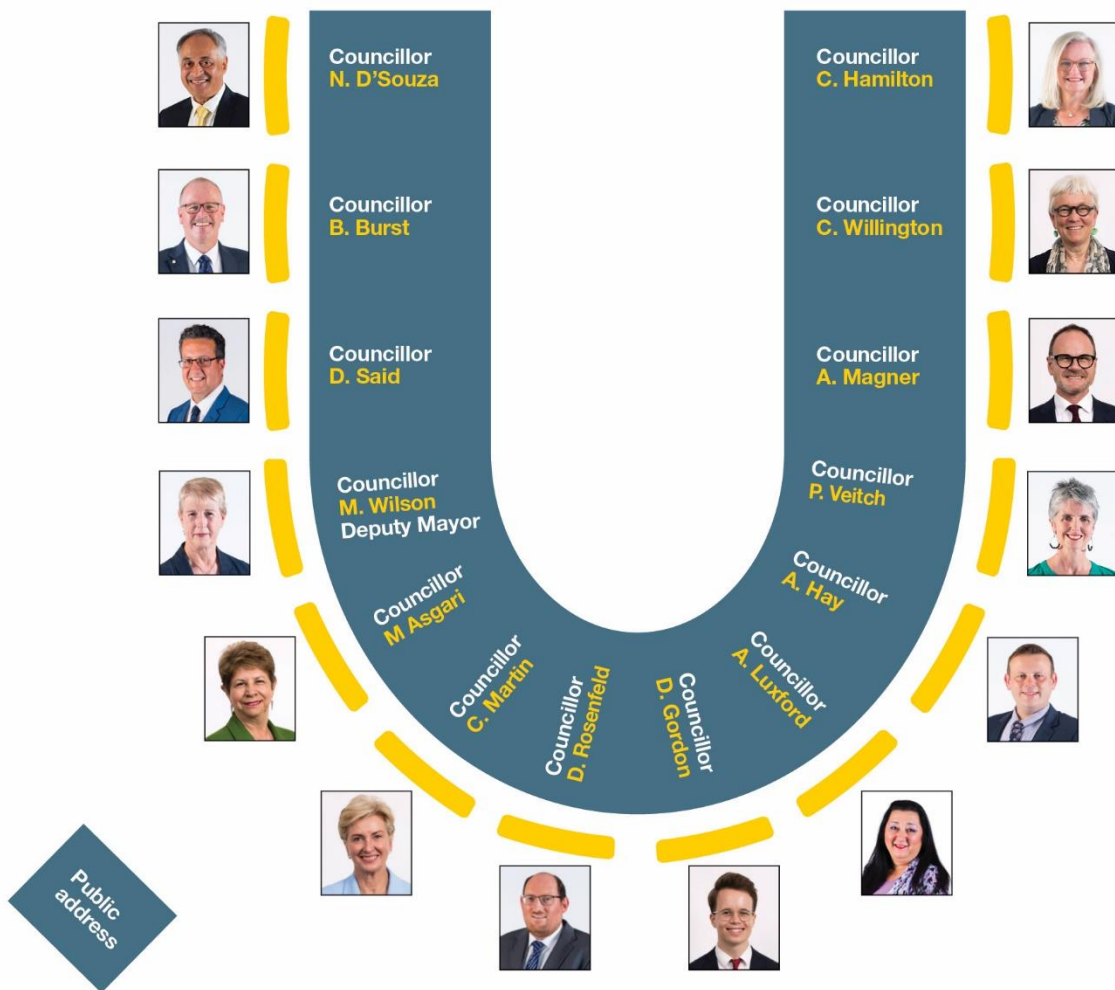


Ordinary Council Meeting

Tuesday 25 March 2025

Seating plan for Council meetings



Statement of ethical obligations

Obligations	
Oath [Affirmation] of Office by Councillors	I swear [solemnly and sincerely declare and affirm] that I will undertake the duties of the office of councillor in the best interests of the people of Randwick City and the Randwick City Council and that I will faithfully and impartially carry out the functions, powers, authorities and discretions vested in me under the Local Government Act 1993 or any other Act to the best of my ability and judgment.
Code of Conduct conflict of interests	
Pecuniary interests	<p>A Councillor who has a pecuniary interest in any matter with which the council is concerned, and who is present at a meeting of the council at which the matter is being considered, must disclose the nature of the interest to the meeting.</p> <p>The Councillor must not be present at, or in sight of, the meeting:</p> <ol style="list-style-type: none">at any time during which the matter is being considered or discussed, orat any time during which the council is voting on any question in relation to the matter.
Non-pecuniary conflict of interests	A Councillor who has a non-pecuniary conflict of interest in a matter, must disclose the relevant private interest in relation to the matter fully and on each occasion on which the non-pecuniary conflict of interest arises in relation to the matter.
Significant non-pecuniary interests	A Councillor who has a significant non-pecuniary conflict of interest in relation to a matter under consideration at a council meeting, must manage the conflict of interest as if they had a pecuniary interest in the matter.
Non-significant non-pecuniary interests	A Councillor who determines that they have a non-pecuniary conflict of interest in a matter that is not significant and does not require further action, when disclosing the interest must also explain why conflict of interest is not significant and does not require further action in the circumstances.



Randwick City Council
a sense of community
ORDINARY COUNCIL MEETING

Notice is hereby given that an Ordinary Council meeting of Randwick City Council will be held in the Council Chamber, 1st floor Town Hall building, 90 Avoca Street, Randwick on Tuesday, 25 March 2025 at 7pm

Acknowledgement of Country

"I would like to acknowledge that we are meeting on the land of the Bidjigal and the Gadigal peoples who occupied the Sydney Coast, being the traditional owners. On behalf of Randwick City Council, I acknowledge and pay my respects to the Elders past and present, and to Aboriginal people in attendance today."

Prayer

*"Almighty God,
We humbly beseech you to bestow your blessings upon this Council and to direct and prosper our deliberations to the advancement of your glory and the true welfare of the people of Randwick and Australia.
Amen"*

Apologies/Granting of Leave of Absences

Requests to attend meeting by audio-visual link

Confirmation of the Minutes

Ordinary Council - 25 February 2025

Declarations of Pecuniary and Non-Pecuniary Interests

Address of Council by Members of the Public

Privacy warning;

In respect to Privacy & Personal Information Protection Act, members of the public are advised that the proceedings of this meeting will be recorded for the purposes of clause 5.20-5.23 of Council's Code of Meeting Practice.

Audio/video recording of meetings prohibited without permission;

A person may be expelled from a meeting for using, or having used, an audio/video recorder without the express authority of the Council.

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This matter is considered to be confidential under Section 10A(2) (d) Of the Local Government Act, as it deals with commercial information of a confidential nature that would, if disclosed (i) prejudice the commercial position of the person who supplied it; or (ii) confer a commercial advantage on a competitor of the Council; or (iii) reveal a trade secret.

Ray Brownlee, PSM
GENERAL MANAGER

Mayoral Minute No. MM7/25

Subject: Social Cohesion Forum

Motion:

That Council:

- a) actively participate in a Social Cohesion Forum in partnership with neighboring Councils and allocate up to \$5,000 in financial support for its implementation.
- b) note that Council is developing a Social Cohesion Plan.

Background:

There is an opportunity for Council to bring the community together to foster social cohesion in a positive way, to have dialogue with community and promote ways in which Councils can work together to build wellbeing. The importance of this forum has been highlighted by recent antisemitic attacks.

Officers from Randwick, Waverley and Woollahra Councils are in discussions about hosting a joint Social Cohesion Forum to demonstrate local government support in rebuilding community wellbeing and social connections when it's most needed. Drawing on the key themes of the 2024 Social Cohesion Report by the Scanlon Foundation, the Forum will offer opportunity to strengthen inclusion. It will also create a sense of belonging and worth in broader society and increase perceptions of community safety and justice in local neighbourhoods.

Targeting local services, community and spiritual leaders, in addition to representatives of civic and social institutions, the Forum will engage speakers on the concept of social cohesion and focus on the collaborative efforts of diverse communities to work toward the common good and promote shared values.

Source of funding:

A contribution of \$5,000 each is requested from Randwick, Waverley and Woollahra Councils. The \$5,000 can be allocated from the Community Development budget, 2024-25 financial year.

Attachment/s:

Nil

Submitted by: The Mayor, Cr Dylan Parker

File Reference: F2004/07109

Mayoral Minute No. MM8/25

Subject: Opposition to Proposed Changes to ‘Thermal Treatment’ Definitions and Potential Revival of the Matraville Incinerator

Motion:

That Council:

- a) note that the Mayor has written on behalf of Council to the NSW Minister for Environment, The Hon Penny Sharpe MP, strongly opposing the proposed changes by the NSW EPA that if adopted could provide a pathway for a future Matraville incinerator proposal;
- b) note that a meeting is planned with the NSW EPA to express our concerns about the proposal;
- c) notes that Council staff have been authorised by the Mayor to prepare a submission to the consultation scheduled to close on 8 April 2025.
- d) conveys a request from the No Matraville Incinerator community group requesting the NSW EPA extend the public consultation period by 60 days; and
- e) authorises Council staff to prepare for consideration a public communication plan, campaign advocacy plan and accompanying resourcing strategy in the event an adverse law change is made impacting Matraville.

Background:

Council was recently made aware about a community consultation currently open by the state’s environmental regulator the NSW Environmental Protection Authority (EPA) titled *NSW energy from waste framework review*.

In the options paper currently exhibited there are a number of changes proposed including one that could provide a planning pathway allowing the lodgement of a new proposal for an incinerator at Matraville.

Currently waste to energy facilities or ‘incinerators’ are in effectively prohibited within Greater Sydney unless they meet exceptions.

Under *The Protection of the Environment Operations (General) Regulation 2022 clause 144* there are a number of exceptions that apply, including permitting applications for waste to energy if the activity is carried out to replace ‘the use of a less environmentally sound fuel’.

Currently the list of ‘less environmentally sound fuels’ includes coal and petroleum-based liquid fuel – but does not include liquified gas or natural gas.

The EPA is proposing to change this list of exceptions to include natural gas.

If this change were to proceed, and become law, it would mean that a facility such as a factory or manufacturing plant currently powering their operations from natural gas would be permitted to lodge an application to build a waste to energy incinerator to power their operations.

Any application would still need to be considered on the merits.

The Opal Paper Mill, located in Matraville, currently uses natural gas for their operations and therefore is currently prohibited from using incineration. This proposed change by the EPA could potentially open the door for them to resubmit their highly contentious and unpopular incineration plan.

In 2019, Opal teamed up with waste company Suez (now owned by Veolia) to lodge a proposal to construct the 'Botany Cogeneration Plant' at Matraville.

The proposal was to burn 165,000 tonnes of rubbish a year including plastic, textiles and furniture, transport 21 semi-trailer loads of rubbish to Matraville and build a 24/7 facility with chimney stacks 60m high.

The Matraville community, Randwick Council and our state MP, Daley and federal MP Thistlethwaite fought this application due to widespread community concern.

Subsequently, in 2022, the NSW Government introduced new laws effectively prohibiting waste-to-energy incineration in certain areas, including Matraville. The Matraville proposal was subsequently withdrawn.

I have written to the NSW Minister for Environment, Penny Sharpe, on behalf of Council expressing strong opposition to any regulatory changes that could undermine these protections.

Council is also seeking an urgent meeting with the NSW EPA to discuss our concerns and advocate for the community's interests.

I attended the Matraville Precinct meeting in March and have issued a media release and video outlining Council's concerns about the proposal.

Local representatives, including Federal MP, Matt Thistlethwaite and State MP Michael Daley, are also actively lobbying against any amendments that could facilitate an incinerator proposal.

While Council has received reassurances from the NSW Government that these proposed changes are not intended to provide a 'back door' for incinerators in Sydney, we must remain vigilant and ensure they do not proceed.

In accordance with previous resolutions of the Council, Council should continue to express opposition to any policy adjustment which could have unintended consequences for Matraville and the wider Randwick City area.

The ['NSW Energy from Waste – Options Paper'](#) is currently on public exhibition until 8 April 2025.

Attachment/s:

Nil

Submitted by: The Mayor, Cr Dylan Parker

File Reference: F2020/00404

Mayoral Minute No. MM9/25

Subject: Financial Assistance and Donations - February - March 2025

Motion:

That Council:

- a) donate plants to the value of \$300 to St Andrew's Catholic Primary School, Malabar for their Trivia Night on 28 March 2025.
- b) donate a 3-month membership from the Des Renford Centre to the value of \$366.60 to Randwick Ladies Gold Club for their Charity Day on 5 May 2025 to be used for their raffle prize.
- c) Waive the fees for celebration of local resident Ms Nawarat (Muy) Lert-Amnuaylap being granted permanent residency to the value of \$219 and in-kind supply from Council's Stores Department.
- d) Waive the hire fees for the use of Prince Henry Centre to the value of \$1770 to the Bangadeshi Community for Iftar Community feast.
- e) Note the waiving of fees to Marie Tesoriero, (Cool Marie) to hold a fete stall at the 2025 Spot Festival with handmade craft gifts and original artworks sold with all profits going to the Sydney Children's Hospital; totaling \$455.
- f) Note the waiving of fees to Running for Premature Babies to hold an information stall and dunk tank activation at the 2025 Spot Festival with all profits going to Running for Premature Babies totalling \$300.
- g) Note the waiving of fees to Autism Mates Inc to hold an information stall at the 2025 Spot Festival with all profits going to Autism Mates totalling \$415.
- h) donate plants to the value of \$500 from Council's Nursery to Chifley Public School for their Mother's Day Stall on 8 May 2025

Background:

- a) **St Andrew's Catholic Primary School, Malabar**
St Andrew's Catholic Primary School, Malabar have a Trivia Night, scheduled for 28th March 2025. The Trivia Night is not only a fun-filled evening for the school community, but it also serves as a vital fundraiser to support the students' educational programs and extracurricular activities. The school is requesting for a donation which could be used as silent auction/prizes.
- b) **Randwick Lades Golf Club**
Randwick Ladies Golf Club is holding a Charity day on Monday May 5, 2025. Many local businesses and residents will be there that day. The club has requested a donation from council which can be used as a raffle prize. The Club has requested a Des Redford membership. I would like to approve a 3-month membership to be used as a raffle prize.
- c) **Local resident Ms Nawarat (Muy) Lert-Amnuaylap – Celebration McKeon Street Plaza – waive the hire fees**
The Assistant Minister for Immigration and Federal MP, Matt Thistlethwaite is organising a community celebration for Local resident Ms Nawarat (Muy) Lert-Amnuaylap at the McKeon Street Plaza, Maroubra Beach.

Muy has significant ties and involvement with the community and been an integral part of McKeon Street and Maroubra Beach for the past 25 years. She is a much loved and cherished member of this local community.

Residents banded together to create a campaign to support Muy in her application to secure permanent residency in Australia. Over 15,000 people signed an online petition to help Muy stay in Australia.

A street party in McKeon Street Plaza to celebrate Muy being granted permanent residency has been tabled with Randwick City Council to commence at 2:00pm, Saturday 29th March.

Whilst the afternoon gathering to honour Muy is a public interest issue, it is also an authentic good news story for the community of Maroubra Beach

- d) Bangladeshi Iftar Community Feast – Prince Henry Centre – waive the hire fees**
The Bangladeshi Community would like to have an Iftar Community Feast on 23 March at the Prince Henry Centre and are requesting for the fees of \$1770 to be waived. The Bangladeshi Community will have to pay the deposit of \$1500.
- e) Spot Festival Stall hire – Marie Tesoriero (Cool Marie)**
Marie Tesoriero requested the waiving of fees associated with holding a fete stall at the Spot Festival held on 23 March 2025. Each craft gift and original artwork is handmade by Cool Marie. All funds raised from the fete stall will go to the Sydney Children’s Hospital, Randwick.
- f) Spot Festival Stall Hire – Autism Mates**
Autism MATES, a local charity, is committed to fostering inclusion and empowerment for individuals on the autism spectrum through engaging programs, social opportunities, and a supportive community for families. Our stall aims to spread awareness of the valuable services we provide while fundraising.
- g) Spot Festival Stall Hire – Running for Premature Babies**
As background, Running for Premature Babies is a charity that gives sick and premature babies a better chance of survival. The charity fundraises and provide urgently needed neonatal equipment to hospitals Australia wide, including over 80 pieces of equipment to the Newborn Care Centre at the Royal Hospital for Women, Randwick. The charity was founded by Sophie Smith OAM, after losing all three of her prematurely born triplets in 2006 and has grown to directly benefit thousands of sick and premature babies.
- The vehicle for fundraising is running. They inspire people to take on running challenges, either in mass participation running events around Australia or by joining their virtual Premmie Marathon Challenge each November.
- h) Chifley Public School**
The school is planning a Mother's Day stall on 8 May 2025 to raise funds for the school for updated educational resources but importantly, build the sense of community that is so important and allow students to take something home to their mothers or maternal figures.

Source of funding:

The financial implications to Council will be funded from the 2024-25 Contingency Fund.

Attachment/s:

Nil

Submitted by: The Mayor, Cr Dylan Parker
File Reference: F2025/06574

Mayoral Minute No. MM10/25

**Subject: Expansion of General Tree Planting Budget from 2026-27FY
Onwards and In-House Tree Service Level Review**

Motion:

That Council:

- a) notes the successful FY2023-24 Greening our City Grant of \$1.2million and the significant number of street trees planted as a result;
- b) notes the ongoing high survival rate of the street trees planted to date under the program;
- c) considers a 5-year resourcing strategy beginning in the FY2026-27 allowing for a significantly expanded annual budget allocation to fund the annual planting and maintenance of new street trees at comparable numbers to those delivered under to the previous Greening our City Grant;
- d) have the resourcing strategy consider the ongoing recurrent costs associated with the upkeep, pruning, and associated maintenance of these additional trees;
- e) concurrently consider prior to commencement of FY2026-27 a service level review expanding Council's in-house tree planting and maintenance capability;
- f) continue to apply for state and federal government grants where available and eligible;
- g) have the program be informed by relevant Council manuals, plans and strategy documents adopted or in progress;
- h) ensure planting locations are prioritised on the basis of identified areas lacking existing canopy cover;
- i) provide that residents, where practicable, be given the choice over the species of tree subject to pre-approved suitability and availability;
- j) incorporate underplanting;
- k) give preference to mature planting where practicable; and
- l) receive an annual report for noting on the progress of the program if endorsed and resourced. That this report also be considered by relevant committees.

Attachment/s:

Nil

Submitted by: The Mayor, Cr Dylan Parker

File Reference: F2025/06574

Director City Planning Report No. CP6/25

Subject: Coogee Bay Hotel (DA/437/2021/A) - 212 Arden St, 227-233 Coogee Bay Rd, 5-7 & 15A Vicar St, Coogee

Executive Summary

- The original development application (DA) for the redevelopment of the Coogee Bay Hotel site was lodged on 22 July 2021 and the Sydney Eastern City Planning Panel (the Panel) was the determining authority.
- The DA was approved by the Panel on 3 May 2024, subject to a deferred commencement condition requiring the preparation and implementation of a noise masterplan. The approved development is described as follows:



“Demolition of buildings, works to the Coogee Bay Hotel, including refurbishment to provide for 18 hotel rooms, a new 3 storey building to the southern side of the beer garden with 13 new hotel rooms, construction of a 5/6 storey shop top housing comprising 58 dwellings, 11 retail premises, internal laneway from Coogee Bay Road, basement parking for 159 spaces, subdivision, landscaping and associated works.”
- A subject section 4.55(2) modification application was lodged on 19 December 2024 and seeks consent to remove the deferred commencement condition requiring the preparation of the noise masterplan and to amend conditions referencing the acoustic management/noise master plan, and for minor amendments to Basement Level 01.
- In accordance with the *Instruction on Functions Exercisable by Council on Behalf of Sydney District or Regional Planning Panels—Applications to Modify Development Consents*, the Panel is the consent authority for the section 4.55(2) modification application as it proposes to amend conditions which were amended/imposed by the Panel.
- On 3 February 2025, the applicant commenced a Class 1 appeal against the deemed refusal of the modification application with the Land and Environment Court and the matter is listed for Section 34 Conciliation Conference on 31 July 2025.
- On 27 February 2025, the Panel were briefed on the proposed modification and Council raised the following concerns:
 - Noise masterplan required to effectively address and manage potential noise impacts associated with the development.
 - Comprehensive noise mitigation measures are required to protect the amenity of surrounding residential areas, especially given the mixed-use nature of the site.
 - No additional acoustic documentation or data provided to support modification application.
 - Deletion of the deferred commencement condition would result in insufficient noise mitigation measures and would compromise the quality of life for noise-sensitive receivers (within and outside the development)
- The Panel Chair has set a determination meeting date for 28 March 2025 and a detailed assessment report has been prepared and uploaded onto the Planning Portal. A copy of the Panel’s assessment report is attached.
- The purpose of this report is to notify Council of the issues in relation to the proposal. The report recommends that the Councillors do not make a submission to the Panel on 28 March 2025 based on the officers recommendation not to support the modification application.

Recommendation

That Council:

- a) receive and note this report relating to DA/437/2021/A to delete deferred commencement conditions and amend any further conditions referencing the noise masterplan, and minor amendments to Basement Level 01 at 212 Arden Street, 227-233 Coogee Bay Road, 5-7 and 15A Vicar Street, Coogee.
- b) on the basis of the Council officers recommendation resolves not to make a submission to the Sydney Eastern City Planning Panel in relation to DA/437/2021/A for Section 4.55(2) modification to delete deferred commencement conditions and amend any further conditions referencing the noise masterplan, and minor amendments to Basement Level 01 at 212 Arden Street, 227-233 Coogee Bay Road, 5-7 and 15A Vicar Street, Coogee.

Attachment/s:

1.   Final Assessment Report - 212 Arden Street, Coogee (DA 437 2021 A)

Purpose

The purpose of this report is to provide an update and information on the modification application (DA/437/2021/A) relating to the Coogee Bay Hotel site and the status of the current Land and Environment Court (LEC) Class 1 appeal proceedings. It also provides an opportunity for Council to make a submission before the Sydney Eastern City Planning Panel (the Panel) determination meeting on 28 March 2025.

Discussion

Background – Original DA (DA/437/2021)

Development Application (DA) No. DA/437/2021 was approved by the Panel on 3 May 2024 for the following development:

“Demolition of buildings, works to the Coogee Bay Hotel, including refurbishment to provide for 18 hotel rooms, a new 3 storey building to the southern side of the beer garden with 13 new hotel rooms, construction of a 5/6 storey shop top housing comprising 58 dwellings, 11 retail premises, internal laneway from Coogee Bay Road, basement parking for 159 spaces, subdivision, landscaping and associated works.”

The consent was subject to a deferred commencement condition, which reads as follows:

“COOGEE BAY HOTEL NOISE MASTERPLAN (Noise Masterplan)

A1. A Noise Masterplan must be developed and implemented for the proposed development to effectively mitigate and manage noise associated with the development and to ensure an appropriate level of amenity for residents.

The Noise Masterplan must be in accordance with the following requirements and relevant noise conditions specified in this consent and must be submitted and approved by Council’s Director of City Planning prior to the activation of this consent.

(...)”

Land and Environment Court

On 12 November 2021, the applicant commenced Class 1 proceedings in the LEC against the deemed refusal of the original DA.

The Section 34 Conciliation Conference was adjourned on several occasions to allow the applicant to provide amended plans and documents. Following termination of the section 34 Conciliation on 19 December 2023, the hearing came before Senior Commissioner Dixon on 25 July 2024.

Following Panel’s determination in May 2024, the applicant wished to continue the appeal but focus the appeal on the deferred commencement conditions. The Senior Commissioner was taken to the assessment report provided to the Panel. That report stated that there was a lack of evidence in respect of the acoustic issue. The Senior Commissioner was made aware of the need for her to be satisfied as to the merits of the whole application and it would appear that the comments in the assessment report caused her concern, being a matter about which she would need to be satisfied. The Commissioner outlined the requirement for her to be satisfied to the parties. The applicant’s solicitor requested to discontinue the appeal to avoid the risk of the entire consent being overturned by the Court and Council agreed. The Senior Commissioner confirmed that the appeal was discontinued.

Extension of Lapse Date

On 3 December 2024, Council granted a request made pursuant to Section 4.54 of the *Environmental Planning and Assessment Act 1979* (EP&A Act) for an additional 12 months extension to the timeframe for the deferred commencement condition. As such, the lapse date to satisfy the deferred commencement matters has been extended to 24 months from the date of the original consent and the consent shall lapse on 3 May 2026 if the applicant fails to satisfy the deferred commencement conditions.

The Proposed Modifications

The subject modification application seeks to modify the approved development as follows:

- Amend the cover page of the consent to delete reference to the applicant (Cotton Developments) and replace with the following wording:

“Any reference to the “applicant” means a reference to the applicant for development consent or any person who may be carrying out development from time to time pursuant to this consent.”

- Delete deferred commencement condition (Condition A1) relating to preparation and implementation of a noise masterplan. It is proposed that the site would be used in accordance with the acoustic assessment report and the plans of management that formed part of the approved development.
- Amend Conditions 26, 32, 33, 127, 129, 130, 144, 145, 146, 148, and 181 (relating to acoustic management) to replace reference to ‘the approved Noise Masterplan’ with ‘relevant noise criteria’.
- Minor internal reconfigurations at Basement Level 01, including relocation of door to fire pump room, reconfiguration of workshop and keg room, and reallocation of storage.

Land and Environment Court

The applicant commenced a Class 1 appeal against the deemed refusal of the modification application with the LEC on 3 February 2025 and the matter is listed for a Section 34 Conciliation Conference on 31 July 2025.

Key Issues

The following key issues are relevant to the proposed modification:

1. Acoustic Impacts

Council raised the following concerns with the proposed modification at the briefing meeting held with the Panel on 27 February 2025.

- The modification application seeks to remove the deferred commencement conditions, however no additional acoustic reporting or modelling has been submitted by the Applicant since the original determination was made in May 2024.
- Pursuant to section 4.15(1)(b) of the EP&A Act, the consent authority must consider the likely impacts of a development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality.

It is considered that the proposed modifications would adversely impact acoustic amenity for residents of the subject and neighbouring properties. This is inconsistent with Objectives 4H and 4J of the Apartment Design Guide (ADG) relating to acoustic privacy, and the objectives of Part C2, Section 5.4 of Randwick Development Control Plan 2013 (RDCP) relating to acoustic privacy.

- Council’s Environmental Health Officer does not support the proposed deletion of the deferred commencement condition, and the associated amendments proposed to Conditions 26, 32, 33, 127, 129, 130, 144, 145, 146, 148, and 181 (relating to acoustic management).
- During the assessment of the approved development, the submitted acoustic report and its subsequent addendum were deemed inadequate by Council and the Panel. The applicant did not submit any acoustic 3D modelling data, despite requests from Council and the Panel.
- The deferred commencement condition was imposed to ensure that comprehensive noise mitigation measures are in place to protect the amenity of surrounding residential areas, especially given the mixed-use nature of the site, which includes hotel, pub, retail, and

residential components. The requirement for a noise masterplan is essential to effectively address and manage potential noise impacts associated with the development.

The noise masterplan will require the Applicant to address steady noise sources (i.e. traffic, mechanical plant etc.) and fluctuating noise sources (i.e. music, patron noise), detailing relevant criteria for each noise type, which will result in an acceptable amenity planning outcome for all stakeholders and outline mitigation measures to manage noise from various sources.

Despite the *24-Hour Economy Legislation Amendment (Vibrancy Reforms) Act 2023*, which came into force on 12 December 2023, consent authorities are still required to consider entertainment noise at DA stage to ensure façades are built fit for purpose etc.

The Acoustic Report submitted with the original DA acknowledges the importance of a precinct-wide assessment methodology (aligning with the deferred commencement condition) yet fails to provide the necessary data or analysis. The current lack of objective data, transparent modelling, or robust mitigation measures creates a high risk of non-compliance with regulatory noise standards. These critical gaps are intended to be addressed through the deferred commencement condition.

- The subject modification application is not supported by any additional acoustic documentation or data. The proposed deletion of the deferred commencement condition would result in insufficient noise mitigation measures and would compromise the quality of life for noise-sensitive receivers (within and outside the development).

Based on this information, it is considered that the proposed modification application cannot be supported and is recommended for refusal.

2. Public Submissions

The proposal was notified in accordance with the Randwick Community Engagement Strategy from 13 January 2025 until 11 February 2025. A total of 28 unique submissions (in objection of the proposal), were received. The issues raised in these submissions included the following:

- Acoustic impacts.
- Concerns relating to deletion of noise masterplan condition.
- Vehicular and pedestrian traffic/parking concerns.
- Concerns relating to consumption of alcohol and smoking.
- General objection to redevelopment of the Coogee Bay Hotel.
- Building height, bulk, and scale.
- Loss of affordable housing.
- Tree removal.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Development Assessment
Function	Assessment of Development Applications
Delivery program commitment	Assess and determine Development Applications, Modification Applications and Review Applications under the Environmental Planning and Assessment Act 1979

Policy and legislative requirements

- Environmental Planning and Assessment Act 1979.
- State Environmental Planning Policy (Planning Systems) 2021.
- State Environmental Planning Policy (Housing) 2021.
- Randwick Local Environmental Plan 2012.
- Randwick Development Control Plan 2013.

Conclusion

The modification application is due to be determined by the Panel on 28 March 2025.

The proposed modification would result in unreasonable adverse impacts upon the residential amenity of surrounding properties. In view of the above and assessment of the relevant matters for consideration under Section 4.15(1) and 4.56 of the EP&A Act, it is considered that the proposed modification application cannot be supported and is recommended for refusal.

A detailed assessment report, including the recommendation, has been published on the Panel's website and is attached in this report.

Responsible officer: Julia Warren, Senior Environmental Planning Officer

File Reference: DA/437/2021/A

Modification Assessment Report: Coogee Bay Hotel (PPSSEC-356)

27 March 2025



COUNCIL ASSESSMENT REPORT – MODIFICATION APPLICATION SYDNEY EASTERN CITY PLANNING PANEL

CP6/25

PANEL REFERENCE & DA NUMBER	PPSEC-356 – DA/437/2021/A
PROPOSAL	Section 4.55(2) Modification to the approved development to remove deferred commencement condition and amend any further conditions referencing the Noise Masterplan, and minor amendments to Basement Level 01.
ADDRESS	Lot 1 DP 872553 – 212 Arden St, Coogee NSW 2034 Lot A DP 437308 – 227-233 Coogee Bay Rd, Coogee NSW 2034 Lot B DP 437308 – 5-7 Vicar St, Coogee NSW 2034 Lot A DP 337724 – 15A Vicar St, Coogee NSW 2034
APPLICANT	Simmattown Pty Ltd
OWNER	Simmattown Pty Ltd and Cheung Properties Pty Ltd
MOD LODGEMENT DATE	19 December 2024
ORIGINAL DA DETERMINATION DATE	03 May 2024
APPLICATION TYPE	Section 4.55(2) Modification Application
REGIONALLY SIGNIFICANT CRITERIA	Clause 2 Schedule 6 of <i>SEPP (Planning Systems) 2021</i> : General development over \$30 million.
CIV	\$111,710,018.00
CLAUSE 4.6 REQUESTS	N/A
KEY SEPP/LEP	<ul style="list-style-type: none"> • <i>State Environmental Planning Policy (Planning Systems) 2021.</i> • <i>State Environmental Planning Policy (Housing) 2021.</i> • <i>Randwick Local Environmental Plan 2012.</i> • <i>Randwick Development Control Plan 2013.</i>
TOTAL & UNIQUE SUBMISSIONS ISSUES SUBMISSIONS KEY IN	<p>Total submissions (in opposition): 28</p> <ul style="list-style-type: none"> • Noise impacts and concerns regarding deletion of Noise Masterplan condition • General objection to redevelopment of the site • Building bulk, scale, and height • Pedestrian and traffic safety concerns • Concerns regarding alcohol consumption and smoke emissions • Loss of low income housing

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	<ul style="list-style-type: none"> Tree removal concerns
DOCUMENTS SUBMITTED FOR CONSIDERATION	<ul style="list-style-type: none"> Statement of Environmental Effects for Section 4.55(2) Modification (December 2024) DA099 Basement Level 01 Plan, Rev. 17 (16/12/2024)
SPECIAL INFRASTRUCTURE CONTRIBUTIONS (\$7.24)	N/A
RECOMMENDATION	Refusal
DRAFT CONDITIONS TO APPLICANT	N/A
SCHEDULED MEETING DATE	27 March 2025
PLAN VERSION	Revision 17 (dated 16/12/2024)
PREPARED BY	Julia Warren
DATE OF REPORT	5 March 2025

EXECUTIVE SUMMARY

The modification application has been lodged pursuant to Section 4.55(2) of the *Environmental Planning and Assessment Act 1979* ('EP&A Act') and seeks consent for amendments to a consent granted under DA/437/2021 approved by the Sydney Eastern City Planning Panel ('the Panel') on 03 May 2024. This consent approved the following development at 212 Arden Street, 227-233 Coogee Bay Road, 5-7 & 15A Vicar Street, Coogee ('the site'):

"Demolition of buildings, works to the Coogee Bay Hotel, including refurbishment to provide for 18 hotel rooms, a new 3 storey building to the southern side of the beer garden with 13 new hotel rooms, construction of a 5/6 storey shop top housing comprising 58 dwellings, 11 retail premises, internal laneway from Coogee Bay Road, basement parking for 159 spaces, subdivision, landscaping and associated works."

The modification application includes the relevant information required by Clause 100 of the *Environmental Planning and Assessment Regulation 2021* ('EP&A Regulation').

The application is referred to the Panel as the development is 'regionally significant development', pursuant to Section 2.19(1) and Clause 2 of Schedule 6 *State Environmental Planning Policy (Planning Systems) 2021* as it comprises development that has an estimated development cost of more than \$30 million.

The proposed modification satisfies the criteria to be considered by the Panel in accordance with the *Instruction on Functions Exercisable by Council on Behalf of Sydney District or Regional Planning Panels—Applications to Modify Development Consents*.

The proposed modification seeks to amend the approved development as follows:

- Amend the cover page of the consent to delete reference to the applicant (Cotton Developments).

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- Delete the deferred commencement condition (Condition A1) relating to preparation and implementation of a Noise Masterplan.
- Amend Conditions 26, 32, 33, 127, 129, 130, 144, 145, 146, 148, and 181 relating to acoustic management. The changes seek to replace any reference to 'Noise Masterplan' with 'relevant noise criteria'.
- Minor internal reconfigurations at Basement Level 01 including relocation of door to fire pump room, reconfiguration of workshop and keg room, and reallocation of residential storage.

The application was placed on public exhibition from 13 January 2025 until 11 February 2025, with 28 submissions received. These submissions raised issues relating to acoustic impacts, as well as issues relating to the approved development as a whole. The application was also referred to Council's Senior Environmental Health Officer, who raised objection to the proposed modifications. These issues are considered further in this report.

The key issues associated with the proposed modification relate to acoustic impacts and the requirement for a Noise Masterplan. The proposed deletion of the deferred commencement condition is not supported.

The originally submitted acoustic report and its subsequent addendum, provided during the assessment of the approved development, were deemed inadequate. The applicant did not submit any acoustic 3D modelling data, despite ongoing requests from Council and the Panel.

