# Ordinary Council Meeting Supplementary Business Paper

**Tuesday 25 February 2025** 



Ordinary Council meeting 25 February 2025



# ORDINARY COUNCIL MEETING - SUPPLEMENTARY BUSINESS PAPER

Notice is hereby given that an Ordinary Council meeting of Randwick City Council will be held in the Council Chamber, 1st floor Town Hall building, 90 Avoca Street, Randwick on Tuesday, 25 February 2025 at 7pm

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Ray Brownlee, PSM GENERAL MANAGER

# **Mayoral Minute No. MM5/25**

Subject: Vale Erik de Haart

#### **Motion:**

That Council express its deepest condolences to the family and friends of Erik de Haart who passed away on Monday 17 February 2025 and acknowledge his passing with a minute's silence.

#### **Background:**

Erik de Haart was a life member and sponsor of the Coogee Dolphins. In October 2002 he was on a football trip to Bali with mates from the Coogee Dolphins. The Sari Club was bombed on 12 October 2002. The terrorist attack killed 88 Australians, 44 from NSW of which 20 were from our local communities. Tragically 6 team mates from the Coogee Dolphins who were in the Sari Club at the time of the bombings died on that night.

Erik demonstrated great determination and selflessness in the aftermath of the bombing in searching for his mates with other Dolphin team members, scouring the hospitals and the makeshift morgues. An unimaginable task at a great cost to himself. He provided comfort and assistance to many of the injured and survivors who had gathered at the Bounty Hotel directly after the bombing. He continued over many years to remember and acknowledge the loss of the six Dolphins players who were killed that night.

Erik was a regular attendee at the Coogee Memorial event at Dolphins Point and travelled to Bali for a number of the Bali memorials.

Many have said that Erik was a larger than life individual and someone who gave a lot to our community, particularly through his beloved Coogee Dolphins.

Our heartfelt sympathies are extended to Erik's family, friends and community.

#### Attachment/s:

Nil

**Submitted by:** The Mayor, Cr Dylan Parker

File Reference: F2024/00143

# **Mayoral Minute No. MM6/25**

**Subject:** South Coogee Public School - Request for Donation of Plants

#### **Motion:**

That the donation of plants to the value of \$300 be supplied to South Coogee Public School.

#### **Background:**

South Coogee Public School has requested a donation of rosemary plants for their Remembrance Garden, which is being revitalised in hopes of bringing it back to life before the school's annual ANZAC Day assembly, that sees the local community come together to honour our Defence force families.

# Source of funding:

The financial implication to Council will be \$300 funded from the 2024-25 Contingency Fund.

#### Attachment/s:

Nil

**Submitted by:** The Mayor, Cr Dylan Parker

File Reference: F2025/06574

# Director Community & Culture Report No. CC5/25

Subject: 110 Years of ANZAC Day and the Centenary of the High

**Cross Park Cenotaph** 

#### **Executive Summary**

 This Report responds to a Council Resolution (Hamilton/Burst) on 30 April 2024, to investigate a commemoration of the centenary of the High Cross Park cenotaph in 2025, and to consider how Council will include the 110<sup>th</sup> year of Anzac Day into event planning with the input of the Anzac Trust.

- In partnership with the Anzac Trust, an event outline for a High Cross Park Cenotaph event as detailed in this Report was developed at the Trust meeting in July and tabled at the Anzac Trust December 2024 meeting. The proposed event and estimated cost are presented to Council for approval.
- A new addition to the Coogee Anzac Dawn Service on 25 April 2025 is also proposed; a live feed to laying a wreath at the Cenotaph in High Cross Park followed by a High Cross Wreath being laid at Coogee. This will symbolically and visually connect the two sites and the anniversary.
- An Anzac Day 'Honouring Service' street banners initiative, proposed by the Anzac Trust, is
  put forward for Council's consideration, to be added to Council's communications plan for
  Anzac Day 2025 celebrating a range of community members who have served, and are
  connected to local organisations, to be depicted on street banners.
- Council will commemorate the 110 Year Anniversary of Anzac Day in events planning and communications in line with marketing from the Department of Veterans' Affairs and guided by the Anzac Trust.
- The total estimated cost for these new elements in 2025 is \$34,750 plus GST, to be funded from Economic Development and Placemaking 2024/2025 budgets. The street banners will included in the Communications' annual street banner program.