The deferred commencement condition was imposed to ensure that comprehensive noise mitigation measures are in place to protect the amenity of surrounding residential areas, especially given the mixed-use nature of the site, which includes hotel, pub, retail, and residential components. The requirement for a Noise Masterplan is essential to effectively address and manage potential noise impacts associated with the development.

The subject modification application is not supported by any additional acoustic documentation or data. The proposed deletion of the deferred commencement condition would result in insufficient noise mitigation measures and would compromise the quality of life for noise-sensitive receivers, both within and outside the development.

The proposed modification would result in unreasonable adverse impacts upon the residential amenity of surrounding properties. In view of the above and assessment of the relevant matters for consideration under Section 4.15(1) and 4.56 of the EP&A Act, it is considered that the proposed modification cannot be supported and is recommended for refusal.

It is noted that the applicant commenced a Class 1 appeal against the deemed refusal of the modification application with the Land and Environment Court (LEC) on 03 February 2025.

1. THE SITE AND LOCALITY

1.1 The Site

The site is located on the corner of Arden St, Coogee Bay Rd, and Vicar St, Coogee, and consists of the following properties (refer **Figures 1-2**):

- **212 Arden St** (Lot 1 DP 872553) – comprising the three-storey Coogee Bay Hotel on the corner of Arden St and Coogee Bay Rd, 2 x two-storey interwar buildings with ground floor retail including the entrance to the hotel's sports bar and gaming room, and a six-storey heritage-listed hotel fronting Vicar St.

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- 227-233 Coogee Bay Rd (Lot A DP 437308) – comprising 2 x two-storey Federation shop front buildings and 1 x three-storey interwar building.
- 5-7 Vicar St (Lot B DP 437308) – comprising a two-storey residential flat building.
- 15A Vicar St (Lot A DP 337724) – comprising a three-storey residential flat building.

The site is located at the eastern end of Coogee Bay Rd and is directly opposite the public foreshore area of Coogee Beach. The site has an overall area of 8,501m², with a frontage to Arden St of approximately 80m; a frontage to Coogee Bay Rd of approximately 100m; and a frontage to Vicar St of approximately 88m. The site currently has vehicular access from both Arden St and Vicar St, along the southern boundary. There is considerable cross fall from the south-west corner to the north-east corner of 7.79m. The Coogee Bay Hotel is a local heritage item identified under RLEP 2012.



Figure 1: Locality plan (Source: Near Map)

1.2 The Locality

The site is located within the E1 Local Centre zone, that extends north-south along Arden St and to the west along Coogee Bay Rd. This E1 zone comprises a mix of commercial and residential (shop top housing) development. Located to the west and south-west of the site is residential zoned land (R3 Medium Density).

The land uses along Arden St include the ten (10) storey Crowne Plaza development at the corner of Carr St. Development then steps down in scale to the north along Arden St, with two (2) to five (5) storey hotel and flat building developments. This height comes down to three (3) storeys at the Coogee Bay Hotel and four (4) storeys further north at Alfreda St.

Vicar St comprises a mix of commercial and shop top housing development, single dwellings, and older residential flat buildings, as well as the six (6) storey Coogee Bay Boutique Hotel. At the north-western corner of Vicar St is a three (3) storey mixed use building which has the Coogee Post Office at ground floor level.

The site has good access to public transport in the form of bus services which operate along Coogee Bay Rd and Arden St. The commercial centre of Coogee provides for a wide range of services including restaurants/cafes, retail stores, local supermarkets, and health services.



The site along Arden St (eastern elevation) showing driveway access.



The site along Arden St (eastern elevation) looking towards the north-west.



The Coogee Bay Hotel (on left) at the corner of Arden St and Coogee Bay Rd.



The northern elevation of the block along Coogee Bay Rd, between Arden St and Vicar St.



The corner of Coogee Bay Rd and Vicar St (site is on left).



The western elevation of the site along Vicar St.



The Boutique Hotel along Arden St.



The southern end of the site along Vicar St, showing the second driveway access.

Figure 2: Photographs of the site and surrounds (Source: GAT & Associates)

2. THE PROPOSAL AND BACKGROUND

2.1 Details of Current Approval

DA/437/2021 was approved by the Panel on 03 May 2024 for the following development:

“Demolition of buildings, works to the Coogee Bay Hotel, including refurbishment to provide for 18 hotel rooms, a new 3 storey building to the southern side of the beer garden with 13 new hotel rooms, construction of a 5/6 storey shop top housing comprising 58 dwellings, 11 retail premises, internal laneway from Coogee Bay Road, basement parking for 159 spaces, subdivision, landscaping and associated works.”

The consent was subject to a deferred commencement condition, which reads as follows:

“COOGEE BAY HOTEL NOISE MASTERPLAN (Noise Masterplan)

- A1. *A Noise Masterplan must be developed and implemented for the proposed development to effectively mitigate and manage noise associated with the development and to ensure an appropriate level of amenity for residents.*

The Noise Masterplan must be in accordance with the following requirements and relevant noise conditions specified in this consent and must be submitted and approved by Council’s Director of City Planning prior to the activation of this consent.

- a) *The Noise Masterplan shall be prepared by a suitably qualified Acoustic Consultant and shall include full details of the acoustic assessment, measurements and calculations, including 3D modelling.
Following the engagement of a suitably qualified acoustic consultant Council’s Director City Planning (or a Council delegate) can provide additional guidance on the assessment methodology for the Noise Masterplan.*
- b) *The Noise Masterplan shall set the parameters for all development of the site in terms of the building compliance and operation noise (excluding those matters which are regulated by the Liquor Act 2007).*
- c) *All future land uses within the site will be required to comply with the Noise Masterplan.*
- d) *Once approved, the Noise Masterplan will form part of this consent, subject to approved variations by Council (in writing).*
- e) *The operational outcomes of the Noise Masterplan shall be incorporated into the comprehensive Plan of Management as required under Condition 130.*
- f) *The assessment shall consider and address the noise sources identified below and their impacts on relevant residential receivers:*
 - *Noise emissions from the function/wine bar and pre-function rooms.*
 - *Noise emissions from each tenancy in Selina’s Lane (Eat Street).*
 - *Noise emissions from the Level 1 terrace and the outdoor dining area.*
 - *All new and existing mechanical plant noise sources such as HVAC units, and exhaust fans serving the kitchens and car park.*
 - *Noise produced by heavy vehicles, motorcycles and cars with loud exhausts in the basement carpark.*
 - *Structure-borne noise produced in the gymnasium on Level 1 by the dropping of weights and the use of weight-based equipment.*

- g) *The Noise Masterplan must be prepared in accordance with the following policies and procedures:*
- *NSW EPA Noise Policy for Industry 2017 (NPfI). Note the LAeq 15 min amenity level shall be calculated as 2 dB below the LAeq period amenity level.*
 - *The Association of Australasian Acoustical Consultants (AAAC) Licensed Premises Guideline V3.0*
 - *NSW Environmental Protection Authority Approved methods for the measurement and analysis of environmental noise in NSW 2022*
 - *Australian Standard (AS 1055:2018) Acoustics – Description and measurement of environmental noise*
- h) *The noise modelling shall show that the design and construction of the building will ensure that the following internal noise levels will be met:*
- 1) *The Coogee Bay Hotel building, apartments, commercial premises and associated structures shall be constructed so that the cumulative noise from the development will meet the following requirements:*
 - i. *Residential apartments within the development shall be constructed so that, when windows are closed, the repeatable LA10-1 minute noise from intermittent or fluctuating noise sources inside habitable rooms does not exceed:*
 - *Between 7:00 am and 12:00 midnight, the internal background noise level in any octave band centre frequency (31.5Hz – 8kHz inclusive).*
 - *Between 12:00 midnight and 7:00 am, a level that is 10 dB below the internal background noise level in any octave band centre frequency (31.5Hz – 8kHz inclusive).*
 - ii. *The level LA1 Fast-15 min of structure-borne noise transmitted from the gymnasium on Level 1 to any apartment shall not exceed the LA90 background noise in any room.*
 - i) *In addition to point (h) above, residential apartments within the development shall be constructed so steady noise sources such as mechanical plant and traffic inside habitable rooms does not exceed:*
 - i. *In naturally ventilated spaces – the repeatable maximum LAeq (1 hour) does not exceed:*
 - *35 dB(A) between 10.00pm and 7.00am and 8 am Sunday in sleeping areas when windows are closed,*
 - *40 dB(A) in sleeping areas when windows are open (24 hours),*
 - *40 dB(A) in living areas when windows are closed (24 hours),*
 - *45 dB(A) in living areas when windows are open (24 hours).*
 - ii. *Where permitted, in mechanically ventilated spaces – the repeatable maximum LAeq (1 hour) when the mechanical ventilation system is operating, and doors and windows are closed does not exceed:*
 - *38 dBA in sleeping areas between 10.00pm and 7.00am,*
 - *42 dBA in sleeping areas between 7.00am and 10.00pm,*
 - *45 dBA in living areas (24 hours).*
 - j) *All recommendations and requirements included in the approved Noise Masterplan, shall be included in the relevant Construction Certificate for the development.*

NOTES:

- i. A suitably qualified Acoustic Consultant means a consultant who possesses the qualifications to render them eligible for membership of the Australian Acoustical Society, Institution of Engineers Australia or the Association of Australian Acoustical Consultants at the grade of member.
- ii. Calculations of the outside-to-inside reduction of noise level from external sources through an open window in a residential room shall be made from first principles and not use the common assumption of a 10dB attenuation of noise level.
- iii. To ensure that noise levels in the as-built residences will not exceed the noise criteria, all calculations shall include a safety margin of 5dB.
- iv. To ensure that low frequency room modes in the residential apartments do not result in excessive internal noise levels from music with strong bass content, room modes shall be assumed to increase the level of low- frequency sound in the 63Hz and 125Hz bands by 5dB.

Evidence required to satisfy the above conditions must be submitted to Council within 12 months of the date of this consent."

2.2 The Proposal

The proposal seeks to modify the approved development in the following manner:

- Amend the cover page of the consent to delete reference to the applicant (Cotton Developments) and replace with the following wording:

"Any reference to the "applicant" means a reference to the applicant for development consent or any person who may be carrying out development from time to time pursuant to this consent."

- Delete deferred commencement condition (Condition A1) relating to preparation and implementation of a Noise Masterplan.
- Amend conditions relating to acoustic management, as outlined in red text in **Table 1**.

Table 1: Proposed Condition Amendments

Condition	
26	<p>Maximum number of patrons</p> <p>The designated patron capacity for each area/tenancy and referenced control measure shall be submitted to and approved by Council's Director of City Planning.</p> <p>The maximum number of patrons to be accommodated within each area/tenancy within the development, shall be determined based on the more restrictive of the following controls:</p> <ul style="list-style-type: none"> • The BCA report prepared by: Charbel Gabriel/Dean Goldsmith of Blackett Maguire and Goldsmith, Dated: 22 February 2023, Ref: 200089 Revision 5, Titled: BCA Assessment Report Coogee Bay Road, Coogee, Council Ref: D04898012; Or

	<ul style="list-style-type: none"> • The maximum capacity specified in the approved Noise Masterplan; • Or • A specific condition contained in this consent. <p>Once approved the designated area/tenancy capacity must be consistently reflected in all subsequently submitted documentation. Any proposed variation to the specified patron numbers for each area/tenancy will require written approval from the Director of City Planning, prior to the variation being implemented.</p> <p>A sign is to be placed above the entry/front door of each area/tenancy indicating the maximum patron capacities.</p>
32	<p>Additional Acoustic Reporting Required - Mechanical Plant</p> <p>Prior to the issue of any relevant construction certificate, a suitably qualified acoustic consultant must be engaged to undertake and report on the predicted noise levels from all mechanical plant selected at the detailed design stage and included on relevant construction certificate plans.</p> <ol style="list-style-type: none"> i. The design shall be developed to the extent that all noise-attenuating devices such as acoustic louvres, inline attenuators and barriers are selected to be consistent with the relevant noise criteria approved Noise Masterplan. The addition of these devices to the structure shall not exceed the approved height envelopes of the building. ii. A mechanical engineer shall certify that this design of the mechanical system and the attenuation devices is capable of meeting the as-built air-handing requirements of the entire site. iii. Noise from commercial plant and industrial development must not exceed a project amenity/intrusiveness noise level or maximum noise level in accordance with relevant requirements of the NSW EPA Noise Policy for Industry 2017 (NPfI). iv. The acoustic report must be submitted to the Director of City Planning for review and written approval prior to the issue of any relevant construction certificate. <p>Notes: The stricter of the amenity/intrusiveness criteria becomes the prevailing criteria for the development. A Suitably qualified Acoustic Consultant means a consultant who possesses the qualifications to render them eligible for membership of the Australian Acoustics Society, Institution of Engineers Australia or the Association of Australian Acoustic Consultants at the grade of member.</p>
33	<p>Prior to the issue of any relevant Construction Certificate, the final construction drawings and final construction methodology must be assessed and reported to be in accordance with the requirements of the relevant noise criteria approved Noise Masterplan, with reference to relevant documentation. This must be done by a Suitably Qualified Acoustic Consultant. This work will be to the satisfaction of the accredited certifier.</p>
127	<p>Commercial/Industrial Use of the Development and Plant/Equipment</p> <p>A report, prepared by a suitably qualified and experienced consultant in acoustics, shall be submitted to the Principal Certifier and Council, which</p>

	<p>demonstrates and certifies that noise and vibration from the development satisfies the relevant provisions of the Protection of the Environment Operations Act 1997, NSW Environment Protection Authority Noise Policy for Industry 2017, the approved Noise Masterplan and conditions of this development consent (including any relevant approved acoustic report and recommendations), to the satisfaction of Council.</p>
129	<p>Noise - Installation, Setup, Testing and Calibration Of limiter/s Prior to the issue of an Occupation Certificate, a Suitably Qualified Acoustic Consultant* is to provide a Noise Limiter/s Verification Report to the written satisfaction of the Principal Certifying Authority that the development complies with the requirements of relevant noise criteria and acoustic condition requirements set out in this development consent and the approved Noise Masterplan.</p> <p>The limiters shall be installed in locked cabinets located in a secure area. Access to limiter post-calibration shall be restricted to the contractor servicing the limiter and made available to Council officers upon request.</p> <p>The limiter settings must be set and certified by the Project Acoustical Consultant to ensure compliance with noise criteria for the residential accommodation both inside and outside the development. The operation of the limiters shall be checked and re-calibrated by the Project Acoustic Consultant every two years.</p>
130	<p>Comprehensive Plan of Management A comprehensive plan of management must be submitted to and approved by the Council's Director of City Planning prior to the issue of an occupation certificate for each allotment that is, or is to be, created under this development consent.</p> <p>This plan shall outline the specific measures and controls to be implemented to:</p> <ul style="list-style-type: none"> • Ensure full compliance with the relevant conditions of the development consent and approved acoustic reports, in particular the approved Noise Masterplan. • Comply with the relevant noise criteria and minimise noise emissions and associated disturbances. • Minimise potential environmental and amenity impacts on neighbouring residents. • Effectively minimise and manage any instances of anti-social behaviour. • Establish an effective system to manage and address resident complaints. • Ensure responsible service of alcohol and prioritise harm minimisation. • Provide adequate security and surveillance measures (e.g. CCTV). • Ensure that the maximum number of patrons does not exceed the authorised capacity, as per the Council's consent.

	The use and operation of the development must be implemented in accordance with the approved Plan of Management and conditions of this consent. In the event of any inconsistency, the conditions of consent shall prevail over the Plan of Management.
144	Any modifications to the Noise Masterplan requires written approval from Council's Director of City Planning prior to implementation. Once approval is provided, the revised Masterplan becomes the prevailing noise criteria and must be complied with at all times.
145	<p>Structure Borne Noise Criteria – Gym Operation</p> <p>Structure borne noise emanating from the use of the gym is not to exceed the following criterion (when doors and windows are closed):</p> <ul style="list-style-type: none"> • Commercial premises – LA1, Slow 15 minute ≤ LA90, 15 minute + 3 dB(A) • Residential premises – LA1, Slow 15 minute ≤ LA90, 15 minute + 0 dB(A)
146	<p>Noise from Residential Air Conditioners</p> <p>The air conditioning condenser unit plant and equipment shall not be operated during the following hours if the noise emitted can be heard within a habitable room in any other residential premises, or, as otherwise specified in relevant Noise Control Regulations:</p> <ul style="list-style-type: none"> • Before 8.00am or after 10.00pm on any Saturday, Sunday or public holiday; or • Before 7.00am or after 10.00pm on any other day.
148	<p>Additional Acoustic Report after Initial Occupation</p> <p>A suitably qualified and experience acoustic consultant shall be engaged to assess, monitor and report on the noise from the development and compliance with the Noise Masterplan and relevant noise criteria and the report must be provided to Council within 6 months of the issuing of an occupation certificate, for the Coogee Bay Hotel, Eat Street Activation and /or completion of both, which demonstrates and confirms that the relevant provisions of the Protection of the Environment Operations Act 1997 and the noise criteria and requirements contained in this consent has been satisfied, including the Noise Masterplan. The assessment and report must include all relevant fixed and operational noise sources.</p>
181	The noise associated with the entire development including any future land uses (i.e. retail tenancies) must comply with the relevant noise criteria approved Noise Masterplan (including any amendments) at all times.

- Minor internal reconfigurations at Basement Level 01 (refer **Figures 3-4**), including:
 - Relocation of door to fire pump room.
 - Reconfiguration of workshop and keg room.
 - Reallocation of residential storage.



Figure 3: Extract of approved Basement 01 Plan (Source: Fender Katsalidis)



Figure 4: Extract of proposed Basement 01 Plan (Source: Fender Katsalidis)

No change is proposed to the gross floor area (GFA), floor space ratio (FSR), building height, or building envelope of the approved development. Additionally, no change is proposed to the approved number of hotel rooms, apartments, or car parking spaces.

2.3 Background

Development Application

The original development application (DA) was lodged on 22 July 2021. A chronology of relevant events relating to the DA is outlined in Table 2.

Table 2: Chronology of the Development Application

Date	Event
22 July 2021	DA lodged.
29 July 2021	Exhibition of application. A total of 356 unique submission received.
21 October 2021	Panel briefing.
12 November 2021	LEC – commencement of Class 1 proceedings.

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16 December 2021	Panel determination meeting, with recommendation for refusal. The determination was deferred to allow the applicant to submit amended plans and documentation, including (but not limited to) <i>“an acoustic report which addresses onsite operations in particular the impact of cars entering and leaving the basement carpark, the impact of acoustic walls and the late night functioning of the proposed eat street”</i> .
22 December 2021	Request for Information (RFI) letter issued to applicant, including (but not limited to) a request for information relating to acoustic impacts from the Coogee Bay Hotel use and proposed 'Eat Street' area.
17 March 2022	Deferred Panel determination date. The meeting did not proceed due to absence of any amended plans or documents.
23 March 2023	Council receipt of amended plans and documents.
30 March 2023	Exhibition of amended application. A total of 138 unique submissions received.
14 June 2023	Delegation granted by the Panel for Council to enter into a section 34 agreement with the applicant, subject to outstanding matters being resolved.
19 December 2023	LEC – termination of section 34 conciliation
07 March 2024	Panel briefing. The applicant's acoustic modelling was requested; however, this was not provided.
03 May 2024	Final Panel determination meeting, with recommendation for approval, subject to deferred commencement condition relating to preparation and implementation of a Noise Masterplan.
25 July 2024	LEC – hearing and subsequent discontinuation of appeal.

Land & Environment Court

On 12 November 2021, the applicant commenced Class 1 proceedings in the LEC against the deemed refusal of DA/437/2021.

The section 34 conciliation conference was adjourned on several occasions to allow the applicant to provide amended plans and documents, including 3D noise modelling.

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Director City Planning Report No. CP7/25

Subject: Localised Automated Waste Collection Systems - Kensington and Kingsford Town Centres and Housing Investigation Areas

Executive Summary

- The purpose of this report is to seek Council's endorsement to remove provisions in the Randwick DCP 2013 requiring developments to incorporate a Localised Automated Waste Collection Systems (LAWCS) within the Kingsford and Kensington Town Centres (K2K) and Housing Investigation Areas (HIA).
- A LAWCS was considered as part of the K2K strategy to have merit as an alternative waste management method for large developments, having the potential to bring environmental and site-specific benefits within a corridor, including removing the need for garbage bins on street frontages and collection of waste from basements. Following initial feasibility investigations, the requirements for developments to implement the LAWCS in the K2K corridor were included in the Randwick Development Control Plan.
- It was originally envisioned that the LAWCS would link several neighboring developments to a block docking station, however this has not eventuated. Instead, approvals to date require docking stations to be located on individual sites, consequently reducing the advantages of the system in comparison to traditional waste management systems. As a result of these outcomes and an increasing awareness of the operational issues and risks to Council to service the LAWCS, an internal investigation was undertaken by Council Officers into the key considerations of the system.
- The internal investigation has identified a number of key issues, financial implications for Council and operational risks including the procurement of Mobile Vacuum Collection Vehicles (MVCVs), the servicing and repair of trucks and systems, contingency plans in the case of a system failure, funding and the collection of bulky materials and waste.
- Investigations have also identified that AWCS are better suited towards greenfield area wide and master planned developments. For urban renewal sites such as K2K and HIA, where development is sporadic, unpredictable, and constrained by existing infrastructure and services, the LAWCS presents greater operational risks and challenges to Council. These risks are considered to outweigh the benefits of the automated system.
- If Council chooses to endorse the recommendations of this report the next steps will include the removal of the LAWCS requirements in the K2K and HIA DCP as part of the Stage 2 DCP amendments (Q2 2025). Additionally Council Officers will investigate waste collection methods to service waste on sites through conventional methods to ensure that no bins are presented or collected from street frontages.
- This report also recommends the endorsement of an interim position, whereby developments within the K2K and HIA precincts are not required to install a LAWCS during the period that the DCP is being amended. It is anticipated that the review of the DCP (part of Stage 2) will be completed by the end of 2025.

Recommendation

That Council endorse:

- a) the removal of the Localised Automated Waste Collection Systems provisions under Section 22: Sustainability, Control (h) of the Kensington and Kingsford DCP 2020;

- b) the removal of the Localised Automated Waste Collection System provisions under Section 20: Sustainability, Control (n) of the Housing Investigation Areas DCP 2023; and
- c) an interim position that Localised Automated Waste Collection Systems are not required to be installed in developments in the K2K and HIA precincts until such time that the DCP amendments referred to in recommendations (a) and (b) are finalised and adopted by Council.

Attachment/s:

Nil

CP7/25

Purpose

The purpose of this report is to inform Council of the outcomes of an investigation into the issues, risks and challenges associated with Localised Automated Waste Collection Systems (LAWCS) provisions within the Kingsford and Kensington Town Centres (K2K) and Housing Investigation Areas (HIA). The report outlines the context, background and opportunities/benefits of Automated Waste Collection Systems (AWCS) in the Local Government Area (LGA).

The report details the current logistical concerns and challenges of operating a LAWCS and recommends that Council withdraws the requirements of LAWCS in the K2K town centres and HIA. The report also explores the potential to implement AWCS in any future large-scale rezoning sites and precinct scale developments in future greenfield and master planned sites.

Background

AWCS have been developed to transport waste from disposal points through pneumatic vacuum pipes to a centralised collection location. From this centralised point, waste is transported to the appropriate treatment, recycling, or disposal centre. This system can provide an alternative to traditional waste collection methods offering potential logistic, environmental, and economic advantages.

AWCS were first designed and installed in Sweden during the 1960s and have since been implemented in numerous European and Asian countries to service residential, commercial, and public facilities. The systems can be designed to manage single or multiple waste streams (i.e. landfill, recyclable and organic food waste).

Two design concepts for AWCS are a centralised collection system or a localised collection system:

- *Centralised* - A centralised AWCS (CAWCS) involves connecting buildings across a site via a network of underground piping, where the waste travels from the individual buildings to a centralised collection point further away from a precinct (see **Figure 1**).
- *Localised* - A Localised Automated Waste Collection Systems (LAWCS) involves individual docking stations closer to individual buildings. Waste from a building is transported through the building via a chute system to underground tanks in the building basement. Specialised vehicles fitted with automatic suction equipment collect the waste, completing the operation in a dedicated docking station (**Figure 2**).

CAWCS are designed to cater to precinct scale developments, whereas LWACS can accommodate individual buildings or small clusters of neighbouring buildings to a block docking station.

Figure 1: *Centralised AWCS example*



Source: ENVAC

Figure 2: Localised AWCS example

Source: ENVAC

Identified benefits of both centralised and localised AWCS include:

- A reduced visual impact of bin stores and overflowing bins on the streetscape
- Freeing up of floor space for development in basements (waste is compacted)
- Reduced emissions and noise (more efficient collection)
- Reduced odours and risk of vermin
- Reduction in waste collection vehicle movements

Council's research indicates that one operational AWCS operates in Australia, implemented in the Maroochydore City Centre (Sunshine Coast Regional Council) as part of a major Greenfield urban development of 53 hectares. The Maroochydore project incorporates 4000 residential apartments and 160,000 square metres of commercial and retail floor space.

The system transports waste from residential apartments, commercial buildings and public places to a centralised disposal facility via underground vacuum pressure piping. At the disposal facility, materials are diverted into containers before being transported to the appropriate recycling or disposal centres. Discussions with the Sunshine Coast Council, indicates that this system does not require the use of a vacuum truck. The adoption of this area-wide system involved the installation 6.5km of underground pipes which were installed during early site works in conjunction with construction of the residential and commercial blocks.

Discussion

The K2K Strategy (finalised and adopted in 2019) envisioned the inclusion of a centralised AWCS in the Kensington and Kingsford Town Centres. In April 2020, Randwick City Council (RCC) commissioned SLR Consulting to explore the feasibility of implementing an AWCS as part of the Kensington and Kingsford Town Centre review. The objective was to provide recommendations for the K2K Planning Proposal and Development Control Plan (DCP). The feasibility study determined that a centralised (area wide) AWCS was not viable for K2K, due to potential impacts to existing infrastructure along Anzac Parade including the light rail network, underground power lines and other service assets. As part of the feasibility study, SLR Consulting recommended considering a LAWCS (with multiple collection points) for K2K and future town centre investigations subject to a further detailed feasibility study to be undertaken at the time of the applicable town centre review. It was envisaged as a result of this feasibility study, that the system would result in the waste collection of developments serviced by limited rather than multiple docking points on a block. The Study stated:

“The local AWCS installation for both Kensington and Kingsford and two vacuum collection vehicles (approximately \$1.5 million per truck) will be required to service the requirements of the potential number of apartments. As mentioned previously, the local AWCS scheme could operate block-by-block or could cross blocks in order to minimise the number of docking points, and

therefore vehicle stopping points. The latter would result in additional pipe network costs and construction disruption to traffic during construction.”

Based on the advice from the feasibility study, a LAWCS provision was implemented into the K2K DCP (November 2020). The control was implemented under *Part 22 – Sustainability*, aligned with the intent to evolve the town centre as an innovative and environmentally sustainable district. The relevant control states that:

All new development (other than alterations and additions, or development that is minor or ancillary in nature) to incorporate a localised automated waste collection system in accordance with Council’s Automated Collection System Guidelines.

Following the commencement of the DCP, several DAs were lodged in K2K comprising a range of shop top residential, business and boarding house/student housing developments. The DCP control was applied as a condition of consent requiring that developers engage a suitably qualified AWCS consultant to prepare site specific facility. Council required the submission of LAWCS specification plans from developers prior to Construction Certificates being issued, to validate the appropriate installation.

A summary of DAs approved in K2K and the status of development can be found in **Table 1** and **Table 2** below:

Table 1: Status of K2K Development Applications

DA Status	Number of Applications
Approved – Construction nearing completion	2
Approved – Construction commenced	3
Approved – Construction not commenced	10
Other - under appeal, under assessment, refused, withdrawn	4
Total	19

Table 2: Status of HIA Development Applications

DA Status	Number of Applications
Approved – Construction nearing completion	N/A
Approved – Construction commenced	N/A
Approved – Construction not commenced	N/A
Other - under appeal, under assessment, refused, withdrawn	2
Total	2

As part of the application and approval process, developer feasibility studies (required as a condition of consent) raised concerns regarding the implementation of a site based LAWCS. Numerous assessments submitted by developers concluded that while the system was conceptually feasible and had foreseeable benefits, it was neither practical nor economically viable at the proposed scale. In response, RCC engaged external consultants in 2022, to undertake further work to address feasibility concerns and reassess the system’s viability within K2K. The outcome of these investigations was that a LAWCS could be implemented in the context of the K2K corridor given the scale of development. Subsequent to the review, Council prepared the LAWCS Design and Implementation Guideline. This document aimed to clarify spatial requirements and assist developers with design implementation for site based LAWCS.

Under the Guideline, developers are required to fund the associated costs of design, consultancy, and implementation, while RCC committed to investigating, purchasing and operating the Mobile Vacuum Collection Vehicles (MVCVs).

In September 2023, LAWCS requirements were introduced into the Part E7: Housing Investigation Area’s DCP which similarly requires all new development (other than alterations/additions and minor development) to incorporate a LAWCS in accordance with Council’s Automated Collection System Guidelines. The HIA DCP applies to areas of uplift that were implemented as part of the Randwick Comprehensive Planning Proposal 2021 to developments such as residential flat buildings, co-living, shop top housing and mixed-use developments within north Kensington, Randwick and south Kingsford.

Given a number of construction projects within K2K underway or nearing completion and the range of emerging operational issues to be addressed by Council in order to service the LAWCS, Council Officers commenced an investigation into the requirements and risks associated with the implementation of the system.

Emerging operational issues

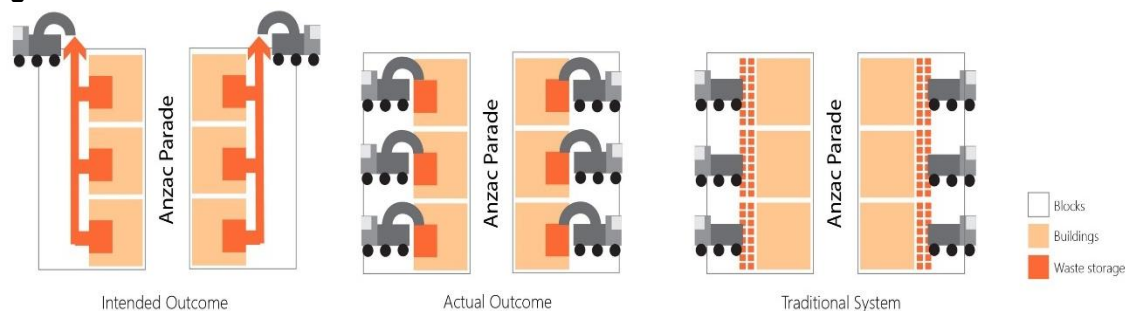
This section of the report outlines the key considerations, issues and operational risks to Council of requiring a LAWCS for new developments within K2K and HIAs.

Intended vision and outcomes

As outlined in the K2K Strategy, it was envisaged that the LAWCS would be a system that links several neighboring developments to a single collection point on a localised scale which would collect rubbish simultaneously from several buildings on a block-by-block basis rather than the collection of waste from individual buildings on a site-by-site basis within the town centre. As a result of existing infrastructure and services as well as sporadic, unpredictable and constrained development in K2K and housing precincts, the intended LAWCS vision has resulted in an outcome that requires pneumatic waste collection from individual sites rather than the more efficient collection from multiple sites at once.

The benefits of pneumatic waste collection on individual sites is now considered to be limited in comparison to conventional waste collection due to operational risks to Council in servicing waste via a new and innovative pneumatic system in an urbanised town centre such as K2K. **Figure 3** below identifies the intended outcome of LAWCS and the realised LAWCS in effect.

Figure 3: Intended outcome and actual outcome of LAWCS in K2K & HIA



LAWCS Mobile Vacuum Collection Vehicles

In 2022, Council undertook a tender process to procure MVCVs for the purpose of pneumatic waste system collections in K2K. The cost of a MVCVs was estimated at \$1.5 million per vehicle. The tender process was unsuccessful as no suitable tender proposals had been received which resulted in the overall tender being rejected by Council at its meeting of 23 July 2024. Given the time elapsed since the last feasibility study undertaken, it is expected that the cost of individual MVCVs would be greater than originally estimated. Furthermore, adequate servicing of the precinct would require at least four trucks.

The proposed system trucks will require compliance with Australian Standards for waste management and adhere to relevant legislation, including the Protection of the Environment Operations Act 1997 and the Waste Avoidance and Resource Recovery Act 2001. To meet these

compliance requirements, the vehicles would likely require further alterations to ensure that the NSW standards are met. Council may also need to obtain necessary approvals from governing bodies such as EPA and Transport for NSW to ensure compliance with the operation of MVCVs.

LAWCS contingency plans

The implementation of LAWCS requires the development of a contingency strategy and action plan for waste retrieval in the event of a system failure. Council’s waste operations team anticipates that daily servicing of K2K would be required to meet demand for various types of waste (general, recycling and organic). In the event of an infrastructure failure or breakdown of LAWCS or MVCVs, there is currently no contingency plan in place or certainty that Council could service the waste of new developments with a pneumatic system implemented. Additionally, in the event of a system failure, there is a very limited number of suppliers in Australia that would be able to repair and service the system and MVCVs. These issues raise operational risk to Council. With limited contractors able to service the system and trucks and inability to implement an effective contingency, there is a possibility that Council would not be able to collect waste on sites in K2K until the system/trucks were to be repaired and serviced.

Successful implementation of AWCS and future potential in Randwick

The Sunshine Coast Regional Council are the first in Australia to implement an AWCS in their Maroochydore CBD greenfield development site, officially opened on 8th of June 2021. Waste from residential apartments, commercial buildings and public places are transported to disposal and recycling facilities via underground vacuum pressure piping. At the disposal facility, materials are diverted into containers before being transported to the appropriate recycling or disposal centres (see figure 4). This system does not require the use of a MVCV.

The success of the Maroochydore project relates to the fact that the development is on a greenfield site and that waste is transported to a processing facility rather than reliant on pick-ups by a vacuum truck. The Maroochydore case study reiterates that the benefits of AWCS are maximised in greenfield developments and master planned sites, where holistic integration and sufficient density can provide a worthwhile outcome. In this context, if Council were to explore future implementation of the system, several sites within the LGA could potentially accommodate a new area-wide system in conjunction with a greenfield or master planned development. The Maroochydore project can provide valuable lessons and insights for Randwick relating to project management and construction staging.

Figure 4: The Maroochydore AWCS collects waste is transported to recycling facilities and stored in container, negating the need of vacuum trucks.



Source: Sunshine Coast Council

Recommended Approach

As a result of the emerging operational issues identified and in line with the recommendations of this report, it is recommended that Council considers the removal of the requirements in the DCP for a LAWCS for residentially rated properties (where Council would be responsible for the servicing of waste on sites). For sites rated as business, developers and landowners can choose to retain a LAWCS or alternate waste solution if desired however this would need to be fully funded and services by the landowner/private contractors.

Next steps

If Council considers and endorses the recommendations of this report, the following steps would be undertaken to remove the LAWCS requirement on developments.

1. Development Control Plan Provisions

The relevant K2K and HIA LAWCS DCP provisions will be removed as part of the upcoming DCP Stage 2 Review (Q2 2025). The following DCP provisions proposed to be removed are as follows:

- Section 22: Sustainability, Control (h) of the Kensington and Kingsford DCP 2020.
- h) *All new development (other than alterations and additions, or development that is minor or ancillary in nature) to incorporate a localised automated waste collection system in accordance with Council's Automated Collection System Guidelines.*
- Section 20: Sustainability, Control (n) of the Housing Investigation Areas DCP 2023.
- n) *New development, other than development that is minor or ancillary in nature, is to incorporate a localised automated waste collection system in accordance with Council's Automated Collection System Guidelines.*

The deletion of the relevant DCP provisions will mean that future approvals within K2K and HIAs exclude LAWCS requirements to require a pneumatic waste collection system as part of conditions of consent. The updated K2K and HIA DCP will be exhibited as part of the public exhibition phase for the Randwick DCP Stage 2 changes. As part of Stage 2, public exhibition is expected to take place over a 6-week period commencing in August to be reconsidered and likely finalised in November. Until this time, an interim position will be applied (as recommended in this report).

2. Interim position

This report seeks Council's endorsement of an interim policy position, whereby developments within the K2K and HIA precincts are not required to install a LAWCS during the period that the DCP is being amended to remove the requirement for an automated waste system. It is anticipated that the review of the DCP (part of Stage 2) will be completed by the end of 2025. This interim policy position would apply to developments located in the K2K and HIA precincts that have a consent, developments under assessment and development in the concept design stage.

For developments under assessment or in the design stage, the waste management requirements of the development would be guided by

- Section B6 DCP - Recycling and Waste Management
- Waste Management Plan Guidelines for Proposed Development.

The deletion of the LAWCS provision will become Council's interim position until finalisation of the DCP amendments. This means that automated waste collection systems within any future development will not be included within conditions of consent for approvals.

3. Alternative waste collection services

Subject to Council endorsement for the removal of LAWCS requirements, alternative/traditional waste collection systems will be considered for new and existing developments. Council Officers can meet with developers and consultants to discuss designs for individual sites incorporating alternative waste solutions. Given that the DCP amendment only removes the requirement to implement a LAWCS in new developments, developers may opt to retain a LAWCS or a similar system, however the site owner and operator would remain responsible to operate and maintain a LAWCS, including collection by trucks.

Sites under construction or already approved

Subject to Council's endorsement to remove the LAWCS requirements, the Strategic Planning team will work with the relevant internal departments to amend the DCP. Furthermore, the

Development Assessment team will work with developers to amend site-specific Operational Waste Management Plans (OWMPs) and development floorplans. The Strategic Waste team are currently finalising an updated Waste Management Guideline that will continue to focus on environmental sustainability and explore future innovative waste management solutions that align with Council’s social and economic responsibilities. If a future development opportunity such as a greenfield or master plan site that could potentially accommodate an AWCS becomes apparent, Council may explore further opportunities to implement pneumatic system requirements as part of an approval following adequate feasibility studies and due diligence.

Council officers are also exploring the procurement of smaller trucks to access and service waste from basements using traditional collection methods. All alternative waste collection methods proposed will need to ensure that no bins are presented along any street frontage.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Strategic Planning
Function	Creation of land use and development controls
Delivery program commitment	Create land use and building controls and implement programs that will align future development with our long term strategic plans
Service area	Waste, Cleansing and Public Safety
Function	Waste and Recycling Services
Delivery program commitment	Manage the collection and processing of residential, commercial and public place waste.
Function	Plant & Fleet Management
Delivery program commitment	Manage Council's plant and fleet including procurement, maintenance and disposal.

Risks

A summary of potential risks to Council based on the findings outlined within this report are as follows:

- Procuring LAWCS Mobile Vacuum Collection Vehicles: suitable trucks are currently not available in Australia, therefore the vehicles are not yet compliant with Australian Standards and no Australian vehicle servicers currently exist.
- LAWCS backup service: there is no adequate backup or contingency plan in place in the event of a system failure which poses significant operational risks
- Funding: LAWCS creates potential imbalance in the allocation of Council funds. The costs of procuring each truck for \$1.5 million (2020 estimate) and associated maintenance and servicing will require ongoing Council investment.
- Compliance with Australian Standards: vehicles are non-compliant with Australian Standards, as such, Council may need to adapt the vehicles and obtain additional approvals
- Bulky material and other material not suitable for LAWCS: waste collection trucks would need to service sites for bulky materials and other materials not suitable for LAWCS.

Resourcing Strategy implications

The resourcing implications of the recommendations of this report in relation to the amendment of the DCP Stage 2 and assessing the amended applications are minimal as the work will be undertaken by the staff of the City Planning Department.

Policy and legislative requirements

- Protection of the Environment Operations Act 1997
- Waste Avoidance and Resource Recovery Act 2001
- Local Government Act 1993
- Environmental Planning and Assessment Act 1979
- Randwick Local Environmental Plan 2012
- Randwick Development Control Plan 2013.

Conclusion

This report informs Council on the key considerations relating to Localised Automated Waste Collection Systems (LAWCS) within the Kingsford and Kensington Town Centres (K2K) and Housing Investigation Areas (HIA).

The findings and recommendations of this report seek Council's endorsement to remove the DCP provisions for LAWCS in K2K and HIAs. The report provides a comprehensive overview of LAWCS, including a summary of the project background and consideration of operational issues, financial implications and risks associated with the implementation of the pneumatic waste collection system. The recommendations ensure that Council takes a proactive, responsible and cohesive approach to waste moving forward. Waste management in higher density areas within the LGA is an issue that will need to be addressed regardless of endorsement to remove the LAWCS DCP requirements. The LAWCS scheme offers one solution to address this challenge. However, internal investigations have identified that this solution is suited towards greenfield area wide developments.

For urban renewal sites such as K2K and HIA, where development is sporadic, unpredictable, and constrained by existing infrastructure and services the LAWCS is difficult to achieve. Furthermore, sourcing trucks, ensuring compliance with Australian Standards and ongoing servicing poses a significant operational risk and liability to Council. The investigation undertaken for this report has highlighted that the risk and financial burden outweigh the potential urban amenity and recycling advantages. For this reason and the insights previously discussed, it is recommended that Council endorse the recommendation to remove LAWCS requirements in K2K and HIAs and apply an interim position (to come into effect immediately) of not requiring a LAWCS for developments in K2K & HIA precincts while the DCP provisions are amended and exhibited. The interim policy position provides certainty for landowners and developments within K2K and HIAs.

Responsible officer: Jack Beale, Environmental Planning Officer – Strategic Planning; Emily Magill, Student Environmental planner

File Reference: F2015/00419

Director City Planning Report No. CP8/25

Subject: Anzac Parade Heritage Study Update

Executive Summary

- This report provides a status update of the Anzac Parade Heritage Study, including consultation outcomes with the former Anzac Monument Trust and Anzac Trust. Potential options for interpreting the stories, heritage values and significance of the various sites and places found within the curtilage of Anzac Parade are also outlined in this report.
- The Study was commissioned in 2020 in response to a request by local resident and historian Margaret Hope for the establishment of an end marker at La Perouse to fulfill the original intention for Anzac Parade in 1917. The Anzac Monument Trust was established in 2018 to guide the process to construct the end marker at La Perouse which was completed in November 2022.
- The Anzac Parade Heritage Study, undertaken by Sue Rosen and Associates, has found that there is no other road corridor in Australia with a density of cultural sites and monuments linked to the themes of militarisation and memorialisation as Anzac Parade. A key recommendation of the Study is the preparation of a heritage interpretation strategy to convey the stories and heritage values of the various sites and monuments that contribute to the heritage significance of Anzac Parade.
- The Study was exhibited in 2023 and 14 submissions were received expressing strong support for the project. The outcomes of the exhibition were reported to the Council meeting of 24 October 2023 where it was resolved that the Anzac Parade Monument Trust (APMT) be briefed on the Study including potential for heritage interpretation of the corridor and that outcomes of this consultation be reported back to Council.
- In accordance with the resolution of Council 23 October 2023 (Neilson/Wilson), the APMT was briefed on the Study findings on 27 June 2024. At the briefing, a strategy for interpreting the findings of the Study was discussed including opportunities to facilitate community awareness of the stories and history of the various important sites found in the curtilage of Anzac Parade.
- Councillors were briefed on 9 July 2024 on the outcome of the APMT briefing and the interpretation strategy. Noting that a new Anzac Trust had been set up to replace the APMT (with new membership), a second briefing was held on 29 July 2024 where Sue Rosen presented the findings of the Heritage Study. For members not present at this meeting, officers made contact with those members and provided a copy of the report, slide pack, and an offer to meet and discuss next steps.
- This report recommends that an interpretation strategy recognising Anzac Pde as a cultural route be prepared and the draft strategy will be presented to the Anzac Trust for consideration and comment.

Recommendation

That Council:

- a) note the outcomes of the Anzac Monument Trust and Anzac Trust briefings in relation to the preparation of an interpretation strategy for Anzac Parade, with targeted options for educating and promoting community awareness about the significance of this cultural route.
- b) endorse the preparation of an interpretation strategy for recognising the Anzac Parade corridor based on the Anzac Parade Heritage Study and funded from the 2024-25 Strategic Planning Budget.

- c) note that the draft interpretation strategy will be presented to the Anzac Trust for consideration and comment.

Attachment/s:

Nil

CP8/25

Purpose

The purpose of this report is to provide an overview of the Anzac Parade Heritage Study 2020 and to report back on consultation with the Anzac Trust on potential interpretation approaches for this historically significant road corridor.

Discussion

Background

In 2017, local resident and historian Margaret Hope approached Randwick City Council to recognise the importance of Anzac Parade by fulfilling its original 1917 intention of creating an endpoint marker in La Perouse.

At the February 2017 Council meeting, it was resolved unanimously (*Bowen/Andrews*) "that:

- a) *this Council formally gives it support to the Daughters of ANZAC project;*
- b) *Council commits to working with all relevant stake-holders to endeavor to restore and recreate the ANZAC Parade corridor as intended with the 1917 dedication of ANZAC parade, including the construction of an appropriate monument at La Perouse; and*
- c) *Council commit to constructing an appropriate monument at La Perouse to mark 100 years of the naming of Anzac Parade."*

In support of Council's resolution, the Anzac Parade Heritage Study was commissioned.

Sue Rosen Associates (SRA) was engaged to undertake the Study which involved extensive historical research, key stakeholder engagement, field surveys, and investigation of the potential heritage significance of the study area in accordance with the NSW Heritage Office Manual for "Assessing Heritage Significance".

The Study has identified that there is no other road corridor in Australia which has the equivalent density of significant sites and surviving relics associated with the war periods as Anzac Parade. It identifies Anzac Parade as a 'cultural route' focusing on the themes of militarisation and memorialisation. The Study contains several recommendations to further develop the concept of Anzac Parade as a cultural route, including the preparation of a Heritage Interpretation Strategy in consultation with stakeholders/managers of the various associated sites to draw out the important historic connections.

Councillors were briefed on the Study in October 2020. At the Council meeting on 23 February 2021, Council considered a report outlining the Study's key findings, statement of heritage significance and recommendations. Council resolved (*Bowen/Stavrinos*) to:

- a) *"Endorse the Anzac Parade Heritage Study for public exhibition and consultation;*
- b) *Consult with Heritage NSW, the local Aboriginal Land Council, NSW Aboriginal Land Council and other key stakeholders to explore options for heritage recognition, protection, conservation and interpretation of Anzac Parade as a cultural route;*
- c) *Create a dedicated page on Council's website to promote the history and heritage of Anzac Parade as a cultural route; and*
- d) *Reaffirm its support for the completion of the Anzac Parade memorial corridor, as initiated in 1917, with an appropriate counterpart monument to be installed at La Perouse."*

Over the last 2 years the following tasks have been undertaken in accordance with the resolution:

- Public exhibition of the Study in early 2023 to ascertain community feedback;
- Consultation with Heritage NSW, representatives of the La Perouse Land Council and other key stakeholders to inform options for heritage recognition and protection;

- Establishment of a dedicated page on Council's website to promote the history and heritage of Anzac Parade as a cultural route;
- Installation of a plaque at La Perouse in November 2022 as an end point marker for Anzac Pde; and
- Consultation with the Gujaga Foundation in 2022 where it was identified that the following matters are to be incorporated into a future Heritage Interpretation Strategy:
 - Stories from Aboriginal servicemen and women
 - Historical information from pre-contact/contact period; and
 - Indigenous place based (Anzac Parade) knowledge.

Public Exhibition

The Study was exhibited from January to March 2023 with 14 submissions received. All respondents were largely supportive of the project with a significant number contributing important historical information, stories and memories of events on and/or along the Anzac Parade route over time. Key issues/ comments raised in submissions included:

- Support for community education on the importance of Anzac Parade as a cultural route;
- Request for maintenance and enhancement of the character of Anzac Parade;
- Request that the significance of trees along the route be recognised as well as the need to increase tree canopies along Anzac Parade;
- Recognition of the significance of the route as holding a diverse and rich historical narrative, encompassing both Indigenous history pre- and post-colonisation; and
- Request for a dedicated cycle path along the route to encourage sightseeing and appreciating the history of the cultural route.

Council considered a post exhibition report on 23 October 2023 which detailed key issues raised during the public exhibition period. It was resolved (*Neilson/Wilson*):

“that this matter be deferred for a councillor briefing, including financial details and matters involving Anzac Parade being assigned to the Anzac Parade Monument Trust”.

Consultation with Anzac Parade Monument Trust and Anzac Trust

The Anzac Parade Monument Trust (APMT) was established in 2018 to oversee the design, construction and ongoing management of the La Perouse end marker monument. As noted above, the end marker monument in La Perouse was completed in 2022.

Sue Rosen presented the findings of the Anzac Parade Heritage Study to the APMT and newly formed Anzac Trust (replacing the APMT) at briefings held in June and July 2024. At these briefings broad discussion was undertaken of potential opportunities for interpretation of Anzac Parade. Recording of the briefing was sent to members unable to attend requesting feedback on the Study and future interpretation approach.

During discussions at the briefings, it was suggested that Council could investigate potential interpretation measures to convey the stories and significance of the route such as QR codes at activation points, dedicated walking paths along Anzac Parade leading to various points of interest, as well as collaboration with living relatives of fallen heroes to ascertain stories, family experiences and to bring history to life. In particular, there was strong support for integrating Indigenous pre/post colonial history into the overall interpretation program for Anzac Parade. The Trust was informed that the recommendations of the Anzac Parade Heritage Study will be reported to Council for consideration.

Following the Anzac Trust Meeting on 29 July 2024, one of the actions from the meeting was to circulate the Anzac Parade Heritage Study to members not in attendance at the meeting. Contact was made with senior members of the Australian Defence Force (Brigadier Phillip Birdie and Brigadier Robert Calhoun), representatives from the Army Museum NSW, Victoria Barracks and Prince Henry Nurses Museum. Of these, feedback was received from a representative of the Prince Henry Nurses Museum requesting a meeting on the Anzac Parade Heritage Study findings at a suitable time.

A meeting was subsequently held on 25 February 2025 at the Prince Henry Nurses Museum where strong support was given for the Anzac Parade Heritage Study and future potential heritage interpretation measures. The Nurses Museum representative also pointed out additional sites to be considered in a future Heritage Interpretation Strategy, to reflect the significance of the Prince Henry Hospital site in the overall growth and development of Anzac Parade. These include the Memorial Clock Tower, the Flowers Ward and Dickson and Nurses War Memorial Chapel.

Heritage Interpretation Strategy

A key recommendation of the Anzac Parade Heritage Study is the preparation of a heritage interpretation strategy outlining policies, actions and detailed advice for communicating the stories and significance of Anzac Parade as a cultural route. Heritage interpretation is an important management tool for educating and promoting community awareness about the significance of a heritage item or place. It is based on research and analysis and generally identifies key themes, storylines and audiences and provides recommendations about interpretation media and costings of such.

Interpretation measures can typically include, but are not limited to:

- Interpretative panels containing information on the history of a site, its significance and/or interesting stories and anecdotes;
- Self-guided and/or guided walking tours;
- Apps with educational material;
- Interactive websites;
- Exhibitions;
- Commemorative and celebratory events and activities related to an area, theme, associated people or special interest groups;
- Wayfinding signage;
- Visual media;
- Public artworks;
- Posters, pamphlets and books.

In line with the recommendations of the Anzac Parade Heritage Study, and feedback from the community and the Anzac Trust, it is recommended that Council engage a suitably qualified heritage consultant to prepare a heritage interpretation strategy that identifies a series of possible interpretive themes and an interactive approach to explaining and exploring the cultural and historic significance of Anzac Parade.

Interpretative elements would focus on key points identified in the Anzac Parade Heritage Study and themes associated with the Aboriginal and non-Aboriginal heritage significance of the route. In particular, the Study recommends the following actions for developing an interpretative approach to Anzac Parade:

- Prioritise and enhance the preservation of the route's unique identity, particularly its connection to Indigenous history pre- and post-colonisation defense-related themes and allowing for any additional unified interpretations within this broader framework of Anzac Parade's military history;
- Installations and activities subject to future design that best promote, conserve, protect and enhance the heritage value of Anzac Parade as a cultural route. These may take the form of walking routes, way-finding signage and installations, virtual tour guides and booklets, and partnerships with local organisations;
- Enhance public awareness by various methods, such as distinctive street signs, mobile apps, educational collaborations, guide booklets, enhanced public website with interactive map; and
- Recognise the importance of intangible connections and associations along the route (that is, elements that hold significance, such as memories, stories, traditions and associations with the route), suggesting potential areas for exploration and inclusion, and the need to establish expectations for the management of linked sites.

The draft strategy will be presented to the Anzac Trust for consideration and comment.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Arts and Culture
Outcome	A creative and culturally rich city that is innovative, inclusive and recognised nationally
Objective	Establish a strong cultural identity for the Randwick LGA by 2031 that is inclusive and founded on the contribution of First Nations people by 2031
Delivery program commitment	Create a whole of Randwick LGA cultural vision with a focus on our places, people and stories and our unique narrative by 2022.
Delivery program commitment	Increase by 10% the programs, activities and initiatives that preserve and tell the stories of the cultural heritage of the city by 2031.

The Anzac Parade Heritage Study is strategically aligned to the Randwick 'Vision 2040' Local Strategic Planning Statement as action 4.3 *'Undertake a heritage study to investigate the potential heritage significance of Anzac Parade'*, which was endorsed by Council in February 2020.

Risks

To assist in considering the endorsement of the report's recommendation to prepare an interpretation strategy, the following potential risks have been identified:

- **Funding and Resources:** there is a level of uncertainty in relation to the overall cost to implement the recommendations of the strategy as this will depend on the scale and type of interpretative approaches that may be recommended. Potential sources of funding may include future allocation from Council's public domain capital works budget and NSW Government grants. Funding will need to be confirmed after detailed designs are completed and the projects staged to ensure they can be resourced (addressed below).
- **Stakeholder Engagement:** there may be challenges associated with ensuring that all relevant stakeholders, including Aboriginal groups and individuals, heritage managers of different sites along the corridor, local communities etc are identified and adequately consulted with and involved;
- **Cultural Sensitivities:** stakeholder groups may have different associations and conflicting narratives with regards to the history and significance of the corridor;
- **Political Sensitivities:** given the key themes of defence, militarisation and memorialisation that could be perceived as glorifying war, considering current global conflicts; and
- **Balancing Modern Needs with Heritage:** potential conflict between using or integrating spaces for heritage interpretation versus future plans or ideas for the corridor (e.g. landscaping, potential shared user paths to the southern suburbs).

To address and manage the above potential risks, there is a need to appropriately brief the appointed consultant on the above identified risks, prepare appropriate consultation strategies and allocate/identify future budget and resources to cover implementation of interpretative elements, engagement and staffing/technical specialist costs of the project.

Resourcing Strategy implications

The Anzac Parade Heritage Study was funded from the Strategic Planning Operational budget for 2019-20. Allocation is also available under the 2024-25 Budget for preparation of the interpretation strategy by an external heritage consultant.

Subject to Council endorsement for the preparation of the strategy, a further report will be provided to Council on the recommended interpretation activities and associated future financial and resource implications. There may also be opportunities for NSW Government heritage grant funding and seeking ideas from students such as UNSW Art, Design and Architecture faculty. Some future possible actions can be aligned to and integrated with existing capital works and other activities/actions including:

- Anzac Pde public domain upgrades such as the proposed Anzac Pde walking and cycle paths project
- Building on the actions in the Randwick City Arts and Culture Strategy and Public Art Strategy
- Seeking advice and ideas from Council's Public Art Advisory Panel
- Engaging with key stakeholders of the various memorial sites
- Liaising with the Reconciliation Action Plan Working group.
- Seeking advice and direction from members of the Anzac Trust.

Policy and legislative requirements

Environmental Planning and Assessment Act 1979
Environmental Planning and Assessment Regulation 2021
NSW Heritage Act 1979
National Parks and Wildlife Act 1974
State and National Heritage Registers.

Conclusion

Anzac Parade is a unique and incomparable 'cultural route' connecting a great number of important sites with a high degree of heritage significance locally, in the state and nationally under the themes of 'defence', 'memorialisation' and 'governing'. Anzac Parade serves as a cultural route connecting various military installations, memorials and as a literal place of parade.

A Heritage Interpretation Strategy is an important ongoing management tool and will assist to convey the significance of the cultural route to the broader community. To this end, and having regard to the Anzac Trust briefing outcomes, it is recommended that Council endorse the preparation of a heritage interpretation strategy for Anzac Parade as a culturally significant route. The strategy would be based on the Anzac Parade Heritage Study covering for both Aboriginal and non-Aboriginal heritage and history. The strategy preparation can be funded out of the 2024-25 Strategic Planning Budget and future funding (including potential grant funding) for the various interpretive works, actions and promotional/educational material will be identified and where appropriate integrated with Council's public domain capital works and/or public art initiatives.

Responsible officer: Asanthika Kappagoda, Senior Strategic Planner

File Reference: F2019/01571

Director City Planning Report No. CP9/25

Subject: Variations to Development Standards under Clause 4.6 - 1 February to 28 February 2025

Executive Summary

- On 15 September 2023, the NSW Government published amendments in relation to the operation and reporting requirements of Clause 4.6 of the Standard Instrument (including Randwick Local Environmental Plan 2012) to commence on 1 November 2023, in which it is no longer necessary to report determined variations to Council on a quarterly basis.
- Notwithstanding the above, a monthly report providing details of applications subject to a variation of a development standard under clause 4.6 of Randwick Local Environmental Plan 2012 has been submitted to the Ordinary Council meeting since February 2009.
- This report provides Council with details of Development Applications (DA) that were determined within the period from 1 February through to 28 February 2025 in which a variation to a development standard under Clause 4.6 of the Randwick Local Environmental Plan 2012 was approved, in accordance with Council's internal reporting requirements.

Recommendation

That Council receive and note the report - Variations to Development Standards under Clause 4.6 - 1 February to 28 February 2025 .

Attachment/s:

1.  Clause 4.6 Register - February 2025

Purpose

This report provides Council with details of Development Applications (DA) that were determined within the period from 1 February through to 28 February 2025 in which a variation to a development standard under Clause 4.6 of the Randwick Local Environmental Plan 2012 was approved.

Discussion

Changes to Legislation

On 15 September 2023, the NSW Government published amendments in relation to the operation and reporting requirements of Clause 4.6 of the Standard Instrument (including Randwick Local Environmental Plan 2012) to commence on 1 November 2023.

Under Department's Planning Circular PS 20-002, Councils were required to provide quarterly reports to the DPE for all variations to development standards that were approved. Furthermore, the Circular required a report of all variations approved under delegation from a Council to be provided to a meeting of the Council meeting at least once each quarter. As part of the Clause 4.6 reform, Planning Circular PS 20-002 has been repealed as of 1 November 2023 and the amendments have introduced a new provision under Section 90A of the *Environmental Planning & Assessment Regulation 2021* (EP&A Regulation) which requires the following:

“As soon as practicable after the development application is determined, the Council of the area in which the development is proposed to be carried out must notify the Planning Secretary of the Council's or panel's reasons for approving or refusing the contravention of the development standard.

The notice must be given to the Planning Secretary through the NSW planning portal.”

As of 1 November 2023, any variations approved by Council/Planning Panel will be made publicly available via a variation register published on the NSW Planning Portal. As such, in accordance with Section 90A of the EP&A Regulation, Councils are no longer required to submit quarterly reports to the Department of Planning, Housing and Infrastructure, as this information will be extracted from the NSW Planning Portal. Furthermore, as Planning Circular PS 20-002 has been repealed and the variation register shall be publicly available, it is no longer necessary to report determined variations to Council on a quarterly basis.

Notwithstanding the above, a monthly report provides Council with details of the relevant applications subject to a variation to a development standard pursuant to Clause 4.6 of RLEP 2012 for the period specified in accordance with Council's internal reporting requirements.

Clause 4.6 – Exceptions to Development Standards

Clause 4.6 is required to be addressed if a development application seeks to vary a development standard in the Local Environmental Plan. The consent authority (i.e. Council, Randwick Local Planning Panel, Sydney Eastern Planning Panel or NSW Land and Environment Court) must not grant consent for development that contravenes a development standard unless, a written request has been provided by the applicant addressing Clause 4.6 of the LEP. If Council (or the relevant consent authority) is satisfied that the Clause 4.6 request is adequately justified, it may grant consent to the development even though the proposal does not comply with the relevant standard.

Details of Variations

A table is attached to the report detailing all Clause 4.6 exceptions approved in the period between 1 February through to 28 February 2025. Further analysis of the largest numerical variation for the period is detailed below. It should be noted that a detailed assessment report is prepared for each DA with a Clause 4.6 exception and is publicly available through Council's website.

February 2025

Two (2) Clause 4.6 variations were approved in the February period (being 1 February through to 28 February 2025), with both applications determined by Randwick Local Planning Panel (RLPP) due to variations greater than 10%.

Of the variations approved, the greatest extent of variation related to DA/840/2024 at 357 Clovelly Road, Clovelly, in which a 105.68% variation to the FSR development standard and a 19.89% variation to the building height development standard was approved. The RLPP supported the variation to the FSR and Building Height standards for the following reasons:

- The application sought consent for the demolition of an existing residential flat building (RFB) and the construction of a new RFB. The existing RFB was located within a R2 low density residential zone and the proposed development is subject to existing use rights, noting that RFBs are not permitted within the R2 zone pursuant to the Land Use Table in RLEP 2012. As such, the site is subject to a maximum FSR of 0.5:1 and maximum building height of 9.5m, consistent with the R2 zoning.
- Due to the existing use as a RFB in the R2 low density zone, the existing building on site already contravened the maximum FSR and building height applicable to the site.
- The redevelopment of the site and the proposed development has been designed to uplift the architectural quality of the built form, increase amenity for future residents, contribute to housing stock, and improve the site’s contribution to the streetscape, noting that the existing apartments are small and poorly designed, and results in poor internal amenity. In this regard, the proposal seeks to increase the internal size of each apartment, rationalise the spatial arrangement of rooms, provide greater private open space, and improve circulation routes. The proposal directly improves internal amenity, including access to daylight and natural ventilation, maintenance of acoustic and visual privacy, and residential safety.
- The existing building on site has a building height of up to 10.25m and already contravenes the maximum building height standard. The proposed development shall have a maximum building height of 11.39m, being 1.14m higher than the existing building.
- The proposal provides for a three (3) storey development which is compatible with the surrounding RFBs which are predominantly four (4) storeys. Furthermore, the proposal provides a suitable transition in scale between these nearby multi-storey RFBs and the single storey dwellings (to north and east of subject site).
- The detailed assessment demonstrated that the resultant development would not result in any unreasonable impacts upon the amenity of adjoining and surrounding properties with regards to visual bulk, privacy, view loss and overshadowing.
- In view of the above, the proposal was found to be consistent with the objectives of the FSR and building height standards and the R2 zone, and it was considered that the site-specific circumstances (with particular regards to the existing use rights) warranted the variation in this instance.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Development Assessment
Function	Assessment of Development Applications
Delivery program commitment	Assess and determine Development Applications, Modification Applications and Review Applications under the Environmental Planning and Assessment Act 1979

Resourcing Strategy implications

There is no direct financial impact for this matter.

Conclusion

This report provides details of the relevant applications subject to a variation to a development standard pursuant to Clause 4.6 of RLEP 2012 for the period specified in accordance with Councils internal reporting requirements.

Responsible officer: Angela Manahan, Executive Planner

File Reference: F2008/00122

Director City Services Report No. CS5/25

Subject: Plan for Multi-Purpose Courts

Executive Summary

- This report is in response to a Notice of Motion from Cr Hamilton (resolved by Hamilton / Burst) at the July 2023 Council regarding the installation of both half and full outdoor multi-purpose courts where practicable in each ward of the LGA.
- A review of Council's parks and reserves was undertaken to identify existing courts and identify potential locations for future facilities.
- To achieve equity of access, an objective was to identify at least two courts per ward across the LGA.
- Subject to site specific conditions and potential impacts, mainly noise, proposed locations have been identified as listed below in priority order. The report proposes the installation of these facilities commencing in 2024-25 and completion in the 2026-27 financial year.
 - Burnie Park Upgrade of existing standalone ring to a half court facility
 - Baker Park New half court facility
 - Snape Park New full court facility
 - Pioneers Park New full court facility
 - Broadarrow Reserve New full court facility
- Community consultation will be undertaken for each location to ensure that any community feedback is addressed appropriately.
- Funding is available in the 2024-25 capital works program to commence implementation of this plan and funding is nominated in future draft capital works programs to complete this plan. Based on the priority list, the first multi-purpose court will be constructed at Burnie Park.

Recommendation

That Council:

- a) endorse the proposed plan for multi-purpose courts across the LGA.
- b) endorse the plan to be implemented as per the proposed priorities in the 2024-2027 delivery program:
 - Burnie Park - 2024-25
 - Baker Park - 2024-25
 - Snape Park -2025-26
 - Pioneers Park - 2026-27
 - Broadarrow Reserve - 2026-27

Attachment/s:

1.  Multi-Purpose Courts - Existing and Proposed New Courts by Ward

Purpose

This report proposes a plan for multi-purpose courts across the local government area to address the Notice of Motion NM47/23 from Councillor Hamilton.

Council at its meeting held on 25 July 2023 resolved as follows:

RESOLUTION: (Hamilton/Burst) that:

- a) Council consider the installation of both half and full outdoor multi-purpose courts where practicable in each ward of the LGA in the current 2022-26 Delivery Program; and
- b) an audit be undertaken of all existing full and half multi-purpose courts, upgrade them, and advertise them all on our website.

Discussion

Background

A previous plan for multi-purpose courts, focusing on basketball courts was developed and has progressively been implemented. The existing facilities across the LGA are listed in Table 1.

Table 1 - Existing Facilities

Park / Location	Ward	Description
Burnie Park	North	Informal Half Court
Elphinstone Rd	East	Half Court
Kensington Park	West	Half Court
Coral Sea Park	Central	Full Court
Heffron Park	Central	Half and a Full Court
The Heffron Centre	Central	Two Indoor Full Courts
Wassell St Reserve	South	Half Court
Woomera Reserve	South	Half Court*
Dr Walters Park	South	Half Court

* This facility is currently being upgraded as part of the Woomera Reserve play space upgrade.

Assessment of facilities by Ward

Multi-purpose outdoor courts provide a hardstand for informal play of basketball and/or netball and/or handball. The main focus of our proposed courts will be for basketball with netball rings installed where the court configuration permits.

Considerations for multi-purpose courts include:

- Surface levels
- Available area to accommodate a half or full multi-purpose court
- Management of noise impacts, particularly noise associated with basketball
- Existing open space uses and compatibility.

An assessment of suitable open spaces in each ward has been undertaken. Based on our existing facilities, this plan seeks to propose at least two multi-purpose courts in each ward. The list of proposed locations and the type of court are detailed below and summarised in Table 2.

From experience of with our existing facilities, the biggest impact to the local community is noise from bouncing basketballs. Depending on the location, the noise can echo and carry a significant distance. This was a key consideration when determining suitable locations.

As part of the planning, community consultation will be undertaken for each proposed location. If there is significant opposition to the proposed multi-purpose court, the outcomes of the community consultation will be reported to Council.

The proposed facilities and their location are detailed below.

North Ward

The parks and reserves in North Ward were assessed. There is currently only a basketball ring and backboard in the north ward at Burnie Park. The details of sites assessed are below.

1. *Burnie Park – Proposed upgrade to half court*
Currently used as an informal basketball court with a ring and backboard. The area has been used as a children's playground for a long time. The basketball facility is an adjunct to this and provides scope for older siblings to maintain a connection with the park while also being supervised by parents. The residences are nearby but the noise level of the current arrangement can be expected to be comparable.
2. *Burrows Park – Not suitable*
Burrows Park is located on the coastline and has a sporting field, clubhouse amenities and outdoor gym. Burrows Park is an off-leash dog park. The local community has been involved in the development of a masterplan for Burrows Park. The community has indicated that they do not want additional sporting facilities at Burrows Park. Further, there is the potential for noise impacts arising from a multipurpose court at this location. Consultation with key community stakeholder groups will be completed for this site. Therefore, it is not considered a suitable location.
3. *Alison Park – Not suitable*
Alison Park was assessed but not deemed a suitable site. It is a civic park, and there is potential for noise impacts due to the proximity of residential property.

East Ward

The parks and reserves in East Ward were assessed. There is currently only one basketball half court in east ward. The details of sites assessed are below.

4. *Baker Park - Proposed half court*
The facility would be co-located with an existing playground, tennis courts and an off-leash dog facility. These facilities are supported by an existing amenities block. The playground and tennis courts are fenced, and the dogs are exercised mainly at the eastern side of the park. A half court facility located adjacent to the western boundary of the tennis courts would maintain a large area of open grassed space for play while also allowing line of sight supervision from the playground. The closest neighbour is The Coogee Diggers Club. Other nearby residences are separated by at least one suburban road. The noise may be tolerated as current usage is quite active but would be somewhat of a concern if played outside of daylight hours. The park is currently utilised mainly during this time.
5. *Joongah St Reserve (southern part of Randwick Environment Park (REP)) – Not suitable*
Joongah Street Reserve was assessed but not deemed a suitable site. The reserve is located at the southern end of the REP. The REP is environmentally sensitive and encompasses wetlands. The REP is a natural parkland and not intended for active recreation. The area is near a Council daycare facility and could potentially be utilised by local children. However, due to the environmental sensitivity of the REP and the proximity of the area to residential property, the location is not considered suitable.

West Ward

The parks and reserves in West Ward were assessed. There is currently only one basketball half court in West Ward. The details of sites assessed are below. The details of sites assessed are below.

6. *Snape Park – Proposed full court*

Snape Park contains existing sporting facilities such as commercially run tennis courts, combined cricket and rugby league fields, a recently upgraded playground and large amenities block. There are multiple schools within walking distance. The park is one of the few locations where a full-size court can be constructed. The proposed location is in the southwest of the park near the amenities block and cricket nets. This site is actively used by many groups and has an existing level of noise associated with activities. There would be comparably little loss of open grassed areas and line of sight supervision from the playground.

7. *Writtle Park – Not suitable*

Writtle Park was assessed but not deemed a suitable site. The park contains a playground and has good pedestrian connections to the local area and is surrounded by residential property. The park has a small amount of open space grassed area that could potentially accommodate a half court facility. However, the park's proximity to the residential property is likely to create noise impacts and therefore the site is not considered a suitable location.