# Recommendation

That Council;

- a) approve the proposed High Cross Cenotaph centenary event and related costs for 3 May 2025;
- b) approve the additional live feed element from High Cross Park to Coogee as part of the Anzac Day Dawn Service event; and
- c) notes the new Anzac Day 'honouring service' street banners initiative, as part of Council's 2025 Anzac program, and endorses the recommendation from the Trust as to the people proposed for the banners in 2025.

#### Attachment/s:

Nil

#### **Purpose**

At its Ordinary Meeting on 30 April 2024 Council resolved;

#### (Hamilton/Burst) that Council:

- a) begin planning the 110th Anniversary of Anzac Day, 2025;
- b) include plans to commemorate 100 years since the unveiling of the Cenotaph at High Cross Park:
- engage the Anzac Parade Monument (La Perouse) Trust to begin a working party to assist in decision making;
- d) rename the Anzac Parade Monument (La Perouse) Trust to Anzac Trust;
- e) conduct a comprehensive consultation process involving all stakeholders including RSL and Surf Clubs; and
- f) bring back a report on any additional funds that may be required.

The purpose of this report it to respond to this resolution.

#### **Discussion**

#### **Anzac Trust**

In accordance with the above resolution and as part of the formation of Council's advisory committee for the new Council, the Anzac Parade Monument (La Perouse) Trust was renamed the Anzac Trust as per the Council Resolution 30 April 2024.

The Trust's members include the Mayor of Randwick as Chair, two Randwick City Councillors, the La Perouse Aboriginal Land Council, RSL NSW and Surf Club representatives, the Member for Kingsford-Smith, Senior ADF Officer at Randwick Barracks, the Prince Henry Trained Nurses Association and the General Manager of Randwick City Council.

The Anzac Trust met in July 2024 to receive a briefing on the Anzac Parade Draft Heritage Study and to initiate discussions on the 2025 Anzac Day commemorations. The Trust adopted the Terms of Reference at a meeting held on 11 December, with the primary mandate being to oversee and assist in decision making on any Council events, commemorations, communications for Anzac Day or other Anzac related activities and objectives.

This includes planning the 110th Anniversary of Anzac Day and providing input into plans to commemorate 100 years since the unveiling of the Cenotaph at High Cross Park.

The Trust met on 18 February to recommend the people to be placed on the street banners as part of the Anzac Day 2025 communications campaign.

#### 100 Year Anniversary: Cenotaph at High Cross Park and proposed event

#### History of the Cenotaph.

The Randwick District War Memorial – or Cenotaph - is located on High Cross Park, on the corner of Avoca Street and Belmore Road, Randwick. Randwick Council is the custodian of this monument.

The memorial was unveiled by Lord Forster, Governor General of Australia on 3 May 1925, and hosted by the Mayor of Randwick Council. Records indicate the first Anzac Day Service at this cenotaph was held in April 1925.

A more comprehensive history of the Cenotaph will feature in Council's *Scene Magazine*, for autumn 2025.



Consultation was undertaken by Council in late 2024 with members of the Trust to develop an event to commemorate the Cenotaph's centenary. The following outline was discussed by the Anzac Trust.

The proposed Order of Service as below was informed by similar commemoration events.

# Proposed Order of Service: High Cross Cenotaph 100-year anniversary event Saturday 3 May 2025, 11am – 12.30pm approx. (3 May reflects the 1925 date of unveiling of the monument)

High Cross Park, Randwick

- Invited representatives to be from Army, Navy and Airforce, and all local RSL subbranches & surf clubs
- Elder from the La Perouse Aboriginal Land Council
- Military Chaplain
- Military band and choir to be invited to perform
- Ceremony attended by Guard of Honour, cadets and catafalque party
- Town Crier to welcome guests

#### Key elements:

- Welcome by MC
- Welcome to Country La Perouse Local Aboriginal Land Council
- Mayor's address
- Hymn performance by the Choir
- Reading
- Commemorative address by the Governor General
- The Rededication
- Laying of the Wreaths
- The Ode
- The Last Post
- The Rouse
- The National Anthem (English and in language)
- Unveiling of a new plaque

A function comprising drinks and light refreshments will be held at The Royal Hotel Randwick following the ceremony.