Central Ward

The parks and reserves in Central Ward were assessed. There are currently three full courts, one half court and two indoor courts (Heffron Centre) in central ward. The details of sites assessed are below.

8. *Broadarrow Reserve – Proposed full court*

This reserve contains amenities, Council staff rooms/operational facilities and is designated as an off-leash dog park. The park is very large with ample open space grassed areas to accommodate a full court basketball facility. Currently the reserve is used for Council sponsored market days, overflow parking and informal play. The establishment of a new basketball facility would not impede any of these due to the size of the reserve. There are several schools within walking distance and children housed within higher density apartment blocks that would use the facility. The proximity of the beach, skate park and Maroubra Beach playground provide a synergy of attractions that satisfy many leisure activities. The reserve has only one direct neighbour, the St Mary and St Joseph Church School. The specific location preferred for the court would be adjacent to the school at the western end of the reserve and near to the Mons Ave side of the park. This allows a suitable distance from residences along Fitzgerald Avenue, minimising potential noise impacts.

9. *Nagle Park – Not suitable*

Nagle Park was assessed but not deemed a suitable site. The park contains a playground, rugby/cricket fields and a large amenities block. It is also an off-leash dog park. The park is dominated by its use as a sports field facility and off-leash dog area. Local schools and sports clubs regularly use the fields during the week and on weekends. The reserve is popular with local dog walkers outside of these hours and there is competition for space at times. The only potential location for a facility would be in the open space areas adjacent to the residential property on the north side. While it would be expected that a facility would be well utilised by local school children and youth from the higher density housing, the noise impacts to nearby properties do not make this location suitable.

South Ward

The parks and reserves in South Ward were assessed. There are currently three basketball half courts in South Ward. The details of sites assessed are below.

10. *Pioneers Park (Upper) – Proposed full court*

Pioneer Park is a large open space area with existing sports fields in the South Ward. It is currently utilised by local sports clubs and schools as it contains full-size AFL field, cricket, rugby league grass and a synthetic field. Additionally, there are two large but less formal grass fields. One of these is in the upper area of Pioneers Park adjacent to the AFL and cricket amenities block. It is informally used as a practice and warm up area for these sports and has ample room for a full-size court. This location would provide the South Ward with a full-sized facility. The area is linked to the local residential area to the north by a paved footway which would cater to the local children.

11. *Purcell Park – Not suitable*

Purcell Park was assessed but not deemed a suitable site. The park has a grassed area which includes a children’s playground, outdoor gym, a concrete path, trees and seating. A large part of the site is owned by Opal and the land has been leased to Council. The open grassed areas adjacent to the industrial site are owned by Alpha Distribution and provides right of access to the Ausgrid cabling below. This location is in the southwest of Council’s LGA. The area to the north and east of Purcell Park is residential. It is bordered on the west by an industrial area. A multi-purpose court would provide recreation for older children who do not want to play in the playground. However, there is insufficient distance to nearby residential property to mitigate noise impacts and therefore it is not considered a suitable location.

Proposed plan for multi-purpose courts 2025 - 2027

A proposed plan of locations for multi-purpose courts has been developed to provide at least two facilities in each ward. The implementation plan has been developed with priority given to areas/wards that lack facilities. The proposed plan for multi-purpose courts and scheduled implementation is outlined in **Table 2 below**.

Table 2 –Proposed multi-purpose court plan 2025 - 2027

Park / Location	Ward	Description	Budget Year
Burnie Park	North	Upgrade to a formal Half Court	2024-25
Baker Park	East	Half Court	2024-25
Snape Park	West	Full Court	2025-26
Pioneers Park (Upper)	South	Full Court	2026-27
Broadarrow Reserve	Central	Full Court	2026-27

Operational Issues

Multi-purpose outdoor courts require ongoing maintenance and scheduled cleaning, with routine inspection of surfaces. There is also the infrequent theft of basketball rings and backboard damage, which will require replacement.

Site-specific noise impacts can be managed through distance from residential property and ensuring the area is not lit up to discourage use at night, when noise impacts are greater. Another strategy to manage the use of the court is by rotating the basketball ring away from the court at a designated time. This technique is currently used to manage noise impacts at Kensington Park.

Noise Impacts Minimisation (alternative surfaces)

Sutherland Shire, Narromine Shire, and Trinity Grammar School have utilised an interlocking tiled product by Dream Courts Australia. The Elite II and Elite X interlocking tile system claims to reduce sound by 30-35%. This alternative surface is an option to manage noise impacts and can be investigated and considered as part of the specific location.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Open Space and Recreation
Outcome	A community where everyone has the opportunity to participate in sport and recreation
Objective	75% or above satisfaction with new open space and recreation facilities within 2 years of implementation

Delivery program commitment	Investigate opportunities to incorporate informal social sport in particular in areas with many students and culturally diverse population, or as part of new developments if not at ground level than on rooftops.
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Risks

Should the noise impacts associated with multi-purpose outdoor courts not be managed properly, there is a risk that the local community will object to the proposed facilities. This could result in potential reputational and financial risks if it leads to the removal of the facility.

Resourcing Strategy implications

Multi-purpose courts are estimated to cost \$80,000 for a half court and up to \$120,000 for a full court depending on the features included and site works.

Council has allocated \$300,000 in the 2024-25 Capital Works program. We are proposing to allocate \$80,000 towards the upgrade of the Woomera Reserve basketball court to complement the new playground and outdoor gym.

The remaining funds will be used for the Burnie Park and the Baker Park facilities. Any unspent funds will be nominated to be carried over into the future capital works program to implement this plan. To implement the remainder of the plan, funding has been nominated in the draft 2025-26 capital works program and subsequent programs.

Policy and legislative requirements

- Local Government Act
- Crown Land Management Act
- Plans of Management
- Asset Management Strategy and Plans.

Conclusion

Basketball and netball are popular among Randwick’s youth, and we consistently receive requests for additional facilities. The need has been exacerbated by the restricted access to school facilities when they were fenced by the NSW Department of Education.

As housing density is expected to increase within Randwick, it is necessary to continue to upgrade and expanding opportunities for recreational opportunities for our community.

Council previously developed a plan for the installation of basketball courts across the LGA. There are currently nine facilities comprising of half and full courts. The urbanised nature of Randwick City makes it challenging to establish multi-purpose facilities due to the potential for noise concerns associated with basketball.

We have assessed a variety of new locations for suitability of multi-purpose courts by considering the location, uses and proximity to residential properties. The objective has been to provide at least 2 facilities in each ward.

A plan for implementation of new multi-purpose courts has been developed as presented below. The implementation priority has been developed based on areas where there is greater demand and lack of existing facilities.

Proposed multi-purpose court plan 2025-27

Park / Location	Ward	Description	Budget Year
Burnie Park	North	Upgrade to a formal Half Court	2024-25
Baker Park	East	Half Court	2024-25
Snape Park	West	Full Court	2025-26
Pioneers Park (Upper)	South	Full Court	2026-27
Broadarrow Reserve	Central	Full Court	2026-27

It is recommended that Council endorses the proposed plan and implementation schedule.

Responsible officer: Joe Ingegneri, Manager Technical Services

File Reference: F2005/00896

Director City Services Report No. CS6/25

Subject: Supply of Automated External Defibrillator at Nagle Park, Maroubra

Executive Summary

- This report is in response to a Notice of Motion from Cr Rosenfeld (resolved by Rosenfeld / Chapple) at the August 2024 Council regarding the supply of an automated external defibrillator at Nagle Park.
- Nagle Park has facilities for organised sports, including rugby union, cricket, baseball, and school sports.
- The current amenities located onsite are primarily for use by sporting groups when they have an allocated booking, as such the facilities (storage) are not open to the public for use outside of these times.
- The suggested location of the AED within the storeroom is not feasible and poses a risks to Council related to access, maintenance, and upkeep on the AED unit.
- An alternate location for the AED unit, to install upon the exterior of the amenities building located at Nagle Park is recommended.
- It is recommended that the project is considered by Council in the 2025-26 Draft Operational Plan and Budget – Capital Works Program.

Recommendation

That Council:

- a) endorses the installation of one AED unit, to be placed upon the exterior of the amenities building located at Nagle Park; and
- b) notes that project will be included in the 2025-26 Draft Operational Plan and Budget – Capital Works Program.

Attachment/s:

Nil

Purpose

At the August 2024 Council meeting, Council resolved the following:

RESOLUTION: (Rosenfeld/Chapple) that Council:

- a) *bring back a report considering the supply of a defibrillator at Nagle Park Maroubra; and*
- b) *ensure this defibrillator is locked in the storerooms located in the amenities block of the park.*

The intention of this report is to provide a response to the resolution raised by Councillor Rosenfeld and Councillor Chapple regarding the installation of a defibrillator at Nagle Park, Maroubra.

Discussion

This report provides the background information to Council to make an informed decision in relation to the above resolution. The report will address, what are AED's, provide a brief background to the site, current situation in relation to the facilities/amenities onsite, and provide a feasible proposal.

Automated External Defibrillator

An AED, or Automated External Defibrillator, is a portable device used to treat sudden cardiac arrest. It is used to analyse the heart's rhythm and, if necessary, delivers an electric shock to help the heart re-establish an effective rhythm. AEDs are designed to be simple to use, even for people without medical training.

Locating AEDs in public spaces, especially in a sports field, offers several significant benefits:

- **Saves Lives:** AEDs can dramatically increase the chances of survival for someone experiencing sudden cardiac arrest. Quick access to an AED can restore a normal heart rhythm before emergency medical services arrive.
- **Rapid Response:** Cardiac arrest can lead to brain damage or death within minutes. AEDs in public places ensure a rapid response, bridging the critical time gap before professional help arrives.
- **Accessibility:** AEDs are designed to be user-friendly, with clear instructions, making it possible for bystanders to provide life-saving assistance even without medical training.
- **Community Safety:** The presence of AEDs in public spaces, like sports fields, promotes a sense of safety and preparedness, encouraging communities to be proactive in emergency situations

Background

Nagle park is located on Walsh Avenue Maroubra. Nagle Park has facilities for organised sports, including rugby union, cricket and school sports. Kiosk facilities, change rooms and toilets are available at match times. The sportsfields are located at the southern end and central part of the site. The northern area of the Park is currently open space which is being upgraded for dog walking and exercising, separate to the sportsfields. Due to its location it is also in close proximity to South Sydney High School, the park is heavily used by many users groups within the community.



Figure 1- Aerial of Nagle Park

Current Situation in relation to the Facilities/Amenities Onsite:

The current usage of the facilities/amenities within Nagle Park occurs in conjunction with a sports fields booking, with the amenities only available at match or training time. The resolution identifies locating an AED within the storeroom of the amenities building. Locating an AED within the storeroom can pose several risks, primarily related to delayed access during emergency situations. Some of the key concerns and items that pose a risk are;

- **Time Sensitivity:** In cases of sudden cardiac arrest, every minute counts. The chances of survival decrease by 7-10% for every minute defibrillation is delayed. Locking an AED in a storeroom can significantly delay access, reducing the likelihood of a successful resuscitation.
- **Accessibility:** During an emergency, it is crucial that the AED is easily accessible to anyone who needs it. If the AED is locked away, it may not be readily available to bystanders or first responders.
- **Confusion and Panic:** In high-stress situations, such as a cardiac arrest, people may panic, and waste precious time trying to locate and unlock the AED. This can lead to further delays and reduce the effectiveness of the emergency response.
- **Compliance Issues:** Many health and safety guidelines recommend that AEDs be placed in visible, easily accessible locations. Locking them away may not comply with these recommendations and could result in legal or regulatory issues.

The placement of a AED within the amenities building storeroom, would not be feasible as it would expose Council from a liability perspective. It would make the unit only available to hirers of the sports field and would not be accessible when the sport field is not in use. Members of the public would not be able to access the unit, and it would require someone with access to facility to attend site should the AED be required.

In discussion with Council Officers and the Risk and Safety Team, an alternate option would be to install the unit on the exterior of the building, always making it available for use. Council is currently utilising a similar model in other locations, that are alarmed and monitored back to base, Little Bay is one such example. The unit at Little Bay is monitored, maintained and serviced by the supplier.

Proposal

Based upon the information provided the installation of an AED unit at Nagle Park can be facilitated via either one of two options.

- i) Council engages with the sporting groups within Nagle Park to apply for grant funding to install the defibrillator with approval from Council and assistance from an AED provider. This model has been utilised in the past successfully.
- ii) Council installs an external AED unit for public usage, of a similar make and model to the unit installed at Little Bay.

It is recommended to proceed based upon Council either seeking funding through grant opportunities to facilitate the installation of the AED or be included in the 2025-26 Operational Plan and Budget – Capital Works Program. With the AED to be located on the external building fabric. It is noted that Council Officers have identified a grant opportunity and is in the process of an application.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Infrastructure Services
Function	Asset Maintenance
Delivery program commitment	Maintain public assets and infrastructure to meet operational requirements and agreed service levels.

Risks

In the above-mentioned report, there are several key risks that need to be expressly identified.

- **Financial Costs:** The initial purchase, installation, and ongoing maintenance of AEDs can be expensive.
- **Vandalism:** the risk of vandalism by its placement in public open spaces will potentially trigger targeting and result in vandalism and damage to the unit.
- **Legal Liability:** there is a legal liability attached to the installation of an AED in a public place, if an AED is used incorrectly or fails to work, there could be a legal liability placed upon Council.
- **Placement and Accessibility:** Deciding where to place AEDs to ensure they are easily accessible in an emergency can be challenging. They need to be in prominent, easily reachable locations.
- **Statutory Ambiguities:** There can be ambiguities in laws regarding the exact requirements for AED placement and the number of devices needed, which can complicate compliance.
- **Maintenance and Ongoing Management:** The ongoing maintenance and ongoing management of the AED unit presents a risk as it is a specialty item and requires third party input to maintain. The current supplier includes servicing and maintenance within their quotation.

Resourcing Strategy implications

There is currently no dedicated funding source within the current Operational Plan and Delivery Program 2024-25 to fund this proposal. As such it will require the allocation of a dedicated funding source.

The cost of a defibrillator involves the initial cost of the unit, monitoring, maintenance, and repair over the lifetime of the defibrillator. The total cost of the unit is \$5,890.00. This is comprised of the following components; \$2,995.00 for the AED unit and \$2,895.00 for the cabinet, 5-year Telstra SIM and monitoring by the supplier. As part of this quotation the unit is maintained by the supplier, including monitoring, servicing and maintenance.

As recommended Council seek funding through grant opportunities or be included in the 2025-26 Operational Plan and Budget – Capital Works Program to facilitate the installation of the AED unit.

This model has been successfully utilised in the past, if unsuccessful Council will seek alternate grant opportunities to fund this installation.

Policy and legislative requirements

Local Government Act, 1993.

Conclusion

The placement of an AED within the amenities building storeroom of Nagle Park, would not be feasible as it would expose Council from a liability perspective. The alternate location of placing the unit upon the external of the building is a more suitable location for the unit. Based upon the information provided within the report, it is proposed to seek funding through grant opportunities to install a suitable AED upon the exterior of the amenities building located at Nagle Park.

Responsible officer: Ryan Zammit, Manager Infrastructure Services

File Reference: F2019/00686

Director City Services Report No. CS7/25

Subject: Management of Shared E-Bikes

Executive Summary

- This report is in response to the following Council resolutions regarding shared e-bikes:
 - December 2024 - NM98/24 - Martin/Hamilton,
 - May 2024 - NM47/24 - Luxford/D'Souza and
 - April 2024 - NM35/24 - Wilson/Olive.
- With over 190,000 shared e-bike trips having been recorded in the Randwick LGA in 2024, complaints remain comparatively low (less than 70) but are persistent.
- The increase in use of shared e-bikes, as well as private e-bike and e-scooter ownership, demonstrates that there is a significant level of community support for shared e-bikes, and other e-micromobility options, in order to move more easily around our LGA.
- Currently there is no clear NSW legislation or regulation that allows Councils to impose or obligate shared e-bike providers to join any agreement with Councils or with the NSW Government.
- The NSW Government's detailed response to the recommendations proposed in the *Report No 25 - Portfolio Committee No. 6 - Transport and the Arts - Use of e-scooters, e-bikes and related mobility options* (due by 15 May 2025) is eagerly awaited. Once the response is produced, Council officers will inform the Council further.

Recommendation

That:

- a) it is noted that the NSW Government is required to respond to the *Report No 25 - Portfolio Committee No. 6 - Transport and the Arts - Use of e-scooters, e-bikes and related mobility options* (Inquiry Report), by 15 May 2025.
- b) whilst the NSW Government establishes a response to the Inquiry Report by May 2025, Council officers continue to work with shared e-bike providers to improve the level of service by:
 - resolving immediate issues in a timely manner, and
 - identifying additional areas for geofencing and preferred parking spots to restrict access and / or parking.
- c) Council officers investigate and determine appropriate and effective geo-fencing areas and 'shared e-bike parking bay' arrangements with the use of bicycle racks, stencils, or art at high priority preferred parking areas - to better guide the shared e-bike users.
- d) Council officers investigate appropriate contractual and/or agreement(s) with shared e-bike providers, in readiness for the upcoming NSW Government guidance on this matter as a response to the Inquiry Report recommendations.
- e) any additional shared bike providers be dissuaded from commencing operations within the Randwick LGA, until such time as NSW Government has formalised its proposed legislation / system, for the management of shared e-bikes / e-scooters.
- f) Council be kept informed as TfNSW develops its innovative approaches to the challenge of managing shared e-bikes.

Attachment/s:

Nil

CS7/25

Purpose

The purpose of this report is to respond to Council resolutions regarding shared e-bikes, to inform the Council of the current situation regarding shared e-bikes and to also propose future actions.

At its ordinary meeting on 10 December 2024, Council resolved:

“RESOLUTION: (Martin/Hamilton) That Council take action to improve the safety of e-bikes within our community, noting that e-bikes are an environmentally friendly mode of transport, by:

- a) Investigating e-bike safety and preparing a report that includes:
 - Policies and procedures for the hiring and use of e-bikes, including mandatory helmet requirements and clear safety guidelines for riders,
 - company responsibilities in ensuring the timely collection of bikes left in disorderly or unsafe locations, with strategies to mitigate risks associated with improperly parked bikes, such as geofencing (a technical tool that uses GPS) to mark areas where e-bikes should be left,
 - enforcement protocols to address illegal e-bike use on footpaths, particularly by delivery riders, to reduce risks to pedestrians and enhance community safety, including what powers council staff have to take regulatory action against obstructive or nuisance bikes, and
 - the safety of the batteries attached to the bikes for hire within our council area.
- b) Development of an e-bike safety campaign to educate the public on responsible e-bike use, especially targeting young riders, including:
 - an e-bike code with practical guidelines, such as reducing speed when sharing paths with others and using bells to alert pedestrians, and
 - educational resources for schools, parents, and bicycle retailers to promote safe and legal e-bike practices.
- c) Write to the NSW Minister for Transport to:
 - review and update road rules concerning e-bikes,
 - initiate a state-wide e-bike safety and education campaign; and
 - request companies to increase funding for e-bike and bicycle parking stations.
- d) A call to action for other councils across NSW to implement similar e-bike safety measures, fostering a unified and effective approach to addressing this growing issue.”

At its ordinary meeting on 28 May 2024, Council resolved:

“RESOLUTION: (Luxford/D'Souza) that Council:

- a) liaise with all bike hire providers regarding placement, pick up/removal of bikes and the provision of helmets for bike hirers expressing concern over their current level of service provided; and
- b) write to the Minister for Transport expressing our concerns over level of service provided and cc: in providers.”

At its ordinary meeting on 31 April 2024, Council resolved:

“RESOLUTION: (Wilson/Olive) that Council:

- a) bring back a report which considers the installation of larger, more noticeable signage on both ends of the upper and lower promenades at Coogee Beach to advise riders that the promenade is not a shared footpath, and that bicycles and scooters are not permitted;
- b) officers negotiate with bike hire businesses to investigate the possibility of creating e-bike free zones at Coogee Beach and appropriate parking areas at Coogee Beach;

- c) *update cycleway maps to identify Coogee Beach promenade as a pedestrian only walkway and indicate an appropriate route for cyclists travelling from the North side of Coogee Beach to the south side.*

Discussion

This report provides an update on latest findings, Council Officer actions and further considerations relative to the above resolution.

Shared e-bike data

Shared e-bikes have been a popular mode of active transport in Randwick LGA for a few years now. In 2024, with 519 bikes deployed by two shared e-bike providers, there were over 190,000 trips undertaken by shared e-bikes in the Randwick LGA. Prior to that, nearly 127,000 trips were undertaken in 2023 between 405 shared e-bikes.

Despite such a substantial number of shared e-bike trips, less than 70 complaints were reported to and recorded by Council from 2023 to date. Most complaints related to town centres, such as Coogee, Kensington, Randwick, and Maroubra.

The most common issues identified by community members were e-bikes 'parked' at inconvenient locations (parked on nature strips, outside of people's homes etc.) and unsafe parking (parked e-bikes restricting access/blocking pedestrian desire lines on footpaths etc) - such themes account for some 80% of complaints. Other issues included bikes fallen over, unsightly e-bikes (graffiti) and rider behaviour/speeding.

The number of complaints received is low when compared to the number of trips made (approximately one complaint for every 5,000 trips), however, it is likely that not all the concerns of community members have been formally recorded. The visible issues persist and may increase as more people choose to ride the shared e-bikes in the Randwick LGA and in the wider inner-city Sydney areas. These are the concerns of Randwick City Council, as well as other Councils, and action is required to meet the concerns raised by some community members.

Current legislation and regulations

Shared e-bikes are allowed on public roads in the same way as standard bicycles and privately owned e-bikes. The shared e-bikes are subject to the same Road Rules as standard bikes, including the requirement to wear a helmet and it being (generally) illegal for adults to ride on a footpath.

Given that they are considered as private property, the Public Spaces (Unattended Property) Act 2021 (PSUP) provides local councils and land management authorities with some powers to manage shared e-bikes and other e-mobility devices in public spaces. These powers can address risks to public safety or amenity and can regulate devices left unattended for extended periods.

Under this legislation, the Council may impound a shared e-bike in the following scenarios:

- Should a shared e-bike be dangerously placed (e.g. parked across a road or carriageway) the provider must remove the bike within 3 hours of notification (outside the hours of 11pm-7am). Council may also move a shared e-bike to make the area safe at any time.
- Should a shared e-bike be left in the same place for more than 7 days, the provider is provided with notice from Council to remove the item within 4 days before enforcement action will commence.

Currently there is no other clear legislation or regulation that allows Councils to impose or obligate shared bike providers to join any agreement with Councils or the NSW Government.

In response to the lack of legislation and regulations, Randwick City Council was one of six Sydney Councils that were instrumental in developing the original [Guidelines for Dockless Bike Share Operators](#) (December 2017). These guidelines set out our expectations for dockless bike shared providers. They were put together by Randwick City Council with the City of Canada Bay Council, the City of Sydney, Inner West Council, Waverley Council and Woollahra Council, with bike share

providers and other stakeholders. However, these guidelines do not have any regulatory enforcement status.

The shared e-bike providers have been advised of the Guidelines for Dockless Bike Share, and they acknowledge them.

Council Actions

To date, Council has taken short term and long-term actions to address the issues related to shared e-bikes.

To alleviate any immediate (short term) issues, Council officers have taken the following actions:

- Responding to complaints as soon as possible by notifying the issues of concern to the shared e-bike providers and requesting that they address the issues by removing or relocating the e-bike/s.
- Working with shared e-bike providers to establish geofenced areas in popular destinations and any specific areas that are of safety concern.
- Reiterating concerns with Providers regarding shared e-bike helmet uses.

For long term actions, Council officers have been raising the issues about shared e-bikes with the NSW government through various channels, including actively participating in numerous NSW Government workshops to identify issues which our Council and community face, sending correspondence to the Minister etc. Council officers are also preparing a draft Memorandum of Understanding for shared e-bike providers to comply with when operating within the Randwick LGA.

Immediate Response to Complaints

When Council Officers receive any complaints about shared e-bikes these are forwarded to the identified shared e-bike provider as soon as possible. The providers have been very cooperative to date; usually taking action within 24 hours. However, given the high number of shared e-bike trips being undertaken, regular concerns often resurface in the same areas - especially in the popular areas like Coogee Beach. The need for increased monitoring and servicing of popular areas, such as Coogee Beach, has also been emphasised to the shared e-bike providers and they have agreed to improve their level of service.

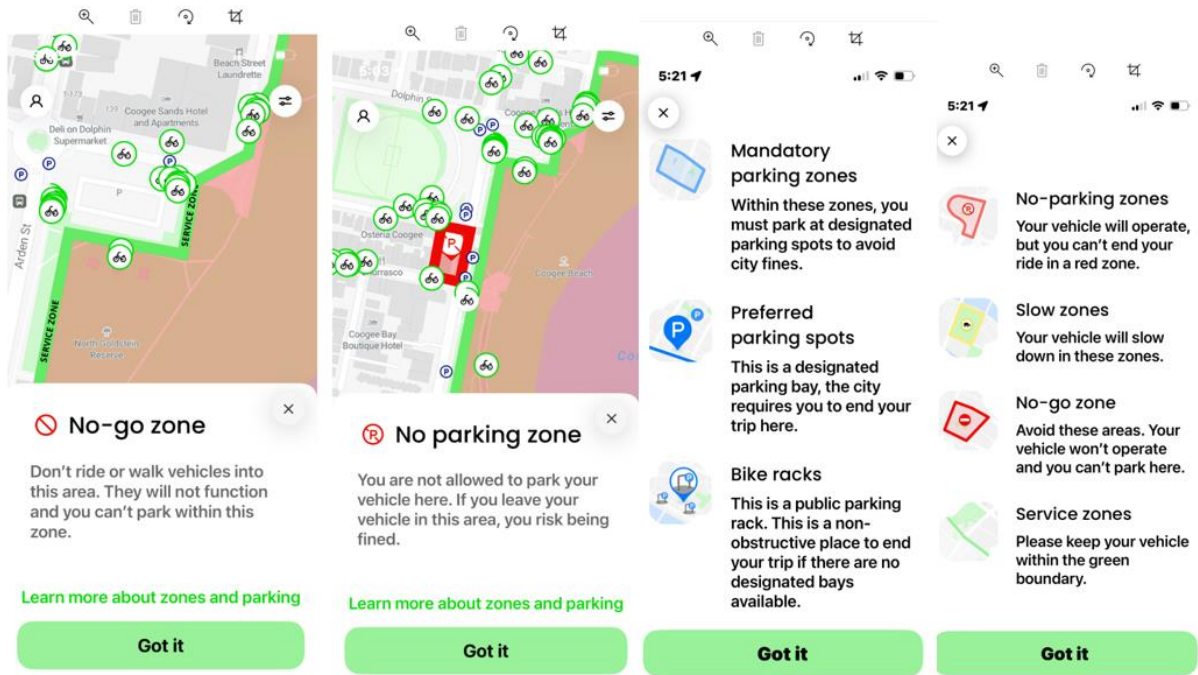
Geofencing areas

To address the concerns of where shared e-bikes are used and parked, a trial is proposed of establishing shared e-bike “geofenced” areas to restrict access and parking as well as indicating preferred shared e-bike parking locations.

Shared bikes use a sim card (or similar) which allows the shared bike operating system to always ‘know’ where each bike is located at any time. With this function, the providers can apply ‘no-go’ zones, ‘no bike parking’ zones and to indicate preferred bike parking locations for their shared bikes. This type of action is known as geo-fencing. Geofenced areas are shown on the shared e-bike user’s mobile phone applications (apps) and the e-bikes also sound warnings should the e-bikes enter a ‘no go’ geofenced area.

Following is a recent snapshot from the Lime Bikes’ application showing the restricted areas now applying to Coogee and showing information provided to users.

CS7/125

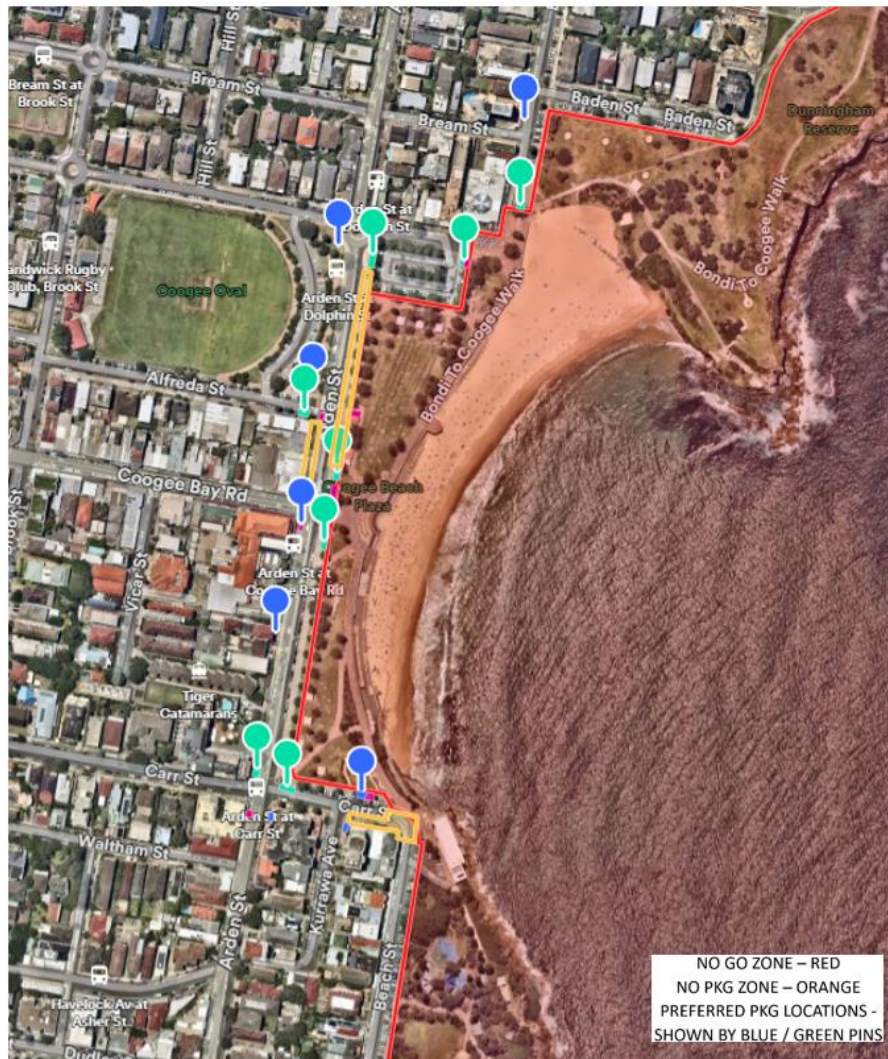


With this technology, the shared e-bike providers have been requested to establish geofenced areas along the coast, with particular attention to Coogee Beach.

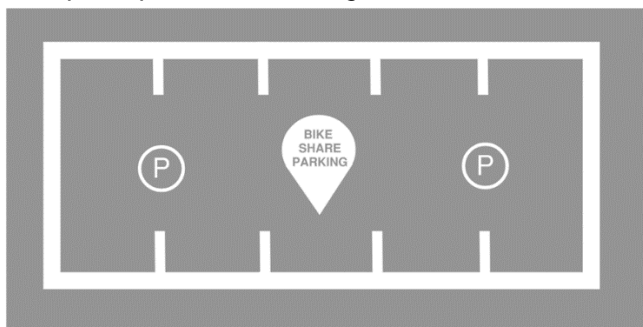
The image on the following page shows the proposed geofenced areas and preferred parking locations for the Coogee Beach areas:

- No-go zone (red) - area where there are high pedestrian safety concerns and where Council will require no-access to shared e-bikes. This includes the Coogee beach promenade area. Shared e-bikes in these areas will have electrical assistance turned off (they will be very hard to pedal).
- No-parking zone (yellow) – area where there are commercial operations with outdoor dining and where there are bus stops with high numbers of pedestrians.
- Preferred parking spaces - with high priority (Priority 1 – Green pin) - which are to be identified on the Providers’ app and to be physically identified on site with pavement stencils.
- Parking spots with medium priority (Priority 2 – Blue pin), only to be indicated on the app.

Along with the establishment of geofenced areas, Council officers are reviewing options to install physical bicycle parking areas to provide visual guidance to the shared e-bike users, and other bike riders, as to where they can properly park their bikes (in designated areas). The physical parking areas along with geofenced areas, have been proven to be most effective in other cities that have dockless shared e-bikes. Recently Yarra City Council, Victoria, where significant shared mobility options are being trialled, designated e-bike and e-scooter parking locations with physical parking bays. This is a similar approach to that being undertaken within Brisbane.



Example of pavement marking stencil:



Unsafe/improper e-bike parking

Lime requires that their users take a photo of the e-bike when the trips is ended. This is monitored and if it is deemed that the e-bike is parked unsafely or outside of the designated parking zone (where geofenced areas have been established), users are warned, then charged with a parking processing fee if the user continues to park in an unsatisfactory manner. The next step is to suspend the account, should the issue persist, however, it was advised that this does not occur frequently.

Helmet Compliance

When deployed by the bike share companies, bike helmets are provided in the front baskets of e-bikes. At the time of hiring users receive a notification, via the app, detailing the requirement for users to always wear helmets. Also, the app requests confirmation that the users will use the helmet provided or their own helmet. Unfortunately, despite being deployed with helmets, not all e-bikes

have helmets available at the time of hiring. Comments are often received regarding minimal bike helmet compliance by shared e-bike users. This has been notified to the shared e-bike providers who confirm that users are clearly advised of the legal requirement and consequences of not wearing a helmet.

Agreement between Council and Providers

In some cases, the relationship between Councils and Providers is governed by negotiated agreements that establish clear parameters for service delivery. These agreements typically encompass various operational aspects, including the management of poorly parked or abandoned devices, complaint handling procedures, responsiveness to geo-fencing adjustments, participation in local working groups and strategies for community engagement and education.

In Victoria, Melbourne City Council, Port Phillip City Council and Yarra City Council entered a joint [Memorandum of Understanding](#) with shared e-bike/e-scooter providers to operate in their respective LGAs.

Recently North Sydney Council had resolved to enter into a [Memorandum of Understanding](#) (MOU) with Lime Bikes for a 12-month trial, however, it has not been established to date. Currently, there is no clear legislative grounds for NSW Councils to insist that shared e-bike providers enter an MOU.

New shared e-bike providers

A new shared e-bike provider known as "Ario" approached Council officers at the end of 2024. The Manager Integrated Transport, Tony Lehmann, advised them that Council currently does not support having an additional shared e-bike provider within Randwick LGA. To date, Ario is only deploying their bikes around Centennial Park (Alison Road and Darley Road) to connect between City of Sydney and Waverley Council, but the wider Randwick LGA remains a No-go zone within their application.

NSW Government Actions to Date

In October 2024, the NSW Government released its [E-Micromobility Action Plan](#). This document aims to address key issues related to e-micromobility options, including e-bikes, e-scooters, and other electric-powered small devices. The identified actions include reviewing policy and regulations regarding e-micromobility sharing schemes.

In the meantime, on 6 June 2024, the NSW Parliament established an inquiry to inquire into and report on the [use of e-scooters, e-bikes and related mobility options](#). Their final [Report No 25 - Portfolio Committee No. 6 - Transport and the Arts - Use of e-scooters, e-bikes and related mobility options](#) (Inquiry Report) listing 3 findings and 34 recommendations was released on 13 February 2025.

The Government Response to the Final Report is due by 15 May 2025. One of the recommendations identifies the shared e-bikes management and legislation framework, including recommending that the NSW Government manage tender processes for shared e-mobility schemes (Recommendation 2).

Between the two documents released by NSW Government, the need for a legislative review between governments and Providers was clearly identified.

These recently released documents will assist Councils in framing better approaches to shared bikes and other micro-mobility options. The impending government response to the NSW Parliamentary Inquiry is expected to provide Councils with specific guidance on the management of shared e-bikes and shared e-scooters.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Integrated Transport
Outcome	A city with a transport network where sustainable transport options are the preferred choice for people
Objective	Increase the active transport mode share to 35% by 2031, from a 2018-19 baseline of 26%
Delivery program commitment	Provide 200 new bicycle parking spaces across our beaches, local centres and key destinations across the LGA by 2027.
Outcome	A city with a parking system that caters to the needs of residents, freight delivery, visitors and workers
Objective	Effectively manage parking to achieve a maximum 85% peak occupancy for time limited parking.
Delivery program commitment	Develop and implement a set of principles to guide parking management and the resident parking scheme within and near to our town centres and coastal areas, informed by community feedback, and the adopted Transport Hierarchy by 2025.

Risks

With limited legislative grounds for Council to be able to enforce shared e-bikes, Council may continue to experience the problematic issues associated with shared e-bikes - while awaiting the NSW Government to take action in the shared e-bikes management and legislation framework.

Resourcing Strategy implications

Funding of the proposed 'shared e-bike parking bay' arrangements will be budgeted for under the Bicycle Route Construction allocation.

The staff time required for the continuous investigation and communication with the shared e-bike providers is covered by the respective team budgets.

Policy and legislative requirements

- Randwick Integrated Transport Strategy (2021)
- Randwick Active Transport Plan (2024)
- Randwick Place Strategy (Greater Sydney Commission 2018)
- Future Transport Strategy (TfNSW 2022)
- Movement and Place Framework (NSW Government)
- NSW Active Transport Strategy (TfNSW 2022)
- E-Micromobility Action Plan (TfNSW 2024).

Conclusion

The increase in use of shared e-bikes, as well as private e-bike and e-scooter ownership, demonstrates that there is a significant level of community demand for shared e-bikes, and other e-micromobility options, to move more easily around our LGA. The need for clearer regulations, enforcement and improvements to our infrastructure, whether it is for safer routes to ride or the finding of parking spaces, is increasing with the demand.

Randwick City Council, along with other Councils and the NSW Government, continues to examine the issues and identify ways to improve management of all e-bikes, e-scooters and other types of e-mobility.

In the meantime, with the objective of better managing the outcomes of shared e-bikes in the Randwick LGA, it is proposed to formalise the no-go and no parking zones with the current shared e-bike providers; particularly in the Coogee beach area. It is also proposed to install appropriate 'bike parking bay' pavement markings (like the examples provided in this Memo) and dedicated bike racks at the high priority, preferred parking areas indicated.

In terms of policies and enforcement of shared e-bikes, the current (lack of) legislation limits Councils' possible actions. As such, the NSW Government's detailed response to the recommendations proposed in the NSW Parliament Inquiry Report (due by 15 May 2025) is eagerly awaited. Once they are produced, Council officers will inform the Council further.

Responsible officer: Jay Lee-Pieterse, Senior Sustainable Transport Officer

File Reference: F2016/00303

Director City Services Report No. CS8/25

Subject: Draft Urban Design Elements Manual, 2025

Executive Summary

- At the ordinary Council Meeting in April 2023, Council resolved a Mayoral Minute from Mayor, Cr Parker to update the Randwick City Council Urban Elements Design Manual 2006
- A report presenting the draft Technical Guidelines for Urban Planting and the holistic review process for the Urban Elements Design Manual was presented to council on 30 April 2024 and Council endorsed the Technical Guidelines for Urban Planting (attachment 3).
- The existing Randwick City Council Urban Elements Design manual was initially released in 2006 (see attachment 1). Minor updates have been made since its inception where products are no longer available.
- The proposed update to the Draft Urban Design Elements Manual, 2025 has been undertaken and presented as attachment 2.
- It is recommended the Draft Urban Design Elements Manual, 2025 be endorsed.
- Following endorsement of the manual, the document will be shared with both internal and external stakeholders for consistency in design and construction across Council assets throughout the LGA.

Recommendation

That Council endorse the updated Draft Urban Design Elements Manual, 2025.

Attachment/s:

- | | |
|--|-------------------------------|
| 1. Urban Elements Design Manual, 2006 (latest revision 2023) | Included under separate cover |
| 2. Draft Urban Design Elements Manual, 2025 | Included under separate cover |
| 3. Technical Guidelines for Urban Planting 2024 | Included under separate cover |

Purpose

This report presents a draft Urban Elements Design Manual in response to a Mayoral Minute from Mayor, Cr Parker in April 2023.

At its ordinary meeting held 18 April 2023, Council resolved:

RESOLUTION: (Mayor, Cr Parker) that Council:

- a) *note the recent excellent design work associated with the Maroubra Junction and Matraville Public masterplans;*
- b) *update the Randwick City Council Urban Elements Design Manual 2006, particularly section 4 'paving guidelines' with a view to making standard the incorporation of appropriate greenery such as but not limited to street trees, underplanting, shrubbery, hedging and rain beds with appropriately identified species at city gateways, coastal promenades (taking into account sight lines), town centres, intersections of major roads and secondary streets. That these changes to the design manual consider best-practice concerning water-sensitive design, flood-prevention, vermin prevention, and urban heat-island effect;*
- c) *incorporate a new section in the Randwick City Council Urban Elements Design Manual 2006 for crossings, ramps, median strips, pedestrian islands, roundabouts, green pedestrian barriers and other traffic devices with a view to making standard the inclusion of plantings where appropriate. That these changes to the design manual consider best-practice concerning water-sensitive design, flood-prevention, vermin prevention, and urban heat-island effect; and*
- d) *develop a draft short term (FY24-25), medium term (2-5 year), and long term (5-10 year) resourcing strategy and delivery program to accomplish the abovementioned changes. That this resourcing strategy take into consideration any future installation, maintenance, replacement and/or labour costs.*

On 30 April 2024 Council considered a report presenting draft Technical Guidelines for Urban Planting and an update on the review process for the existing Urban Elements Design Manual. Council resolved:

RESOLUTION: (Parker/Luxford) that:

- a) *the expanded framework and holistic review process to update the existing Urban Elements Manual be noted; and*
- b) *Council endorses the draft Technical Guidelines for Urban Planting.*

Discussion

Background

The existing Randwick City Council Urban Elements Design Manual was initially released in 2006. There have been minor updates made to the manual due to products no longer being available. This revision of the Manual seeks to:

- Nominate design themes and specifications for public domain areas, particularly town centres
- Remove and update any superseded or discontinued items
- Re-quote on elements to ensure financial viability/suitability
- Reassess the maintenance and durability of the elements after nearly two decades of use
- Update assessment criteria including robust sustainability assessment such as recycled content use, urban heat island effects, regional accessibility, the use of low embodied carbon materials and accessibility and inclusion
- Simplify and streamline the existing furniture palette for consistency, urban legibility and ease of use

Updating the Urban Elements Design Manual

The Urban Elements Design Manual, developed by Randwick City Council, offers a strategic framework and a comprehensive set of design guidelines for the selection, positioning, installation, and maintenance of the city’s public domain assets. This manual will be valuable to various groups within the community including:

- Councillors and Council Officers - for providing advice on the suitability of proposals and offering guidance for projects.
- Developers and Consultants - for designing public spaces and specifying materials to meet Council requirements.

Randwick City Council will utilise this manual to support the design and maintenance of public domain areas, including public open spaces, commercial and neighbourhood centres, parks, and beach promenades.

The objectives of the manual are to:

- Identify, standardise, and ensure consistency in the selection of paving, street and park furniture, and other elements within the city.
- Assist in the development of master plans, assessment of development applications, and landscape and strategic planning projects.
- Provide common technical information for Council officers, including design and maintenance staff.

The draft Urban Elements Design Manual sets out key principles for selection of items for inclusion in public domain designs and upgrades. These principles include:

- Environmental Sustainability
- Accessibility
- Functionality
- Maintenance and Longevity

The draft Manual outlines design guidance for “Place Based Design Precincts”. Key elements of the draft Urban Elements Design Manual include:

- Paving materials, colours and patterns
- Street and park furniture
- Waste bins
- Drinking fountains
- BBQs
- Fencing types
- Bicycle hoops
- Bollards

A key element of the design is landscaping. The Technical Guidelines for Urban Plantings support the draft Urban Elements Design Manual and will allow delivery of high quality, inviting local precincts and public domain for the Randwick City Council community.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Economic Development and Placemaking
Function	Place Making
Delivery program commitment	Activate spaces to create an experience where people feel connected and/or inspired

Service area	Environmental Sustainability
Function	Environmental Sustainability
Delivery program commitment	Develop and deliver Council and community programs, projects and initiatives to achieve environmental and sustainability outcomes
Service area	Technical Services
Function	Asset Lifecycle Planning
Delivery program commitment	Manage asset lifecycle planning (including creation, renewal, operation, maintenance and disposal) to ensure sustainable service delivery

Risks

As part of managing public and community land, Council is responsible for managing risks. The strategic risks associated with the Draft Randwick City Council Urban Elements Design Manual, 2025 are:

- Community/Safety – We need to ensure products are safe for use and don't endanger the community members
- Environmental – We have selected environmentally sustainable and low maintenance products to minimise environmental impacts
- Financial Sustainability – Selection of products considered whole of life costs to ensure value for money. Some elements may be more costly upfront but present a long-term benefit to the Council through longer lifespans and repairability.
- Reputation/Image – Some community members may not appreciate the criteria and assessment process for selection of products and design themes and, complain based on things such as aesthetics alone.

Resourcing Strategy implications

There are no direct financial or resourcing implications arising from this report.

Policy and legislative requirements

- Local Government Act, 1993
- Crown Land Management Act, 2016
- Plans of Management
- Asset Management Strategy and Plans.
- Randwick City Council Community Strategic Plan 2022-2032
- Randwick City Council, Vision 2040, Local Strategic Planning Statement (LSPS)
- Randwick City Council Economic Development Strategy May 2022
- Randwick City Council, Arts and Culture Strategy.
- Draft NSW Public Spaces Charter: Healthy and Active.

Conclusion

The latest update to the Randwick City Council Urban Elements Design Manual, which has been in use since 2006, addresses the need for continued relevance and effectiveness in urban design.

The 2025 update of the draft Randwick City Council Urban Elements Design Manual focuses on replacing outdated or discontinued products, ensuring that all elements remain cost-effective and suitable for modern needs. It also assesses the maintenance and durability of these elements, considering nearly two decades of usage. Additionally, the update incorporates a more comprehensive sustainability approach, revising criteria to include factors such as recycled content, urban heat island effects, regional accessibility, low embodied carbon materials, and inclusivity. Finally, the manual simplifies and streamlines the furniture palette to ensure greater consistency, urban legibility, and user-friendly design, providing a clearer and more cohesive approach to urban elements within the LGA.

It is recommended that Council endorses the draft Randwick City Council Urban Elements Design, 2025.

Responsible officer: Ross Mills, Landscape Architect

File Reference: PROJ/0046/2007

CS8/25

Director City Services Report No. CS9/25

Subject: Improving Drainage Options on Anzac Parade between Lawson Street and Hillary Parade, Matraville and Lenthall Street, Kensington

CS9/25

Executive Summary

- At the Ordinary Council meeting held on 18 April 2023, Council resolved Luxford/Hay to investigate improving drainage options on Anzac Parade between Lawson Street and Hillary Parade, Matraville and Lenthall Street, Kensington
- In response to the resolution of Council, Council Officers undertook short term works at Anzac Parade between Lawson Street and Hillary Parade shortly after reports of flooding. Council officers subsequently engaged consultants to investigate longer term flood mitigation. Unfortunately, a long-term solution considered was not considered feasible and would result in environmental impacts to the ESBS in the median.
- In the meantime, works were undertaken as an additional intermediary solution to limit the depth of ponding. This work provided reduction in flood depths at the location.
- Further assessment of this site has identified an alternative long-term solution that involves regrading a section of Anzac Parade and the median island. This solution is proposed for a future capital works program, subject to other drainage priorities.
- A grant application was submitted by council to the NSW Government in April 2023 to engage a suitably qualified professional to carry out detailed assessment of flooding at Lenthall Street, Kensington. Unfortunately, this grant submission was not successful.
- Council Officers have further assessed the local geography and the drainage infrastructure, which is present at Lenthall Street, Kensington. Council's drainage network is limited in capacity by approximately 2.5-3km of downstream drainage assets which are owned by City of Sydney Council. Any solution to address this flooding would require upgrade of this entire network, which is not considered feasible.
- It is proposed that the Lenthall Street flooding be assessed more holistically as part of the review of the Green Square – West Kensington Floodplain Risk Management Study and Plan. This Study and Plan is due to be renewed once the Council's remaining catchments have completed their respective studies.

Recommendation

That Council endorse:

- a) Anzac Parade, between Hillary Parade and Lawson Street, be placed on a list for consideration in a future capital works program for design and construction of the roadway to further minimise ponding depths.
- b) flooding in Lenthall Street be assessed more holistically in the future revision of the Green Square - West Kensington Floodplain Risk Management Study and Plan.

Attachment/s:

Nil

Purpose

This report provides information and actions arising from the Notice of Motion raised by Cr Chapple (February 2023) in relation to flooding at Anzac Parade between Hillary Parade and Lawson Street, Matraville.

At the Ordinary Council meeting held on 18 April 2023, Council resolved:

RESOLUTION: (Luxford/Hay) that Council:

- a) *implement the short-term solutions at Anzac Parade and investigate longer term solutions to wider drainage issue;*
- b) *submits a grant application through the 2023-24 NSW Department of Planning and Environment Floodplain Management Program to commence a detailed investigation and feasibility study of the drainage in Lenthall Street Kensington, immediately east of Southern Cross Drive; and*
- c) *receive a report detailing further possible options at the earliest opportunity in the event the grant application for the detailed investigation and feasibility study for Lenthall Street is not successful.*

This report provides the background and findings of the investigations carried out in relation to the above resolution for Council to resolve on subsequent action.

Discussion

Anzac Parade, Matraville (Between Lawson Street and Hillary Parade)

Anzac Parade, between Lawson Street and Hillary Parade is a trapped low point where flooding occurs frequently within the road reserve and has the potential to impact residential properties from time to time. The location is downstream of a large upstream catchment and the downstream drainage network does not have sufficient capacity to convey all stormwater. Based on our assessment, it is not feasible for this network to be upgraded in its entirety. Council's Road Services Team have attended the site on numerous occasions to assess the condition of the drainage network, which revealed that pipe blockage was a factor in the severity of flooding which occurs. As per the resolution, short-term and intermediary works have been undertaken at the site. In the meantime, a detailed assessment to determine longer term solutions to the flooding problem has been undertaken.

Works were carried out by council contractors in March 2023 to construct an additional inlet pit at the low point between Lawson Street and Hillary Parade as a short-term solution. This solution was expected to improve the rate at which floodwaters subsided immediately after storm events, rather than decreasing the prevalence of flooding. At the time, CCTV inspections of the pipelines showed that no debris or leaf litter within the pipes were contributing to flooding conditions. This indicated that the issue was related to the capacity of pipes in the area.

Council officers engaged consultants in September 2023 to carry out a detailed assessment of the drainage network and flooding which occurs within the road reserve at Anzac Parade, between Lawson Street and Hillary Parade.

Following assessment, it was revealed that the existing stormwater network downstream of this location has limited capacity. The model indicates that the network can be expected to become overwhelmed and flooding could occur 2-6 times per year. It was further determined that there were several site constraints present that precluded the installation of effective solutions that rely on standard network upgrades, being:

- Existing surface utility infrastructure
- Low level garages within private properties
- Low-capacity downstream network (to Malabar Beach)
- Future use of the median strip on Anzac Parade

Analysis of the flooding and review of photographs submitted by residents during significant rain events revealed that the flooding which occurs, largely remains within the road reserve except for impacts which occur to the properties 1187a and 1187b where flood waters enter the garages. There is no above floor flooding (over habitable floor spaces) that occurs at this location.

A solution was explored which involved repurposing the median strip of Anzac Parade for a detention basin to temporarily store stormwater during rain events, to be later drained by the existing stormwater network. The value of works was estimated to be at least \$1.1 million. This solution was sufficiently developed to provide effective relief for flooding up to and including the 1% AEP (1 in 100 Year Storm). Significant upgrades to stormwater infrastructure surrounding the proposed detention basin (pits, pipes, agricultural lines etc.) would also be required, including construction of pipelines within Pioneer Park. This proposal would likely sterilise future uses of the median strip, or future uses may reduce the effectiveness of the proposed solution. However, the detention basin would require construction of a 180m sandstone retaining wall along the Eastern edge of the central median strip which would impact the existing ESBS located within the median strip. Based on this environmental impact and the significant cost, this solution was not pursued.

Further assessment was undertaken including assessment of land survey levels. This assessment allowed the development of an intermediary solution involving the removal of the median kerb to permanently reduce the maximum ponding depth within the roadway by approximately 110mm (11cm). This work was deemed feasible and has been carried out. It reduces the level of flooding below all garages present along the extent of the subject site. It should be noted that any wave action caused by vehicles may result in flood waters interacting with the garages of 1187a and 1187b. However, the impact is substantially less.

Council's drainage network is not designed, nor could it be designed and constructed (due to physical and financial limitations) to contain all flood water underground throughout the LGA in significant storm events. It is for this reason that the road reserve is designed and utilised to temporarily store or convey stormwater downstream during these events. The road reserve is serving its intended purpose during storm events in this instance.

In addition to the intermediary solutions which have been implemented, further benefits will be achieved by re-grading the roadway on Anzac Parade, to further reduce the maximum ponding depths. This would also entail works to the median strip to withstand more frequent overland flow events. These works can be added to our list of drainage upgrades in future capital works programs. They are not considered urgent when comparing other flood prone locations throughout the LGA.

Table 1: Summary of action by council

Date	Actions
December 2022	Council officer met with impacted resident from 1183 Anzac Parade to discuss the matter and organised necessary works/maintenance to be carried out. This included sweeping of debris and general cleaning of the roadway.
February 2023	Coordinator Road Services and Drainage Engineer further met with impacted residents to address the problems and scope short-term works. Emergency CCTV of the pipe network was carried out on 22 February 2023.
March 2023	Council contractor carried out short term solution by constructing an additional inlet pit in front of affected properties.
May 2023	Council's Road Services Team established a routine cleaning schedule for the pits at this location to be inspected on a fortnightly basis.
November 2023	Council engaged professional services to undertake detailed assessment of the flooding at the location. Long term solutions were included in the scope of work for the engagement.
June 2024	Council officers met with residents in proximity to flooding to discuss the assessment which has been carried out and the potential for additional intermediary works to be carried out to reduce the depth of flooding in the roadway.

<p>July 2024</p>	<p>Coordinator Engineering Services met with Coordinator Projects and Council contractor onsite to scope further intermediary solutions. Impacted residents were updated via email. Works were finalised on 24 July.</p>
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CS9/25

Lenthall Street – 2023-24 Grant Submission

Lenthall Street is within the West Kensington catchment and included in a Flood Study of the Green Square – West Kensington catchment. The south-western end of Lenthall Street, underneath Southern Cross Drive is a location which can be subject to flash flooding in rain events with a 50% Annual Exceedance Probability (approximately 1 in 2-year storm events). The flooding occurs because of the topography and the limited capacity of the existing drainage network, creating a trapped low point.

A grant application was submitted by Council to NSW Government in April 2023. The grant was to engage a suitably qualified professional to carry out detailed assessment of the nature of flooding at Lenthall Street, Kensington. This grant submission was denied in January 2024.

Council Officers have carried out an assessment of the flooding that occurs at this location in line with Council’s adopted Green Square – West Kensington Floodplain Risk Management Study and Plan (FRMSP), and general flood planning principals. The flooding that occurs is frequent and impacts vehicular and pedestrian traffic. The location (at the western extent of Lenthall Street, before Epsom Road) is a trapped low point bound by higher terrain on all sides. This means that there is little or no potential for overland flow paths to be established for relief. It must be noted that although flooding is expected to occur at this location, it subsides relatively quickly following rain events.

Council’s West Kensington – Green Square flood model indicates that flooding can be expected to occur above floor levels in significant storm events.

The drainage network at this location consists of three kerb inlet pits which are drained by a 900mm reinforced concrete pipe to the west. Unlike the coastal suburbs of Randwick City Council, stormwater at this location does not have a direct route for overflows to discharge downstream. Rather, the location relies on the City of Sydney’s drainage assets for conveyance of stormwater to be discharged into the Alexandra Canal. Water from this location must travel approximately 2.5-3km before discharging into a water way. Any solution that may be designed to provide some flooding relief at this location would likely require significant amplification of all drainage infrastructure to the outlet, which is not considered feasible.

In these circumstances where infrastructure upgrades are not feasible for addressing the impact of flooding, councils rely on development controls as an ongoing means of improving the community’s resilience to flooding. In recent times, contemporary homes within flood effected areas are subject to flood related development controls. These controls are formalised in all relevant planning instruments and govern the limitation to which development can take place within flood prone land. Homes within the flood planning area are required to have minimum floor levels informed by the 1% AEP (1 in 100-year storm) and are designed to ensure that residents can safely shelter in place, in their homes until flood waters subside. The majority of properties in Kensington and across the Randwick LGA were constructed prior to flood studies and therefore at levels which may be impacted from flooding.

Council’s Green Square – West Kensington FRMSP was carried out in 2011 and is planned to be revised and updated to the current industry standards once all catchments in the Local Government Area have been completed and adopted by Council. Rather than undertaking individual assessment, It is proposed that Lenthall Street be included for consideration in this additional, holistic study. The benefit of considering it in this manner is that it allows assessment in consideration of the entire catchment rather than an isolated location. This would be expected to commence in the 2026/27 financial year, however, is subject to public exhibition and subsequent Council adoption of the active floodplain management studies.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Technical Services
Function	Floodplain Management
Delivery program commitment	Manage catchments within the LGA to reduce the risk of flooding to people and properties

CS9/25

Risks

Community Safety - In any instance, ponding waters pose a risk to the safety of pedestrians and motorists traversing the road reserve. At this location, the flooding presents a moderate risk to road users.

Financial Sustainability – Although ponding within the road reserve may pose risk to the community, it is not feasible for Council to address all locations of flooding in the Local Government Area due to financial limitations. It is for this reason that works are carried out on a priority basis.

Environmental – Any proposed works at Anzac Parade between Hillary Parade and Lawson Street pose a significant threat to the health of the nearby Eastern Suburbs Banksia Scrub population. Significant works within the median strip could lead to the degradation of this native vegetation.

Reputational – Management of flooding can include tagging of properties through development controls or the inability to mitigate flooding due to poor project feasibility. In both instances, this can result in a risk to council's reputation.

Resourcing Strategy implications

Funding to carry out the long-term solution involving road works on Anzac Parade between Hillary Parade and Lawson Street is to be sourced from future capital works and asset renewal programs. The project will be nominated in future capital works programs based on flood mitigation project priorities.

Funding to undertake a revision of the Green Square – West Kensington Floodplain Risk Management Study and Plan is to be sourced from Council's Floodplain Management Budget in a future capital works program.

Policy and legislative requirements

- Local Government Act 1993
- Roads Act 1993
- NSW Government Flood Prone Land Package 2021.

Conclusion

Anzac Parade between Hillary Parade and Lawson Street has undergone detailed flooding assessment to determine suitable flood mitigation options to address flooding impacts on private garage spaces. The assessment determined that upgrading drainage infrastructure in the area and downstream would not be effective, nor does it present good value for money. Intermediary works that have been implemented at the location have shown improvements in the impact of flooding that occurs. A long-term solution which will further reduce flooding impacts has been identified for implementation in a future capital works program.

Randwick City Council lodged an application for funding to carry out detailed drainage assessment of flooding which occurs at Lenthall Street, Kensington. This grant application was unsuccessful.

Council Officers have undertaken assessment of the location to identify if there are opportunities to address the flood impacts with localised works. Unfortunately, the geographical and drainage network constraints did not result in feasible short-term options.

On this basis, it is proposed to assess this location in a more holistic manner when the Green Square – West Kensington Floodplain Risk Management Study and Plan is next reviewed following the adoption of the outstanding floodplain management studies.

Responsible officer: Jake Irvine, Drainage Engineer

File Reference: F2023/00772

Director Community & Culture Report No. CC6/25

Subject: Community Investment Program - February 2025

Executive Summary

- The February funding round of the Community Investment Program was held for the **Community Connect** and **Community Creative** grant streams. Applications closed on 12 February 2025.
- Thirteen (13) Community Connect applications were received, requesting a total of **\$94,457.00** funding (\$94,170.00 in cash; \$287.00 in fee support).
- Seven (7) Community Connect applications are recommended for funding, totaling **\$29,937.00** (\$29,650.00 in cash; \$287.00 in fee support).
- Fifteen (15) Community Creative applications were received, requesting a total of **\$151,258.49** funding (\$147,907.00 in cash; \$3,351.49 in fee support).
- Ten (10) Community Creative applications are recommended for funding, totaling **\$53,500.00** (in cash only).
- For the 2024-25 financial year there are currently thirty-eight (38) Mayor's Contingency Fund allocations, totaling **\$100,303.52**, with a balance of \$9,406.48 remaining.

Recommendation

That Council:

- a) approve the Community Connect funding allocation of \$29,937.00 to the recommended projects;
- b) approve the Community Creative funding allocation of \$53,500.00 to the recommended projects; and
- c) note the status of the Mayor's Contingency Fund for 2024-25.

Attachment/s:

Nil

Purpose

The Community Investment Program is Council's framework for the provision of cash and in-kind grants (fee support) to eligible applicants through a competitive application process. It includes multiple funding streams, including 'Community Connect' and 'Community Creative'.

For the 2024-25 financial year, \$186,300 has been allocated to each of these streams (a total of \$372,600).

Under the current Guidelines, the Connect and Creative streams open concurrently three times per year. Applicants must apply during an open round if their application includes a cash request.

Round One for the 2025 calendar year opened for applications on 15 January and closed on 12 February. A total of 28 applications were received. This report pertains to the funding recommendations arising from this round.

Discussion

At the Ordinary Council Meeting on 23 June 2020, Council adopted the 'Community Investment Program', a strategic framework for grant funding and donations. The Community Investment Program is comprised of several funding streams. These include Community Creative, Community Connect, Community Partnerships, Community Donations and the Mayor's Contingency Fund.

At the Ordinary Council meeting on 25 July 2023, updated program Guidelines were adopted by Council. A key change stemming from the new Guidelines was enhancement of the 'fee support' option, enabling applicants to request a fee waiver for the use of Council venues, facilities or services at any time during the financial year. Fee support allocations are funded by the Community Connect or Community Creative budget.

As a result of this change, Council approves fee support-only applications on an ongoing basis. Allocations for the 2024-25 financial year are noted towards the end of this report. For projects including a cash request, applicants must continue to apply during an open round.

Community Connect

The objectives of the Community Connect stream are:

- To increase community participation and capacity
- To increase social cohesion, belonging, and connection
- To increase trust and understanding across diverse communities
- To increase volunteering opportunities, and
- To encourage healthy and active lifestyles.

Application assessment

An assessment panel reviewed all applications received in the February 2025 round.

The current panel includes the Manager of Community Development, Council Officers with skills, experience and knowledge relevant to community development, and an external representative from NSW Health with extensive knowledge of priority populations in the local area and community grants management.

Each application was assessed against five core criteria drawn from the Community Connect Guidelines:

1. Capacity to enhance social connection and cohesion
2. The applicant's ability to deliver the project
3. Capacity to foster inclusion for diverse communities
4. Capacity to measure impact and evaluate the project's outcomes
5. Evidence of a realistic budget and value for money.

Funding

The total Community Connect budget for the 2024-25 financial year is \$186,300. Cash and fee support allocations are both drawn from this budget.

Leading into the February grant round, \$33,621.48 remained unallocated in the Community Connect budget. To enable a buffer for further fee support requests during the remainder of the financial year, \$30,000 was designated to this round of applications.

Recommended funding allocations: February 2025 funding round

A summary of the recommended allocations is provided below.

Thirteen (13) Community Connect applications were considered, requesting a total of **\$94,457.00** funding. This included \$94,170.00 in cash and \$287.00 in fee support.

Seven (7) applications are recommended for funding, to a total of **\$29,937.00**.

An analysis of the recommended and non-recommended funding requests is provided under separate cover.

Table 1: COMMUNITY CONNECT funding stream: Recommended projects, February 2025

COMMUNITY CONNECT	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
	Applicant and Project Description	Cash	Fee Support
<p>1. Autism MATES</p> <p>Model MATES Runway Event: Maroubra and Eastgardens</p> <p>An 8-week program that empowers young people with disabilities by providing training in modelling, runway presence, and professional development. Designed to promote diversity in the fashion industry, the program helps participants build confidence, develop essential skills, and create a professional portfolio. The experience is held weekly in Maroubra and culminates in a graduation runway event at Westfield Eastgardens.</p>	\$7,000.00	\$0.00	This event has been successfully implemented in the past and has the demonstrated capacity to provide young people living with autism a unique opportunity for enhanced self-confidence, skills development, and social inclusion. It aligns well with the objectives of Community Connect. Partial funding is recommended, due to demand for the program exceeding the available budget.
<p>2. Hope and Heal</p> <p>Urban Retreat: Randwick Community Centre</p> <p>Workshops for women survivors of domestic and family violence offering somatic, neuroscience-based practices designed to support trauma recovery and personal growth. Led by qualified professionals with lived</p>	\$0.00	\$287.00	This is a locally based initiative with small reach, connecting a cohort of women with shared experiences in a therapeutic environment. Feedback from previously funded sessions has been positive. Council has repeatedly supported this program for an extended time and is recommending partial funding, in the interest of distributing limited

COMMUNITY CONNECT	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
<p>experience, including trauma-informed therapists and bodywork specialists, the retreats create a safe, compassionate space for participants to explore healing.</p>			<p>grant funds equitably among a wide range of applicants.</p>
<p>3. Kooloora Community Centre</p> <p>Celebrate Volunteering at Kooloora:</p> <p>Bilga Crescent, Malabar</p> <p>Each year, Kooloora expresses gratitude to its volunteers for their dedication to the community, presenting certificates and small chocolate gifts in recognition of their efforts. Representatives from partner organisations and community members are invited to join a luncheon following the awards presentation.</p>	<p>\$1,650</p>	<p>\$0.00</p>	<p>This event represents an opportunity for strong community engagement at a low cost, targeting a socio-economically disadvantaged community. It aligns well with the objectives of Community Connect and recognises the value of volunteering in the local area.</p>
<p>4. La Perouse Public School Parents & Citizens Association</p> <p>Christmas in July Market: School grounds, La Perouse</p> <p>An opportunity for local businesses and performers to showcase their talents. Entertainment will be provided by the school's student choir, student dance group, didgeridoo players, and Kool Kids Gamay Dancers. The event is open to the public and includes free activities plus low-cost ticketed rides, raffles and stalls.</p>	<p>\$5,000</p>	<p>\$0.00</p>	<p>This event operates at large scale and represents an opportunity to activate the La Perouse area, attracting visitors and residents alike. It incorporates celebration of local Aboriginal culture with a fun family day out. Partial funding is recommended, due to demand for grants exceeding the available budget.</p>
<p>5. La Perouse United Junior Rugby League Football Club</p> <p>Community NAIDOC Family Fun Day 2025:</p> <p>Yarra Bay Oval</p> <p>A NAIDOC Week celebration featuring cultural and other activities for the local</p>	<p>\$2,500.00</p>	<p>\$0.00</p>	<p>The panel acknowledged the importance of this event for the football community and residents of the La Perouse area. Partial funding is recommended, due to demand for grants exceeding available funds, and the need to distribute funding equitably across several NAIDOC events supported by Council in 2025.</p>

COMMUNITY CONNECT	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
community. The day will include games of rugby league with a free BBQ, face painting, jumping castles and provision for an Elders tent.			
<p>6. Souths Cares</p> <p>NAIDOC Festival:</p> <p>Heffron Park</p> <p>A celebration aligned with the 2025 NAIDOC theme: 'The Next Generation: Strength, Vision & Legacy.' Activities will include Welcome to Country, smoking ceremony, Aboriginal dance and musical performances, cultural workshops, art workshops, Q&As with Rabbitohs players, junior league clinics, face painting, airbrush tattoos, recreational activities, BBQ lunch and catering, amusement rides and more.</p>	\$9,000.00	\$0.00	<p>This is a large-scale, established event catering to a diverse crowd of Aboriginal and non-Aboriginal visitors sharing in a celebration of culture, history and social connection. Entry, food and activities are provided free of charge and attendance of over 3,000 is expected. The panel acknowledged the high costs associated with an event of this size and its significance to the local community.</p>
<p>7. The Benevolent Society</p> <p>Peer Support for Unpaid Carers:</p> <p>Randwick Community Centre</p> <p>This program commenced late last year with assistance from Council and operates primarily out of Randwick Community Centre, with one-off events and workshops held at other locations in the LGA. The purpose of the project is to fill a gap in support for informal and unpaid carers by addressing isolation, enhancing skills development, and offering brief periods of respite.</p>	\$4,500	\$0.00	<p>The panel acknowledged the importance of enhancing support for 'invisible' carers in our community, who are often socially isolated and lacking opportunities to connect with others in the same situation. The program has attracted high engagement to date and demand for peer support is growing. Partial funding is recommended at this stage, due to demand for Community Connect grants exceeding the available budget.</p>
<p>Sub-total</p>	<p>\$29,650.00</p> <p>Cash</p>	<p>\$287.00</p> <p>Fee support</p>	
<p>TOTAL RECOMMENDED FUNDING</p>	<p>\$29,937.00</p>		

Community Creative

The objectives of the Community Creative stream are:

- To increase Randwick's reputation as a creative and cultural hub
- To increase activation of Council's creative and cultural spaces
- To encourage excellence and innovation in the delivery of arts and culture, and
- To increase access to and participation in the arts, including recognition of the contributions of First Nations people.

Application assessment

An assessment panel reviewed all applications received in the February 2025 round.

The panel is currently comprised of the Director of Community and Culture, Manager of Community Development, Council Officers with skills and experience in the arts, culture, and community development, and an external representative from the local Randwick arts community.

Each application was assessed against five core criteria drawn from the Community Creative Guidelines:

1. Excellence and innovation in creative practice and delivery
2. The applicant's ability to deliver the project
3. Capacity to enhance access to the arts and foster inclusion for diverse communities
4. Community benefit, audience size, and capacity to evaluate outcomes
5. Evidence of a realistic budget and value for money.

Funding

The total Community Creative budget for the 2024-25 financial year is \$186,300. Cash and fee support allocations are both drawn from this budget.

Leading into the February round, \$53,834.93 remained unallocated in the Community Creative budget. \$50,000 was designated to this round of applications.