The new plaque commemorating the centenary event will be unveiled as part of the proceedings, the wording of which will be finalised by the Anzac Trust. The Coogee-Randwick-Clovelly RSL Sub-Branch has applied for a grant for the production of the plaque in partnership with Randwick Council.

Events planning, branding, production and promotion will be managed by Council's events and communications teams in partnership with key stakeholders. A traffic management plan focusing on crowd and parking management will be developed and submitted to the Traffic Committee. A further proposal was put to the Anzac Trust which was supported, to include a visual production element at the Anzac Dawn Service on Friday 25 April connecting the two cenotaphs as a shared commemoration. This is outlined below in the Anzac Dawn Service section.

The Cenotaph Centenary event is estimated to cost \$34,750 excl. GST and will be funded by savings in the Events 2024-25 budget. A more detailed budget is included under Resourcing in this report.

#### Anzac Day 'Honouring Service' street banners initiative

At the 11 December meeting of the Anzac Trust it was resolved that local RSL sub-branches, surf clubs, nurses' museums and related organisations be invited to contribute towards a 2025 Anzac Day street banner campaign.

The campaign aims to recognise and celebrate local veterans and those who have proudly served our nation by putting their names and photos on street banners to fly across the Randwick LGA in the lead-up to Anzac Day 2025.

The idea was proposed by Hon. Matt Thistlethwaite MP, Member for Kingsford Smith to recognise service and bravery.

An expression of interest process was open in December and January and local RSL subbranches and service organisations were encouraged to nominate individuals to recognise. Nominees could be current or former servicemen and women and those who have contributed to war efforts (such as nurses and doctors).

There are 112 street banner poles across Randwick City. It is envisaged that multiple people will be recognised and that the banners will alternate with other banners communicating the dates of local Anzac services. The campaign is hoped to be repeated in future years.

A proposed list of 12 nominated individuals was presented to the 18 February meeting of the Anzac Trust, and the 6 to be displayed in 2025 are recommended to be;

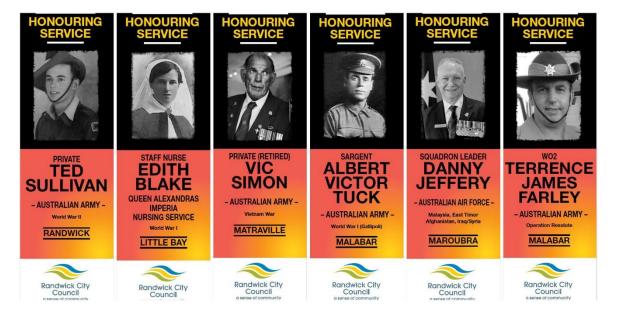
Name	Service details
Ted Sullivan	Ted served in WWII in the southwest pacific on several islands within the anti-aircraft units. He is nominated by Coogee Randwick Clovelly Subbranch RSL NSW and recently passed away in 2024.
Edith Blake	Edith trained at the Coast Hospital in Little Bay and graduated 1912. Unable to enlist in the Australian Army, she enlisted in Queen Alexandria's Imperial Military Service in England as a nurse. She served in Egypt and is the only Australian nurse to die during WWI in direct conflict on the sinking of "Glenard Castle" on 26 February 1918 by German U-boat.
Vic Simon	Vic was a well-known Matraville local who served in the Australian Army in Vietnam. He enlisted at the age of 19 and fought in one of the most well-known Australian engagements of the war – the battle of Long Tan. This conflict saw his company – D Company 6 RAR ambushed by about 2,000 Viet Cong. The 105 strong company held out for four hours until support arrived. Vic died in 2020.

Name	Service details
Albert Victor Tuck	Bert holds a special place in the hearts and memories of members of the South Maroubra Surf Life Saving Club. He is honoured in the Fallen Lifesaver Memorial at Coogee and the surf club has honoured him by placing a wreath in the club's colours on his grave on the Gallipoli Peninsula. He served in WWI and died on 26 April 1915, one day after the initial landings at Gallipoli.
Danny Jeffery	Danny served 35 years in the Royal Australian Air Force, including in Afghanistan, where he completed 85 combat missions. He battled PTSD, depression, and anxiety after returning in 2013. Sport and the Invictus Games played a key role in his recovery, leading him to mentor others in mental health. Danny now supports veterans advocating for mental health awareness and is a member of the Maroubra RSL subbranch.
Terence James Farley	Terry has worked in the Randwick City area since 1983 and been a local resident since 1979. He served at Randwick Barracks for six years and volunteers time for surf lifesaving, junior rugby league and has also served as a fire fighter. He's a currently serving member of the Australian Army.