Recommended funding allocations: February 2025

Fifteen (15) Community Creative applications were considered, requesting a total of **\$151,258.49** funding (\$147, 907.00 in cash; \$3,351.49 in fee support).

Ten (10) applications are recommended for funding, to a total of **\$53,500.00**.

A detailed analysis of the recommended and non-recommended funding requests is provided under separate cover.

Table 2: COMMUNITY CREATIVE funding stream: Recommended projects, February 2025

COMMUNITY CREATIVE	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
	Cash	Fee Support	Comments on application
Applicant and Project Description 1. Angela Nashaat (sole trader): Sew Rite: Henry's Trading Post, Little Bay A series of free community workshops teaching basic sewing skills, utilising donated used street banners from Randwick City Council.	\$3,500.00	\$0.00	The assessment panel agreed this is a valuable project delivered at minimal cost. It combines elements of creative practice with textile re-use, skills development, and capacity-building for participants. Going forward, the applicant is encouraged to consider additional sources of funding to create a self-sustaining operational model.
2. BoomTime4 Pty. Ltd.	\$10,000.00	\$0.00	The 2024 event achieved impressive reach and high levels of engagement.

COMMUNITY CREATIVE	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
<p>Stinkwater25! Filmmaking Festival:</p> <p>Ritz Cinemas, Randwick</p> <p>A unique weekend of creative filmmaking. The festival is about friends creating movies together and sharing their work, competing for the Best Film, Best Family & Audience Favorite Awards. A weekend of filmmaking is followed by a screening and awards night at the Ritz Cinemas.</p>			<p>The low entry fee ensures accessibility for a socio-economically diverse community. Due to demand for Creative grants exceeding the available budget, partial funding is recommended.</p>
<p>3. Eugene Lynch (sole trader)</p> <p>IRL:</p> <p>KXT on Broadway</p> <p>Creation of a new theatre production by an Australian playwright, IRL is a coming-of-age comedy allowing many early-career creatives based in the Randwick LGA to develop their practice.</p>	\$3,000.00	\$0.00	<p>The applicant is well-equipped to deliver a high-quality theatrical production. The panel is supportive of the creative development process occurring within Randwick LGA and the intention to engage local practitioners. The application would have been strengthened through delivery of the final production occurring within the local area, and the inclusion of low-cost ticketing to enable accessibility for a broader cross-section of the community.</p>
<p>4. La Perouse Public School Parents & Citizens Association</p> <p>Celebrating Culture Through Dance:</p> <p>La Perouse Public School/performance locations (various)</p> <p>The Galu Dancers are a contemporary Aboriginal dance troupe comprised of children from La Perouse Public School, performing at regular events around the Randwick area and beyond. To ensure the safety and comfort of the children during their performances, they require specialised dance equipment, costumes and props.</p>	\$3,000.00	\$0.00	<p>An excellent program for Aboriginal children in the local area, providing extensive opportunities to celebrate and showcase culture through dance. Due to demand for grants exceeding the available budget, partial funding is recommended as a contribution towards the cost of costumes and props for performances.</p>

COMMUNITY CREATIVE	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
<p>5. La Perouse Aboriginal Land Council</p> <p>La Perouse NAIDOC Morning Tea:</p> <p>Prince Henry Centre, Little Bay</p> <p>The event will celebrate this year's theme, 'The Next Generation: Strength, Vision & Legacy.' The day will honour Aboriginal artists and performers, showcasing the resilience and creativity of Aboriginal people through cultural performances and activities including weaving, shellwork, beading, and Koori painting.</p>	\$10,000.00	\$0.00	<p>The panel acknowledged the quality of this annual event and its cultural significance to the La Perouse community. The inclusion of traditional and contemporary creative elements aligns well with Council's Arts and Culture objectives. Partial funding is recommended due to demand for Community Creative grants exceeding the available budget.</p>
<p>6. Michael Galeazzi (sole trader)</p> <p>Duffy's Corner, Telmo's Song:</p> <p>Maroubra Senior Citizens Centre</p> <p>A project to acknowledge the role of the historical Duffy's Corner and its shopkeepers, highlighting the contributions of the local migrant community through a musical recording and free event to be held for residents to share their stories and memories of the site.</p>	\$5,000.00	\$0.00	<p>This is a unique proposal with a strong local focus on the Randwick area, combining musical production and narrative to celebrate history, culture and community. Due to demand for Creative grants exceeding the available budget, partial funding is recommended.</p>
<p>7. Milk Crate Theatre</p> <p>WEAVE Kool Kids - Youth Program:</p> <p>The Coast Centre, Little Bay</p> <p>Designed for young people from disadvantaged or marginalised backgrounds, the program will engage up to 20 new participants in performance and storytelling workshops led by</p>	\$4,000.00	\$0.00	<p>This is a well-established project, targeting a cohort of children who may otherwise have limited access to similar opportunities. Council acknowledges the value of the applicant's partnership with WEAVE and focus on inclusive theatre practice. Due to demand for Creative grants exceeding the available budget, partial funding is recommended.</p>

COMMUNITY CREATIVE	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
<p>professional artists, using a best-practice Community Arts and Cultural Development model. The program is delivered by Milk Crate Theatre in partnership with WEAVE Kool Kids.</p>			
<p>8. REELise 2025 REELise Film Festival: Ritz Cinemas, Randwick A youth-focused creative initiative celebrating storytelling for social good through short film. It allows young people to harness the power of digital technology, from the simplest smartphone to the fanciest camera, to share stories that inspire empathy, awareness, and positive action in the world.</p>	\$5,000.00	\$0.00	<p>This is an established annual event focused on the development of young people in filmmaking. Engagement and audience attendance in previous years has been high. Due to demand for Creative grants exceeding the available budget, partial funding is recommended.</p>
<p>9. The Junction Neighbourhood Centre Women’s Art Space project: Hope Uniting Church Hall/ Maroubra Senior Citizens Centre A series of workshops led by local emerging and established artists and Elders, exploring local knowledge and stories of identity through different creative and cultural practices such as weaving and shell work, photography, painting, clay work and creative writing. The project will end in a community event showcasing the final works.</p>	\$5,000.00	\$0.00	<p>The panel acknowledged the applicant’s history of purposeful engagement and culturally informed practice. The culmination of weekly sessions in a showcase of works through a community exhibition is a strength of this proposal. Due to demand for Creative grants exceeding the available budget, partial funding is recommended.</p>
<p>10. Jayne McClure (sole trader) and the Wheelo-Chairos</p>	\$5,000.00	\$0.00	<p>This proposal represents an inclusive opportunity for a local practitioner and participants living with disability, frail age or social isolation to explore</p>

COMMUNITY CREATIVE	RECOMMENDED FUNDING		ASSESSMENT PANEL COMMENTS
The Wheelo-Chairos - HOPE: Lionel Bowen Library A free event featuring the voices of people who want to give hope to their own community. The event will focus on musical and artistic practitioners living with disability, in social housing, and/or who are frail aged. All performances will be delivered without microphone, using voice projection only.			themes of hope and belonging through creative practice. Due to demand for grants exceeding the available budget, partial funding is recommended.
Sub-total	\$53,500.00	\$0.00	
TOTAL RECOMMENDED FUNDING	\$53,500.00		

2024-25 Funding allocations: Community Investment Program

Fee support

Under the Community Investment Program Guidelines for the Connect and Creative streams, applicants seeking fee support only (waiving of hire fees for the use of a Council venue, facility, or service) may apply at any time during the year, instead of waiting for an open grant round.

Applications are assessed on a rolling basis and approved by delegation of the General Manager.

Fee support allocations for the 2024/25 financial year are summarised in the table below.

Table 3: Additional fee support

2024-25 Fee Support allocations (approved between open rounds)					
Community Connect					
	Date of approval	Recipient	Event	Venue/service	Value of fee support
1	21/02/2025	Randwick Junior Cricket Club	End of season presentation	Kensington Park Community Centre	\$246.00
2	21/02/2025	Australian Conservation Foundation Eastern Sydney	Annual planning meeting	Randwick Community Centre	\$72.00
3	17/02/2025	South Maroubra Surf Life Saving Club	Ocean Swim 2025	Maroubra Beach	\$2,997.00
4	11/02/2025	Greek Seniors of the Eastern Suburbs	Bi-monthly Cultural Group	Lionel Bowen Library	\$2,477.20

2024-25 Fee Support allocations (approved between open rounds)

5	30/01/2025	Spiritual Assembly of the Baha'is of Randwick	Ayyam-i-Ha Celebrations	Kensington Park Community Centre	\$235.00
7	13/01/2025	South Eastern Community Connect	Supported Playgroup	Kensington Park Community Centre	\$2,000.00
8	08/01/2025	Irish Support Agency	Women for Women project	Kensington Park Community Centre	\$329.00
9	08/01/2025	Holdsworth	Seniors' Wellbeing Groups	Kensington Park Community Centre and Coogee East Ward Senior Citizens Centre	\$4,909.25
10	18/12/2024	Weave Youth & Community Services	Kool Kids Christmas event	Yarra Bay	\$803.00
12	10/12/2024	Heartfulness Institute	Free Yoga Meditation	Lionel Bowen Library	\$1,379.35
13	10/12/2024	Australian Breastfeeding Association	Breastfeeding Education Classes	Kensington Park Community Centre	\$328.00
14	26/11/2024	Coogee Beach Volleyball Association	Junior Tournament	Coogee Beach	\$2,195.00
15	22/11/2024	Coogee Surf Life Saving Club	Santa in the Sand	Coogee Beach	\$219.00
16	21/11/2024	Wild Street Church	Christmas Street Party	Road closure	\$2,405.59
17	15/10/2024	St Luke's Anglican Church	Christmas Street Party	Road closure	\$3,007.33
18	11/10/2024	Australian Breastfeeding Association	Support & education for new parents	Kensington Park CC and Randwick Sustainable Classroom	\$486.00
19	09/10/2024	Coogee Seahorses	Presentation Day	Randwick Community Centre	\$577.50
20	2/10/2024	Randwick Warriors	Presentation Evening	Randwick Community Centre	\$487.50
21	26/09/2024	Australian Breastfeeding Association	Support & education for new parents	Kensington Park Community Centre	\$450.00

2024-25 Fee Support allocations (approved between open rounds)					
22	26/09/2024	Souths Cares	Junior League Clinic	Heffron Park	\$105.00
23	30/08/2024	NSW WIRES	Wildlife Rescue and Immediate Care workshop	Randwick Community Centre	\$840.00
24	28/08/2024	La Perouse Local Aboriginal Land Council	Na Joomelah healthy lifestyle program	Matraville Youth & Cultural Hall	\$432.00
25	08/08/2024	Ha'Tzofim Australia	Israeli Scouts	Randwick Community Centre	\$3,118.50
26	23/08/2024	Volleyball NSW	NSW Beach Volleyball Tour	Maroubra Beach hire	\$1,500.00
27	24/07/2024	Irish Family Events	Halloween Picnic	Randwick Community Centre	\$450.00
28	26/07/2024	Clovelly SLSC	Proficiency sessions	DRLC	\$1,010.00
29	23/07/2024	Sydney U3A Inc.	Discussion Groups	Clovelly Senior Citizens Centre	\$1,610.00
30	16/07/2024	Irish Family Events	Community Christmas Party	Prince Henry Centre	\$3,470.00
31	18/07/2024	Filipino Australian Community Association	Filipino Fiesta	Alison Park	\$1,713.00
32	18/07/2024	Hope and Heal	Urban Retreat for DFV survivors	Randwick Community Centre	\$840.00
33	16/07/2024	Mauritian Chinese Circle of Sydney	Seniors Cultural Group	Clovelly Senior Citizens Centre	\$812.00
34	16/07/2024	St George Orthodox Church	Kensington Community Fete	Road closure, waste management	\$4,979.00
35	18/07/2024	CASS Care	Seniors' Sense of Community project	Kensington Park Community Centre	\$3,444.00
36	28/06/2024	South Maroubra Surf Life Saving Club	Pool Proficiency Evaluations	DRLC	\$1,844.80
37	27/06/2024	Clovelly Child Care Centre	INTEGRITY Trial	Clovelly Senior Citizens Centre	\$2,310.00
38	27/06/2024	Indonesian Welfare Association	Maroubra Group	Maroubra Senior Citizens Centre	\$5,522.50
39	25/06/2024	Souths Cares Inc.	NAIDOC Festival	Heffron Park	\$1,221.00

2024-25 Fee Support allocations (approved between open rounds)

Total					\$60,825.52
Community Creative					
	Date of approval	Recipient	Event	Venue/service	Value of fee support
1	30/01/2025	Greek Orthodox Community of NSW	Greek Writers Festival 2025	Prince Henry Centre	\$5,270.00
2	09/01/2025	Old Friends Singers	Seniors' social group and entertainment	Kensington Park Community Centre	\$2,480.50
3	18/12/2024	Sydney Care Lab	Dementia Voices from the Margins	Maroubra Senior Citizens Centre	\$3,045.00
4	18/12/2024	Matraville Chamber of Commerce	Matraville Carols	Barwon Park	\$4,773.57
5	08/08/2024	Colombia in Australia Assoc.	Children's Christmas Party	Kensington Park Community Centre	\$293.75
6	11/07/2024	Five Star Seniors	Alma Seniors Group	Maroubra Senior Citizens Centre	\$4,782.25
Total					\$20,645.07

CC6/25

Mayor's Contingency Fund

Allocations for 2024-25 are listed in the table below:

Table 4: Contingency Fund Allocations

2024-25 Contingency Fund allocations		
Annual contributions		Amount p/a
Ord Council – 10 December 2019 (MM79/19)	Annual waiving of fees (5 years, from 2021-2025) for the Rainbow Club Australia's 'Murray Rose Malabar Magic Ocean Swim'	\$17,000.00
Ord Council - 8 Dec 2020	Annual contribution of \$1,000 for the Mayor's Award for Randwick Boys' High School. The award will continue under the approved 5-year agreement (2020-21 to 2024-25)	\$1,000.00
Ord Council - 23 November 2021	Annual contribution (5 years from 2021-22 to 2025-26) of \$5,000 for Sydney Sick Kids Appeal – Sydney Children's Hospital Foundation	\$5,000.00
	Annual contribution (5 years from 2021-22 to 2025-26) of \$2,000 for the Lights for Kids Campaign - Sydney Children's Hospital Foundation	\$2,000.00

2024-25 Contingency Fund allocations		
Ord Council - 22 Feb 2022	Annual contribution of \$1,000 for the Mayor's Award for Randwick Girls' School. The award will continue for a further 5 years (2022-23 to 2026-27)	\$1,000.00
Ord Council – 25 July 2023	Annual contribution (2 years from 2023-2024): For Maroubra Charity Car Show to be held on 17 September 2023 at Broadarrow Reserve \$4,306.27 in-kind waiving of fees; \$6,200 cash contribution Council commits to supporting the event in 2024 additionally by way of in-kind and donation contribution to the same value as that of 2023	\$10,506.27
Ord Council – 10 December 2024	Annual discounting of fees (2 years, from January 2025 to January 2027) for the Coogee Probus Club, by the application of an \$83.00/month waiver for their bookings at Randwick Library	\$996.00
	Annual waiving of fees (5 years, from 2026-2030) for the Rainbow Club Australia's 'Murray Rose Malabar Magic Ocean Swim' at Malabar Beach	For noting only - to commence next FY
Total (annual contribution, 2024-25)		\$37,502.27
One-off allocations		
Ord Council - 23 July 2024	Contribution to Randwick City Football Club for the Purple Hearts program	\$1,000.00
	Donation of a worm farm to Rehab2Kids (Sydney Children's Hospital)	\$220.00
	Cost of security services – July Council meeting	\$1,080.00
	Waiving of licence fee (July-Dec) for Surfing NSW	\$10,000.60
	Waiving of fees for Sydney Marathon towards the 2024 Marathon event	\$2,337.00
Total (month)		\$14,637.60
Ord Council – 27 August 2024	Donation of plants to the Coast Centre for Seniors for the Artisan Markets event	\$500.00
	Waiving of fees for the Maroubra Diggers Swimming Carnival at DRLC	\$1,275.00
	Contribution to Kensington Public School for their 125 th Anniversary event	\$1,000.00
	Waiving of fees for the Matraville Tigers Junior Rugby League Football Club for their presentation evening at DRLC	\$500.00
	Contribution to the cost of catering for EastFest to be held at Our Lady of the Sacred Heart Catholic Church	\$500.00
	Contribution to the La Perouse Panthers to participate in the 2024 Koori Knockout carnival	\$1,000.00
	Waiving of fees for Cricket NSW for the hire of Maroubra Beach to conduct the season launch of Junior Club Cricket	\$737.00
	Donation of plants to St Spyridon College for their science garden sustainability project	\$500.00
	Waving of fees and contribution to IndigiGrow for their stall at Eco Living Festival	\$1,000.00

2024-25 Contingency Fund allocations

Total (month)		\$7,012.00
Extraordinary – 8 October 2024	Waiving of fees for Coogee Surf Life Saving Club for street banners and beach hire to conduct the RunSwim event	\$9,465.00
	Waiving of fees for Coogee Surf Life Saving Club for beach hire to conduct the Coogee Island Challenge event	\$6,488.00
Ord Council – 22 October 2024	Waiving of fees for waste management and plant donation for South Coogee Public School P&C for their 'Fiesta' event	\$1,993.25
	Donation of plants to Coogee Public School for their Trivia Night event	\$500.00
	Contribution to the La Perouse United Men's Fishing Group towards their cultural camp event	\$4,000.00
Total (month)		\$22,446.25
Ord Council – 26 November 2024	Nil	
Total (month)		\$0.00
Ord Council – 10 December 2024	Contribution to St Andrew's Catholic Church towards the annual Pere Receveur Mass on 16 February 2025	\$6,570.40
	Waiving of hire fees for Coogee United Football Club to host a one-day all-gender charity competition, 'Coogee Unites For a Cause', at Heffron Park, in support of Crohn's and Colitis Australia	\$965.00
	Waiving of hire fees for When No One's Watching (WNOW) in March 2025 to host a touch football competition at Maroubra Beach on 2 March 2025, in support of men's health and wellbeing	\$960.00
	Contribution to Lokahi Foundation for the inaugural Red Flag Day event to be held at North Bondi Park on 6 December 2024, to stand up to domestic abuse and support victim-survivors	\$960.00
	Donation of plants to South Coogee Public School	\$300.00
Total (month)		\$9,755.40
Ord Council – 25 February 2025		
MM1/25	Purchase of 10 tickets for at the Windgap Gala Ball on 24 May 2025, for interested Councillors to attend this fundraising event to support the organisation's work in providing services for people with disability	\$2,400.00
	Waiving of hire fees for Coogee Synagogue to support the Chanukah Event at Grant Reserve on 29 December 2024	\$160.00
	Donation to Michael Renford's Derwent River Big Swim to be held in January 2025, in support of Rainbow Club Australia	\$990.00
	Donation of seedlings to Clovelly Childcare Centre for their 40th Anniversary Green Fair on 4 May 2025	\$500.00
	Purchase of 8 tickets to the Randwick Rugby's 2025 Annual Lunch on 21 March 2025, for interested Councillors to attend the fundraising lunch in support of the Club	\$1,600.00

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2024-25 Contingency Fund allocations		
	Contribution to the LaPa Legends (auspiced by First Hand Solutions Aboriginal Corporation) La Perouse Mardi Gras float	\$3,000.00
MM6/25	Donation of plants to South Coogee Public School for the purpose of revitalising their Remembrance Garden in preparation for ANZAC Day	\$300.00
	Total (month)	\$8,950.00
	Running total: 2024-25	\$100,303.52
	BUDGET	\$109,710
	REMAINING	\$9,406.48

Community Connect

The status of the Community Connect budget is shown below.

Community Connect					
	Annually	July 2024 round allocation	October 2024 round allocation	February 2025 round allocation	Remaining funds
TOTAL	\$186,300	\$54,923.00	\$36,930.00	\$29,937.00	\$3,684.48
Fee Support allocated between rounds		\$60,825.52			
	TOTAL ALLOCATIONS 2024-25			\$182,615.52	
	Budget remaining			\$3,684.48	

Community Creative

The status of the Community Creative budget is shown below.

Community Creative					
	Annually	July 2024 round allocation	October 2024 round allocation	February 2025 round allocation	Remaining funds
TOTAL	\$186,300	\$57,250.00	\$54,570.00	\$53,500.00	\$334.93
Fee Support allocated between rounds		\$20,645.07			
	TOTAL ALLOCATIONS 2024-25			\$185,965.07	
	Budget remaining			\$334.93	

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Inclusive Randwick
Outcome	A resilient city where people are engaged, informed, connected and feel a sense of community and belonging
Objective	The percentage of residents who feel a part of their community will remain above the metro benchmark through to 2031
Delivery program commitment	Increase the promotion of annual grant funding which invests in community ideas, initiatives and events.

Risks

Identified risks include non-delivery or unsatisfactory delivery of the funded projects. This risk is managed through provision of detailed Funding Agreements for grant recipients prior to accepting offers of funding, through to ongoing communication and support provided by the Community Development team, and implementation and monitoring of acquittal requirements.

Resourcing Strategy implications

The funding allocations are progressing in accordance with the adopted budget.

Policy and legislative requirements

Local Government Act 1993 - Section 356
 Local Government Act 1993 - Section 377
[Community Connect - Application and Funding Guidelines](#)
[Community Creative - Application and Funding Guidelines.](#)

Conclusion

The Community Investment Program (Connect and Creative streams) enables the Randwick community to implement their ideas and innovations while providing residents with access to inclusive programs, events, and services. In the February 2025 round, a total of 28 applications were received. The reports seeks Council’s approval to fund seven (7) Community Connect and ten (10) Community Creative applications, as recommended. This report also notifies Council that there is \$9,406.48 remaining in the Contingency Fund.

Responsible officer: Rachel Low, Senior Officer - Social Planning & Community Capacity

File Reference: F2020/00336

Director Community & Culture Report No. CC7/25

Subject: Draft Reconciliation Action Plan

Executive Summary




- This report responds to the resolution of Council (Cr Hay / Cr Said CC20/24) at the 20 October 2024 Ordinary Council meeting, which called for the development of a Reflect Reconciliation Action Plan (RAP). It specifically responds to two key points: endorsing the draft RAP for public exhibition and reporting it back to Council in 2025 for review before public release.
- Randwick City Council is developing a Reflect Reconciliation Action Plan (RAP) to strengthen our commitment to reconciliation and foster positive relationships with the Aboriginal and Torres Strait Islander community.
- The RAP is a strategic document that outlines actions to drive the organisation's contribution to reconciliation both internally and within the communities we serve. It will be a guiding document for all staff to embed reconciliation in all areas of Council.
- Council's draft Reflect RAP is drafted using templates and resources provided by Reconciliation Australia and is informed by consultation with Aboriginal and Torres Strait Islander community members, the wider community and also Council staff.
- In 2022, Randwick City Council adopted the Inclusive Randwick Strategy. As part of this strategy, the Council committed to develop a series of community plans aimed at addressing the needs of its diverse population, including First Nations communities.
- The Report presents the draft Reflect RAP for Council's review, seeking endorsement for the plan to go on public exhibition.

Recommendation

That Council:

- a) endorses the Draft Reflect Reconciliation Action Plan to go on public exhibition;
- b) notes the final draft of the Reflect Reconciliation Action Plan will come back to Council following public exhibition, incorporating feedback received during the public exhibition period and from Reconciliation Australia;
- c) notes that the draft document is presented in a template format and will be professionally designed by local Aboriginal artist Shane Youngberry following outcomes of community consultation and endorsement by Reconciliation Australia.

Attachment/s:

1.  [Reconciliation Action Plan Community Survey and Yarning Circle_Summary Report_January 2025](#)
2.  [Employee RAP Survey Summary_December 2024](#)
3.  [Reflect RAP_Draft_25 March 2025](#)

Purpose

This report introduces the draft Randwick Reflect Reconciliation Action Plan and seeks Council approval for it to go on public exhibition.

At its meeting held on 22/10/2024 (CC20/24) Council resolved:

RESOLUTION: (Hay/Said) that:

- a) *the Council endorse the development of a Reflect Reconciliation Action Plan (RAP);*
- b) *the draft Reflect RAP be reported to Council in 2025 for consideration prior to public exhibition; and*
- c) *the Council defer the preparation of an Aboriginal Cultural Heritage Study as identified in the 2024-25FY Operational Plan until a RAP has been adopted by Council.*

This report responds to items a) and b) of the resolution.

Randwick City Council adopted the Inclusive Randwick Strategy in 2022. Commitment 1.1 of this informing Strategy outlined Council's commitment to prepare a series of community plans to address the needs of our diverse population, including First Nations communities.

Discussion

The RAP Framework and Structure

Reconciliation Australia is the lead body for reconciliation in Australia and the governing body for RAPs. RAPs provide tangible and substantive benefits for Aboriginal and Torres Strait Islander community members, increasing economic participation and self-determination.

The RAP framework has four progressive RAP types - Reflect, Innovate, Stretch and Elevate. Randwick City Council has prepared a draft Reflect RAP.

A Reflect RAP typically spans 12 to 18 months and lays the groundwork for reconciliation. Committing to a Reflect RAP starts with engaging staff and leaders in understanding the importance of reconciliation. It includes developing relationships with Aboriginal and Torres Strait Islander stakeholders and understanding where Council can best have impact.

The Randwick City Council draft RAP follows the template provided by Reconciliation Australia and is based around the core pillars of relationships, respect, opportunities and governance.

Activities Undertaken to Inform the Reflect RAP

Under the guidance of Reconciliation Australia, Council's draft Reflect RAP is informed by consultation with local Aboriginal and Torres Strait Islander community members and Council staff.

Activities undertaken to inform the draft RAP include:

- Registration of Intent with Reconciliation Australia, 13 September 2024, and review of Reconciliation Australia resources
- Benchmarking other RAPs, and consulting peer organisations on their RAP development and consultation processes
- Establishment of Council's RAP Governance Team
- Appointment of Council's RAP Working Group
- Engagement of a local Aboriginal artist to design the RAP artwork and format the final document
- Survey of Council staff, 4 November to 2 December 2024
- Survey of community members, 1 November to 23 December 2024
- A Community Yarning Circle involving local Aboriginal and Torres Strait Islander, 16 December 2024

- A Community RAP Art Workshop, 29 January 2025
- Specialist RAP training by Nganya Consultancy for Council's Executive Team, the RAP Governance Team and the RAP Working Group, 4 February and 5 February 2025
- Local Truth Telling workshop hosted by Gujaga Foundation for the RAP Working Group, 5 February 2025

RAP Governance Structure

The RAP Governance Team and the RAP Working Group operate according to a Terms of Reference and convene monthly.

The Governance Team monitors progress to ensure there are no organisational barriers to achievement. The members of the RAP Governance Team include:

- RAP Lead - Community Development Officer, Aboriginal Programs
- Organisational Lead - General Manager
- Executive Sponsor and RAP Champion - Director Community and Culture
- RAP Chairperson - Manager Human Resources
- RAP Administrator / Secretariat - Manager Community Development

The RAP Governance Team works closely with the RAP Working Group to ensure the effective development and implementation of the RAP. The RAP Working Group includes a diverse representation across all departments, which consists of:

- Bushcare Officer
- Children and Youth Services Librarian
- Community Consultation Officer
- Coordinator Open Spaces
- Coordinator Strategic Planning
- Creche Team Leader
- Engagement and Culture Advisor
- Head Arts and Culture
- Head La Perouse Museum
- Project Manager - Major Projects Planning
- Supervisor Ranger Services

Key Themes

Community engagement activities hosted between September 2024 and February 2025 sought the perspectives of Council staff and local Aboriginal and Torres Strait Islander community members to inform the RAP. Consultation focused on ways Randwick City Council can better improve its engagement with the local Aboriginal and Torres Strait Islander community, potential actions to be considered by the RAP and how Council's reconciliation efforts can be better communicated to the wider community.

Key themes Identified by local Aboriginal and Torres Strait Islander Community Members

Through a survey issued 1 November to 23 December 2024, and an independently facilitated Yarning Circle on 16 December 2024, 31 Aboriginal and Torres Strait Islander community members shared their views on reconciliation. A summary of consultation outcomes is supplied as *Attachment 1: RAP Community Survey and Yarning Circle, Summary Report, January 2025*. Overall, there was strong support for reconciliation expressed and a willingness by community to work with Council on reconciliation activities. Suggested actions to be considered by the RAP included education for staff and wider community members, increased visibility of Aboriginal history and culture in the public domain, increased employment opportunities in local government, enhanced consultation processes, stronger partnerships, and increased youth support.

Key themes Identified by Council staff

A staff survey was issued 4 November to 2 December 2024 and received 79 responses. A summary of survey outcomes is supplied as *Attachment 2: Employee RAP Survey, Summary Report, December 2024*. The vast majority of respondents were familiar with RAPs and acknowledge the importance of RAPs in guiding organisations on the reconciliation journey. The findings demonstrate strong commitment among staff to the principles of reconciliation, with the

majority recognising the importance of improving relationships with Aboriginal and Torres Strait Islander communities. The key opportunities identified for the RAP include cultural competency training for staff and ensuring greater engagement with Aboriginal and Torres Strait Islander stakeholders across all areas of Council. The report highlights priorities for reconciliation, including education and training on Aboriginal and Torres Strait Islander cultures and history and building partnerships with Aboriginal and Torres Strait Islander stakeholders. Within these themes, Council staff identified priority RAP actions, including enhancing education and training for Aboriginal and non-Aboriginal staff, building stronger partnerships, and providing more career opportunities for Aboriginal and Torres Strait Islander staff.

The Draft Reflect RAP

The draft Reflect RAP, *Attachment 3: Draft Reflect Reconciliation Action Plan*, follows the template provided by the governing body, Reconciliation Australia. Several actions are mandated by Reconciliation Australia, and some are drafted as the result of community and staff consultation.

The Reflect RAP follows the key pillars of relationships, respect and opportunities, plus a section for governance. The structure is outlined below:

Pillar	Action
1. Relationships	1.1. Establish and strengthen mutually beneficial relationships with Aboriginal and Torres Strait Islander stakeholders and organisations.
	1.2. Build relationships through celebrating National Reconciliation Week (NRW).
	1.3. Promote reconciliation through our sphere of influence.
	1.4. Promote positive race relations through anti-discrimination strategies.
2. Respect	2.1. Increase understanding, value and recognition of Aboriginal and Torres Strait Islander cultures, histories, knowledge and rights through cultural learning.
	2.2. Demonstrate respect to Aboriginal and Torres Strait Islander peoples by observing cultural protocols.
	2.3. Build respect for Aboriginal and Torres Strait Islander cultures and histories by celebrating NAIDOC Week.
3. Opportunities	3.1. Improve employment outcomes by increasing Aboriginal and Torres Strait Islander recruitment, retention and professional development.
	3.2. Increase Aboriginal and Torres Strait Islander supplier diversity to support improved economic and social outcomes.
4. Governance	4.1. Establish and maintain an effective RAP Working Group (RWG) to drive governance of the RAP.
	4.2. Provide appropriate support for effective implementation of RAP commitments.
	4.3. Build accountability and transparency through reporting RAP achievements, challenges and learnings both internally and externally.
	4.4. Continue our reconciliation journey by developing our next RAP.

The draft has been workshopped by the RAP Governance Team, the RAP Working Group and reviewed by a specialist RAP consultant from Nganya Consultancy.

The draft is presented in a template format. Following feedback received during public exhibition period, the final draft will receive graphic design treatment by Shane Youngberry, local Aboriginal artist.

Next Steps

The next steps in this project are:

- 4 April - May 2025: Targeted community and stakeholder feedback sessions
- 7 April - May 2025: Public exhibition period
- May 2025: Graphic design
- May 2025: Submission to Reconciliation Australia
- June / July 2025: Final draft presented to Council for endorsement

Following feedback from Reconciliation Australia, a final Reflect RAP will be presented to Council for endorsement.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering the Outcomes of the Community Strategic Plan:	
Strategy	Inclusive Randwick
Outcome	A resilient city where people are engaged, informed, connected and feel a sense of community and belonging
Objective	The percentage of residents who feel a part of their community will remain above the metro benchmark through to 2031
Delivery program commitment	Develop a diversity framework by 2024, which will include community plans to address the needs of our diverse population, including First Nations, aged, disabled, youth, families, and culturally and linguistically diverse (CALD) communities.

Risks

A range of potential risks may occur during the public exhibition, launch and implementation phase of the Plan, including:

- Potential reputational risk should Council not proceed, as the Plan is a commitment of the Inclusive Randwick Strategy and in Council’s operational plan, and staff and community have been engaged in its development.
- Risks associated with the public exhibition period include balancing the diverse opinions and interests within the community, possible misalignment between community expectations and the resource capability or role of Randwick City Council.
- Receiving negative and unhelpful sentiment during the public exhibition period. This is mitigated through feedback being sent directly to the Director Community and Culture and Manager Community Development who will be responsible to assess the merits of feedback received.
- Failure to deliver is a risk associated with launching a Plan with deliverables assigned across Council divisions. This risk has been mitigated through the establishment of the RAP governance structure. During the implementation period, the RAP Governance Team will assume responsibility for monitoring deliverables and addressing barriers to achievement. The Working Group will have access to the project management and data reporting through Teams and will host periodic meetings with leaders assigned responsibility.

Resourcing Strategy implications

The development of the RAP is estimated to cost \$66,000 in the 2024-25 financial year. This includes costs associated with community and stakeholder engagement, consultant and artist remuneration, registration with Reconciliation Australia, and a community launch. The funding source was resolved in the previous Council report (CC20/24), October 2024.

An implementation budget of \$27,000 is proposed for 2025-26 financial year.

Policy and legislative requirements

It is not legislated that local government organisations have a RAP, however it is understood as best practice.

Conclusion

Randwick City Council's draft Reflect RAP provides a structured framework to guide its strategic reconciliation efforts. Developed in collaboration with Council staff, local Aboriginal and Torres Strait Islander Elders, community members, stakeholders, and community-controlled organisations, the draft RAP outlines key actions to strengthen relationships, respect, and opportunities for Aboriginal and Torres Strait Islander people.

This report seeks Council's endorsement to place the draft Reflect RAP on public exhibition. After incorporating feedback from the public exhibition period and Reconciliation Australia, the final draft will be presented to Council for approval.

Responsible officer: Trina Soulos, Manager Community Development

File Reference: F2024/00552

Director Corporate Services Report No. CO14/25

Subject: Monthly Financial Report for 28 February 2025







Executive Summary

- Monthly Financial Reports are produced as a means of monitoring the financial performance of the Council and ensuring that all appropriate financial controls are being adhered to.
- Council's liquidity remains sound as of 28 February 2025 with capacity to meet short term obligations as they fall due.
- Council's Chief Financial Officer as the Responsible Accounting Officer advises that the projected financial position is sound.

Recommendation

That the Monthly Financial Report for 28 February 2025 be received and noted.

Attachment/s:

1.   Monthly Financial Statement - Income Statement - February 2025
2.   Monthly Financial Statement - Balance Sheet Statement- February 2025
3.   Monthly Financial Statement - Cash Flow Statement- February 2025

Purpose

Section 202 of Local Government (General) Regulation 2005 requires that the Responsible Accounting Officer of a council must:

- a) establish and maintain a system of budgetary control that will enable the council's actual income and expenditure to be monitored each month and to be compared with the estimate of the council's income and expenditure, and
- b) if any instance arises where the actual income or expenditure of the council is materially different from its estimated income or expenditure, report the instance to the next meeting of the council.