The nominees that have not been chosen for 2025 will be sent a letter of acknowledgement and encouraged to apply in a future year.

The banners will be funded as part of Randwick City Council's annual street banner program and designed by Council's Communications Department. It is proposed that the nominator/individual is presented with a copy of the banner at the Anzac Day Civic Reception in 2025.

The following is a screenshot of the draft banners as presented and approved by the Anzac Trust on 18 February.



#### 110 Years Anniversary - ANZAC Dawn Ceremony and commemorations

Anzac Day 2025 also marks the 110th anniversary of the landing of the Australian and New Zealand Army Corps (ANZAC) at Gallipoli on April 25, 1915, during World War I.

Council's inclusion of this important milestone for the both the Dawn Service and the Anzac Civic Ceremony in promotion and events planning, will be developed in line with marketing from the Department of Veterans' Affairs and be guided by the Anzac Trust.

A new proposed element to be incorporated into the Dawn Service will be via a live feed from the Cenotaph in High Cross Park of a symbolic dawn wreath laying, supported by a catafalque party. This will then be virtually connected to a corresponding High Cross Wreath being laid at the Coogee Dawn Service cenotaph as a symbolic gesture of the shared anniversary dates.

At the Anzac Day Coogee Dawn Service wreath-laying ceremony, the MC is expected to announce the wreath-laying at High Cross Park, with a live broadcast displayed on the main screen in Goldstein Reserve. After the wreath is laid, the broadcast will switch to show the laying of the High Cross wreath at the ANZAC Coogee Dawn Service on behalf of the Cenotaph.

The proposed live broadcast of the wreath laying at High Cross Park and the ANZAC Day Coogee Dawn Service relies on the strength of the network connectivity, which may be affected by high numbers of users in a single area. Consultations with both internal and external stakeholders will be held to ensure feasibility of the live broadcast.

The project costings for this additional production element to the Dawn Service is \$3,650 excl. GST and will be funded through the Events 2024-25 budget.

# Strategic alignment

The relationship with our 2022-26 Delivery Program is as follows:

Delivering services and regulatory functions:			
Service area	Economic Development and Placemaking		
Function	Place Making		
Delivery program commitment	Activate spaces to create an experience where people feel connected and/or inspired		

#### **Risks**

Risk item	Mitigation
Council misses the opportunity to highlight the symbolic connection between the two events, diminishing the significance of both ceremonies and their joint commemoration.	Approval of the High Cross Cenotaph centenary event and live feed Dawn Service
Reduced visibility, public awareness and engagement due to the absence of banners, resulting in lower community involvement and a weaker connection to the events.	The Honouring Service banner initiative. A further risk may be that some individuals or organisations are not selected for inclusion, which can be mitigated by holding this initiative annually.
Failure to proceed with the event or to highlight the connection between both ceremonies may lead to dissatisfaction or confusion regarding the significance of the event and the recognition of the efforts and work by the organisers and committee members.	Ensuring the production elements are feasible and delivered by an experienced production company, and to plan for a wet weather and/or back up program element to celebrate High Cross at the Dawn Service
Failing to commemorate the 100th anniversary of the Cenotaph could result in a loss of historical significance and the	Inclusion in Scene Magazine, in the Dawn Service and the event itself.

Risk item	Mitigation
community's connection to this important milestone.	

# **Resourcing Strategy implications**

The above recommended additions to Council's 2025 Anzac Program can be delineated as follows:

The High Cross Cenotaph Centenary Event and Anzac Day Dawn Service Live Stream combined is estimated to cost \$34,750.00 and can be funded from 2024-25 Economic Development and Placemaking savings. The forecast budget is as follows:

Event		
Welcome to Country	La Perouse Local Aboriginal Land Council	\$650.00
Town Crier		\$1,500.00
Stage & AV	PA system for official opening and musicians, stage	\$2,500.00
Marquees	3m x 3m FOH & stage cover, seating for 100 guests	\$3,000.00
First Aid	St Johns	\$500.00
Security	1 x overnight guard and 2 x security guards	\$1,500.00
Royal Hotel	venue hire, canape & bar, estimated \$70pp	\$7,000.00
Anthem in English		\$1,000.00
Anthem in Language		\$1,200.00
Florist	15 wreaths	\$1,600.00
Traffic Management	Parking & crowd management - TMP	\$1,000.00
Traffic Management	Parking & crowd management - traffic controllers x 2	\$1,500.00
Sub total		\$22,950.00
Communications		
Plaques x 5	plaque and installation	\$7,000.00
Photographer		\$800.00
Street banners	(Cost included in the existing banner program)	\$0
Coreflute sign	Lectern	\$350.00
Sub total		\$8,150.00
ANZAC Day Coogee D	awn Service live broadcast and inclusions	
Wreaths	estimated 4 wreaths laid (ANZAC Day wreaths relocated to cenotaph following service in Goldstein Reserve)	\$550.00
Accent lighting	Lighting on the cenotaph	\$800.00
Live stream camera package	camera, cabling, cable trays, staffing	\$2,300.00
Catafalque party	4 x members of a catafalque party	\$0
Sub total		\$3,650.00
TOTAL		\$34,750.00 excl. GST

The CRC RSL Sub-Branch has applied for a state grant to assist with the plaque fabrication. There will be some installation costs which can be incorporated into the above budget if required and if not successful as part of the grant.

#### Conclusion

2025 is a significant year for Anzac Day for Randwick, with the 110<sup>th</sup> Anniversary of Anzac Day, and the centenary of the Anzac memorial cenotaph in High Cross Park.

The proposed new activations as outlined in this Report including a cenotaph centenary event on 3 May held in partnership with local RSL sub-branch representatives, an additional live feed wreath laying element into the Anzac Day Dawn Service at Coogee, and an inclusive high visibility street banner campaign celebrating those have served in the community, provide an impactful suite of programs to appropriately mark these significant milestones.

Responsible officer: Roxanne Fea, Manager Economic Development & Placemaking

File Reference: F2024/00383

# Question with Notice No. QN1/25

Subject: Question with Notice from Cr Magner - Randwick Junction Town Centre - Current Status and Revitalisation Initiatives

#### Question:

Could Council Officers please provide:

1. A detailed update on the status of the Randwick Junction Town Centre Planning Proposal, including anticipated implementation timelines and key milestones?

- Information regarding potential short-term initiatives that Council could implement to enhance economic activity in the precinct, specifically addressing:
  - Public domain improvements
  - Business activation programs
  - Local business support initiatives
  - Parking optimisation opportunities.
- 3. Recommendations for additional short to medium-term actions Council might consider implementing to revitalise the Randwick Town Centre's community vibrancy.

# **Background:**

The Randwick Junction Town Centre requires both immediate activation initiatives and longer-term planning solutions to address current challenges.

While the Planning Proposal progresses through Gateway Determination, there is community interest in understanding Council's strategy for immediate revitalisation efforts, particularly regarding street front shop vacancy rates and evening activity.

Recent feedback from the Randwick Precinct Committee and local stakeholders highlights the need for a coordinated approach to both short-term activation and longer-term planning outcomes.

#### Response from Director Planning & Director Community & Culture:

1. A detailed update on the status of the Randwick Junction Town Centre Planning Proposal, including anticipated implementation timelines and key milestones?

The Department of Planning, Housing and Infrastructure has now issued a Gateway Determination for the Randwick Junction Planning Proposal (RJPP). The Determination, dated 16 February 2025, contains conditions relating to affordable housing requirements, flooding and land contamination that must be met prior to public exhibition of the Planning Proposal. The Proposal is required to be amended and resubmitted to the Minister under 3.34(6) of the Act. The Proposal was submitted to the Department in October 2023. The RJPP contains an explanation of the changes to primary planning controls (Zoning, height of buildings and FSR) in the Randwick LEP 2012. The proposed changes have been informed by a comprehensive urban planning analysis undertaken by Council officers, the input of expert planning consultant advice (heritage, feasibility, transport), urban design studies, community and stakeholder consultation. A range of public benefits or place-based outcomes have been identified as part of the planning review including the provision of affordable housing, pedestrian through-site links, new plazas, the widening of footpaths, the redevelopment of detracting buildings (identified by the Heritage Assessment) and the restoration of heritage and contributory buildings.