Discussion

This report provides the financial results of the Council for 28 February 2025.

Income Statement (Attachment 1):

- The Income Statement summarises the Council's financial performance year to date (YTD) and presents the financial results for a stated period. The statement quantifies the amount of revenue generated and the expenses incurred by the Council as well as any resulting net surplus or deficit.
- Interest income received to date continues to surpass budget expectations, driven by a higher budgeted portfolio balance and prevailing budgeted interest rates. As a result, the investment income budget will be adjusted upward in the March Quarterly Budget Review.
- Other revenues consisting of DRLC merchandise and kiosk sales exceed benchmark budget for February YTD by \$140k.
- User charges and fees consisting of work zone fees and paid parking fees have exceeded benchmark budget for February YTD by \$800k, the budget will be adjusted in March Quarter Budget Review accordingly.
- Capital grants and contributions received included \$105k for last instalment of Block Grant relating to regional roads from Transport for NSW.

2024-25 Financial Performance Summary

	Original Budget (\$'000)	Current Budget (\$'000)	February 2025 YTD Actual (\$'000)
Income from continuing operations	\$203,225	\$233,376	\$164,639
Expenses from continuing operations	\$193,607	\$201,908	\$131,798
Net operating result	\$9,618	\$31,468	\$32,841
Net operating result before Capital Grants and Contributions	\$3,828	\$498	\$5,556

Balance Sheet Statement (Attachment 2):

- A Balance Sheet is a statement of the financial position of the Council that lists the assets, liabilities, and equity at a particular point in time. In other words, the balance sheet illustrates

a Council's net worth. The balance sheet provides a snapshot of the finances (what it owns and owes) as of a specific date.

- Prepayments have increased by ~\$9m due to the 3rd rates instalment which was due on 28 February.

Cash Flow Statement (Attachment 3):

- The Cash Flow Statement is a financial statement that shows how cash moves in and out of a Council's accounts via three main channels: operating, investing, and financing activities. The sum of these three segments is called net cash flow. The cash flow statement measures how well the Council manages its cash position, meaning how well the Council generates cash to pay its debt obligations and fund its operating expenses.

The current ratio is a liquidity ratio that measures Council's ability to pay short-term obligations or those due within one year. The current ratio as of 28 February 2025 is 2.59. Council's target is a ratio equal to or greater than 1.5 based on the Office of Local Government benchmarks. Our current ratio meets this target and indicates Council's liquidity remains sound at the end of February 2025.

The YTD Operating Result as of February is \$32.8m, with a surplus of \$5.6m in the Operating Result before Capital Grants and Contributions.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Financial Management
Function	Financial Management and Control
Delivery program commitment	Support Council's sustainable delivery of projects and services through sound Financial Management and Control, including long term financial planning, budget preparation, and financial performance monitoring.
Function	Accounting
Delivery program commitment	Manage and record the financial transactions arising from Council's activities, including the levy and collection of rates and charges, and the preparation of financial statements and returns.

Resourcing Strategy implications

There are nil implications from this report.

Policy and legislative requirements

Section 202 of Local Government (General) Regulation 2005.

Conclusion

Council's Chief Financial Officer as the Responsible Accounting Office advises that the projected financial position is sound.

Responsible officer: Stephen Wong, Chief Financial Officer

File Reference: F2021/00364

Director Corporate Services Report No. CO15/25

Subject: Monthly Investment Report - February 2025

Executive Summary

- This report provides an overview of Council's investment portfolio and performance as of 28 February 2025.
- All investments have been managed in accordance with relevant legislative and regulatory requirements, as well as Council's Investment Policy.
- As of 28 February 2025, Council's total investment and cash portfolio stood at \$191.2M. The portfolio generated \$0.7M in interest for the month.
- The investment portfolio provided a solid return of +0.38% (actual) or +5.13% p.a. (annualised), outperforming the benchmark AusBond Bank Bill Index return of +0.34% (actual) or +4.51% p.a. (annualised).
- The investment return remains sound. Investment income for the year to date as of 28 February 2025 is \$5.5M, exceeding current budget expectations by \$1.3M and representing 86.17% of the current annual budget.
- Council's cash and investments portfolio is substantially restricted in both internal (\$97.8M) and external (\$78.0M) reserves to satisfy Council's legislative responsibilities, and to set aside specific funds for major initiatives outlined within the 2022-2026 Delivery Program. The remaining unrestricted fund balance stands at \$15.4M, providing for ongoing operational needs.
- Cash flow will continue to be closely monitored to meet sufficient liquidity for operational needs.

Recommendation

That the Investment Report for February 2025 be received and noted.

Attachment/s:

Nil

Purpose

The Local Government (General) Regulation requires a written report to be provided to the Ordinary meeting of the Council giving details of all monies invested and a certificate as to whether the investments have been made in accordance with the Act, the regulations, and the Council's Investment Policy.

Background

In line with sound financial management principles, surplus cash not required for Council's immediate operational needs is strategically invested within defined risk parameters. The primary objective is to optimise interest income while ensuring the security and liquidity of these funds.

All surplus cash is invested in authorised investments that comply with relevant legislative requirements and Council's Investment Policy.

Cash flow is continuously monitored to ensure sufficient liquidity for day-to-day operations, enabling Council to:

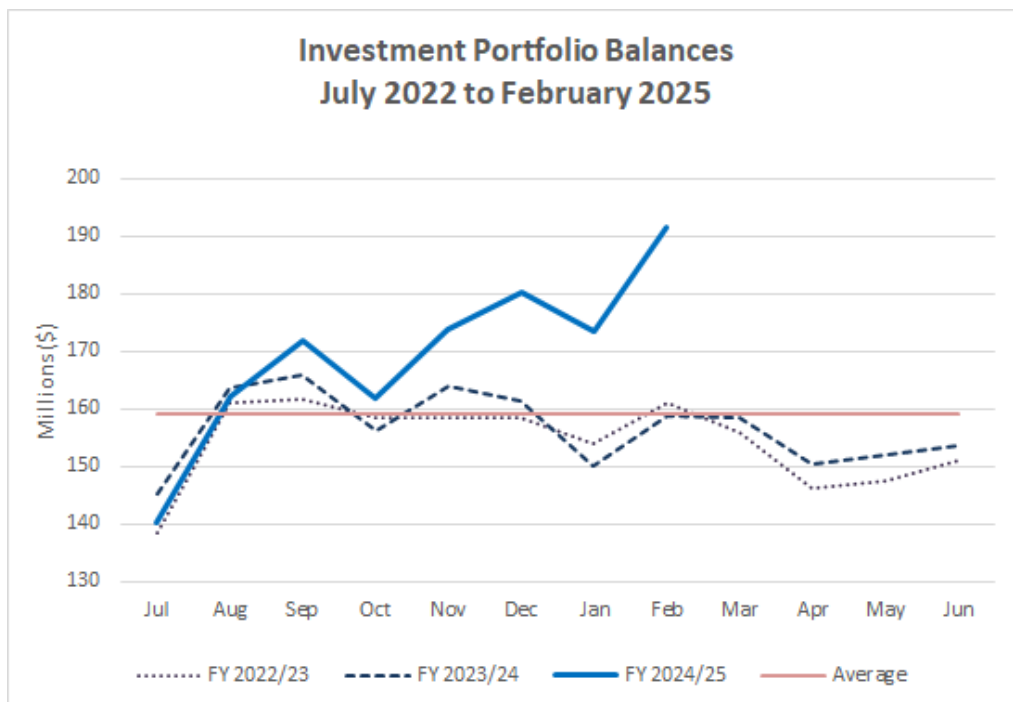
- Maintain a balanced operating result;
- Meet payment obligations on time to manage debtor balances effectively; and
- Support the financing of capital projects.

Portfolio Overview

As of 28 February 2025, the Council's investment portfolio had a market value of \$191.5M. The portfolio increased by \$17.9M during the month. The value of the investment portfolio can fluctuate significantly from month to month, primarily due to cyclical cash inflows and outflows. Major inflows are primarily driven by the timing of rates instalment due dates and the receipt of various grants, including Financial Assistance Grants.

February's cash flow included the third rates instalment, which was due on 28 February.

The variances in the portfolio value from July 2022 to February 2025 are shown in the chart below.



The majority of Council's investment portfolio is allocated to term deposits, comprising 64.23% of the total portfolio. The remainder of the portfolio is held in the overnight cash accounts with CBA (6.22%), senior floating rate notes (FRNs) (26.75%) and senior and covered fixed bonds (2.80%).

The FRNs provide added liquidity, with most being accessible within 2-3 business days. These FRNs are predominantly issued by higher-rated Australian Deposit-taking Institutions, enabling Council to maintain a focus on more secure and high-quality investments.

Investment Performance

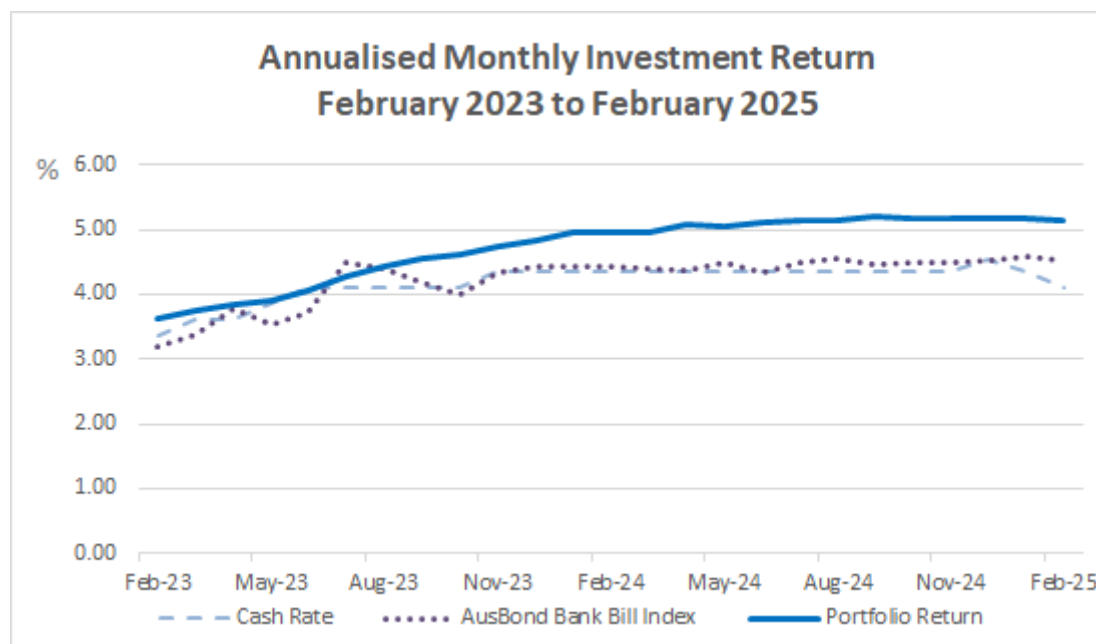
For the month of February, the total portfolio (T/Ds, FRNs and Bonds) provided a solid return of +0.38% (actual) or +5.13% p.a. (annualised), outperforming the benchmark AusBond Bank Bill Index return of +0.34% (actual) or +4.51% p.a. (annualised).

Performance (Actual)	1 month	3 months	6 months	FYTD	1 year**	2 years	3 years
Official Cash Rate	0.31%	1.04%	2.12%	2.86%	4.33%	4.21%	3.40%
AusBond Bank Bill Index	0.34%	1.10%	2.21%	2.98%	4.48%	4.29%	3.44%
Council's T/D Portfolio	0.38%	1.24%	2.50%	3.37%	5.06%	4.70%	3.74%
Council's FRN Portfolio	0.40%	1.31%	2.68%	3.60%	5.44%	5.21%	4.37%
Council's Bond Portfolio	0.28%	0.60%	0.88%	1.07%	1.44%	1.27%	1.21%
Council's Portfolio*	0.38%	1.25%	2.53%	3.41%	5.12%	4.77%	3.83%
Outperformance	0.05%	0.15%	0.32%	0.42%	0.65%	0.48%	0.39%

*Total portfolio performance excludes Council's cash account holdings.

**1 year represents the actual return over the previous 12 months.

The following graph compares the portfolio's investment returns with the AusBond Bank Bill Index and the official RBA cash interest rate for the period from February 2023 to February 2025.



Investment income for the year to date as of 28 February 2025 totals \$5.5M, surpassing budget by \$1.3M and representing 86.17% of the current budget.

Market Condition and Economic Overview

The Reserve Bank of Australia (RBA) has reduced the cash rate by 25 basis points to 4.10%, in line with market expectations. According to the RBA Statement on Monetary Policy – February

2025, inflation continues to ease with underlying inflation expected to fall within the 2-3% range sooner than originally forecast although the labour market remains surprisingly strong. While further rate cuts are anticipated, the timing of the next rate reduction remains unclear.

Investment Breakdown by Asset Type

On-Call Funds

- On-call funds are maintained to meet Council's immediate cash flow requirements. As of the end of February 2025, the on-call balance stands at \$11.9M, representing 6.22% of the total investment portfolio.

Counterparty	Rating	Balance 31 Jan 2025	Movement	Balance 28 Feb 2025	Interest Rate
CBA	AA-	6,065,069	5,845,541	11,910,610	4.10%

Term Deposits

- At month's end, the portfolio included \$123.0M in term deposits making up 64.23% of the total investment portfolio.
- Two deposits, total valued at \$4.0M matured in February 2025.
- Eight new term deposits were placed in February 2025 for \$16.0M.
- As at the end of February 2025, the term deposit portfolio yielded 4.9% p.a. (down 4bp from the previous month), with a weighted average duration of 360 days or ~12 months.
- Investments denoted with an asterisk (*) are those that do not have any exposure to fossil-fuel lending.

Counterparty	Rating	Balance 31 Jan 2025	Movement	Balance 28 Feb 2025	Date Invested	Date Maturity	Interest Rate
Westpac	AA-	1,000,000	-	1,000,000	10/11/21	3/12/25	1.70%
Westpac	AA-	1,000,000	-	1,000,000	10/11/21	9/12/26	1.88%
CBA	AA-	1,000,000	-	1,000,000	28/02/23	12/03/25	4.98%
Westpac	AA-	2,000,000	-	2,000,000	28/02/23	18/06/25	4.94%
Westpac	AA-	2,000,000	-	2,000,000	28/02/23	25/06/25	4.94%
NAB	AA-	1,500,000	-	1,500,000	2/03/23	9/04/25	4.95%
Westpac	AA-	2,000,000	-2,000,000	-	6/06/23	5/02/25	5.00%
Westpac	AA-	2,000,000	-	2,000,000	1/08/23	19/03/25	5.20%
ING	A	2,000,000	-	2,000,000	8/08/23	16/04/25	5.16%
ING	A	2,000,000	-	2,000,000	1/09/23	26/03/25	5.05%
ING	A	2,000,000	-	2,000,000	3/11/23	5/11/25	5.52%
Suncorp (ANZ)	AA-	2,000,000	-	2,000,000	1/12/23	23/04/25	5.38%
Westpac	AA-	2,000,000	-	2,000,000	5/12/23	2/04/25	5.35%
ING	A	2,000,000	-	2,000,000	30/01/24	30/04/25	5.13%
Suncorp (ANZ)	AA-	2,000,000	-	2,000,000	8/02/24	7/05/25	5.09%
Suncorp (ANZ)	AA-	2,000,000	-	2,000,000	8/02/24	17/09/25	5.00%
Westpac	AA-	2,000,000	-	2,000,000	29/02/24	2/07/25	4.99%
Westpac	AA-	1,000,000	-	1,000,000	29/02/24	9/04/25	5.01%
Westpac	AA-	1,000,000	-	1,000,000	29/04/24	18/06/25	5.35%

Counter-party	Rating	Balance 31 Jan 2025	Movement	Balance 28 Feb 2025	Date Invested	Date Maturity	Interest Rate
NAB	AA-	2,000,000	-	2,000,000	20/05/24	9/07/25	5.15%
ING	A	2,000,000	-	2,000,000	4/06/24	16/07/25	5.31%
ING	A	2,000,000	-	2,000,000	4/06/24	23/07/25	5.31%
ING	A	2,000,000	-	2,000,000	13/06/24	17/12/25	5.15%
BOQ*	A-	2,000,000	-2,000,000	-	1/07/24	12/02/25	5.35%
NAB	AA-	2,000,000	-	2,000,000	25/07/24	30/07/25	5.35%
ING	A	2,000,000	-	2,000,000	30/07/24	24/09/25	5.26%
NAB	AA-	2,000,000	-	2,000,000	7/08/24	1/10/25	4.98%
NAB	AA-	2,000,000	-	2,000,000	15/08/24	8/10/25	5.01%
NAB	AA-	2,000,000	-	2,000,000	19/08/24	15/10/25	4.93%
NAB	AA-	2,000,000	-	2,000,000	26/08/24	22/10/25	4.92%
NAB	AA-	2,000,000	-	2,000,000	27/08/24	29/10/25	4.95%
NAB	AA-	2,000,000	-	2,000,000	27/08/24	28/01/26	4.75%
NAB	AA-	2,000,000	-	2,000,000	29/08/24	24/12/25	4.84%
NAB	AA-	2,000,000	-	2,000,000	29/08/24	25/03/26	4.71%
Westpac	AA-	2,000,000	-	2,000,000	29/08/24	15/07/26	4.55%
NAB	AA-	2,000,000	-	2,000,000	2/09/24	25/06/25	4.98%
Westpac	AA-	2,000,000	-	2,000,000	2/09/24	7/01/26	4.85%
Westpac	AA-	2,000,000	-	2,000,000	2/09/24	15/04/26	4.75%
Westpac	AA-	2,000,000	-	2,000,000	2/09/24	24/06/26	4.70%
NAB	AA-	2,000,000	-	2,000,000	9/09/24	21/01/26	4.77%
NAB	AA-	2,000,000	-	2,000,000	10/09/24	14/01/26	4.78%
NAB	AA-	1,500,000	-	1,500,000	16/09/24	15/10/25	4.85%
ING	A	1,500,000	-	1,500,000	16/09/24	1/10/25	4.89%
NAB	AA-	2,000,000	-	2,000,000	16/09/24	11/06/25	4.97%
NAB	AA-	2,000,000	-	2,000,000	18/09/24	9/07/25	4.90%
Westpac	AA-	1,000,000	-	1,000,000	4/10/24	07/10/26	4.55%
ING	A	2,000,000	-	2,000,000	19/11/24	8/11/27	5.07%
ING	A	2,000,000	-	2,000,000	19/11/24	7/05/29	5.19%
ING	A	2,000,000	-	2,000,000	20/11/24	15/12/27	5.07%
BOQ*	A-	2,000,000	-	2,000,000	2/12/24	13/12/28	4.95%
NAB	AA-	2,000,000	-	2,000,000	3/12/24	17/12/25	5.05%
BOQ*	A-	2,000,000	-	2,000,000	4/12/24	11/03/26	4.90%
BOQ*	A-	2,000,000	-	2,000,000	5/12/24	10/01/29	4.75%
Suncorp (ANZ)	AA-	2,000,000	-	2,000,000	11/12/24	10/12/25	4.94%
Westpac	AA-	1,000,000	-	1,000,000	12/12/24	18/03/26	4.76%

CO15/25

Counter-party	Rating	Balance 31 Jan 2025	Movement	Balance 28 Feb 2025	Date Invested	Date Maturity	Interest Rate
ING	A	1,000,000	-	1,000,000	12/12/24	16/12/26	4.72%
ING	A	2,000,000	-	2,000,000	19/12/24	12/12/29	4.89%
ING	A	2,000,000	-	2,000,000	19/12/24	20/12/28	4.81%
NAB	AA-	1,500,000	-	1,500,000	19/12/24	26/03/25	5.00%
NAB	AA-	1,000,000	-	1,000,000	19/12/24	12/03/25	4.86%
Suncorp (ANZ)	AA-	1,000,000	-	1,000,000	20/12/24	17/12/25	4.94%
BOQ*	A+	1,000,000	-	1,000,000	20/12/24	10/09/25	5.05%
NAB	A	-	2,000,000	2,000,000	20/02/25	14/05/25	4.70%
NAB	AA-	-	2,000,000	2,000,000	20/02/25	21/05/25	4.70%
NAB	AA-	-	2,000,000	2,000,000	11/02/25	8/10/25	4.80%
ING	AA-	-	2,000,000	2,000,000	18/02/25	11/03/26	4.81%
Westpac	AA-	-	2,000,000	2,000,000	11/02/25	22/04/26	4.68%
ING	AA-	-	2,000,000	2,000,000	27/02/25	6/05/26	4.74%
Westpac	AA-	-	2,000,000	2,000,000	11/02/25	1/07/26	4.66%
Westpac	A+	-	2,000,000	2,000,000	11/02/25	23/09/26	4.63%
TOTAL		111,000,000	12,000,000	123,000,000			

Floating Rate Notes

- The portfolio includes \$51.2M in FRNs (indicative value), making up 26.75% of the total portfolio.
- FRNs are classified as “held for trading” and are required to be reported at the latest indicative market valuations at month end.
- The indicative market value of the FRNs as at 28 February 2025 increased by ~\$57K compared to the previous month.
- Council will continue to look at opportunities and new issuances as they become available and switch if viable.

Investment	Rating	Purchase Price	Indicative Value 28 Feb 2025	Date Invested	Maturity Date	Interest Rate
UBS AG	A+	3,000,000	2,998,686	26/02/21	26/02/26	3m BBSW + 50 bps
ICBC Sydney Branch	A	1,700,000	1,700,036	18/06/21	18/06/26	3m BBSW + 58 bps
NAB	AA-	3,100,000	3,097,170	24/08/21	24/08/26	3m BBSW + 41bps
Suncorp (ANZ)	AA-	1,750,000	1,748,371	15/09/21	15/09/26	3m BBSW + 48 bps
Suncorp (ANZ)	AA-	1,800,000	1,805,382	25/01/22	25/01/27	3m BBSW + 78 bps
CBA	AA-	1,750,000	1,763,470	17/08/23	17/08/28	3m BBSW + 95 bps
ANZ Bank	AA-	2,800,000	2,819,793	11/09/23	11/09/28	3m BBSW + 93 bps
NAB	AA-	3,200,000	3,231,786	16/11/23	16/11/28	3m BBSW + 103 bps
Rabobank Australia Branch	A+	2,250,000	2,278,478	21/11/23	21/11/28	3m BBSW + 115 bps

Investment	Rating	Purchase Price	Indicative Value 28 Feb 2025	Date Invested	Maturity Date	Interest Rate
ANZ Bank	AA-	750,000	755,708	5/02/24	5/02/29	3m BBSW + 96 bps
Rabobank Australia Branch	A+	2,000,000	2,016,488	26/02/24	26/02/29	3m BBSW + 103 bps
Suncorp (ANZ)	AA-	2,500,000	2,515,713	19/03/24	19/03/29	3m BBSW + 98 bps
ING	A	500,000	502,940	22/03/24	22/03/27	3m BBSW + 95 bps
NAB	AA-	1,800,000	1,810,035	22/03/24	22/03/29	3m BBSW + 90 bps
BOQ*	A-	2,500,000	2,528,165	30/04/24	30/04/29	3m BBSW + 128 bps
Bendigo and Adelaide*	A-	800,000	804,128	14/05/24	14/05/27	3m BBSW + 105 bps
ANZ Bank	AA-	1,500,000	1,505,844	18/06/24	18/06/29	3m BBSW + 86 bps
Rabobank Australia Branch	A+	1,900,000	1,907,729	17/07/24	17/07/29	3m BBSW + 87.6 bps
ING	A	2,700,000	2,716,389	20/08/24	20/08/29	3m BBSW + 91 bps
Suncorp (ANZ)	AA-	3,300,000	3,312,979	27/09/24	27/09/29	3m BBSW + 92 bps
NAB	AA-	2,000,000	2,003,050	14/11/24	14/11/29	3m BBSW + 82 bps
ING	AAA	1,400,000	1,402,187	20/11/24	20/11/29	3m BBSW + 80 bps
Bendigo and Adelaide*	AAA	3,500,000	3,502,062	28/11/24	28/11/29	3m BBSW + 83 bps
Commonwealth Bank	AA-	1,500,000	1,504,689	9/01/25	9/01/30	3m BBSW + 84 bps
Rabobank Australia Branch	A+	1,000,000	1,002,548	27/01/22	27/01/27	3m BBSW + 73 bps
TOTAL		51,000,000	51,233,824			

* Indicates investments that do not have any exposure to fossil-fuel lending.

Fixed Bonds

- The portfolio includes \$5.4M in Bonds (indicative value), an increase of \$28k from the previous month, making up 2.80% of the total portfolio.
- The indicative value reflects the amount Council would receive on 28 February 2025 if it were to sell the bonds before their maturity date. However, selling prior to maturity would only be considered if it results in a capital gain. Holding the bonds to maturity guarantees the return of the full principal, along with semi-annual interest payments over the life of the investment.

Investment	Rating	Purchase Price	Indicative Value 28 Feb 2025	Date Invested	Maturity Date	Interest Rate
ING	AAA	1,794,762	1,717,319	19/08/21	19/08/26	1.10%
CBA	AA-	1,497,090	1,511,253	9/01/25	9/01/30	4.75%
Westpac	AA-	2,098,446	2,133,327	21/01/25	21/01/30	4.95%
Total		5,390,298	5,361,899			

Investment Compliance

Term to Maturity

The portfolio remains well-diversified in terms of maturity, with investments spread across maturities of up to 5 years, in alignment with Council's strategic objectives. Short-term holdings ensure liquidity, while longer-term investments capture favourable returns. The maturity profile is structured to maximise returns while maintaining an appropriate balance of liquidity and risk.

Compliant	Horizon	Invested (\$)	Invested (%)	Min Limit	Max Limit
✓	0-90 days	35,910,610	18.75%	15%	100%
✓	91-365 days	63,998,686	33.42%	15%	100%
✓	1-2 years	35,070,825	18.31%	0%	70%
✓	2-5 years	56,526,212	29.52%	0%	50%
✓	5-10 years	-	-	0%	25%

Credit Quality

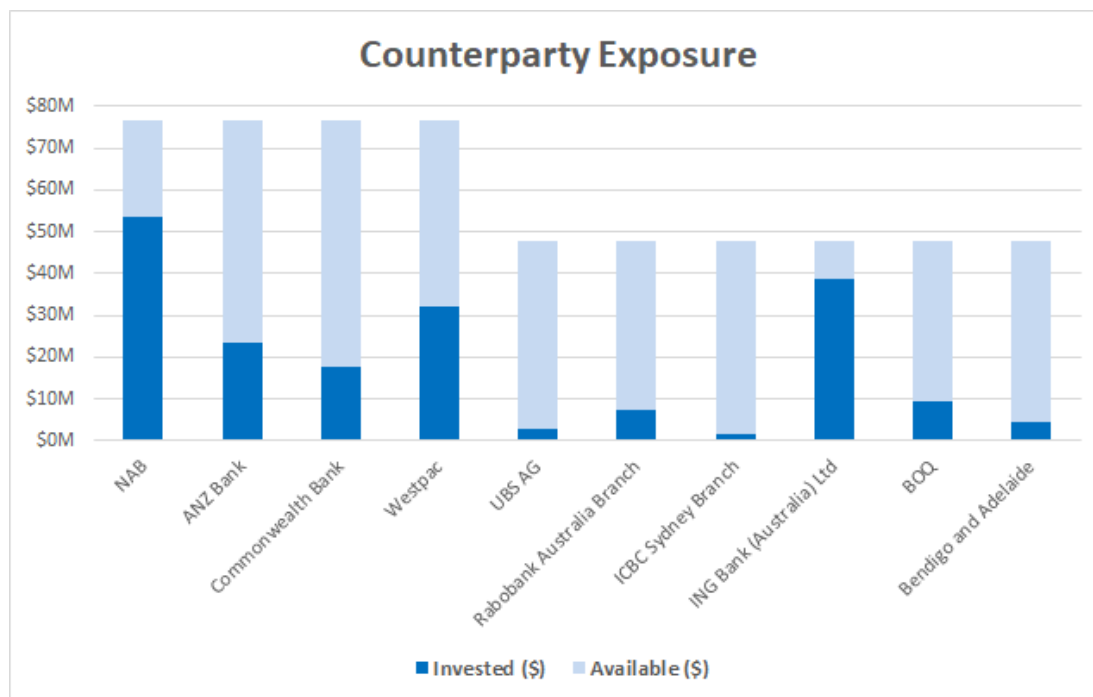
As of the end of February 2025, and based on long-term S&P ratings, Council remains compliant with its policy across all individual counterparties. The investment portfolio is entirely allocated to assets rated "A" or higher, in line with Council's adopted policy framework.

Compliant	Rating	Invested (\$)	Invested (%)	Max. Limit	Available
✓	AAA Category	6,621,567	3.46%	100%	184,884,766
✓	AA Category	126,929,179	66.28%	100%	64,577,154
✓	A Category	57,955,587	30.26%	80%	95,249,479
✓	Unrated ADIs	-	-	0%	-

Counterparty

The table below outlines the individual counterparty exposures in relation to Council's current investment policy, based on long-term S&P ratings.

Compliant	Issuer	Rating	Invested (\$)	Invested (%)	Max. Limit	Available
✓	NAB	AA-	53,642,040	28.01%	40%	22,960,493
✓	ANZ Bank	AA-	23,463,790	12.25%	40%	53,138,744
✓	CBA	AA-	17,690,022	9.24%	40%	58,912,511
✓	Westpac	AA-	32,133,327	16.78%	40%	44,469,206
✓	UBS AG	A+	2,998,686	1.57%	25%	44,877,897
✓	Rabobank Australia Branch	A+	7,205,243	3.76%	25%	40,671,340
✓	ICBC Sydney Branch	A	1,700,036	0.89%	25%	46,176,548
✓	ING	A	38,838,835	20.28%	25%	9,037,749
✓	BOQ	A-	9,528,165	4.97%	25%	38,348,418
✓	Bendigo and Adelaide	A-	4,306,190	2.25%	25%	43,570,394



Environmental, Social, and Governance (ESG) focused Investment Council has resolved that all future reports on Council’s Investment Breakdown by Asset Type include a statement of whether each investment is compliant with ESG requirements, not compliant or not known.

The investment platform that Council uses to obtain rate quotes for investment products classifies investments only as ‘Non Fossil Fuel or ‘General,’ without offering a specific ESG designation or classification.

The Council is actively working with the investment advisors, who also manage the platform, to explore the most effective way to implement the resolution.

Council’s exposure to fossil fuel funds is shown below:

Counterparty	Funding fossil fuel	Position
ANZ Bank	Yes	Loaned to fossil fuels since 2016.
Commonwealth Bank	Yes	Loaned to fossil fuels since 2016.
NAB	Yes	Loaned to fossil fuels since 2016.
Westpac	Yes	Loaned to fossil fuels since 2016.
Rabobank Australia Branch	Yes	Loaned to fossil fuels since 2016.
UBS AG	Not yet determined	No position provided.
ICBC Sydney Branch	Not yet determined	No position provided.
ING Bank (Australia) Ltd	Yes	Loaned to fossil fuels since 2016.
Bank of Queensland	No	Do not loan to fossil fuels.
Bendigo and Adelaide	No	Do not loan to fossil fuels.

As of 28 February 2025, funding with banks that have no exposure to fossil fuels amounted to \$13.8M, which represents 7.22% of the total portfolio.

Institutions	Invested \$	Invested %
No exposure to fossil fuels	13,834,355	7.22%
Exposure to fossil fuels	172,973,257	90.32%
Not yet determined	4,698,722	2.45%

Restricted Funds (Local Government Act 1993 s409)

The Council has significant restricted cash set aside for future purposes. Restricted cash are funds set aside by Council for a purpose to meet future expenses and falls into three categories based on their use.

- External cash restrictions - These are funds received by Council where there is a legal obligation to use the funds for the purpose for which they were paid to Council such as a special rate variation, developer contribution or tied grants.
- Internal cash restrictions - These are funds set aside by resolution of Council for a particular purpose and these funds may be reapplied for a different purpose only by resolution of Council.
- Unrestricted cash is funds that support daily operational requirements and can be used to cover unbudgeted expenses that cannot be funded from one of the reserves.

Council’s restricted and unrestricted funds as of 28 February 2025 are shown below.

Balance as at 28 Feb 2025	
Restricted Cash & Investments	
External restricted	78,049,369
Internal restricted	97,751,800
Total Restricted	175,801,169
Unrestricted Cash & Investments	15,438,633
Total Cash & Investments	191,239,802

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Financial Management
Function	Accounting
Delivery program commitment	Manage and record the financial transactions arising from Council's activities, including the levy and collection of rates and charges, and the preparation of financial statements and returns.
Function	Financial Management and Control
Delivery program commitment	Support Council's sustainable delivery of projects and services through sound Financial Management and Control, including long term financial planning, budget preparation, and financial performance monitoring.

Resourcing Strategy implications

The 2024-25 investment income budget is set at \$6.4M, which includes \$5.0M from the original budget, along with an additional \$0.7M and \$0.7M from the September and December quarterly reviews, respectively. As of 28 February 2025, interest income earned to date totals \$5.5M, representing 86.17% of the budgeted amount for the year. The consistent portfolio balance, high cash rate, and strategic investment management have contributed to improved returns.

Policy and legislative requirements

- Section 625 of the Local Government Act 1993.
- Local Government (General) Regulation 2005
- Investment Ministerial Order 12 January 2011.

Conclusion

Funds are invested with the primary objective of capital preservation, while also seeking to maximise returns, in alignment with the Investment Policy for the 2024-25 financial year. As of 28 February 2025, the investment return remains sound, with investment interest income totalling \$5.5M, which is \$1.3M above the budgeted expectations.

All investments as of 28 February 2025 have been made in full compliance with the Local Government Act, relevant regulations, and the Council's Investment Policy.

Responsible officer: Jasmine Hoang, Financial Accountant

File Reference: F2016/06527

Director Corporate Services Report No. CO16/25

Subject: ALGWA 2025 Annual Conference

Executive Summary

- The 2025 ALGWA Conference will be hosted by Griffith Council from 1-3 May 2025.
- Councillors wishing to attend this year's ALGWA conference are requested to advise the General Manager of their interest as soon as possible.

Recommendation

That Councillors interested in attending the 2025 Australian Local Government Women's Association conference advise the General Manager as soon as possible.

Attachment/s:

Nil

CO16/25

Purpose

To request Councillors interested in attending the 2025 Australian Local Government Women’s Association conference to advise the General Manager of their interest as soon as possible.

Discussion

The Australian Local Government Women’s Association (ALGWA) New South Wales is an active organisation that aims to encourage participation of women in local government. Each year members and delegates travel to alternate metropolitan and rural destinations to participate in a conference, vote for a new executive and hold their Annual General Meeting (AGM).

This year’s conference, which will be held in Griffith from **1 to 3 May 2025**, will aim to unite and inspire women in local government. The theme ‘Taste the Inspiration’ reflects the potential for motivation and empowerment, encouraging Councillors to embrace fresh ideas and innovative approaches to leadership.