#### Timeline

March/April 2025 - Address conditions in the Gateway determination including additional feasibility assessment, review of height and FSR and affordable housing contributions May 2025 – report to Council on the amended RJPP

June 2025 – submit the RJPP to Minister
July/August 2025 – Exhibition and community engagement
September 2025 – report to Council on outcome of exhibition
End September 2025 – submit final PP to Parliamentary Counsel for legal opinion
November 2025- RJPP made

#### Information regarding potential short-term initiatives that Council could implement to enhance economic activity in the precinct, specifically addressing:

#### Public domain improvements

Urban Design Principles have been developed for the Centre and are contained in the Urban Design Report (May 2023) and Draft Development Control Plan (endorsed by Council in November 2023).

#### 4. Urban design vision and principles

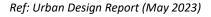
#### 4.1. Urban design vision

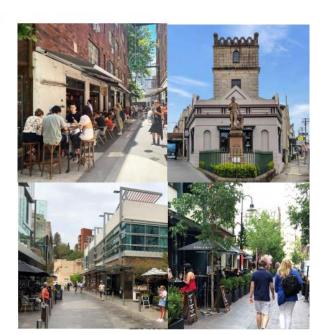
The urban design vision for RJTC captures the people focussed experience of the public realm – well scaled streets, plazas and urban parks that comprise any well-designed urban environment in Australia or internationally.

We expect a high-quality urban environment, a respect for heritage, a town centre with ready access to public transport, an environment that is easy to walk and to cycle, and that performs well environmentally, with good tree canopy cover and a sustainable approach to the design of buildings and the components of the public domain. A place that is functional, modern and that inspires, that recognises our Aboriginal heritage, and that incorporates quality street furniture and inspired public art

The urban design vision for RJTC is for:

'A lively and pedestrian friendly town centre, with a series of interconnected public places and attractive streetscapes that celebrate Randwick Junction's unique cultural heritage, that strengthens its 'village character' and that looks to the future, embracing a viable and environmentally sustainable ethos in the design of the buildings and the public domain.'





#### Business activation programs

A Shop Local Buy Local campaign will also be delivered in this area in 2025 to bring people back to this area to support local business and to encourage the local businesses to provide special offers. For this area, a focus on night-time restaurant offers and aligned programming.

Council is also investigating a three-year state funded "open streets" grant including the Randwick Town Centre as a key location, to build vibrancy, support the local businesses and increase visitation

#### Local business support initiatives

- Council's Economic Development have been working closely with the local Chamber to support seeking external funding and to support capacity building opportunities (workshops, networking events) for the town centre
- Randwick Town Centre has been looked at as a location for pop up shop activations, preceded by an audit of empty spaces
- Preceding the pop-up shops program, a combined approach for Council to meet with local landlords to ascertain viable opportunities to reactivate empty shops, and bring in commercial and creative occupants

#### o Parking optimisation opportunities

A local transport study was commissioned by Council in 2022 which investigated existing transport conditions and facilities including car parking. The study provides a range of

recommendations for improvements and for new infrastructure. One of the recommendations is to prepare a coordinated public parking management plan for the Centre. Further work will be undertaken in collaboration with Council's Transport team. The study recognises the objective to develop a safe, efficient and sustainable network that incentivises public and active transport and reduces car dependency. Further information is available here.

- Recommendations for additional short to medium-term actions Council might consider implementing to revitalise the Randwick Town Centre's community vibrancy.
  - Council Officers will be analysing spend data and shop vacancy data for Belmore Road.
     The spend data will give an indication of how spending habits have tracked over a number of years.
  - There is a location-based activations program that could be delivered in this commercial location, with creative programming at Waratah Plaza and also possibly for June Moore Place.
  - There has been interest by a local business to run an op-shop/second hand market in Waratah Plaza to support the 3 local op shops and also activate the Plaza. Council is working with the representative on this.
  - Council continues to meet with representatives from the Randwick Health & Innovation
    Precinct on a number of placemaking initiatives. In the medium to long term the additional
    creation of jobs at the RHIP will have a flow on effect to businesses on Belmore Road.

**Submitted by:** Councillor Magner, North Ward

File Reference: F2015/00431