Speakers at the conference will include The Hon Susan Ley MP, the current Minister for the Environment and The Hon Rose Jackson MP, the Minister for Housing and Minister for Mental Health. There will also be a panel discussion on the housing challenges currently being faced by Councils right across the country.

Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:	
Service area	Customer Service & Governance Management
Function	Governance Management
Delivery program commitment	Manage Council's governance framework and controls to ensure accountability, transparency, integrity, equity and ethical Council decision making.

Resourcing Strategy implications

The costs associated with Councillors’ attendance at the 2025 Australian Local Government Women’s Association conference have been allowed for in the 2024-25 Budget.

Policy and legislative requirements

Councillors’ Expenses and Facilities Policy.

Conclusion

Councillors interested in attending the conference should advise the General Manager as soon as possible.

Responsible officer: David Kelly, Manager Customer and Compliance

File Reference: F2011/00223

Motion Pursuant to Notice No. NM20/25

Subject: Notice of Motion from Cr Hamilton - Parking Solution in Clovelly

Motion:

That Council investigate parking option that ALL NON-RESIDENTIAL street frontages in Clovelly have "No Parking - Motor Vehicles Excepted" signs installed.

Background:

It is believed necessary to have signs erected to remove the ability of non-resident boat and trailer owners from parking in these areas, most notably along Burnie Park and the Northern side of Boundary Street. This option would provide extra residential parking in both the Western and Northern sides of CL1 as these vehicles rarely move and therefore provide no parking turnover during busy seasonal times of the year. Owners of these vehicles are very reluctant to park them out the front of a residential property. If boat trailers are parked in front of residential street properties, their owners are more likely to have them moved on after the 28 days. Such an inconvenience to the boat/trailers will cause them to seek out other parking options elsewhere.

Attachment/s:

Nil

Submitted by: Councillor Hamilton, North Ward

File Reference: F2014/01091

Motion Pursuant to Notice No. NM21/25

Subject: Notice of Motion from Cr Burst - Investigate a Park Gym at Ella Reserve, Malabar

Motion:

That Council investigate a park gym at Ella Reserve, Malabar.

Background:

Community feedback is that residents would like a Park Gym at Ella Reserve, Malabar, there is presently an amazing children's playground in this park, to enhance this park to be a true family location, a park gym would enhance the use of this amenity and help with a focus on family health and fitness.

Attachment/s:

Nil

Submitted by: Councillor Burst, South Ward

File Reference: F2019/01192

Motion Pursuant to Notice No. NM22/25

Subject: Notice of Motion from Cr Rosenfeld - More CCTV Cameras at Coral Sea Park

Motion:

That Council ask for a report regarding the installation of more CCTV cameras at Coral Sea Park, Maroubra.

Background:

There has been feedback from residents and the Maroubra Precinct regarding anti-social behaviour at Coral Sea Park. This seems to be occurring more frequently in recent months. There are 2 CCTV cameras on the amenities block at the North-Eastern section of the park however none elsewhere. Given the rising incidents of anti-social behaviour more CCTV cameras will help in keeping the community safer.

Source of funding:

To be determined following investigation

Attachment/s:

Nil

Submitted by: Councillor Rosenfeld, Central Ward

File Reference: F2025/00120

Motion Pursuant to Notice No. NM23/25

Subject: Notice of Motion from Cr Veitch - Motion for the 2025 National General Assembly of Local Government: Impacts of PFAS Contamination on Communities and the Environment

Motion:

That Council endorses the following motion to be submitted to the 2025 National General Assembly of Local Government:

This National General Assembly of Local Government calls on the Australian Government to:

1. Recognise and address the devastating health and social impacts of PFAS chemicals and PFAS contamination on individuals, communities and the environment;
2. Acknowledge that many communities have been severely impacted by contamination from PFAS used by Commonwealth agencies, such as the Department of Defence and Airservices Australia, and by industry;
3. Investigate contamination from PFAS used by Commonwealth agencies and industry, and release all reports;
4. Fund and commence remediation of all impacted sites, water catchments and waterways;
5. Conduct water testing and install appropriate filtration on all affected drinking water treatment plants;
6. Overhaul our chemicals regulatory framework to uphold the precautionary principle and prioritise hazard assessments ahead of risk assessment for all industrial chemicals, both existing and those being introduced into Australia and address PFAS as a full class, restricting and eliminating all imports, usage and emissions to the environment of PFAS;
7. Immediately stop the use of PFAS-contaminated biosolids, a byproduct of wastewater treatment plants, much of which is applied to agricultural lands;
8. Immediately Ban the use of PFAS in all food contact packaging and restrict PFAS in all imported consumer products, with a focus on personal care items and children and baby products;
9. Undertake widescale monitoring of agricultural environments and natural areas, particularly river systems and urban wetlands.
10. Initiate a claim against 3M to help finance PFAS elimination, remediation, and compensation efforts, particularly for impacted First Nations, Defence Department and neighbouring communities.

Background:

National Objective: This motion addresses the following key questions in the 2025 discussion paper: *How could the Australian Government partner with local government to strengthen Australia's environmental services and infrastructure?*

Significant community concerns regarding PFAS are being investigated in the current NSW Parliament Select Committee *Inquiry into PFAS Contamination in Waterways and Drinking Water Supplies Throughout NSW* and the Senate *Select Committee on PFAS (per and polyfluoroalkyl substances)*.

PFAS (per- and polyfluoroalkyl substances, a group of over 4000 chemicals) have many specialty applications and have been widely used in a range of products in Australia and internationally since the 1950s.

Because of their unique physical and chemical properties, including heat and chemical resistance, PFAS have been used in:

textiles and leather products, metal plating, food packaging, firefighting foams, floor polishes, denture cleanser, shampoos, coatings and coating additives, photographic and photolithographic processes, medical devices, hydraulic fluids.

PFAS chemicals endanger the health of humans, the environment, and the climate. The durability of PFAS means they do not break down in the natural environment, which has earned them the nickname “forever chemicals.” They have been detected in drinking water, soil, household dust, groundwater, wastewater, and even rainfall. Contamination from release of PFAS into the environment has the potential for impacts beyond the site and may remain in the environment over an unknown time period.

PFAS chemicals have been demonstrated to damage endocrine, reproductive and immune system health of both humans and wildlife. A study on PFAS in three Australian communities with known contamination undertaken by ANU found that there was clear evidence of elevated blood serum concentrations of PFAS in residents and workers in the three PFAS-affected communities, and of increased psychological distress in the three exposed communities.

Many local councils are responsible for providing water and sewerage services to their communities via council-owned and operated local water utilities (LWUs).

Councils also deliver waste, recycling and resource recovery services to the community, and provide and operate recycling and disposal infrastructure to reduce the amount of waste ending up in landfill and the environment. Councils continue to face significant challenges from increasing waste generation and materials.

A resolution of LGNSW’s 2024 Annual Conference was to call on the NSW Government use the Plastic Reduction and Circular Economy Act 2021 to ban intentionally added Polyfluoroalkyl chemicals (PFAS) in all products that may impact human health especially all food packaging and products. Given many products are imported from overseas and interstate, corresponding national controls on PFAS are also sought.

PFAS contamination in land, food and water sources appears to be increasingly identified across Australian communities. While the federal government plays a coordinating role in pollution regulation across the country, more needs to be done to ensure standards and guidance set at the national level are being implemented and enforced at the state and territory level. Given the need to take a precautionary approach when impacts of PFAS on the environment and human health are still being revealed, this National General Assembly of Local Government calls for greater consistency, enforceability, and protection of our communities.

Source:

https://www.aph.gov.au/Parliamentary_Business/Committees/Senate/PFAS_per_and_polyfluoroalkyl_substances/PFAS/Submissions

Attachment/s:

Nil

Submitted by: Councillor Veitch, West Ward

File Reference: F2013/00569

Motion Pursuant to Notice No. NM24/25

Subject: Notice of Motion from Cr Veitch - Motion for the 2025 National General Assembly of Local Government: Funding wage increases for Early Childhood Education and Care and Residential Aged Care Workers.

NM24/25

Motion:

That Council endorses the following motion to be submitted to the 2025 National General Assembly of Local Government:

This National General Assembly of Local Government calls on the Australian Government to:

1. Ensure that programs to fund meaningful wage increases to Early Childhood Education and Care and Residential Aged Care Workers continue beyond 2025 and 2026, including workers employed in the Local Government Sector;
2. Continue working with all relevant stakeholders to address Gender Based Undervaluation and ensure the pay and conditions of workers in traditionally feminised industries properly reflect the value of the work, skills and responsibility required and / or the conditions under which the work is performed;
3. Allocate funds to support councils in delivering and expanding our services in these areas to address the growing needs of our communities amidst the increasing cost of living and sectoral crises.

National Objective

This motion addresses the following key questions in the 2025 discussion paper:

Are there programs or initiatives that the Australian Government could implement that would enhance local government's capacity to attract and retain appropriately skilled staff now and into the future?

Noting the funding arrangements for the provision of local government community services are there programs and initiatives that the Australian Government could implement to improve the delivery of these services?

Are there reforms or improvements in national community services program that would help local governments support the Australian Government to deliver on its national objectives?

Background:

Early Childhood Education and Care (ECEC) workers and Residential Aged Care Workers are vital for the well-being of children and older adults, providing essential care, support, and fostering development and independence. Early Childhood and Aged Care services provided by councils play a vital role and are highly valued by their communities.

Early Childhood Education and Care (ECEC) Workers:

ECEC workers play a crucial role in shaping children's development by providing a foundation for learning, social skills, and emotional well-being. They support children's cognitive, physical, social, and emotional growth through play-based learning and individualized care.

Quality ECEC helps children develop independence, confidence, and the skills necessary for future success in school and beyond. ECEC services are essential for children's healthy development, preparing them for school and fostering lifelong learning.

The Australian Government is funding a 15% above award wage increase for all eligible early childhood education and care (ECEC) workers through the ECEC Worker Retention Payment (Payment). The wage increase will be phased in over a two year grant period, with eligible ECEC employees receiving a 10% increase from December 2024, and a further 5% increase from December 2025.

As the main public provider of long day care, OOSH, and occasional care, local governments play a key role in delivering early childhood education & care and generally does so at a higher standard than for-profit centres. It is essential that these services are sufficiently resourced and staffed into the future so that we can both continue and expand our delivery of early childhood education in our LGAs.

One key investment is in wages, so as to address the sectoral crisis that sees many educators burn out and leave due to low pay and high workloads.

Residential Aged Care Workers:

Residential aged care workers provide essential care and support for older adults, ensuring their safety, health, and well-being. They assist with daily living activities, medication management, and emotional support, promoting independence and dignity.

Aged care workers help older adults maintain their health, independence, and quality of life in a safe and supportive environment. They are vital in addressing the needs of an aging population, ensuring that older adults receive the care and support they require.

The Fair Work Commission ("FWC") has awarded 'direct care' aged care employees employed under the federal Aged Care Award 2010 a 15% increase in award minimum wages, to be implemented over a series of stages.

The Australian Government, through the Department of Health and Aged Care, will fund the wage increases as it did with respect to the Stage 2 increases, including on-costs and the increased cost of historical leave liabilities.

Under its most recent decision, many registered and enrolled nurses working in aged care are receiving award wage increases from 1 March 2025, with further increases on 1 October 2025 and 1 August 2026.

It is essential that Early Childhood Education and Care and Residential Aged Care Workers continue to receive meaningful pay increases beyond 2025 and 2026 for the benefit of all in our community.

Attachment/s:

Nil

Submitted by: Councillor Veitch, West Ward

File Reference: F2004/06670

Motion Pursuant to Notice No. NM25/25

Subject: Notice of Motion from Cr Veitch - Motion for the 2025 National General Assembly of Local Government: Supporting People Seeking Asylum within our Communities

NM25/25

Motion:

That Council endorses the following motion to be submitted to the 2025 National General Assembly of Local Government:

This National General Assembly of Local Government calls on the Australian Government to:

1. Acknowledge Greater Dandenong City Council as secretariat of the Local Government Mayoral Taskforce Supporting People Seeking Asylum on behalf of the following councils that are members:
 - a. Executive Members – Blacktown City Council, Brimbank City Council, Casey City Council, Darebin City Council, Hume City Council, Kingston City Council, Monash City Council, Merri-bek City Council, Mornington Peninsula Shire, Wyndham City Council, Yarra City Council
 - b. General Members – Ararat Rural City Council, City of Ballarat, Banyule City Council, Blue Mountains City Council, City of Canterbury Bankstown, Hawkesbury City Council, Hobsons Bay City Council, Inner West Council, Maribyrnong City Council, Melbourne City Council, Moonee Valley City Council, Newcastle City Council, Nillumbik Shire Council, Orange City Council, City of Port Adelaide Enfield, Randwick City Council, Surf Coast Shire, City of West Torrens, City of Whittlesea; and
 - c. Supporter Councils – Albury City Council, City of Greater Bendigo, Cardinia Shire Council, City of Greater Geelong, City of Port Phillip, City of Hobart, Macedon Ranges Shire Council, Queenscliffe Borough Council, Wellington Shire Council, City of Wagga Wagga, City of Whitehorse; and
2. Provide people seeking asylum with a valid visa and the opportunity to work while they await decisions on their protection application, including automating the bridging renewal process. By providing people work rights, they can contribute skills to Australia, remain independent in society and stay engaged in the asylum process;
3. Expand the eligibility criteria of the Status Resolution Support Services program to ensure people's basic needs are met, including health care, accommodation, crisis support, so people in need can live safely and not in destitution and deep poverty;
4. Grant permanent visas to people who have been previously refused a visa via the unfair 'Fast Track' process. Ending the uncertainty, by providing a pathway to permanency to the 7,700 people, will at last resolve the matter, enabling them to rebuild their lives.

National Objective

This motion addresses the following key questions in the 2025 discussion paper:

Are there reforms or improvements in national community services program that would help local governments support the Australian Government to deliver on its national objectives?

Background:

This motion addresses the Community Services priority area for submission as it recommends reforms in national community services, which would help local governments support the Australia Government to deliver on its national objectives.

The Australian Federal Government has responsibility for immigration policy and providing people seeking protection with a clear and efficient Refugee Status Determination process, with adequate support mechanisms for those in need.

People seeking refugee protection face major barriers in accessing federal-funded support programs. Most are currently ineligible for the Status Resolution Support Services Program, the only Federal support people seeking asylum whilst their application for protection is processed.

Consequently, they rely on support from local governments, community groups for charity or work in exploitative conditions. This places huge burdens on local government and their communities, needlessly places individuals and families in destitution and erodes trust in Government process and institutions. The temporary status of people seeking asylum adds further challenges, including ineligibility to women's refuges, homelessness services and education opportunities.

The Status Resolution Support Services (SRSS) Program has become so restricted that it fails to achieve its intended purpose. Financial assistance delivered through the SRSS Program has been cut by 95% (from \$300 million in 2015-16 to \$16 million in 2023-24) and the number of people assisted has dropped to only 1,057 in 2024.

Charities cannot meet the need for material aid and financial assistance. The demand for help far outstrips what local government and charities have been able to provide. Homelessness services are reporting an increase in the number of people seeking asylum sleeping on the streets.

Lengthy delays in visa processing have made the situation much worse. Currently, 2,500 people seeking asylum do not have a valid visa and work rights. The lack of assistance, coupled with extended waiting times for decisions, have led to people waiting for over 11 years without access to basic support during resolution of their asylum application.

Since 2018, the Local Government Mayoral Taskforce Supporting People Seeking Asylum (Taskforce) has been advocating for the rights of people seeking asylum to the Federal Government. Established and chaired by Greater Dandenong Council, the Taskforce is made up of a growing membership of over 40 councils nationwide, who understand that this is an issue of national importance – the advocacy for a fairer and swifter Refugee Status Determination system with adequate support systems in place for individuals and families at risk of destitution.

The Albanese Government's implementation of its 2022 election promise to end temporary protection has enabled more than 20,000 refugees on temporary visas to move to permanent Resolution of Status visas, providing certainty for people who have been living and working in Australia for more than a decade.

However, there are close to 8,000 people waiting for their immigration status to be resolved. They arrived over a decade ago to seek refugee protection yet continue to live without safety and certainty. This includes families with children who are Australian citizens and will be separated from their parents due to temporary visa status.

The 'Fast Track' process, which was intended to expedite decisions, has proven to be unfair, as evidenced by the government's recent abolition of its review component. This inefficient, slow process has left 1,190 people waiting for a primary decision, with average wait times of 864 days. People who have been refused under the Fast Track process are told to engage in return processes even if country conditions have drastically changed.

The prolonged uncertainty and harsh conditions experienced during the asylum process in Australia have led to trauma and isolation and prevents families within our community from gaining the stability that refugee status provides.

Attachment/s:

Nil

Submitted by: Councillor Veitch, West Ward

File Reference: F2004/06670

NM25/25

Motion Pursuant to Notice No. NM26/25

Subject: Notice of Motion from Cr Martin - Hot Showers for the Coogee Promenade Amenities

Motion:

That Council:

- a) investigate options to install hot water to the existing showers in the amenities under the promenade;
- b) include recommendations to install a hot option to showers either in the main change area or the family rooms; and
- c) bring back a report detailing the possible options to install hot water to the existing facilities and include all means to manage access and use.

Background:

The latest research from the Australian Medical Association indicates that immersion in hot water is the most effective treatment for blue bottle stings, as it kills the proteins in the venom.

Currently, Lifeguards and volunteer Lifesavers are treating blue bottle stings with ice packs. Recently at Coogee, it was reported that 112 beachgoers were stung in one day, with some experiencing serious medical reactions to the stings.

Coogee is becoming recognised nationally as a key destination for ocean swimming and training, especially for elite marathon swimmers. The beach hosts two major swimming events each year, drawing approximately 1,500 participants at each event. Coogee hosts 800 Nippers and their families each Summer and many other sporting and community groups use the beach throughout the year.

With many beachgoers getting stung, providing access to hot showers immediately as a first line of treatment would alleviate significant pain and concern. Furthermore, starting the day with an early morning swim is a common practice among many members of our community. The provision of a hot shower following this activity would significantly enhance individuals' overall experience and well-being.

Source of funding:

To be determined following investigation

Attachment/s:

Nil

Submitted by: Councillor Martin, East Ward

File Reference: F2004/07347

Motion Pursuant to Notice No. NM27/25

Subject: Notice of Motion from Cr Said - Mitigation of bricks and debris off Malabar Beach

Motion:

That Council officers bring back a report investigating a process and cost of removing bricks and debris from Malabar Beach.

Background:

Malabar Beach is no longer a hidden gem amongst our LGA's beaches, since Covid this "hidden gem" has had large increases in swimmers realising this Council has installed lifeguard services. However, the increase in beach goers has unfortunately resulted in injuries to people coming into contact with bricks and debris dumped at the beach after the demolition of the Malabar Surf Club decades ago.

Attachment/s:

Nil

Submitted by: Councillor Said, South Ward

File Reference: F2004/06464

Motion Pursuant to Notice No. NM28/25

Subject: Notice of Motion from Cr Hay - Day Lane Parking (Eastern Side)

NM28/25

Motion:

That Council investigate the parking spaces along Day Lane and consider the possibility of removing the old white markings on the laneway. Also revise whether the loading zone and disabled parking spaces are required in their locations and assess the possibility of reserving a space for a commuter bus as close to the entrance of Hall 1 as possible, particularly on Tuesday mornings.

Background:

The Kensington Community Centre used to be a lawn bowling club. During the renovation there was also a parking lot added north of the community centre. On the ground, there have been some markings painted onto Day Lane for suggested parking spaces, including one parking space marked "VIP" These do not look like the work of Council and should be removed.

To the best of our knowledge, the on-street parking has not been updated since the club became a community Centre.

The Eastern side of Day Lane has a parking space for a loading zone and two disabled spaces.

There is a Tuesday Morning social group which has many wheelchair-bound participants who arrive on a commuter bus. Due to the size of the bus, they are unable to enter the parking lot. They would appreciate a space close to the front of Hall 1 so participants can enter the centre as quickly as possible, without additional travel or the need to turn.



NM28/25



Attachment/s:

Nil

Submitted by: Councillor Hay, West Ward

File Reference: PROJ/10686/2013

Motion Pursuant to Notice No. NM29/25

Subject: Notice of Motion from Cr Gordon - "No Net Loss" Provisions for Housing Development

Motion:

That Council:

- a) notes the ongoing issue of housing affordability in the Randwick LGA;
- b) notes and acknowledges that adequate supply of affordable housing is necessary to put downward pressure on rents and help aspiring homeowners achieve their goals, and that developments which result in an overall net loss of dwellings work contrary to that objective and reduce the overall housing diversity in an area;
- c) notes recent reports of affordable apartment buildings in highly sought-after areas such as City of Sydney being demolished to construct "luxury" apartment buildings with a smaller overall quantity of dwellings, and given the rising attractiveness of the Randwick LGA to wealthy property investors and our significant stock of legacy apartment buildings, expresses concern that this practice could spread to the Randwick area;
- d) notes that Woollahra, Waverley, and City of Sydney LGAs have similarly resolved in favour of protections against a net reduction of dwellings; and
- e) calls for a report into the introduction of planning controls to proactively protect against the overall net loss of dwellings at a particular site.

Background:

Recent reporting has uncovered that within local government areas (LGAs) covering affluent areas of Sydney such as Waverley and the City of Sydney, developers are targeting legacy apartment buildings with units that are affordable due to their age and size and redeveloping them into "luxury" apartment buildings with a fewer overall quantity of dwellings. This has the dual effect of reducing the quantity of housing stock and the overall housing diversity in an area, which has negative implications for housing affordability.

Estelle Grech, head of planning and housing policy at Committee for Sydney, told the *Guardian* in 2023 "[i]t's such a problem because it's going to reduce the diversity of communities and make wealthy enclaves even less accessible."

"Given we've got targets to build these kinds of dwellings, we can't afford to go backward. There's this assumption that urban renewal always results in an increase in dwellings – you would never imagine you'd be reducing it." Grech has identified that this trend should ideally be dealt with by councils.

As the attractiveness of property in coastal parts of Randwick to wealthy investors continues to rise, there is an increased risk that this practice will spread to the Randwick LGA, especially considering the significant stock of legacy, relatively affordable housing in proximity to Coogee and Maroubra beaches.

Attachment/s:

Nil

Submitted by: Councillor Gordon, Central Ward
File Reference: F2004/07991

Motion Pursuant to Notice No. NM30/25

Subject: Notice of Motion from Cr Said - Mitigating Jet Ski Issues

Motion:

That Council Officers meet with representatives of Maritime Transport NSW to discuss:

- a) solutions to jet ski user conflicts at Malabar(Long Bay) and Yarra Bay and review the current laws and discuss what improvements can be made to enforcing these laws;
- b) high quality security cameras are used at other locations on Botany Bay by maritime and police to immediately respond to incidents regarding jet ski's request Maritime to install one of these cameras on the wharf at Yarra Bay and the boat ramp at Malabar;
- c) suggest that a safety assessment be conducted and feedback is sought on a safe speed of 8-10 knots being established for jet skis, within both bays; and
- d) acknowledging, Council jurisdiction only extends to the high tide mark, however, we must continue to advocate to the Maritime for safety solutions.

Background:

Feedback from residents regarding the use of jet skis at Malabar had been received by Council through the Malabar Precinct Committee, resulting in MM9/21 reiterating the Precinct's safety concerns raised in relation to jet skis being used at high speed with the main concern coming from the non-craft users (particularly swimmers or children snorkelling) who are at risk of serious injury if hit by a high speed jet ski.

In the three and a half years since this MM usage of both bays by swimmers and jet skis has dramatically increased. Time has also seen major advancements in technology; therefore, residents and the Malabar Precinct have requested reinvestigating mitigating jet ski use without their total banishment.

Attachment/s:

Nil

Submitted by: Councillor Said, South Ward

File Reference: F2004/07113

Motion Pursuant to Notice No. NM31/25

Subject: Notice of Motion from Cr Magner - Community Batteries Feasibility Study

Motion:

That Council:

- a) endorse the preparation of a feasibility study for implementing a Community Batteries Program within the Randwick Local Government Area;
- b) receives a report on the outcome of the feasibility study and recommended next steps; and
- c) endorse that Council staff review the requirements of Round 2 of the Australian Government's Community Batteries Program to determine if there is an opportunity to submit an expression of interest to support a local community battery project.

Background:

Community batteries are emerging as a vital tool in Australia's transition to renewable energy. These batteries, with power capacities of up to 5MW, can store excess solar energy for use during peak periods.

The benefits include:

- Reduced electricity costs for residents
- Support for increased rooftop solar adoption
- Access to renewable energy for households unable to install solar
- Reduced grid pressure
- Lower emissions
- Management of voltage spikes from excess solar generation.

Current initiatives by Ausgrid in collaboration with the Australian Government have successfully delivered community batteries in neighbouring council areas including Waverley. The Federal Government has committed \$200 million to expand community battery programs nationally, with funding available through the Business Grants Hub and ARENA. Round 2 of this program is currently open for Expressions of Interest.

Neighbouring councils are already benefiting from community battery installations through Ausgrid's program.

There is an opportunity for Randwick City Council to undertake a feasibility study to identify opportunities for community batteries within our LGA. The feasibility report could consider:

- Identification and assessment of priority locations for community battery installation based on grid constraints, solar penetration rates, and community support
- Partnership opportunities with Ausgrid, local energy retailers, community cooperatives, and other relevant stakeholders including adjoining councils and the UNSW
- Analysis of funding opportunities through the Australian Government's Community Batteries Program, including eligibility criteria, application timelines, and matching fund requirements
- An analysis of community benefits including projected energy cost savings, grid reliability improvements, and carbon emission reductions
- An assessment of risks and challenges including regulatory barriers, technical limitations, and community engagement requirements
- A cost-benefit analysis including capital expenditure, ongoing maintenance, and projected revenue streams for Council.

This investigation aligns with Council's commitment to sustainability and community benefit, while potentially accessing available federal funding opportunities.

Source of funding:

Initial planning and design development to be funded from the existing Environment Levy budget. Implementation costs to be determined through the design development process and submitted for consideration in future capital works programs.

Attachment/s:

Nil

Submitted by: Councillor Magner, North Ward

File Reference: F2019/01437

Motion Pursuant to Notice No. NM32/25

Subject: Notice of Motion from Cr Magner - Motion for the 2025 National General Assembly of Local Government: Coastal Adaptation Fund for Climate Resilience

Motion:

That Council endorses the following motion to be submitted to the 2025 National General Assembly of Local Government:

This National General Assembly of Local Government calls on the Australian Government to immediately establish a substantial dedicated Coastal Adaptation Fund to enable coastal councils to implement critical adaptation measures against accelerating sea level rise, severe coastal erosion and the documented increase in extreme weather events.

Background

Recent scientific evidence demonstrates that coastal communities are experiencing more frequent and destructive storm surges, with the 2023-24 period recording a 47% increase in major coastal damage events nationwide compared to the previous decade.

This motion addresses the urgent need for climate resilience infrastructure in vulnerable coastal regions, a critical priority identified in the NGA 2024 discussion paper.

This motion aligns with ALGA's strategic objective to strengthen local government capacity to protect communities and assets from escalating climate threats through coordinated national action.

Attachment/s:

Nil

Submitted by: Councillor Magner, North Ward

File Reference: F2008/00363

Motion Pursuant to Notice No. NM33/25

Subject: Notice of Motion from Cr Magner - Submission to the NSW Government's Review of the Companion Animals Act 1998

Motion:

That:

- a) Council requests that the relevant Council officers prepare a submission to the NSW Government's review of the Companion Animals Act 1998 that:
 - Is informed by community feedback
 - Incorporates best practice research on responsible pet ownership
 - Aligns with Council's environmental and sustainability commitments
 - Balances the needs of native wildlife protection with respecting pet owners' rights
 - Addresses key issues including pet containment, identification requirements, nuisance management, enforcement options, education initiatives, and protection of sensitive habitats.
- b) a draft submission be circulated to Councillors for review prior to the 4 May deadline; and
- c) following the submission, a report be provided to Council outlining key points made and any recommended changes to Council's approach to pet management.

Background:

The NSW Government has announced a review of the Companion Animals Act 1998 with submissions closing on 4 May, presenting an opportunity for Council to provide input on important pet management issues. Currently, Randwick City Council's approach to companion animal management focuses primarily on education and awareness through programs that encourage responsible pet ownership. This aligns with Council's preference for encouraging responsible ownership through community engagement rather than punitive measures alone.

The review comes at a time when unmanaged companion animals continue to be identified as significant factors affecting Australia's biodiversity in the Threatened Species Action Plan. As a Council committed to environmental protection and sustainability, we recognize the importance of addressing these impacts while also acknowledging the place of companion animals in our community. A balanced approach is therefore needed—one that effectively protects native wildlife and sensitive ecosystems while respecting the rights and needs of responsible pet owners in our municipality.

Attachment/s:

Nil

Submitted by: Councillor Magner, North Ward

File Reference: F2015/06453

Motion Pursuant to Notice No. NM34/25

Subject: Notice of Motion from Cr Hay - Belmore Road Underground Power and Smartpoles

Motion:

That Council investigate undergrounding power lines and installing smart poles as a part of the Randwick Junction Town Centre Revitalisation and report back to Council the extent of the locations proposed for the new smartpoles.

Background:

The Randwick Junction Town Centre Revitalisation is designed to make Randwick Junction a vibrant, pedestrian friendly space which attracts visitors with a modern look and feel. In the answer to QN1/25 at the last council meeting, a graphic of Randwick Junction included the future design of Randwick Junction an old style telegraph pole.

Smartpoles are a new design of lighting, allow for hanging banners and allow other features such as CCTV to be installed if necessary. They have been added along Coogee Bay Road, a project that was completed in mid-2020 and have greatly increased the amenity of that area and have been well received. Randwick Junction should receive the same level of beautification and treatment.

Attachment/s:

Nil

Submitted by: Councillor Hay, West Ward

File Reference: F2015/00431

Question with Notice No. QN3/25

Subject: Question with Notice from Cr Veitch - Assessing and Protecting Aboriginal Cultural Heritage at Snape Park, Maroubra

QN3/25

Question:

1. Was Everick engaged to conduct the investigation at Snape Park following an EOI process or appointed directly?
2. Were all local First Nations stakeholders notified and by what process?
3. Can you please confirm which of the below steps have been (or are intended to be) followed in accordance with the Aboriginal Cultural Heritage Consultation Requirements for Proponents (2010) in order to protect Aboriginal Cultural Heritage at Snape Park?

1. Determine the Need for Assessment

Prior to commencing development, an initial review must be undertaken to establish whether Aboriginal cultural heritage may be impacted. This involves:

- Checking the Aboriginal Heritage Information Management System (AHIMS) database for registered sites.
- Conducting a preliminary site inspection.
- Consulting with Heritage NSW to determine if an Aboriginal Heritage Impact Permit (AHIP) is required.

2. Notify and Consult with Aboriginal People

If an assessment is required, the proponent must:

- Publicly notify the project through appropriate channels, including local newspapers and the NSW Government Gazette.
- Seek expressions of interest from Aboriginal stakeholders who wish to be involved in the consultation process.
- Develop a list of relevant Aboriginal stakeholders in consultation with Heritage NSW.

3. Undertake Cultural Heritage Assessment

This process should include:

- Engaging Aboriginal stakeholders to incorporate cultural knowledge and perspectives.
- Conducting an Aboriginal Cultural Heritage Assessment (ACHA), including:
 - On-site surveys to identify cultural and archaeological significance.
 - Test excavations where required.
 - Ethnographic and oral history studies.
- Documenting findings in an ACHA report that details cultural values, potential project impacts, and mitigation strategies.

4. Review and Respond to Stakeholder Input

- Aboriginal stakeholders must have the opportunity to review and comment on the draft ACHA report.
- The proponent should consider and incorporate feedback where feasible to minimize cultural heritage impacts.

5. Submit an AHIP Application (if required)

If avoidance is not possible and Aboriginal objects or places will be affected, an AHIP must be sought. The application should include:

- The final ACHA report.
- Evidence of stakeholder consultation and efforts to minimize harm.
- Proposed mitigation measures.

6. Implement Mitigation Strategies

Once approvals are granted, mitigation measures should be enacted, such as:

- Redesigning the project to avoid heritage sites where possible.
- Salvage excavation and relocation of artefacts if necessary.
- On-site monitoring by Aboriginal stakeholders during development activities.

7. Ongoing Compliance and Reporting

- The proponent must comply with all AHIP conditions and ensure continuous engagement with Aboriginal stakeholders.
- Any unexpected discoveries of Aboriginal objects must be reported immediately to Heritage NSW.
- Post-development reporting may be required to document how cultural heritage was managed throughout the project.

Background:

I understand that a basic Aboriginal Cultural Heritage investigation / due diligence survey has been conducted at Snape Park by Everick, with two holes being dug. I have been informed that at least one artefact was found.

The Bidjigal people occupied this area for thousands of years and continue to do so to this day. Over 30,000 artefacts were found nearby at the Light Rail Stabling Yard during investigations there. As such it would be expected that all necessary steps would be taken to assess land for development in accordance with the *Aboriginal Cultural Heritage Consultation Requirements for Proponents (2010)* and the *National Parks and Wildlife Act 1974* in order to protect Aboriginal cultural heritage.

Response from Director City Services:

To be distributed in a supplementary business paper.

Submitted by: Councillor Veitch, West Ward

File Reference: F2019/01523

Question with Notice No. QN4/25

Subject: Question with Notice from Cr Veitch - Underground Bore Line at Snape Park, Maroubra

Questions:

1. When was the underground bore line installed under Snape Park?
2. Who owns it?
3. Who was the consent authority?
4. What permissions were granted by Council and on what dates?
5. Was the line installed before or after the existing infrastructure was constructed?
6. At what point does Council generally investigate underground infrastructure / utilities when planning new developments?

Response from Director City Services:

To be distributed in a supplementary business paper.

Submitted by: Councillor Veitch, West Ward

File Reference: F2024/00641

Notice of Rescission Motion No. NR1/25

Subject: Notice of Rescission Motion submitted by Crs Veitch, Willington & Magner - 125th Anniversary of the Federation of Australia - January 2026

That the resolution passed at the Ordinary Council meeting held on 25 February 2025 reading as follows:

That Council:

- a) lead celebrations within Randwick LGA throughout the month of January 2026 as part of the 125th anniversary of the Federation of Australia;
- b) use the Arts and Culture budget but also include potential Federal Grant funding to be included as part of the 2025-26 Operational Plan and Budget;
- c) note that a program of cultural activities would contribute to Randwick Council Community Strategic Plan objective A9 "Increase attendance at Council's arts and cultural programmes, events and venues by 10% by 2031" and the 2022-26 Delivery Program Commitment A9.4, "Ensure inclusivity is included in the planning and design of all cultural events and activities run by Council by 2031";
- d) additionally, considering potential changes to referenced documents, ensure that these activities align with relevant Community Strategic Plan objectives and 2022-26 Delivery Program Commitment/s; and
- e) report back to Councillors via a briefing by May 2025 on progress and potential activities to be included as part of the anniversary.

BE AND IS HEREBY RESCINDED.

If the Rescission Motion is carried, it is intended to move the following motion:

That Council consider a suitable recognition of 125 years of Federation via our communications.

Submitted by: Councillor Veitch, West Ward; Councillor Willington, North Ward;
Councillor Magner, North Ward

File Reference: F2021/00020